

**U.S. Department of Labor  
Bureau of Labor Statistics**



**November 2016**

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## TAB 1: Agency Organizational Overview

### Mission and Authorizing Legislation

#### Mission

The U.S. Bureau of Labor Statistics (BLS) of the U.S. Department of Labor (DOL) is the principal Federal agency responsible for measuring labor market activity, working conditions, and price changes in the economy. Its mission is to collect, analyze, and disseminate essential economic information to support public and private decision-making that forms the basis of our democratic, free-enterprise system. Like all federal statistical agencies, BLS executes its statistical mission with independence, serving its users by providing products and services that are accurate, objective, relevant, timely, and accessible. Policies and decisions based on BLS data affect virtually all Americans, and the wide range of BLS data products is necessary to fulfill the diverse needs of a broad customer base.

Objectivity, impartiality, and transparency are necessary for BLS to accomplish its mission. They remain, today, the basic principle upon which all BLS activities are based. Over the years, Congress, Secretaries of Labor, BLS advisory groups, professional associations, academia, and the press have actively supported the independence and impartiality of BLS.

In carrying out its mission, BLS adheres to the presentation of facts, which are the results of surveys or other validated sources. These surveys are either conducted by BLS itself or under contract with the U.S. Census Bureau (Census), State partners, or private contractors. BLS also has no Schedule C appointments below the position of Commissioner. The Commissioner is appointed to a fixed 4-year term which is not necessarily coincidental with the President's term. Furthermore, BLS conducts its affairs in an open environment and publishes detailed methodologies for all its program in the *Handbook of Methods* found here: <http://www.bls.gov/opub/hom/about.htm>. All major changes in program design, scope, and methods are discussed in advance with users and advisory committees and described in published materials. Major changes are announced in advance for the benefit of all users. Finally, BLS emphasizes the limitations of its products. Both in writing and in public statements, BLS attempts to educate data users on the characteristics of its survey data, pointing out limitations in results, design, or methods where appropriate.

At a broad macro level, BLS produces a large share of the Nation's most widely-watched, timely, and sensitive measures of economic performance.<sup>1</sup> At a micro level, BLS statistics impact the daily lives of the vast majority of Americans. For example, the employment and unemployment data are used in a variety of Federal funding formulas. The Consumer Price Index is used to adjust income tax brackets, and directly impacts all Americans who receive Social Security benefits or other Federal benefits or transfer payments.

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<sup>1</sup> Release dates for BLS Principal Federal Economic Indicators (PFEIs) can be found in the *Calendar* section.

## **Authorizing Legislation**

First established as the Bureau of Labor within the Department of the Interior (1884), the Bureau of Labor Statistics has always been assigned to "acquire and diffuse among the people of the United States useful information on subjects connected with labor..." (29 U.S.C. 1). At first this involved special studies and miscellaneous reports. In 1913, the Department of Labor Act (PL 426-62; 37 Stat. 737), established the current DOL. This act, which transferred the BLS to DOL, directed the Bureau to report "at least once each year, or oftener if necessary, full and complete statistics of the conditions of labor..." Over time, as the Bureau continued to be DOL's statistical arm, the Bureau's emphasis shifted to the establishment and maintenance of several statistical series and analysis concentrating on key economic and social developments, including the Wholesale Price Index and publication of the *Monthly Labor Review* (1915).

All of the Bureau's statistical programs, either individually or in conjunction with other programs, meet statutory responsibilities assigned to BLS or to the Department of Labor. The originating legislation that required the establishment of the Bureau in the late 1800s authorized it to collect information on labor:

"... and especially upon its relation to capital, the hours of labor, the earnings of laboring men and women, and the means of promoting their material, social, intellectual, and moral prosperity."

In addition to this umbrella authorization, which has been interpreted broadly to cover the production of all BLS data, many recent joint resolutions and acts of Congress have required the production and/or use of BLS statistics such as the Consumer Price Index, Producer Price Index, unemployment data, labor market and career trend information, and average weekly wages. Beyond the aforementioned Congressional actions, authorization of BLS output is implicit in the annual Congressional review and enactment of the BLS appropriation to support the Bureau's statistical output. In addition, the Bureau is authorized to perform work or services on a cost basis consistent with its mission (29 U.S.C. 9).

The Office of Management and Budget (OMB) is charged by statute with coordinating the Federal statistical system. The Director of OMB delegates these responsibilities to the Office of Information and Regulatory Affairs (OIRA). BLS, and all federal statistical agencies, follows statistical policy directives released by OMB/OIRA that identify minimum requirements for statistical agencies. More information can be found here:

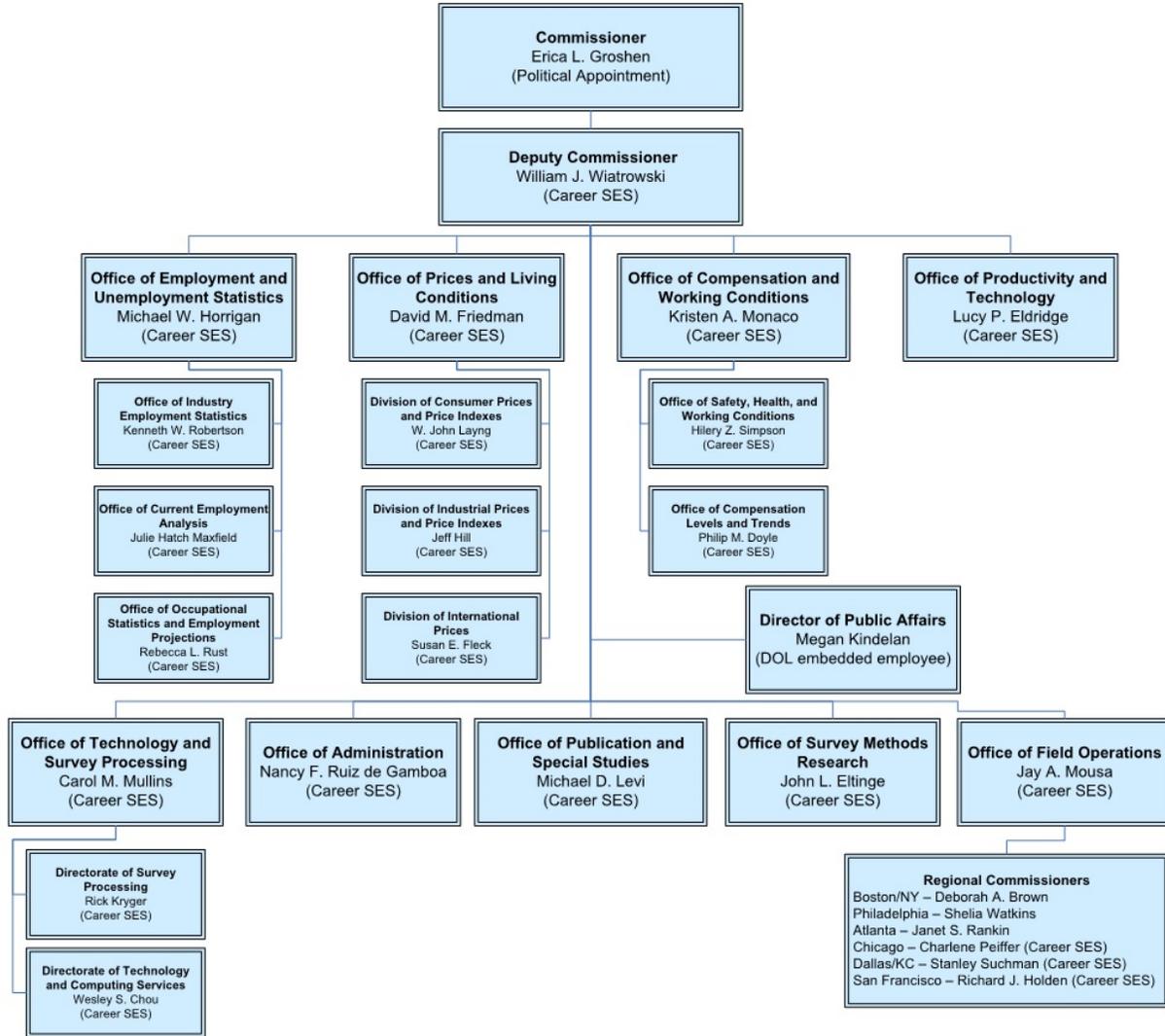
[https://www.whitehouse.gov/omb/inforeg\\_statpolicy](https://www.whitehouse.gov/omb/inforeg_statpolicy).

Furthermore, BLS adheres to the published guidance, *Principles and Practices for a Federal Statistical Agency*, put forth by the Committee on National Statistics (CNSTAT) of the National Academies of Sciences, Engineering, and Medicine. BLS and other principal statistical agencies use this publication to guide their strategic planning, daily operations, and interactions with stakeholders.

More information on the *Principles and Practices for a Federal Statistical Agency* can be found here: <http://www.bls.gov/bls/integrity.htm>

# Organizational Structure

## Organizational Chart



**TAB 1: Agency Organizational Overview**

*Workforce At-A-Glance*

**DEPARTMENT OF LABOR EMPLOYMENT \*  
AS OF 11/1/2016 - BLS**

AGENCY			
Subagency	National Office	Regional Office	Total
BLS	1480	967	2447
<b>Total</b>	<b>1480</b>	<b>967</b>	<b>2447</b>
RACE & GENDER			
Ethnicity	F	M	Total
American Indian		7	5
Asian	130	148	278
Black	266	169	435
Hawaiian/PI	2	3	5
Hispanic	57	70	127
Two or more Races	9	13	22
White	631	937	1568
<b>Total</b>	<b>1102</b>	<b>1345</b>	<b>2447</b>

BARGAINING UNIT	
Local 12	1143
NCFLL	831
Non-BU	473
SUPERVISORY**	
Non Supervisor	2056
Supervisor	391
WORK SCHEDULE	
F-Full Time	2055
I-Intermittent	3
P-Part Time	388
R-Phased Employ/Retire	1
REGIONS	
1 Boston	75
2 New York	81
3 Philadelphia	117
4 Atlanta	153
5 Chicago	185
6 Dallas	105
7 Kansas City	58
8 Denver	18
9 San Francisco	141
10 Seattle	34
Natl Ofc	1480
<b>Total</b>	<b>2447</b>

GRADE DISTRIBUTION	
00	28
04	31
05	93
06	84
07	376
08	8
09	119
10	2
11	99
12	719
13	525
14	282
15	81
<b>Total</b>	<b>2447</b>
DISABLED STATUS	
No Disability	2265
Non-targeted	156
Targeted	26
APPOINTMENT TENURE	
Indefinite	1
Permanent	2419
Temporary	27
RETIREMENT ELIGIBILITY	
Early Out	381
Eligible	444
Not Eligible	1622

METRO D.C. AREA EMPLOYEES BY BUILDING		
POSTAL SQUARE		1480
<b>Total</b>		<b>1480</b>
Includes regional employees working in the D.C. area		
GRADE 13 & ABOVE		
Ethnicity	F	M
Asian	65	67
Black	51	50
Hawaiian/PI	1	1
Hispanic	13	16
Two or more Races	3	0
White	232	418

\* Permanent and Temporary Employees  
\*\* Supervisor count includes manager levels 2 and 4

## *Offices and Program Overview*

### **Labor Force Statistics**

Labor Force Statistics programs produce, analyze, and publish aggregate data on payroll employment and the civilian labor force, employment and unemployment, persons not in the labor force, labor demand and turnover, wages, hours, earnings, occupational employment, time use, and employment projections. The programs also prepare studies that cover a broad range of topics important to the work of key agencies in DOL and other stakeholders. The subjects include annual analyses of labor market developments, occupational analyses, characteristics of special worker groups, time-use patterns of workers and nonworkers, and labor force experiences of displaced workers. In addition, these programs develop information about the labor market and labor force trends 10 years into the future. They also make assessments of the effect on employment of specified changes in economic conditions and/or changes in federal programs and policies. For example, numerous analyses have appeared in academic journal articles, the BLS *Monthly Labor Review*, and the BLS publication, *Beyond the Numbers*, on such diverse topics as the impact of long-term unemployment, defining and measuring the nature of hi-tech industries, employment in the health care industry, and the impact of worker strikes on the U.S. economy.

