

FY 2027

CONGRESSIONAL BUDGET JUSTIFICATION

EMPLOYMENT AND TRAINING ADMINISTRATION

Program Administration

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PROGRAM ADMINISTRATION

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APPROPRIATION LANGUAGE

For expenses of administering employment and training programs, \$113,384,000, together with not to exceed \$53,906,000 which shall be available from the Employment Security Administration Account in the Unemployment Trust Fund.

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AMOUNTS AVAILABLE FOR OBLIGATION

(Dollars in Thousands)

	FY 2025 Enacted		FY 2026 Enacted		FY 2027 Request	
	FTE	Amount	FTE	Amount	FTE	Amount
Budget Authority Before Committee	638	\$172,915	549	\$158,433	575	\$167,290
Spending Authority from Offsetting Collections: Reimbursements	87	\$21,159	85	\$21,000	85	\$21,000
Spending Authority from Offsetting Collections: Unobligated Balance Carried Forward from Prior Year	0	\$22,507	0	\$13,398	0	\$0
Transfer: Program Integrity	0	\$7,000	0	\$0	0	\$0
Total Budgetary Resources	725	\$223,581	634	\$192,831	660	\$188,290

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SUMMARY OF CHANGES

(Dollars in Thousands)

	FY 2026 Enacted	FY 2027 Request	Net Change
Budget Authority			
General Funds	\$104,527	\$113,384	\$8,857
Unemployment Trust Funds	\$53,906	\$53,906	\$0
Total	<hr/> \$158,433	<hr/> \$167,290	<hr/> \$8,857
Full Time Equivalents			
General Funds	388	414	26
Unemployment Trust Funds	161	161	0
Total	<hr/> 549	<hr/> 575	<hr/> 26

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Explanation of Change

	FY 2026 Enacted		Trust Funds		Federal Funds		FY 2027 Total	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Increases:								
A. Built-Ins:								
Total personnel compensation	549	\$81,981	0	\$0	0	\$0	0	\$0
Personnel benefits	0	\$28,288	0	\$0	0	\$0	0	\$0
Benefits for former personnel	0	\$84	0	\$0	0	\$0	0	\$0
Travel and transportation of persons	0	\$1,434	0	\$0	0	\$0	0	\$0
Rental payments to GSA	0	\$8,450	0	\$0	0	\$0	0	\$0
Communications, utilities, and misc.	0	\$85	0	\$0	0	\$0	0	\$0
Printing and reproduction	0	\$250	0	\$0	0	\$0	0	\$0
Advisory and assistance services	0	\$1,278	0	\$0	0	\$0	0	\$0
Other services from non-Federal sources	0	\$5,224	0	\$0	0	\$0	0	\$0
Other goods and svcs. from Fed. sources	0	\$5,951	0	\$0	0	\$0	0	\$0
Operation and maintenance of facilities	0	\$16	0	\$0	0	\$0	0	\$0
Operation and maint. of equipment	0	\$76	0	\$0	0	\$0	0	\$0
Supplies and materials	0	\$181	0	\$0	0	\$0	0	\$0
Equipment	0	\$38	0	\$0	0	\$0	0	\$0
Insurance claims and indemnities	0	\$10	0	\$0	0	\$0	0	\$0
Federal Employees' Compensation Act	0	\$224	0	\$0	0	\$0	0	\$0
Working Capital Fund	0	\$24,863	0	\$0	0	\$0	0	\$0
Built-Ins Subtotal	+549	+\$158,433	0	\$0	0	\$0	0	\$0
B. Programs:								
Transfer Administration of ED Programs to DOL			0	\$0	26	\$8,857	26	\$8,857
Programs Subtotal			0	\$0	+26	+\$8,857	+26	+\$8,857
Total Increase	+549	+\$158,433	0	\$0	+26	+\$8,857	+26	+\$8,857
Decreases:								
A. Built-Ins:								
Built-Ins Subtotal	0	\$0	0	\$0	0	\$0	0	\$0

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B. Programs:

Programs Subtotal

Total Decrease

Total Change

		0	\$0	0	\$0	0	\$0
		0	\$0	0	\$0	0	\$0
		+549	+\$158,433	0	\$0	+26	+\$8,857

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SUMMARY BUDGET AUTHORITY AND FTE BY ACTIVITY

(Dollars in Thousands)

	FY 2025 Enacted		FY 2026 Enacted		FY 2027 Request		Diff. FY 2027 Request / FY 2026 Enacted	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Training and Employment	273	\$78,172	231	\$64,172	414	\$121,095	183	\$56,923
General Funds	251	\$68,919	231	\$54,919	414	\$109,763	183	\$54,844
Unemployment Trust Funds	22	\$9,253	0	\$9,253	0	\$11,332	0	\$2,079
Unemployment Insurance Oversight	0	\$0	0	\$0	161	\$46,195	161	\$46,195
General Funds	0	\$0	0	\$0	0	\$3,621	0	\$3,621
Unemployment Trust Funds	0	\$0	0	\$0	161	\$42,574	161	\$42,574
Employment Security	181	\$46,195	161	\$46,195	0	\$0	-161	-\$46,195
General Funds	6	\$3,621	0	\$3,621	0	\$0	0	-\$3,621
Unemployment Trust Funds	175	\$42,574	161	\$42,574	0	\$0	-161	-\$42,574
Apprenticeship Services	143	\$38,913	120	\$38,913	0	\$0	-120	-\$38,913
General Funds	143	\$38,913	120	\$38,913	0	\$0	-120	-\$38,913
Executive Direction	41	\$9,635	37	\$9,153	0	\$0	-37	-\$9,153
General Funds	35	\$7,447	37	\$7,074	0	\$0	-37	-\$7,074
Unemployment Trust Funds	6	\$2,188	0	\$2,079	0	\$0	0	-\$2,079
Total	638	\$172,915	549	\$158,433	575	\$167,290	26	\$8,857
General Funds	435	\$118,900	388	\$104,527	414	\$113,384	26	\$8,857
Unemployment Trust Funds	203	\$54,015	161	\$53,906	161	\$53,906	0	\$0

NOTE: FY 2025 reflects actual FTE.

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BUDGET AUTHORITY BY OBJECT CLASS

(Dollars in Thousands)

	FY 2025 Enacted	FY 2026 Enacted	FY 2027 Request	Diff. FY 2027 Request / FY 2026 Enacted
11.1 Full-time permanent	85,243	79,020	85,574	6,554
11.3 Other than full-time permanent	288	427	427	0
11.5 Other personnel compensation	2,231	2,534	2,534	0
12.1 Personnel Benefits	32,389	28,288	30,591	2,303
12.1 FECA	344	224	224	0
13.0 Benefits for former personnel	35	84	84	0
21.0 Travel and transportation of persons	2,282	1,434	1,434	0
23.1 Rental payments to GSA	7,319	8,450	8,450	0
23.3 Communications, utilities, and misc.	183	85	85	0
24.0 Printing and reproduction	612	250	250	0
25.1 Advisory and assistance services	505	1,278	1,278	0
25.2 Other services from non-Federal sources	1,157	5,224	5,224	0
25.3 Other goods and svcs. from Fed. sources	0	5,951	5,951	0
25.3 WCF (Non-Add)	39,669	24,863	24,863	0
25.4 Operation and maintenance of facilities	16	16	16	0
25.7 Operation and maint. of equipment	13	76	76	0
26.0 Supplies and materials	338	181	181	0
31.0 Equipment	283	38	38	0
42.0 Insurance claims and indemnities	8	10	10	0
Total	172,915	158,433	167,290	8,857

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SIGNIFICANT ITEMS IN APPROPRIATION COMMITTEES' REPORTS

House Report 119-271 Directive:

As part of the Fiscal Year 2027 budget submission, the Committee directs DOL to include the number of Registered Apprenticeship program applicants, approvals, the average time between application submittal and approval, and the average time between application and initial notification that an application was not approved.