Private sector uses of Labor Force Statistics include determining wages for employees, comparing employee turnover rates to national averages, and informing plant location, sales, and purchase decisions. Additionally, local area employment data are used in models to assess the risk of underwriting loans, including bonds and mortgages.

Labor Force Statistics comprises the following statistical programs and activities:

#### **Current Population Survey (CPS)**

Monthly household measures of the employment and unemployment experience of the nation's population, classified by age, sex, race, Hispanic origin, and a variety of other characteristics.

#### **Current Employment Statistics (CES)<sup>2</sup>**

Monthly establishment measures of employment, hours, and earnings by industry and geography from the payroll records of employers.

#### **Quarterly Census of Employment and Wages (QCEW)<sup>2</sup>**

Quarterly counts of monthly unemployment, insurance-covered employment, and quarterly wages by industry and geography. This program serves as a sampling frame for BLS establishment surveys.

#### **Business Employment Dynamics (BED)**

Quarterly measures of gross job gains and losses by industry and employer size class, produced from QCEW data.

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<sup>2</sup> A Labor Market Information Cooperative Statistical program. See section on *Major Grants and Contracts* for a description of these programs.

**Occupational Employment Statistics (OES)<sup>2</sup>**

Annual measures of employment and wages by detailed occupation, industry, and geography.

**Local Area Unemployment Statistics (LAUS)<sup>2</sup>**

Monthly measures of state and area employment and unemployment by residence.

**National Longitudinal Surveys (NLS)**

Information gathered at multiple points in time on the labor market activities and other significant life events of several groups of men and women to facilitate study of the causes and consequences of conditions, events, and policies.

**Job Openings and Labor Turnover Survey (JOLTS)**

Monthly measures of levels and rates for job openings, hires, and total separations by industry sector and region.

**American Time Use Survey (ATUS)**

Annual estimates of time spent in work and non-work activities by demographic characteristics.

**Employment Projections (EP)**

Long-term (10-year) projections for the labor force, the overall economy, and industry and occupational employment and job openings by occupation. For its *Occupational Outlook Handbook*, EP also produces detailed information on hundreds of occupations including the type of work, education, training, and other qualifications needed; employment; job outlook; wages; similar occupations; and references for additional information for hundreds of occupations.

**Prices and Living Conditions**

Prices and Living Conditions programs produce, analyze, and publish a wide variety of information on price change in the U.S. economy, and conduct research and analysis to improve the economic statistics produced. In addition to meeting general statutory responsibilities assigned to BLS (29 U.S.C. 1 and 2), these programs produce data that form the basis for adjusting or setting payments, benefits, or other income as required by many laws and private sector contracts. Indexes tracking price change are a vital input into both the National Income and Product Accounts and gross domestic product (GDP), as price indexes allow conversion from nominal terms into real terms. This allows for easy historical comparisons. Prices and Living Conditions data also are used by the Social Security Administration to revise benefits annually based on price level changes, the Internal Revenue Service to update tax brackets, and by numerous states to adjust minimum wage levels.

Private sector uses of Prices and Living Conditions data include the use of price level change data in price escalation clauses for long-term contracts and escalator clauses. Prices and Living Conditions data also are used to measure changes in the prices of goods and services traded between the United State and the rest of the world.

Prices and Living Conditions comprises the following statistical programs and activities:

**Consumer Price Index (CPI)**

Measures monthly price change for consumer goods and services.

**Producer Price Index (PPI)**

Measures monthly average price change received by domestic producers.

**International Price Program (IPP)**

Measures monthly price change of commodities in U.S. foreign trade (imports and exports).

**Consumer Expenditure Survey (CE)**

Measures consumers' expenditures and income by households.

**Compensation and Working Conditions**

Compensation and Working Conditions programs produce, analyze, and publish a diverse set of measures of employee compensation, including cost, wages, and benefits, and work-related injuries, illnesses, and fatalities; compile work stoppages statistics; and conduct research to improve the measurement process.

Private sector uses of Compensation and Working Conditions data include comparing rates of injuries and illnesses to industry averages. Additionally, Compensation and Working Conditions data on compensation packages (wages plus benefits) are used to aid collective bargaining negotiations and also are used to manage turnover rates by offering more competitive compensation packages relative to industry peers.

Compensation and Working Conditions comprises the following statistical programs and activities:

**National Compensation Survey (NCS)**

Comprehensive measures of compensation trends, benefits incidence, and detailed provisions.

The NCS provides pay estimates each year to the Federal Salary Council and President's Pay Agent for broad categories of professional, administrative, technical, and officer jobs at various General Schedule work levels. The Employee Benefits Security Administration uses NCS for a variety of research projects, including those focused on self-insured health plans and ongoing research into the actuarial value of employer-provided health plans. Additionally, DOL staff in the Chief Evaluation Office often request special tabulations of NCS estimates directly and through contractors working on projects funded by DOL. In the past year, NCS has produced special tabulations on paid sick leave and overtime, as well as on combinations of leave and disability insurance coverage.

**Employment Cost Index (ECI)**

Measures quarterly changes in total compensation (wages and salaries, and employer costs for employee benefits) for the civilian economy. In addition, the *Employer Costs for Employee Compensation (ECEC)* publication provides quarterly estimates of compensation costs per hour worked.

**Employee Benefits Survey (EBS)**

Measures the incidence and provisions of employee benefit plans in private industry and in state and local governments.

### **Work Stoppages Statistics (WSS)**

Monthly and annual data on major strikes and lockouts.

### **Occupational Safety and Health Statistics (OSHS)**

Statistics that assist employers and policymakers in focusing their safety and health efforts and allow workers to be better informed about workplace hazards by providing relevant data on injuries, illnesses, and fatalities that affect America's workers. OSHS data often are used in the creation of state occupational health indicators that are used by states to allocate public health resources.

DOL and the Occupational Safety and Health Administration (OSHA) use OSHS data to identify trends in occupational injuries, illnesses, and fatalities to allocate resources for enforcement and communication efforts and to measure the effectiveness of the 1970 Occupational Safety and Health Act in reducing work-related injuries and illnesses.

#### **Survey of Occupational Injuries and Illnesses (SOII)<sup>3</sup>**

Measures annual incidence of work-related injuries and illnesses, as well as worker demographics and case characteristics of the most severe injuries and illnesses.

#### **Census of Fatal Occupational Injuries (CFOI)<sup>3</sup>**

Annual counts of fatally injured workers by industry and state, characteristics of workers, and the circumstances leading to their deaths.

### **Occupational Requirement Survey (ORS)<sup>4</sup>**

Produces data on the physical demands, environmental conditions, necessary vocational preparation, and mental and cognitive requirements typically characterizing a job. Estimates from this survey will be released for the first cycle in December 2016. The Employment and Training Administration (ETA) has shown interest in the estimates of vocational preparation to support information requests from the Office of Foreign Labor Certification.

### **Productivity and Technology**

Productivity and Technology programs produce, analyze, and publish a diverse set of measures of productivity trends in the U.S. economy, as well as in major sectors and individual industries. These programs also analyze trends in order to examine the factors underlying productivity change. Data produced by the Productivity and Technology programs aid economic policymakers, business leaders, and researchers in analyzing current economic activity. In addition, these data are used as economic indicators; in studies of relationships between productivity, wages, prices, profits, and employment; and as an aid in understanding sources of economic growth. The productivity measurement programs are authorized by an act dated June 7, 1940 (29 U.S.C. 2b), which directs that BLS "make continuing studies of productivity and labor costs in the manufacturing, mining, transportation, distribution, and other industries."

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<sup>3</sup> A Federal-State Occupational Safety and Health Statistics program. See section on *Major Grants and Contracts* for a description of these program.

<sup>4</sup> This program is funded through a reimbursable arrangement with the Social Security Administration, which plans to use the information in their administration of disability programs.

Private sector uses of Productivity and Technology data include comparing productivity of firms to trends in the larger industry or industries.

Productivity and Technology comprises the following statistical programs and activities:

**Major Sector Productivity (MSP)**

Measures quarterly and annual change in labor productivity for broad sectors of the economy (i.e., business, nonfarm business, manufacturing, and nonfinancial corporations), as well as annual change in multifactor productivity for the private nonfarm business sector and 3-digit North American Industry Classification System (NAICS) manufacturing industries.

**Industry Productivity Studies (IPS)**

Measures annual change in labor productivity and unit labor costs for about 400 industries, and annual change in multifactor productivity for 88 4-digit NAICS manufacturing industries, line-haul railroads, and air transportation.

**Executive Direction**

Executive Direction and Staff Services provide agency-wide policy and management direction, and centralized program support activities. Major goals of these programs are the development and improvement of economic and statistical programs, efficient management of ongoing programs, and provision of the technical, administrative, information technology, dissemination, and publication services necessary to produce and release statistical and research output in a reliable, secure, timely, and effective manner.

Executive Direction supports the BLS statistical programs in numerous ways:

**Commissioner and Deputy Commissioner**

The Commissioner and Deputy Commissioner, in cooperation with program and support offices, plan, direct, and manage all BLS activities. The Commissioner and Deputy Commissioner also represent the agency in both national and international forums, including those with the U.S. Congress, the Administration, and economic and statistical organizations.

**Administration**

The Administrative program functions include budget formulation and execution, accounting and payroll services, management information systems, human resources management, workforce training, equal employment opportunity programs, property management, contract administration, and statistical confidentiality policy.

**Field Operations**

The Field Operations program consists of a national office component and six regional offices. The national office provides overall operations planning and allocates workload and resources to regional offices. The regional offices collect survey data, provide and administer federal/state grants, monitor and evaluate state work on BLS grants, disseminate region-specific data and information, and provide outreach to local and national audiences.

### **Publication and Special Studies**

The Publications program makes the statistical materials and research findings of the agency available to the public and responds to inquiries from the public and the media on a timely basis. Information is available to the public 24 hours a day via the BLS website.

### **Survey Methods Research**

The Survey Methods Research program evaluates the effectiveness and soundness of the survey methods currently used by BLS programs, investigates alternative methods to determine their appropriateness for BLS programs, and develops new methods for improving the efficiency and quality of BLS programs.

### **Technology and Survey Processing**

The Technology and Survey Processing program functions include the development, management, operation, and security of systems and infrastructure that are used for collecting, editing, estimating, and tabulating survey data; systems for public access to BLS data; and management of the BLS IT infrastructure.

More information on BLS Surveys and Programs can be found here:

<http://www.bls.gov/bls/descriptions.htm>

## **Organizational Changes During the Past Eight Years**

None

## **Key Leaders**

### Office of the Commissioner

Commissioner (Political Appointment) – Erica L. Groshen, *term expires January 27, 2017*

Deputy Commissioner – William J. Wiatrowski

Director of Public Affairs (DOL embedded employee) – Megan Kindelan

### Office of Employment and Unemployment Statistics

Associate Commissioner – Michael W. Horrigan

Office of Industry Employment Statistics – Assistant Commissioner: Kenneth W. Robertson

Office of Current Employment Analysis – Assistant Commissioner: Julie Hatch Maxfield

Office of Occupational Statistics and Employment Projections – Assistant Commissioner:

Rebecca L. Rust

Employment Research and Program Development Staff – Senior Research Economist: Mark A.

Loewenstein

### Office of Prices and Living Conditions

Associate Commissioner – David M. Friedman

Division of Consumer Prices and Price Indexes – Assistant Commissioner: W. John Layng

Division of Industrial Prices and Price Indexes – Assistant Commissioner: Jeff Hill

Division of International Prices – Assistant Commissioner: Susan E. Fleck

## **TAB 1: Agency Organizational Overview**

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Division of Price and Index Number Research – Chief: Ralph Bradley

### Office of Compensation and Working Conditions

Associate Commissioner – Kristen A. Monaco

Office of Safety, Healthy, and Working Conditions – Assistant Commissioner: Hilery Z. Simpson

Office of Compensation Levels and Trends – Assistant Commissioner: Philip M. Doyle

Compensation Research and Program Development – Research Economist: Nicole Nestoriak

### Office of Productivity and Technology

Associate Commissioner – Lucy P. Eldridge

### Office of Technology and Survey Processing

Associate Commissioner – Carol M. Mullins

Directorate of Survey Processing – Director: Rick Kryger

Directorate of Technology and Computing Services – Director: Wesley S. Chou

### Office of Administration

Associate Commissioner – Nancy F. Ruiz de Gamboa

### Office of Publication and Special Studies

Associate Commissioner – Michael D. Levi

### Office of Survey Methods Research

Associate Commissioner – John L. Eltinge

Senior Statistician: William P. Mockovak

Senior Statistician: Polly A. Phipps

### Office of Field Operations

Associate Commissioner – Jay A. Mousa

Boston/New York Regional Commissioner: Deborah A. Brown

Philadelphia Regional Commissioner: Sheila Watkins

Atlanta Regional Commissioner: Janet S. Rankin

Chicago – Assistant Commissioner: Charlene Peiffer

Dallas/Kansas City – Assistant Commissioner: Stanley Suchman

San Francisco – Assistant Commissioner: Richard J. Holden

## **Key Vacancies**

BLS defines a key vacancy as a position classified as Senior Executive Service (EX), Senior-Level (SL), or a Politically Appointed position that is unfilled.

As of October 2016, BLS does not have any key vacancies. However, the BLS Commissioner's term expires on January 27, 2017.<sup>5</sup>

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<sup>5</sup> Additional information found in the *BLS Commissioner's Term Expiration* section.

## TAB 2: 30/60/90 Days – State of Play

### Key Meetings, Decisions, and Announcements

BLS anticipates the following Key Meetings, Decisions and Announcements:

#### Pre – Inauguration

By the End of November 2016

- Employment Situation release for October 2016 – scheduled for 8:30am on Nov. 4
- Consumer Price Index release for October 2016 – scheduled for 8:30am on Nov. 17

By the End of December 2016

- Employment Situation release for November 2016 – scheduled for 8:30am on Dec. 2
- Consumer Price Index release for November 2016 – scheduled for 8:30am on Dec. 15

By the End of January 2017

- Employment Situation release for December 2016 – scheduled for 8:30am on Jan. 6
- Consumer Price Index release for December 2016 – scheduled for 8:30am on Jan. 18

#### Post – Inauguration

By end of February 2017

- BLS Commissioner’s term expiration – January 27
- Employment Situation release for January 2017 – scheduled for 8:30am on Feb. 3
- Consumer Price Index release for January 2017 – scheduled for 8:30am on Feb. 15

By end of March 2017

- Employment Situation release for February 2017 – scheduled for 8:30am on Mar. 10
- Consumer Price Index release for February 2017 – scheduled for 8:30am on Mar. 15

By end of April 2017

- Employment Situation release for March 2017 – scheduled for 8:30am on Apr. 7
- Consumer Price Index release for March 2017 – scheduled for 8:30am on Apr. 14

### The Employment Situation Release

The Employment Situation release is derived from two separate monthly surveys. The Current Employment Statistics survey provides employment, hours, and earnings estimates based on payroll records of employers. The Current Population Survey queries households to obtain a comprehensive body of information on the employment and unemployment experience of the nation’s population, classified by age, sex, race, and a variety of other characteristics. Included in the Employment Situation release are six alternative measures of labor underutilization, including the headline official unemployment rate.

The Employment Situation is closely watched by investors, economists, the Federal Reserve, and industry analysts, among others, to assess the strength of the labor market. As with other Principal Federal Economic Indicators (PFEIs), the report is shared with the Chairman of the Council of Economic Advisors late in the afternoon on the day *before* the release. The Secretary and/or Senior DOL officials also are briefed *on the day of* the release at 8 am, before the 8:30 am release.

The Employment Situation release process includes several additional steps that are not part of the release process for other BLS PFEIs.<sup>6</sup> Most notably, on the release date, the Joint Economic Committee (JEC) may request that the BLS Commissioner testify in front of the Committee.

The Employment Situation release can be accessed here:  
<http://www.bls.gov/news.release/empisit.toc.htm>

### **Consumer Price Index (CPI) Release**

The CPI is a measure of the average change in prices over time of goods and services purchased by households. BLS publishes CPIs for two population groups: (1) the CPI for Urban Wage Earners and Clerical Workers (CPI-W), which covers households of wage earners and clerical workers that comprise approximately 28 percent of the total population and (2) the CPI for All Urban Consumers (CPI-U) and the Chained CPI for All Urban Consumers (C-CPI-U), which covers approximately 89 percent of the total population and includes, in addition to wage earners and clerical worker households, groups such as professional, managerial and technical workers; the self-employed; short-term workers; the unemployed; and retirees and others not in the labor force. BLS also calculates, but does not publish, an experimental CPI for the elderly (CPI-E), which covers households whose reference person or spouse is 62 years of age or older.

The CPI is closely watched by investors as an indication of the presence of inflation or deflation in the economy and is used by the Federal Reserve System in the formulation of monetary policy. Additionally, Social Security benefits and public and private contracts are indexed to the CPI to keep pace with inflation. As with other PFEIs,<sup>6</sup> the report is shared with the Chairman of the Council of Economic Advisors late in the afternoon on the day before the release.

The Consumer Price Index Release can be accessed here:  
<http://www.bls.gov/news.release/cpi.toc.htm>

### **BLS Commissioner's Term Expiration**

Commissioner Groshen began a 4-year term in January 2013 (as described by 29 U.S. Code § 3 - Commissioner; appointment and tenure of office; compensation); her term expires on January 27, 2017.

The incoming Administration will need to nominate a BLS Commissioner. Unless the current Commissioner is renominated by January 27, in accordance with the Federal Vacancies Reform

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<sup>6</sup> More information on the release process can be found in the section *Additional Information on Principal Federal Economic Indicator (PFEI) Releases*.

Act of 1998, the Deputy BLS Commissioner will act in the capacity of Commissioner until a Commissioner is selected and confirmed by the Senate.

## **Items related to the FY 2017 Budget**

This section describes potential funding and policy impacts that are included in the FY 2017 President's Budget; the following issues are discussed:

- Funding Flexibility Pilot
- Agency Consolidation Proposal
- BLS Impact Statement – Effects of FY 2017 Congressional Action

### **Funding Flexibility Pilot**

In the FY 2017 President's Budget, the Administration proposes a pilot program to provide funding flexibility to a number of agencies, including BLS, Census, and DOL's Chief Evaluation Office. This pilot would provide BLS with expanded flexibilities to spend funds over more than one year in order to improve the efficiency of evaluations and statistical surveys. These flexibilities would allow agencies to better target evaluation and statistical funds to reflect changing circumstances and the dynamic nature of such projects. Specifically, the funding flexibility would:

- Allow funds appropriated, allocated, advanced on a reimbursable basis, or transferred to specific functions related to research and evaluation to be available for obligation through September 30, 2021.
- Allow amounts that are unexpended at the time of completion of a contract, grant, or cooperative agreement to be deobligated and then reobligated in the current or subsequent fiscal year for research, evaluation, or statistical purposes for which the funds were made available.

### **Agency Consolidation**

As part of his 2016 Budget, the President has requested that Congress revive an authority enabling him to submit fast-track proposals to reorganize or consolidate Federal programs and agencies to reduce the size of Government or cut costs. This proposal was first requested in the 2013 President's Budget but has not yet been enacted. The 2016 President's Budget includes a variety of proposed reforms across government designed to drive efficiency and accountability, prevent duplication, and make government work better and smarter for the American people. The President's 2016 and 2017 Budgets include proposals to consolidate Federal business and trade programs into a new department dedicated to promoting U.S. competitiveness, exports, and American businesses and jobs. The proposal would integrate the six Federal agencies that focus primarily on business and trade, along with other related programs. These include:

- The Bureau of Labor Statistics
- The Department of Commerce's core business and trade functions
- The Small Business Administration
- The Office of the U.S. Trade Representative
- The U.S. Trade and Development Agency
- The Department of Agriculture's rural business programs
- The Department of the Treasury's Community Development Financial Institution Program

- The National Science Foundation’s statistical agency

The Budget schedules for these agencies and programs, including those for BLS, continue to reflect them in their current alignment, pending further action.

**Impact of BLS Funding Level (Effects of FY 2017 Congressional Action)**

<b>Bureau of Labor Statistics – FY 2017 Congressional Action (Dollars in thousands)</b>					
<b>FY 2016 Enacted</b>	<b>FY 2017 Request</b>	<b>FY 2017 House</b>	<b>FY 2017 Senate</b>	<b>House/Senate vs. 2016 Enacted</b>	<b>House/Senate vs. 2017 Request</b>
\$609,000	\$640,943	\$609,000	\$609,000	\$0	-\$31,943

***Impact of House and Senate Bills***

- The House and Senate bills for BLS provided a total of \$609 million. This level keeps BLS funding flat at the FY 2016 enacted funding level and is \$31.9 million below the President’s Budget. This level represents a \$24.8 million shortfall compared to the amount needed to maintain current base programs.
- In FY 2016, BLS had a \$13.1 million shortfall compared to the amount needed to maintain current base programs. BLS relied upon temporary spending restrictions to remain within the provided spending level; however, given the magnitude of the expected shortfall, this is not a viable approach for FY 2017.
- Notably, over 85 percent of the Bureau’s funding is allocated to (1) National Economic Indicators, such as the Consumer Price Index and Employment Situation, (2) data required by law, and (3) data referenced in law or its use required by law.
- As a result of the proposed markup levels, BLS will be forced to consider implementing multiple, permanent programmatic eliminations or reductions because across-the-board cuts jeopardize the quality of all BLS data, especially given the high-dollar cuts that would be required.

***House Report Language***

- During consideration of the FY 2017 House Appropriations Bill, the Committee submitted an amendment requesting a report “detailing the impact to domestic labor markets due to changing flows in goods and services under each free trade agreement that entered into force with respect to the United States after December 31, 2006.” The amendment further requests “an analysis of the relative demand for and wages of college-educated workers and non-college educated workers and the relative demand for and wages of manufacturing workers and non-manufacturing workers.”
- The requested analysis is not a simple descriptive exercise; it is a policy evaluation. BLS is concerned that conducting this analysis would be inappropriate for a policy-neutral statistical agency. The separation of statistical information and policy analysis is a key

tenet of the *Principles and Practices for a Federal Statistical Agency* and, therefore, BLS should not engage in policy analysis in order to maintain our independence and political impartiality.