Response:

DOL can provide some of the data on the number of program applicants, approvals, and the average time for approval after submission for programs developed using Standards Builder, the Department's Online Registration tool. While the Department can provide approval data for all Registered Apprenticeship programs, including those developed outside of Standards Builder, the Department does not track and is unable to provide data on the number of program applicants and the average time for approval after submission for programs developed outside of Standards Builder. While DOL offers Standards Builder as a resource, we cannot require sponsors to use Standards Builder, so not all program registrations are started and completed in Standards Builder. Additionally, only 2 of the 32 State Apprenticeship Agency (SAA) states used Standards Builder in FY25. With that said, DOL is only able to track the requested data for a subset of the entire Registered Apprenticeship ecosystem. For example, in FY25 only 50.3% of Federally registered and SAA recognized programs were submitted through Standards Builder. Based on that data, in FY25, 1,383 programs were submitted in Standards Builder, 1,042 were approved and Registered, and the average number of days from initial submission to approval/Registration was 15 days in Federally managed states and 73 days in SAA states. DOL does not currently track applications that are not approved in Standards Builder; however, DOL will develop functionality within Standards Builder to do so in FY 2026, which will be able to provide such data in the future.

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AUTHORIZING STATUTES

Authorizing statutes for Employment and Training Administration (ETA) can be found on the ETA website at <https://www.dol.gov/agencies/eta/laws>.

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APPROPRIATION HISTORY

(Dollars in Thousands)

	Budget Estimates to Congress	Appropriations	FTE
2017			
Base Appropriation	\$180,826	\$158,656	753
2018			
Base Appropriation	\$154,265	\$158,656	726
2019			
Base Appropriation	\$154,265	\$158,656	726
2020			
Base Appropriation	\$154,265	\$158,656	610
2021			
Base Appropriation	\$171,600	\$158,656	597
2022			
Base Appropriation	\$211,503	\$164,415	613
2023			
Base Appropriation	\$222,633	\$172,915	674
2024			
Base Appropriation	\$225,466	\$172,915	661
2025			
Base Appropriation	\$184,668	\$172,915	634
2026			
Base Appropriation	\$134,920	\$158,433	549
2027			
Base Appropriation	\$167,290	\$0	575

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OVERVIEW

The Program Administration (PA) appropriation provides for federal oversight and administration of most Employment and Training Administration (ETA) programs. The FY 2027 request is \$167,290,000 and an estimated 575 full-time equivalent (FTE) positions.

The Department requests to consolidate and increase the PA budget by \$8,857,000 from FY 2026 full year enacted levels. Consolidating budget activities within the funding level requested is critical to enable efficient administrative capacity for effective program support. It will allow ETA to appropriately manage and oversee the transition of the Department of Education's (ED's) Career and Technical Education (CTE) programs; maintain program operations and oversight capacity for ETA's current and proposed consolidation of programs; and provide timely information to stakeholders, including grantees, Congress, the Government Accountability Office, and the public. It will provide necessary oversight of states and competitive grantees and engage stakeholders to scale Registered Apprenticeship and reach and surpass the President's goal of 1 million active apprentices. The request includes:

- Merging the Training and Employment, Apprenticeship Services, Executive Direction, and a small portion of Employment Security budget activities into a consolidated Training and Employment budget activity to reflect the consolidation of 12 workforce development programs into the Make America Skilled Again (MASA) grant program.
- Increasing the Training and Employment budget activity by \$8,857,000 and 26 FTE to fund the administration of the CTE State Grants and National Programs, which the President's Budget proposes transition from ED to ETA (also discussed in the Department's Training and Employment Services budget chapter), building upon the Interagency Agreement entered into by ED and DOL in 2025.
- Creating a new budget activity for Unemployment Insurance (UI) Oversight, previously included within the Employment Security budget activity.

Federal staff in the national office and regional offices provide leadership and policy direction, oversight and performance management, grant implementation assistance to grantees, administrative infrastructure funds management, administration of ETA programs, and promotion and oversight of the National Apprenticeship system, including providing assistance to potential and current Registered Apprenticeship program sponsors to develop, launch, and implement programs. Federal staff also provide administrative support for financial management and administrative services, including grants management services. The PA appropriation also finances staff to carry out similar responsibilities for UI.