- BLS proposed to the Department of Labor that this report be reassigned elsewhere within the DOL in order to meet the Committee’s request.
  - The Department of Labor took a similar approach with a report originally required of BLS as included in the *Fair Minimum Wage Act of 2007*.
  - If the Department agrees with this approach, BLS will work with the Departmental Budget Center and the Office of Congressional and Intergovernmental Affairs to draft language for the Committee expressing these concerns and propose reassignment of the report.
  - As in the past, BLS will support the data needs for this analysis to the extent of our ability.

## **BLS Priorities and Issues**

BLS has the following topics that may not require action within 90 days of the Administration change, but of which the transition team and the incoming Secretary should be aware:

1. Re-engineering Economic Statistics
2. Data Synchronization
3. Lock-Up Room Discussion
4. Ryan-Murray Commission
5. Cybersecurity Act and Change to the BLS Confidential Information Protection and Security Act (CIPSEA) Pledge
6. Contingent Worker Supplement (CWS) in the Current Population Survey (CPS)
7. Survey of Employer-Provided Training (SEPT)
8. BLS Support of White House Initiative on Asian Americans and Pacific Islanders (WHIAAPI)
9. Diversity Efforts
10. BLS Expanded Communication Efforts

### **Re-engineering Economic Statistics**

For over 130 years, BLS has made innovations to processes and products to reflect changes in the labor market and other topics we cover, including price and productivity statistics. We have traced the economy as it has transitioned from farms to factories to services to information hubs and will soon have information on gig workers. We also have transformed how we collect, analyze, and deliver our data, with increasing use of technology to improve data accuracy, raise efficiency, lower respondent burden, and reach our customers better.

BLS has its own roadmap to continually innovate and modernize. BLS re-engineering activities include acquiring, managing, and integrating alternative/administrative data for use in estimation in conjunction with traditional survey data; incorporating text analysis and web scraping techniques into data collection and processing activities; filling data gaps by developing new outputs that bring together existing data sources; and continually implementing advances in data

collection techniques to take advantage of the large volume of available electronic data. BLS routinely shares information and receives input on these ongoing projects with our advisory committees.

As we continue to innovate, we recently have been involved in two broad external efforts to identify changes in the economy and ensure that economic measurement reflects such changes.

- The National Bureau of Economic Research (NBER) convened a group of experts in July 2016 for a new project on Economic Measurement in the 21st Century. Topics included: using third-party data to improve government economic statistics; quality change and price measurement (with discussion led by BLS Commissioner Groshen); accounting for digital goods; intangibles; the sharing economy; and globalization. Following the initial meeting, the group commissioned a series of papers to be prepared by various statistical agencies; they will also be reaching out to noted academics to participate in this effort. The goal is to identify challenges and opportunities for improving economic statistics to be highlighted as part of the NBER’s 100th anniversary celebration in 2020.
- The OMB Statistical and Science Policy (SSP) branch, home of the Chief Statistician of the United States, contracted with CNSTAT of the National Academies of Sciences, Engineering, and Medicine to convene a series of meetings with federal statistical agencies and noted experts to consider how statistical agencies will navigate a changing environment “where the relevance of traditional statistics is sometimes questioned and policy makers are demanding faster, more flexible approaches to meet their information needs.” The goal of the series, begun in July 2016, is to enhance the relevance of federal statistics, ensure that the federal statistical system evolves to reflect changes in society and environment, provide the public and private sector with access to the information necessary to inform their decisions, and adapt information-generation approaches to take advantage of technological innovation.

### **Data Synchronization**

The Confidential Information Protection and Statistical Efficiency Act (CIPSEA) facilitates the exchange of certain types of business data among the Bureau of Economic Analysis (BEA), BLS, and Census. Unfortunately, statutes surrounding the IRS data currently prohibit Census from sharing business data that originates from IRS filings with BEA and BLS. As a result, Census, BEA, and BLS cannot achieve the full benefits of data sharing.

Legislation that would allow increased collaboration between BEA, BLS, and Census to achieve data synchronization would have numerous benefits to BLS, the statistical community, and users of our data. For example:

- Ensuring that establishments on both BLS and Census business registers have the same North American Industry Classification System (NAICS) codes will improve the consistency of data products, such as productivity measures, from BLS and Census.
- Allowing BLS to access data on units and business information that originated from IRS collections could improve the GDP and personal income components of the BEA national accounts, eliminate duplicative data collection, and potentially help fill data gaps.

Since 2002, BLS has worked off and on with Commerce, OMB, the Council of Economic Advisors, Treasury and other interested parties to achieve passage of data synchronization legislation. In 2016, BLS worked again with these parties to renew efforts to encourage Congress to consider a data synchronization legislative proposal.

Staff from OMB, Commerce, and BLS met with Senator Mark Warner’s staff and staff from the Joint Committee on Taxation in June 2016. Senator Warner’s office indicated that he would champion the legislation but first would like to find a Republican co-sponsor. OMB, Commerce, and BLS staff also met with Republican and Democratic Senate Finance Committee and House Ways and Means Committee staff members to discuss proposed legislation in July 2016. However, no draft legislation has been introduced to date.

### **Lock-Up Room Discussion**

Since the mid-1980s, the seven BLS Principal Federal Economic Indicators and ETA’s Unemployment Insurance Weekly Claims data have been made available to credentialed media representatives half an hour before release through the DOL lock-up facility.<sup>7</sup> This is permitted—but not required—by OMB policy directives. The press lock-up is intended to facilitate rapid, accurate, and comprehensive reporting on our most important data. Such reporting can serve as a multiplier that complements other agency dissemination activities.

A core principle of the federal system is that data are released to the public in a fair and orderly manner. There are concerns this principle may be violated. For example:

- The growth of high-speed algorithmic trading has raised concerns that the press lock-up facilitates unequal access to sensitive economic data; these concerns were highlighted in reports by the DOL’s Inspector General.
- Data users accessing releases from BLS website can be at a disadvantage because unlike media organizations in the lock-up, they do not have 30 minutes before release to digest the data; additionally, they may be disadvantaged to the extent that internet postings lag behind lock-up transmissions.

Furthermore, the lockup process also raises related considerations about security and cost-efficiency. BLS and DOL devote significant attention and resources to safeguarding embargoed data from premature release during lock-ups (including a substantial technology upgrade that went into effect in January 2013), but that risk will persist for as long as lock-ups exist. Beyond these costly security measures, significant personnel and financial resources are also required to host each lock-up.

In the summer and fall of 2016, both BLS and ETA introduced improved, high-capacity technologies for posting data to agency websites immediately following official release times. Now, DOL is positioned to provide the media, commercial entities, and the general public equitable and timely access to our most sensitive data.

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<sup>7</sup> More information about the lock-up room as it relates to PFEI releases is included in the section *Additional Information on Principal Federal Economic Indicator (PFEI) Releases*.

### **Ryan-Murray Commission**

Representative Paul Ryan and Senator Patty Murray introduced the bipartisan “Evidence-Based Policymaking Commission Act” in April 2015. The bill became public law in March 2016.

The purpose of the bill is to develop a strategy for increasing the availability and use of data in order to build evidence about government programs, while protecting privacy and confidentiality. Specifically, the bill:

- Establishes a 15-member commission to review the inventory, infrastructure, and protocols related to data from federal programs and tax expenditures while developing recommendations for increasing the availability and use of data in support of program evaluations.
- Directs the commission to study how best to protect the privacy rights of people who interact with federal agencies and ensure confidentiality
- Requires the Commission to evaluate the merits of and provide guidance for creating a “clearinghouse” for program and survey data.
- Authorizes several federal agencies, including BLS, to provide up to a total of \$3 million from appropriated funds to carry out the activities of the Commission.
- Requires several agencies, including BLS, to advise and consult with the Commission.
- Stipulates that findings are due within 15 months of the time a simple majority of 8 members is reached.

The first meeting of the Commission occurred on July 22, 2016 and was Chaired by Katharine Abraham (former BLS Commissioner from 1993-2001). In this meeting, members of the Committee were introduced and outside speakers spoke about the purpose and significance of the commission and provided examples of “evidence in action.”

The law directs the Commission to issue its findings in September 2017. It is unclear what involvement will be required from BLS. More information on Committee progress can be found here: <http://www.census.gov/about/adrm/data-linkage/what/policymaking.html>.

### **Cybersecurity Act and Change to the BLS Confidential Information Protection and Security Act (CIPSEA) pledge**

The Cybersecurity Enhancement Act of 2015 was signed into law in December 2015 as part of the Consolidated Appropriations Act, or Omnibus. Among other things, the Act:

- Authorizes the Department of Homeland Security (DHS) to deploy, operate, and maintain a system called EINSTEIN to detect cybersecurity risks in network traffic transiting or traveling to or from an agency information system.
- In carrying out the law, DHS may access information traveling to or transiting from an agency information system despite any other provision of law that would otherwise restrict or prevent DHS access to such information.

BLS collects data under the CIPSEA of 2002, which provides that the information collected can be used for statistical purposes only and can only be shared by BLS employees, agents and partner statistical agencies. Since the Cybersecurity Enhancement Act of 2015 may result in

DHS employees or agents having access to confidential BLS data, a modification to the language BLS uses to explain CIPSEA and assure confidentiality to respondents must be made.

It is critical to ensure a proper balance between informing respondents of the cybersecurity monitoring and making assurances of confidentiality. BLS developed and conducted cognitive testing on language to add to the end of the current CIPSEA pledge, with the goal of ensuring compliance with the new law while minimizing any reduction in response rates. Lower response rates mean higher costs and less-reliable data.

As part of an interagency group, BLS delivered a high level summary of testing, with wording recommendations, to OMB in August 2016. BLS is working on the EINSTEIN technology and hopes to implement EINSTEIN and the new pledge by December 2016, as required by the Cybersecurity Enhancement Act. At that time, BLS plans to have updated information on BLS.gov confidentiality pages and new information and training available to all data collectors who interact with respondents. BLS also will continue working to add the new language to all survey forms, web pages, and other materials where the current CIPSEA pledge is found.

### **Contingent Worker Supplement (CWS) in the Current Population Survey (CPS)**

Since 2012, BLS has requested funds for an annual supplement to the CPS. The initiative would capture data on contingent work and alternative work arrangements by fielding the CWS every other year. Funding for the initiative has not been included in the annual appropriation for BLS to date. The Office of the Assistant Secretary of Policy (OASP) identified a need for this data and is sponsoring a one-time CWS to be fielded in May 2017.

- The objectives of the CWS to the CPS, which is jointly overseen by BLS and Census, are to obtain information on workers with contingent jobs (jobs that do not have an explicit or implicit contract for long-term employment) and information on various types of alternative employment arrangements. These arrangements can include working as an independent contractor, working on-call, and working through temporary help agencies and contract firms.
- Similar supplements were conducted in February of 1995, 1997, 1999, 2001, and 2005.
- Census will add the questions from the February 2005 CWS to the May 2017 CPS. These questions are designed to identify contingent workers and workers with alternative work arrangements, measure workers' satisfaction with their current employment arrangement; measure health insurance coverage and eligibility for employer-provided pension plans; and measure workers' earnings. BLS also will add four questions related to how the Internet and mobile apps have led to new types of work arrangements, as it specifically relates to tasks that are done in-person and tasks that are done entirely online for pay.

BLS and OASP jointly prepared an agreement in FY 2016 that funds all Census work associated with fielding the CWS in May 2017, as well as BLS work in FY 2016. This agreement covers approximately 90 percent of costs for the CWS. Work associated with instrument testing in FY 2017 and the release of the supplement in FY 2018 requires additional funding. If BLS does not receive funding for the CWS budget initiative through the appropriations process in FY

2017, BLS will require subsequent reimbursable agreements with external sponsors to cover the remaining costs of producing and releasing the CWS data.

### **Survey of Employer-Provided Training (SEPT)**

There is substantial interest in the extent to which employers provide or sponsor formal job skills training for their workers. The decision to provide formal job skills training, and how much training to provide, is linked to choices made on the full suite of employers' hiring practices, such as requiring specific credentials of new employees and hiring skilled workers through the use of contract employees, temporary help workers, seasonal workers, and self-employed workers.

With funding from the Employment and Training Administration, BLS carried out a SEPT in 1993 and 1995. Recently, BLS has engaged in discussions with DOL, Commerce, Congress, and a variety of other organizations about the potential to form a public-private partnership to develop and maintain a new survey.

The following funding arrangements have allowed BLS to begin exploring steps for an updated SEPT:

- BLS included a request for \$3,000,000 in the FY 2017 President's Budget for first year activities relating to a new survey of employer-provided training.
- In FY 2016, BLS entered into a reimbursable agreement with the Office of the Assistant Secretary for Policy (OASP) to conduct conceptual development activities for a new SEPT program while the FY 2017 request was under consideration.
- In FY 2017, BLS may require a reimbursable agreement to complete conceptual development activities, potentially including, but not limited to, development of a draft questionnaire, cognitive interviews, and development of a sampling plan.
  - In the event BLS receives appropriated funding in FY 2017, BLS would end any such reimbursable agreement or would use reimbursable funding to cover activities that are not funded as part of the FY 2017 budget request.

### **BLS Support of White House Initiative on Asian Americans and Pacific Islanders (WHIAAPI)**

On October 14, 2009, President Obama signed an Executive Order reestablishing the White House Initiative on Asian Americans and Pacific Islanders and the President's Advisory Commission on Asian Americans and Pacific Islanders to address issues concerning the Asian American and Pacific Islander (AAPI) community.

These efforts are aimed at advancing data collection, dissemination, and disaggregation among federal agencies, state and local partners, researchers, and policy advocates, promoting best practices to generate more granular data on AAPI communities. BLS supported the WHIAAPI initiative in numerous ways:

- BLS disaggregated and analyzed AAPI data from the Current Population Survey (CPS). Using three years of pooled CPS data, BLS published a *Monthly Labor Review* article in 2011 that provided extensive labor market information on seven detailed Asian groups—

Asian Indians, Chinese, Filipinos, Japanese, Koreans, Vietnamese, and Other Asians: <http://www.bls.gov/opub/mlr/2011/11/art1full.pdf>.

- BLS added a variable identifying detailed Asian group to the CPS public use microdata files starting in January 2013, enabling researchers and others to conduct their own analyses using disaggregated data. BLS added a similar variable to the American Time Use Survey public use microdata files in 2014.
- In 2014, BLS began publishing employment and unemployment estimates for detailed Asian groups in its annual report *Labor Force Characteristics by Race and Ethnicity*. (The most recent report is available at <http://www.bls.gov/opub/reports/race-and-ethnicity/2015/pdf/home.pdf>.)
- The CPS disaggregated data were used in several DOL reports on the Asian labor force, including a report released in October 2016: <https://blog.dol.gov/2016/10/07/new-report-on-the-aapi-labor-force/>
- BLS participated in the WHIAAPI Interagency Working Group Data and Research Subcommittee, which prepared the guide *Best Practices for the Disaggregation of Federal Data on Asian Americans and Pacific Islanders*: <http://sites.ed.gov/aapi/files/2013/03/WHIAAPI-2016-Best-Practices-for-Disaggregation-of-Federal-Data-on-AAPIs-1.pdf>. The group also worked to improve access to AAPI data on Data.gov.

DOL was commended for its progress in disaggregating AAPI data in the *Building the American Mosaic* report issued by the President’s Commission on Asian American and Pacific Islanders: [https://www.whitehouse.gov/sites/default/files/american-mosaic\\_digital\\_lores\\_0.pdf](https://www.whitehouse.gov/sites/default/files/american-mosaic_digital_lores_0.pdf).

### **Diversity Efforts**

BLS strives to recruit, retain, and develop a diverse, high-performing Federal workforce that draws from all segments of society and values fairness, diversity, and inclusion. BLS supports the DOL Diversity Plan, and Nancy Ruiz de Gamboa, Associate Commissioner for the Office of Administration, is a representative on the DOL Diversity and Inclusion Council.

BLS is working to become an employer of choice by achieving the following three workforce diversity and inclusion goals:

- **Workforce Diversity** - Recruit from a diverse and qualified group of potential applicants to secure a high performing workforce drawn from all segments of American society. This goal includes implementing, evaluating, and improving new and ongoing recruitment practices, and the use of hiring flexibilities such as Veterans Recruitment Authority, Schedule A, and Returned Peace Corps Volunteers for non-competitive placements.
- **Workplace Inclusion** - Cultivate a culture that encourages collaboration, flexibility, and fairness to enable individuals to contribute to their full potential and further retention. This goal focuses on employee engagement and development opportunities, such as:

- BLS Speed Mentoring program
  - Participation in the DOL Career Enhancement Program
  - ROAD temporary detail and assignment opportunities
  - BLS Innovation Training Seminars
- **Sustainability and Accountability** - Develop structures and strategies, as well as provide data, to equip leaders with the ability to manage a diverse workforce, be accountable, measure results, refine approaches on the basis of such data, and institutionalize a culture of inclusion. This goal focuses on assessment and action planning, such as the BLS Diversity Study Group established to research the state of diversity hiring, systemic barriers, and ways to improve the retention and promotion opportunities of those in protected groups in order to make recommendations for improvement to the BLS Human Resources Governing Board.

Beginning in FY 2010, BLS has developed and executed a diversity and inclusion plan in an effort to focus resources and refine our approach to recruitment and retention. Annually, BLS reviews prior initiatives for successes and missteps to incorporate lessons learned into the next year's plan. For new hires, the overall results have been very positive. The number of minority (non-white) hires consistently remained above FY 2009 levels, and reached a peak in FY 2015 at 45.3 percent. Likewise, disability and veteran hires demonstrate an improvement over FY 2009 and a general upward trend over time. FY 2015 has been the best year for disability hires and the second-best year for veteran hires since FY 2009.

### **BLS Expanded Communication Efforts**

The overarching goal of the BLS communications strategy is to help our organization become a trusted and indispensable fixture in American civil discourse and highlight our data as a vital part of the decision-making landscape for America's working families, employers and policymakers.

The goal of enhanced BLS communications is to make our data products come to life by packaging data into topic areas; incorporating videos, data visualizations and infographics; and promoting priority data through regular communications with key external target audiences like the media, policy shapers, heavy data users and topic area advocates.

By making our data more accessible and understandable through digital media, we will provide a user-friendly way for customers to view and share our information with others. BLS makes data more accessible, user friendly, and dynamic in the following ways:

#### Twitter:

Since June 2012, BLS has operated a Twitter ([https://twitter.com/BLS\\_gov](https://twitter.com/BLS_gov)) account that highlights BLS data products on the labor market and economy. The BLS Twitter has over 40,000 followers and sends over 50 Tweets a month referencing news releases and other BLS publications and events, such as BLS videos, featured articles, graphs, and data user events around the country. BLS uses Twitter proactively to promote BLS data by reaching out to customers and potential customers who may not know about BLS or the BLS website.

GovDelivery:

BLS uses an email subscription service administered through GovDelivery that allows BLS customers to subscribe to monthly, quarterly, and annual releases of economic data.

Videos and Motion Graphics:

BLS created and posted multiple videos to YouTube and Facebook to increase visibility and understanding of our data. BLS videos can be found by searching “BLS” on the DOL YouTube channel found here: <https://www.youtube.com/user/USDepartmentofLabor>

Publications with Infographics and Data Visualization:

In addition to economic news releases, BLS utilizes various other publications and blogs in order to reach customers. These publications and blogs include: *The Economics Daily*, *Monthly Labor Review*, *Beyond the Numbers*, *Spotlight on Statistics*, *Commissioner’s Corner*, and *Career Outlook* among others.

BLS publications can be found here: <http://www.bls.gov/pub/>

In order to make these articles more user friendly and dynamic, BLS increasingly has used charts and maps in nearly all BLS publications. BLS is supplementing its news releases by adding interactive chart galleries, which give readers an intuitive overview of the new data and enable readers to customize the display to their liking. The two most graphically-oriented publications are the *The Economics Daily* and *Spotlight on Statistics*. The data visualizations included in these articles attract customers by making data easy to see, not just read about.

## Key Agency Stakeholders



# BUREAU OF LABOR STATISTICS

## U.S. DEPARTMENT OF LABOR



**Who we are...** The Bureau of Labor Statistics (BLS) is the principal federal statistical agency responsible for measuring labor market activity, working conditions, and price changes in the economy. The BLS provides these data to a broad customer base, which includes businesses, trade associations, unions, media, academia, policymakers and individuals. BLS data affect virtually all Americans because they inform and support public and private decision-making.

**bls.gov** is our largest source and primary method of data dissemination. **18 million** page views per month. More than **107 million** BLS data series. About **540 million** estimates and observations.



**We provide information for...**

 PRIVATE CITIZENS	 BUSINESSES	 STATE AND LOCAL GOVERNMENTS	 POLICYMAKERS AND RESEARCHERS	 ADVOCACY GROUPS
<ul style="list-style-type: none"> <li><input type="checkbox"/> Monitor changes in inflation that may result in adjustments to Social Security, pensions, alimony, rents, and other payments and expenses.</li> <li><input type="checkbox"/> Make career and educational decisions using occupation data and employment projections.</li> <li><input type="checkbox"/> Decide where to relocate based on states, metro areas, or major cities with lower unemployment rates.</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Determine employee wages.</li> <li><input type="checkbox"/> Develop price escalation clauses for long-term contracts and escalator clauses in collective bargaining agreements using inflation statistics.</li> <li><input type="checkbox"/> Manage turnover rates by comparing compensation packages with nationwide averages.</li> <li><input type="checkbox"/> Compare injury and illness rates to industry averages, which aid in the applications for grants.</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Use inflation data to adjust minimum wage levels in ten states.</li> <li><input type="checkbox"/> Market state and local areas to prospective employers using local labor force composition data.</li> <li><input type="checkbox"/> Create state occupational health indicators used in the allocation of states' public health resources.</li> <li><input type="checkbox"/> Analyze potential business and economic losses in disaster areas using employment and wage data.</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Assess the strength of the U.S. economy.</li> <li><input type="checkbox"/> Understand inflationary pressures in prices and wages.</li> <li><input type="checkbox"/> Track effects of changes in productivity due to technological advances in industries.</li> <li><input type="checkbox"/> Measure changes in the prices of goods and services traded between the U.S. and the rest of the world.</li> <li><input type="checkbox"/> Determine the gender wage gap and the public-private pay gap.</li> </ul>	<ul style="list-style-type: none"> <li><input type="checkbox"/> Analyze labor market behaviors of veterans, people with disabilities, minority groups, and disadvantaged populations in the workforce.</li> <li><input type="checkbox"/> Assess extent of union membership.</li> <li><input type="checkbox"/> Measure men's and women's contributions to household production and childcare activities and how this is changing over time.</li> <li><input type="checkbox"/> Understand work stoppages and identify labor dispute issues.</li> </ul>

**We provide essential information for...** making informed federal



policy decisions. Federal agencies rely on BLS data to carry out their mission of serving the American public. From adjusting Social Security benefits of retirees to ensuring the pay of our men and women in the armed services keeps up with inflation, these are just a few ways in which BLS data are used in federal funding allocations to move dollars and affect lives.