One of the major responsibilities PA staff carry out is grants oversight; ETA expends most of its appropriated funding through grants that implement critical workforce development programs. As of December 31, 2025, ETA had 3,258 active grants, consisting of 2,728 grants assigned to regional Federal Project Officers (FPOs) and 530 grants assigned to national FPOs, with a total funding portfolio of \$21,862,361,830. To ensure grantees remain on track to meet performance goals, the Department monitors grantee performance by looking at system outputs (such as the number of people who received training) and outcomes (such as the number of people who were in unsubsidized employment two quarters after exit from the program). ETA regional offices monitor grant activity and assess performance through many processes, which include on-

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boarding and conducting initial risk assessments of all new discretionary grantees, and onsite monitoring reviews or enhanced desk monitoring reviews (EDMRs) as needed. Through onsite monitoring reviews and EDMRs, ETA strives to monitor 20 percent of all active grants each year. In addition to monitoring, federal staff conduct on-site technical assistance visits as needed. Conducting risk assessments and monitoring helps identify and prevent fraud, waste, and abuse in ETA grants, as well as evaluating grants to ensure that federal funding is aligned with Administration priorities and required performance outcomes. The consequences of not conducting these grant oversight activities could be fraud, waste, and abuse of federal funds and lower performance outcomes in the workforce system.

Additionally, Federal staff work closely with National Apprenticeship System stakeholders across the country, including employers, industry associations, organized labor, education providers, industry intermediaries, State Apprenticeship Agencies (SAAs), and other Registered Apprenticeship stakeholders and sponsors. Federal staff

- provide technical assistance and support to Registered Apprenticeship program sponsors,
- assist organizations interested in developing, registering, and maintaining Registered Apprenticeship programs that meet national standards for quality,
- partner with SAAs to assist organizations in getting their existing program registered by the Department of Labor (DOL),
- ensure ongoing quality program standards,
- connect businesses to a network of partners, and
- advise partners on available funding sources to support Registered Apprenticeship, including awarding and providing oversight for Registered Apprenticeship investments across the country.

The Department, in partnership with States, will continue to maintain a viable and strong UI system that provides timely and accurate income support to eligible workers. The Department will also maintain its focus on improving the integrity of the UI system, working with states to improve their prevention, detection, and recovery of improper payments, helping states to implement more resilient Information Technology (IT) systems and support, reducing fraud, and strengthening overall program performance.

Additionally, through an Interagency Agreement under the Economy Act leveraging ETA's grant management services, in FY2025 ETA awarded \$2.1 billion in grant funding from Perkins CTE and Adult Education programs through 221 active grants on behalf of the Department of Education, and anticipates similar awards from FY 2026 appropriations. This partnership is the first step in creating an integrated federal education and workforce system, streamlining agency administration of these programs and truly connecting education and workforce development programs and resources to help more Americans achieve career success.

The Department requests to retain the current authority to make the following transfers: 1) transfer funds made available to ETA, either directly or through a set-aside, for technical assistance services to grantees to PA when it is determined that those services will be more efficiently performed by Federal employees; and 2) transfer 0.5 percent of funds made available to ETA to PA to carry out program integrity activities.

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WORKLOAD AND PERFORMANCE SUMMARY					
		FY 2025 Enacted		FY 2026 Enacted	FY 2027 Request
		Target	Result	Target	Target
OGM/Grants Management					
ETA-RO-02	Percentage of grants monitored by regional offices annually	20.0%	23.0%	20%	TBD
ETA-RO-05	Percentage of initial risk assessments completed for new discretionary grants managed by regional offices within 60 days of award assigned to the Federal Project Officer in the grants management system	95.0%	96.0%	95%	TBD

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

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Workload and Performance Narrative

The number of active grants will drop with the implementation of the streamlined MASA grant program, but it will not substantially drop until two years after implementation as legacy multi-year grants are closed out at the end of the period of performance. With approximately 3,258 active formula and discretionary grants, ETA has taken steps to implement a tiered approach to grants management. ETA monitors and manages grants to reduce the risk of fraud, waste, and abuse of taxpayer dollars. The first tier is on-boarding and risk assessments, which FPOs conduct semi-annually for discretionary grants and annually for formula grants. For discretionary grants, the initial risk assessments are conducted within 60 days of the award date. The risk assessments help to determine the grantee's ability to fulfill the terms of its grant proposal based on key criteria outlined in on-boarding requirements and a standardized risk assessment tool. The risk assessments also provide a regular review of the grantee's overall programmatic and financial performance, which is then used as a proxy for the management of grant resources. The level of risk determination helps to inform ETA's additional tiers of grant management.