**FEDERAL RESERVE**

The Federal Reserve operates under a "dual mandate" to maintain stable prices and promote maximum employment. To help achieve these goals the Fed uses BLS data, such as inflation statistics and nonfarm payrolls, as key inputs during the policy decision-making process and as a way to measure the effectiveness of Federal Reserve policy actions.



**SOCIAL SECURITY ADMINISTRATION**

Social Security benefits are revised annually on the basis of changes in inflation. In 2015, more than 59 million Americans received \$870 billion in Social Security payments. Accuracy is important. Consider that a 1.0 percentage point annual increase in inflation would increase Social Security outlays by more than \$8.7 billion per year.



**INTERNAL REVENUE SERVICE**

The federal tax income brackets and personal exemption amounts are tied to annual changes in inflation. Net federal taxes collected are directly dependent on changes in inflation. Income eligibility thresholds for the Earned Income Tax Credit are also adjusted annually based on inflation data. The IRS calculates the standard state and local general sales tax deductions using consumer expenditure data.



**DEPARTMENT OF AGRICULTURE**

Eligibility requirements for need-based programs – such as the National School Breakfast and Lunch Program and the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) – are updated annually based upon changes in inflation. Consumer expenditure data are used in the USDA's annual Cost of Raising a Child report.



**HEALTH AND HUMAN SERVICES**

Inflation data are used to update the Medicare Prospective Payments System, including payment amounts for professional fees and fees paid to hospices, and to determine allocations for Medicare and Medicaid payouts. Household estimates are used for the Children's Health Insurance Program (approximately \$13 billion in 2013).



**DEPARTMENT OF DEFENSE**

Inflation statistics help the Department of Defense make recommendations for active-duty military pay. Consumer expenditure data are used to update the U.S. cost of living allowances (COLAs) in U.S. military locations.



Erica L. Groshen  
Commissioner

[www.bls.gov](http://www.bls.gov)

## TAB 3: Initiatives

### Major Grants and Contracts

#### Grants

BLS operates the Current Employment Statistics, Quarterly Census of Employment and Wages, Occupational Employment Statistics, and Local Area Unemployment Statistics programs in cooperation with the states and territories. These programs compose the BLS Labor Market Information (LMI) Cooperative Statistical Programs. BLS also works with state partners to operate Occupational Safety and Health Statistics (OSHS) which is comprised of the Survey of Occupational Injuries and Illnesses and the Census of Fatal Occupational Injuries.

For the most recent year completed, BLS awarded \$70 million in LMI cooperative agreements and \$7 million in OSHS cooperative agreements. These funds were awarded to the 50 states and territories in support of the BLS cooperative statistical programs. This funding is awarded on a Fiscal Year basis.

#### Contracts

For the most recent year completed, BLS awarded \$83.4 million in contracts (figures taken from USAspending.gov); the bulk of these contracts were to support data collection and program operations. This funding is awarded on an ongoing basis. BLS does not foresee any major concerns or problems that could arise in the first 90 days.

### Audits and Reports

#### Office of Inspector General (OIG) Audits completed in the last 3 years

OIG audits completed in the past 3 years can be found here: [http://www.oig.dol.gov/cgi-bin/oa\\_rpts-v4.cgi?s=Bureau+of+Labor+Statistics&y=all&a=all](http://www.oig.dol.gov/cgi-bin/oa_rpts-v4.cgi?s=Bureau+of+Labor+Statistics&y=all&a=all)

BLS does not anticipate any issues that would require Secretarial or Departmental Action in the first 90 days.

Ongoing OIG audits

BLS has the following ongoing OIG audits that have yet to be finalized:

Fiscal Year	Audit Type	Audit Title	Audit Objective
2016	FISMA	FY16 FISMA Audit	OIG will be assessing information systems in accordance with FISMA. The scope of the audit includes the following areas: Risk Management, Configuration Management, Identity and Access Management, Plan of Action and Milestones, and Contingency Planning.
2015	Discretionary	Audit of the Current Employment and Current Population Surveys	Verifying compliance with OMB Standards and Guidelines for Statistical Surveys found here ( <a href="https://www.whitehouse.gov/sites/default/files/omb/inforeg/statpolicy/standards_stat_surveys.pdf">https://www.whitehouse.gov/sites/default/files/omb/inforeg/statpolicy/standards_stat_surveys.pdf</a> )
2013	Discretionary	OIG audit report 17-14-001-03-315, Controls Over the Release of the UI Weekly Claims Report Need Improvement	To determine if allowing pre-release access to embargoed data may provide a competitive advantage to news organizations and/or their clients, and if so, whether or not the DOL lock-up process should be ended.

**Management**

*IT challenges and opportunities*

IT Integration

For much of FY 2016, the BLS IT organization, the Office of Technology and Survey Processing (OTSP), participated in an Office of the Chief Information Officer (OCIO) initiative to assess the feasibility of integrating portions of the BLS IT organization into the OCIO. The first phase of the initiative (known as Discovery) focused on the staff, contracts, and volume of IT hardware that are associated with the BLS IT infrastructure. It is important to note that BLS maintains a separate IT network and separate hardware platforms from the networks and hardware platforms under the OCIO’s purview. BLS has voiced many concerns with the outcome of the Discovery phase. The concerns center on the BLS technical infrastructure and the many IT initiatives underway associated with that technical infrastructure. Additionally, BLS raised concerns about transitioning BLS IT staff and BLS IT-related contracts to the OCIO without a complete understanding of challenges, risks, and potential impacts to the BLS mission.

Federal Information Technology Acquisition Reform Act (FITARA) Implementation

The BLS IT organization is supporting the OCIO as the FITARA is being more broadly implemented at DOL. Per FITARA, the head of IT at BLS, the Associate Commissioner for OTSP,

is included in the DOL IT Leadership Directory. In addition, the Associate Commissioner for OTSP participated in the working group that established the common critical performance element for Agency IT heads, and that element is reflected in the OTSP Associate Commissioner's performance plan. The OCIO has expanded the use of Program Review Boards (PRB), and BLS is supporting and participating in the expanded PRB process. BLS looks forward to working with the CIO and her staff to further support the implementation of FITARA at DOL in alignment with the supplemental guidance "Applying FITARA Common Baseline to Statistical Agencies and Units" issued by the Federal CIO on May 4, 2016.

### ***Personnel and engagement recommendations for success***

The following text was taken from the "Improving BLS Federal Employee Viewpoint Survey (FEVS) Results" document and focuses on actions taken by BLS in FY 2016 to improve career development, promote a better work environment, and foster innovation and growth.

The BLS FEVS can be found here: <http://www.labornet.dol.gov/seccomm/abetterdol/Agency-Plans-to-Improve.htm>

Facilitate Employee and Supervisor Discussions. Holding regular ongoing career development conversations with employees, in an open and collaborative manner, is crucial. These conversations build trust, show employees that we are interested in their development, and connect individual employee developmental goals with the broader goals of the Agency. The midterm progress review process presents supervisors and managers with an opportunity to open the door for future discussions. To identify topics for these employee-supervisor discussions, BLS posted an Idea Mill challenge in March 2016 asking for staff input. The results of that input will be used to expand upon previously developed guidance provided to rating officials encouraging them to discuss training goals with employees, set reasonable expectations for training availability in the current budget environment, and offer low-cost/no-cost training alternatives and sources.

Reverse Mentoring on Technology. BLS will pilot a program that will invite staff to demonstrate how they use technology to accomplish their work more efficiently. In addition, BLS will reach out to DOL affinity groups to seek sponsors for similar sessions involving the use of technology for nonwork activities, such as transportation or entertainment. Sessions involving nonwork activities would be scheduled during lunch time or after work hours. These activities have the dual goals of expanding knowledge of new technology and giving junior staff opportunities to engage and build relationships with senior staff.

Internal Communications. BLS will manage internal communication more purposefully and will explore additional communication mechanisms to share information, such as small group meetings with senior leaders and blog postings. The goal is to increase information sharing about new initiatives, recent successes, BLS values, staff accomplishments, and more. As part of this effort, BLS will explore other options for sharing communications in more active ways, building upon the periodic email blasts identifying "5 things you should know."

Internal Communications. BLS Executives will use various avenues to communicate with staff at least once a quarter (e.g., Town Hall meetings, Newsletters, Panel Discussions, etc.). BLS will pilot periodic Associate Commissioner Roundtables, where staff will be invited to a discussion with

a group of associate commissioners. The roundtables may focus on specific topics or be more open-ended. BLS also added a new feature on the Intranet called “What’s Up @ BLS,” an internal communications hub where BLS can share information and learn more about the work of other BLS employees.

Telework. Commissioner Groshen will send an email to all supervisors and managers reiterating her support for expanding telework at BLS. This email will be followed by a communication from the Division of Human Resources and Organization Management offering support and access to materials designed to assist supervisors and managers in implementing telework for their employees.

Speed Mentoring. The BLS Division of Human Resources and Organization Management will provide speed-mentoring sessions aimed at addressing basic needs of employees throughout the organization. Speed mentoring is a succession of time-controlled, short sessions where mentees and mentors share information on predetermined topics. This type of mentoring typically occurs between several mentees and one or two mentors at several different rotating stations. This program will include virtual mentoring events to BLS regional office employees.

Training Needs Assessment. BLS will conduct a training needs assessment survey for all employees, identifying skills gaps and areas to focus future training opportunities.

Facilitation Training. BLS will pilot a program of short training sessions for volunteers who would like to provide facilitation services to teams.

BLS Innovation Training Series. BLS will continue to develop and support The BLS Innovation Training Series. Designed for BLS employees across all occupations and grades, these training events present an opportunity for BLS employees to share their knowledge, innovations, and best practices across the agency, focusing on all disciplines including economics, statistics, and information technology, as well as cross-discipline topics.

This formal training program will be executed by BLS experts who will prepare and deliver the training. It will consist of periodic sessions on topics with broad application across BLS programs and offices, such as data visualization, seasonal adjustment, use of new software, and more. Additional topics on innovation geared towards enhancing BLS staff understanding of innovation concepts and experiences may be covered.

Training opportunities will be announced through the BLS Intranet and email announcements, and supervisors will be encouraged to reach out to staff and identify candidates for training. Interested staff will register through LearningLink, so that the training will be formally recorded in their training history. Each session will include a formal evaluation, designed to improve course offerings in the future.

All BLS staff will be eligible for these classes, space permitting, and some classes will be made available remotely to allow regional office staff to participate.

Innovation and Technology Fair. BLS will host the Technology and Innovation Fair with an emphasis on innovation, both technology and non-technology driven.

Innovation Sabbatical. BLS will hold an innovation competition. The winner of the competition will receive a 120-day ROAD opportunity to develop and/or implement their proposed idea or suggestion.

Recognition for Innovation and Creativity in Performance Plans. The BLS Division of Human Resources and Organization Management will conduct a presentation on closing out performance plans at an upcoming meeting for all managers and supervisors. During this presentation, special emphasis will be placed on reminding managers that they should recognize employee creativity and innovation in performance appraisal write-ups under the appropriate result.

## **Calendar**

### **Scheduled Releases**

Below are the seven Principal Federal Economic Indicators (PFEIs) that BLS will release from October 2016 to March 2017 (6 months):

- The Employment Situation: October 7, November 4, December 2, January 6, February 3, March 10
- Producer Price Indexes: October 14, November 16, December 14, January 13, February 14, March 14
- Consumer Price Index: October 18, November 17, December 15, January 18, February 15, March 15
- Real Earnings: October 18, November 17, December 15, January 18, February 15, March 15
- Productivity and Costs: November 3, December 6, February 2, March 8
- Employment Cost Index: October 28, January 31
- U.S. Import and Export Price Indexes: October 13, November 15, December 13, January 12, February 10, March 9

More information on BLS release dates can be found here: <http://www.bls.gov/schedule/2016/>

Calendar Year (CY) 2017 PFEI release dates can be found here:

[https://www.whitehouse.gov/sites/default/files/omb/inforeg/statpolicy/final\\_pei\\_schedule\\_of\\_release\\_dates\\_2017.pdf](https://www.whitehouse.gov/sites/default/files/omb/inforeg/statpolicy/final_pei_schedule_of_release_dates_2017.pdf).

### **Regular Convenings**

- BLS Technical Advisory Committee (BLSTAC) – BLSTAC advises the BLS Commissioner of statistical and other technical matters related to the collection and analysis of BLS data.
  - BLSTAC expects to meet two times each year; meetings in 2017 have not been scheduled.
  - More information can be found here: <http://www.bls.gov/advisory/tac.htm>
- Data Users Advisory Committee (DUAC) – DUAC provides points of view of data users from various sectors of the U.S. economy on matters related to the analysis, dissemination,

and use of the Bureau's statistics, on published reports, and on data gaps or the need for new Bureau statistics.

- DUAC expects to meet two times each year; meetings in 2017 have not been scheduled.
- More information can be found here: <http://www.bls.gov/advisory/duac.htm>
- Federal Economic Statistics Advisory Committee (FESAC) – FESAC advises the Directors of the BEA and Census, and the BLS Commissioner on statistical methodology and other technical matters related to the collection, tabulation, and analysis of federal economic statistics.
  - FESAC expects to meet two times each year; two meetings in FY 2017 tentatively have been scheduled for December 9, 2016 and June 9, 2017.
  - More information can be found here: <http://www.census.gov/fesac/>

### **Additional Information on Principal Federal Economic Indicator (PFEI) Releases**

BLS issues a range of key economic indicators. Seven of these have been designated by OMB as PFEIs: The *Employment Situation*, the Consumer Price Index, the Producer Price Index, the U.S. Import and Export Price Index, Productivity and Costs, the Employment Cost Index, and Real Earnings.

In issuing these releases, BLS follows OMB Statistical Policy Directive Number 3, which precludes prerelease distribution of information except under certain very restricted conditions and requires a 1-hour separation between the issuance of releases and policy comment on them.

The processing, analyzing, reviewing, and printing of the PFEIs takes place entirely within BLS. Physical and computer security procedures are scrupulously followed. Please note, there are three additional steps specific to the *Employment Situation* that are denoted in *italics*. Additionally, BLS has procedures in place to complete most processes off-site in the event of weather or other emergencies.

The release process for the PFEIs is as follows:

1. Data are collected, processed, tabulated, and analyzed. Text of the news release is prepared and reviewed. Text and tables are printed at BLS.
2. *Step 2 is specific to the Employment Situation: Federal Reserve staff responsible for producing the Industrial Production Index receive employment, hours, and earnings measures for the manufacturing, mining, utilities and publishing industries from Current Employment Statistics staff on the Wednesday of The Employment Situation release week.*
3. Data are provided to the Chairman of the Council of Economic Advisers (CEA) on behalf of the President for all PFEIs except the U.S. Import and Export Price Index. This takes place late in the afternoon on the day before the data are to be released. Senior program office staff are available during the evening to discuss the data by phone with the CEA. No one else outside of BLS is given the data until the morning of release.
4. *Step 4 is specific to the Employment Situation: At 8 a.m. on the morning of release, the Secretary may be briefed on the data. Traditionally, the data are provided to the Chief Economist or another designated member of the Secretary's staff on behalf of the Secretary.*

### TAB 3: Initiatives

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5. Other senior administration officials (the Chairman of the Board of Governors of the Federal Reserve and the Secretaries of Commerce and Treasury) who have demonstrated their need to have the information in advance of the release also may be provided the data at 8 a.m.
6. Also at 8 a.m., media accredited by DOL's Office of Public Affairs have access to the release under lock-up conditions. Reporters read the releases and prepare reports in a secure room monitored by BLS and DOL Public Affairs staff. Senior program office staff are available to discuss the releases with reporters in the lockup by phone. Transmission to the reporters' organizations begins at the official release time of 8:30 a.m.
7. Data are released to the public at 8:30 a.m., via the BLS website and through Twitter. Technical explanations are provided by BLS staff beginning at 8:30 a.m.
8. *Step 8 is specific to the Employment Situation: On the day of The Employment Situation release, the Commissioner of Labor Statistics may testify before the Joint Economic Committee (JEC) of the Congress at 9:30 a.m. When a hearing is held, which has been infrequent in recent years, JEC staff are provided the data at 8:00 a.m. under lock-up conditions monitored by BLS staff.*
9. At 9:30 a.m., the Secretary of Labor and other members of the Executive Branch are permitted to discuss the data and their implications for policy.

PFEI release dates are announced in November for the next CY. CY 2017 PFEI release dates can be found here:

[https://www.whitehouse.gov/sites/default/files/omb/inforeg/statpolicy/final\\_pei\\_schedule\\_of\\_release\\_dates\\_2017.pdf](https://www.whitehouse.gov/sites/default/files/omb/inforeg/statpolicy/final_pei_schedule_of_release_dates_2017.pdf).

More information on BLS releases in CY 2016 can be found here:

<http://www.bls.gov/schedule/2016/>

## TAB 4: Budget

### BUDGET AUTHORITY AND FTE SUMMARY

(Dollars in millions)

	FY 2013 Enacted	FY 2014 Enacted	FY 2015 Enacted	FY 2016 Enacted	FY 2017 Request
<b>Budget Authority</b>	\$577.2	\$592.2	\$592.2	\$609.0	\$640.9
<b>FTE</b>	2,254	2,165	2,166	2,141	2,214

#### At-A-Glance

- The Bureau of Labor Statistics (BLS) of the Department of Labor (DOL) is the principal federal statistical agency responsible for measuring labor market activity, working conditions, and price changes in the economy. Its mission is to collect, analyze, and disseminate essential economic information to support the public and private decision-making that forms the basis of our democratic, free-enterprise system. Like all federal statistical agencies, the BLS executes its statistical mission with independence, serving its users by providing products and services that are accurate, objective, relevant, timely, and accessible.
- Funds for BLS are appropriated on an annual basis. The agency is funded through the General Fund, the Unemployment Trust Fund (UTF), and through reimbursable agreements (see below for more information about BLS reimbursable authority).
- BLS' share of the UTF is \$65.0 million as of FY 2016. BLS uses the UTF to fund cooperative agreements with its state partners to operate the Current Employment Statistics, Quarterly Census of Employment and Wages, Occupational Employment Statistics, and Local Area Unemployment Statistics programs.
- BLS reimbursable authority allows the agency to, upon request, complete special statistical work. The amount of reimbursable funding varies from year to year based on the projects requested and funded. For example, in FY 2016, BLS had reimbursable agreements with 17 different entities, 13 of which are outside of DOL. As of September 6, these agreements totaled \$27.5 million, of which \$22.8 million comes from the Social Security Administration (SSA) for work supporting the development of occupational data for use in the SSA's disability programs.

#### Budget and FTE Trends

- From FY 2009 to FY 2016 there was a substantial gap between requested levels and enacted funding. In FY 2011, for example, BLS requested \$645.4 million but only received \$610.2 million, a difference of \$35.2 million. Compared to FY 2009, enacted funding in FY 2016 grew by only 2 percent.
- In FY 2010, BLS transferred \$2.7 million to the Employee Benefit Security Administration (EBSA) to support the implementation of the Affordable Care Act. Due to the delayed enactment of the FY 2010 full-year appropriation, a one-time savings was made available from BLS' green jobs initiative, as well as from contractual services, and this was used to fund the transfer.

- In FY 2013, BLS's budget was reduced by \$30.6 million (including reductions within the UTF) due to the Balanced Budget and Emergency Deficit Control Act, as amended (commonly referred to as sequestration) as well as a 0.2 percent rescission that amounted to an additional reduction of \$1.2 million (included in the reductions were reductions to the UTF). In order to operate with the funding level, BLS eliminated the Measuring Green Jobs products, and the Mass Layoff Statistics and International Labor Comparisons program, as well as implemented operational measures to freeze hiring and curtail spending.
- The agency reached pre-sequestration nominal (i.e., not adjusted for inflation) funding levels in FY 2016. The \$16.8 million increase in FY 2016 only partially restored funds for inflationary costs that were not provided in appropriations in FY 2014 and FY 2015. The BLS appropriation did not provide funding for budget initiatives included in the FY 2016 President's Budget, including proposals to add an annual Current Population Survey supplement, expand Job Openings and Labor Turnover data, and support a supplemental statistical poverty measure.
- The FY 2017 President's Budget proposes \$640.9 million in funding for BLS. This request is an increase of \$31.9 million over the FY 2016 enacted level. Around \$25 million of that increase is to fund inflationary costs, including \$13 million not provided in the FY 2016 enacted level.
- BLS has lapsed FTE each year from FY 2009 to FY 2016, however, in recent years, the agency has made significant strides in narrowing the gap between the authorized and projected FTE levels. Funding from unused personnel compensation and benefits resources were shifted to address other costs, avoiding significant lapses in spending.

#### Upcoming Issues

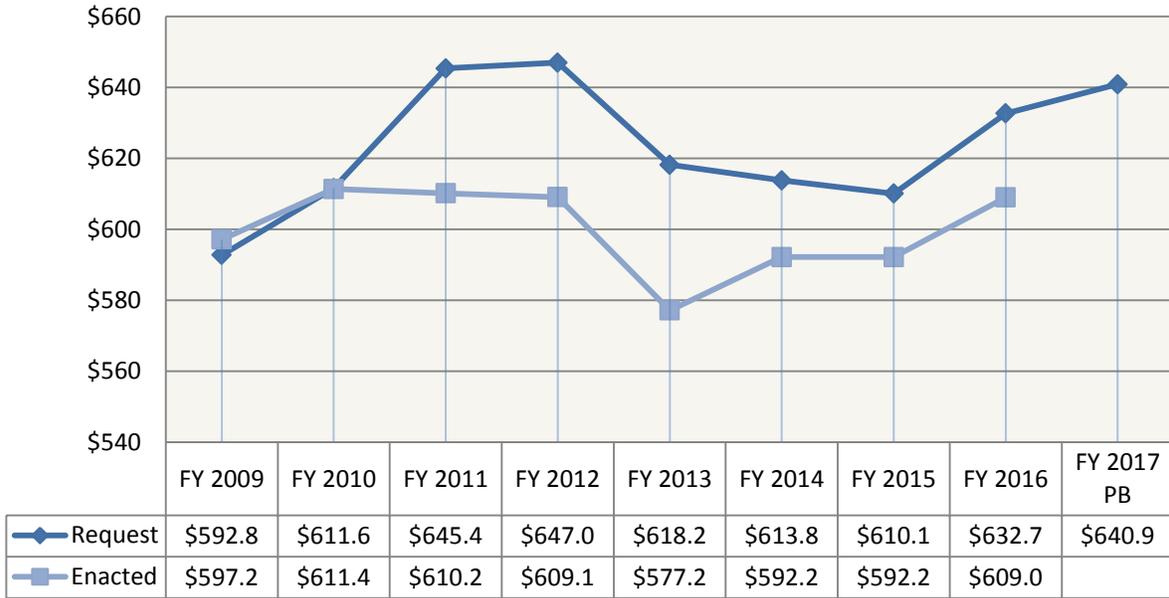
- For the past few years, BLS has relied upon temporary spending restrictions to remain within the provided spending level each fiscal year; however, continuation of such restrictions poses severe risks to BLS operations. These risks include collecting data of lower quality, delaying research designed to incorporate alternative data sources into BLS estimates, and missing release deadlines for key economic indicators. In the event that BLS faces a shortfall in FY 2017, the agency has stated that it will be forced to consider implementing multiple permanent programmatic eliminations or reductions.
- In addition, it should be noted that BLS' FY 2016 appropriation is \$62.6 million below its FY 2009 appropriation adjusted for inflation.
- BLS has notified the Departmental Budget Center it will face a \$25 million shortfall at the FY 2018 Current Services level, which assumes a full-year Continuing Resolution for FY 2017 at \$609.0 million, plus funding for FY 2018 built-in increases. The FY 2018 shortfall comprises just over \$13 million that is included in the FY 2017 President's Budget to restore funding not provided in FY 2016 plus \$12 million in FY 2017 built-ins that would carry over into FY 2018.