The second tier is an EDMR, which provides a more intensive review of a grantee. The FPOs use additional questionnaires along with grantee staff interviews. FPOs complete EDMRs on an as needed basis when engagement with a grantee needs to be elevated but also for other reasons, such as when an on-site review is not possible because of limited resources.

The third tier of grants management is a comprehensive on-site review at the grantee's location and may take one to three weeks to complete. On-site reviews may require one or a team of federal staff depending on the size, risk, and complexity of the grant(s) reviewed and the management/performance issues noted through regular risk assessments. Depending on resources, FPOs typically conduct on-site reviews at least once during the life of a discretionary grant and once every 3-4 years for formula grants. On-site reviews include in-depth reviews of grantee financial, administrative, and reporting systems; participant files; policies and procedures; and statements of work. They also include interviews with grantee staff and program participants.

Each EDMR and on-site review results in a written monitoring report that ETA provides to the grantee, which outlines any issues, concerns, or promising practices and actions needed to be taken by grantees to come into compliance with the grant program and financial requirements.

In FY 2025, ETA exceeded its goals by monitoring 23 percent of grants and conducting initial risk assessments on 96 percent of new discretionary grants managed by regional offices within 60 days of award. In FY 2026, ETA's goal is for regional staff to monitor 20 percent of grants. The shift to a streamlined MASA grant program will, in outyears, lower burden on States and localities and decrease the intensity of Federal administration. Additionally, the proposed transfer of the Perkins program to ETA will integrate workforce development and education programs and streamline monitoring across the grant programs.

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BUDGET AUTHORITY BEFORE THE COMMITTEE

(Dollars in Thousands)

	FY 2025 Enacted	FY 2026 Enacted	FY 2027 Request	Diff. FY 2027 Request / FY 2026 Enacted
Activity Appropriation	78,172	64,172	121,095	56,923
FTE	273	231	414	183

NOTE: FY 2025 reflects actual FTE.

Introduction

This budget proposes merging the Training and Employment, Apprenticeship Services, Executive Direction and a portion of the Employment Security budget activities into a consolidated Training and Employment activity. This reform will enhance ETA's ability to deliver results for the American people by reducing unnecessary bureaucracy, cutting administrative burden, and increasing the efficiency of federal workforce programs.

The consolidated Training and Employment account supports the Administration's plans for workforce optimization enabled by the consolidation of 12 DOL workforce development programs into a single MASA grant program. These changes are essential to building a modern workforce system that is accountable, efficient, and focused on placing Americans into high-wage, family-sustaining jobs. The consolidated structure will provide the federal staffing capacity to help states transition to this new model and expand and strengthen Registered Apprenticeships, while continuing to reduce fraud, waste, and abuse.

The programs proposed for consolidation that are normally supported by federal administration under the Training and Employment budget activity of Program Administration include WIOA Adult; WIOA Dislocated Worker; WIOA Youth; Dislocated Worker National Reserve (DWNR) grants, including Strengthening Community Colleges and Workforce Opportunity for Rural Communities, and other set-asides; YouthBuild; National Farmworker Jobs Program; Indian and Native American Programs; Reentry Employment Opportunities; Workforce Data Quality Initiative; and Demonstrations and Pilots. The MASA grant program will also incorporate Employment Service State Grants and Technical Assistance, normally administered under the Employment Security budget activity of Program Administration, and Apprenticeship grants normally administered under the Apprenticeship Services budget activity. MASA grants to states will require a minimum ten percent expenditure on Registered Apprenticeship activities to ensure continued support for this proven model. In addition, up to three percent of MASA funds will be reserved, and administered by ETA, for targeted Federal investments related to Registered Apprenticeship, including intermediary contracts and cooperative agreements, outreach and engagement, and technology modernization initiatives. Administration of Workforce Information/national electronic tools will also move from Employment Security to the Training and Employment budget activity.