#### Staff Contacts

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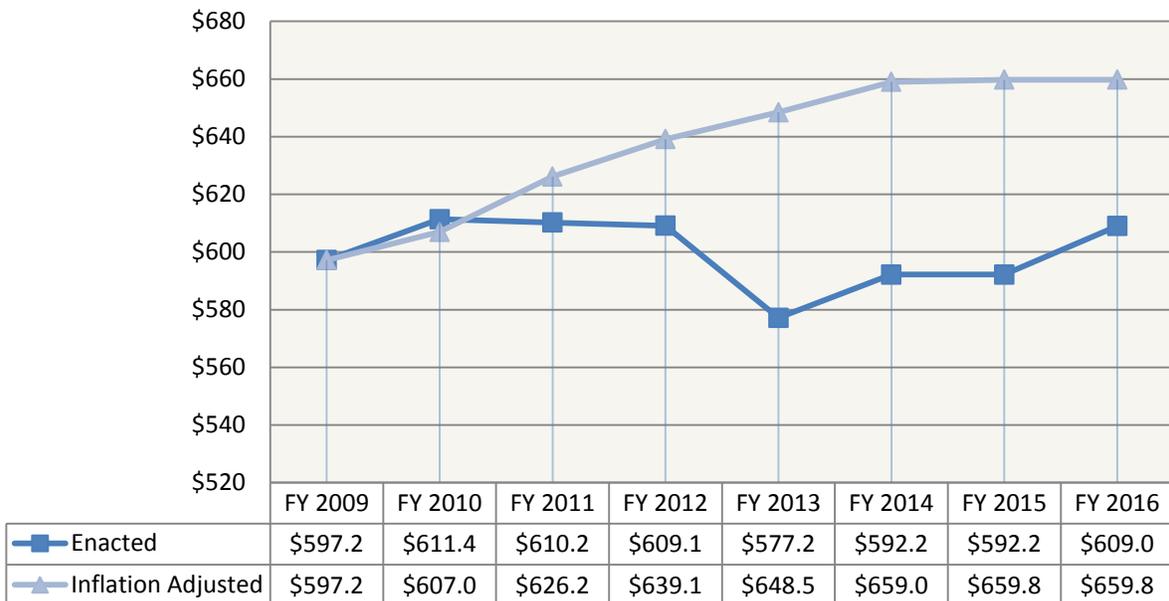
## Bureau of Labor Statistics

### Request vs. Enacted, FY 2009-FY 2016 (Dollars in millions)



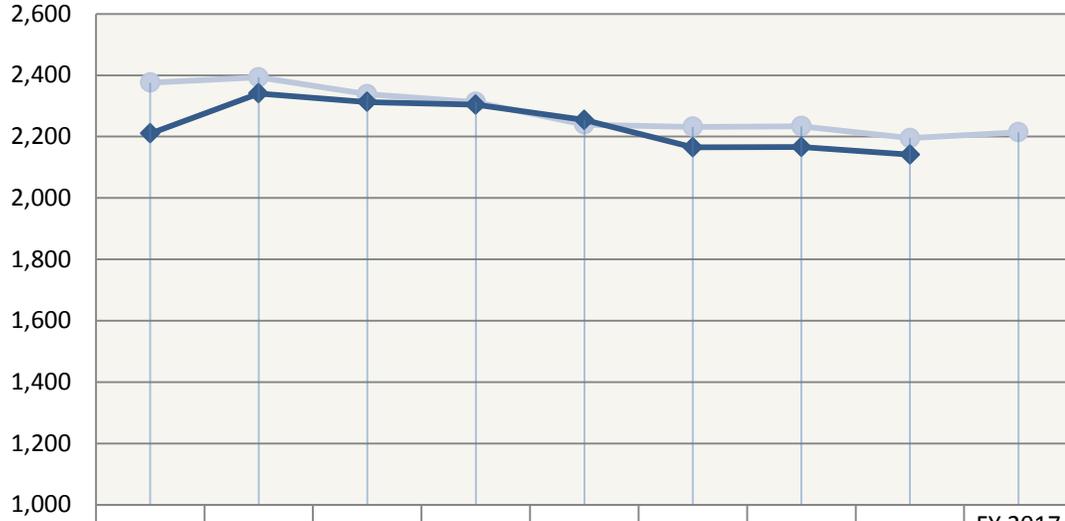
## Bureau of Labor Statistics

### FY 2009 Inflation Adjusted BA vs. FY 2009-FY 2016 Enacted BA (Dollars in millions)



## Bureau of Labor Statistics

### Authorized FTE vs. Actuals, FY 2009-2017



	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017 PB
Authorized	2376	2393	2338	2313	2239	2232	2234	2195	2214
Actuals	2210	2341	2313	2304	2254	2165	2166	2141	

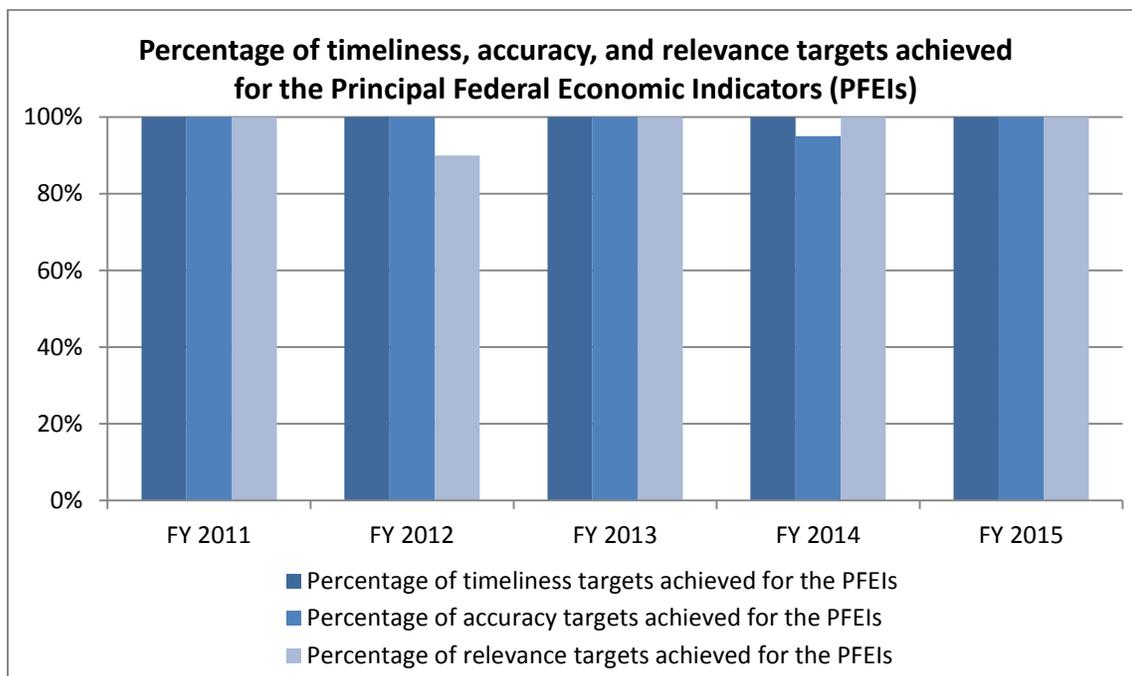
## TAB 5: Agency Performance

The BLS conforms to the conceptual framework of the Interagency Council on Statistical Policy’s (ICSP) Guidelines for Reporting Performance by Statistical Agencies and the “Strengthening Federal Statistics” chapter of the Analytical Perspectives volume in the President’s Budget. The BLS measures accuracy, timeliness, relevance, dissemination, and mission achievement. The BLS reports the full cost to produce its data products. These six criteria are common among statistical agencies, because they represent critical aspects of a statistical program’s performance.

**Performance Goal BLS 5.1** – Improve the timeliness, accuracy, and relevance of information on labor market activity, working conditions, and price changes in the economy.

The BLS revised its performance framework in FY 2014, introducing cross-cutting measures on timeliness, accuracy, and relevance for the Principal Federal Economic Indicators (PFEIs). The BLS PFEI programs are Current Employment Statistics, Current Population Survey, Consumer Price Index, Producer Price Index (PPI), International Price Program, Employment Cost Index, and Major Sector Productivity. The FY 2011-2013 results are shown for trend-comparison purposes.

With only two exceptions over the last five years, the BLS achieved 100 percent of the underlying *timeliness*, *accuracy*, and *relevance* targets for its PFEIs. In FY 2014, the BLS reached 95 percent of the underlying accuracy targets for its PFEIs, missing the PPI *Percentage of industry product line indexes published monthly* target by one percentage point. In FY 2012, BLS reached 90 percent of its underlying relevance targets for its PFEIs, missing the PPI *Indexes published monthly* target due to the release of fewer indexes than planned because the 2012 North American Industry Classification System combined more indexes than originally projected.



## TAB 5: Agency Performance

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The BLS regularly evaluates its targets in the interest of continuous improvement and undertakes projects aimed at improving the timeliness, accuracy, and relevance of BLS products and processes, including the development of new products. For example, in FY 2017, the National Compensation Survey will publish the inaugural Occupational Requirements Survey production estimates, and the Job Openings and Labor Turnover Survey program will publish official firm size class estimates pending release of experimental data in 2016.

Additionally, the BLS has worked and continues to look for ways to accelerate the timeliness of its data releases. For example, from 2011 to 2016, the BLS accelerated the following data releases, further improving timeliness:

- Quarterly Census of Employment and Wages – Accelerated data release by 3 weeks (accelerated by 2 weeks in 2011 and 1 week in 2014). Currently, QCEW is testing a one-week acceleration of data submittal by state partners. If successful, QCEW will accelerate release by an additional week within the next two years.
- Consumer Expenditure Survey – Accelerated release by nearly 1 month for the most recent estimates (2015 estimates released on August 30, 2016; 2011 estimates released on September 25, 2012).
- National Compensation Survey, data on employer health and retirement plan provisions – Accelerated release date by 8 months (2012 estimates released in December 2013; 2014 estimates released in April 2015).
- Census of Fatal Occupational Injuries – Plans to accelerate release of final data by 4 months (final 2014 data released in April 2016; final 2015 data are scheduled for release in December 2016).
- Labor Productivity – Accelerated release of final labor productivity measures by 2 months (2014 preliminary manufacturing estimates released in April 2015; 2014 final manufacturing estimates released in February 2016) and improved release of measures of services by 1 month (2014 estimates released in May 2015; 2014 final services released in April 2016).
- Multifactor productivity – Accelerated release of trends in private business sector multifactor productivity by 2 months (2013 estimates released July 2014; 2015 estimates released in May 2016).