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Federal staff across the agency play a critical role in the effective administration of the Department's programs by providing leadership, policy guidance, performance oversight, training, and technical assistance. Federal staff funded through this activity work in the national and regional offices, and include numerous trained grant management professionals, workforce program and policy experts, FPOs, and other specialists who play a critical role in protecting taxpayer dollars and ensuring effective program performance. Their work helps ensure that grantees deliver results, operate within the law, and align with the Administration's priorities of advancing economic mobility for American workers. Federal staff supported by this budget activity will also support specialized functions like promotion and oversight of the National Apprenticeship System. In addition, federal staff manage data collection, analysis, and publication related to labor market and program performance, and provide support for broader systems modernization and program reauthorization efforts. These collective efforts help improve service quality, ensure program integrity, and upskill Americans for a globally competitive workforce.

In FY 2027, the budget also proposes administration and oversight of CTE State Grants and National Programs be transferred from the Department of Education to the Department of Labor.

MASA

With a focus on placing American workers first, States and localities will have the flexibility to respond to evolving skill demands of industry and develop robust pathways into high-wage careers without having to apply for and manage multiple Federal programs. Federal staff will continue to provide grant implementation assistance to States, as requested. Grantees will also be held accountable for the employment outcomes of the people they serve.

Federal staff will administer grants, prepare program guidance, monitor program implementation and grantees' financial management, oversee reporting systems, track grantee performance, provide technical assistance to grantees, engage with stakeholders, and oversee distribution and tracking of program resources. MASA flexibilities will help grantees fully leverage available options to deliver the most effective services to program participants. Streamlined administration focused on employment outcomes and sound fiscal management will ensure quality service delivery while reducing administrative burden.

Career and Technical Education State Grants and National Programs

Federal staff will administer grants, prepare program guidance, monitor program implementation, oversee the reporting system, track grantee performance, provide technical assistance to grantees, engage with stakeholders, and oversee distribution and tracking of program resources. These efforts enhance the public's access to quality employment opportunities and improve the overall quality of services provided by our grantees.

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Workforce Information/Electronic Tools

The Department proposes moving administration of Workforce Information/National Electronic Tools to the Training and Employment budget activity from the Employment Security budget activity. Workforce Information/National Electronic Tools support the operation and management of information and tools for the workforce development system. Federal staff develop workforce information policy guidance; provide and manage grants to States for national, State, regional, and local workforce information that promote informed decision-making; and administer the collection of information relating to labor market participation. Staff update and support national electronic tools to provide career guidance, information, tools, and products for use by workforce system partners, career counselors, job seekers, employers, veterans, students, and the public, tools which currently include the Occupational Information Network (O*NET) and the suite of electronic tools found at www.careeronestop.org. ETA is investing in the CareerOneStop website to deliver relevant information more easily to its job-seeking customers and expanding skills data within O*NET.

Registered Apprenticeship

Federal support of Registered Apprenticeship supports:

- Registering apprenticeship programs that meet Federal standards;
- Providing assistance and subject matter expertise to employers, industry associations, educators, workforce leaders, labor organizations, SAAs, and other stakeholders with the development and administration of Registered Apprenticeship programs;
- Issuing apprentices certificates of completion that are nationally recognized and portable;
- Promoting Registered Apprenticeships as a viable career pathway by supporting the development of quality workforce pipelines to Registered Apprenticeships, such as pre-apprenticeships, Registered Apprenticeship opportunities for youth, and partnerships with WIOA and other workforce development programs;
- Providing program management, oversight, compliance, and technical assistance to Federally managed Office of Apprenticeship (OA) States and SAAs in 32 states; and
- Currently, managing a portfolio of nearly \$830,000,000 in active grants, cooperative agreements, and contracts.

Executive Direction

Executive Direction provides leadership and policy support for ETA programs and initiatives, including coordinating the policy development process through legislative relations, rulemaking, sub-regulatory guidance, performance accountability, program oversight, strategic planning, data analytics, and evidence-building. ETA's Office of the Assistant Secretary for Employment and Training and the Office of Policy Development and Research (OPDR) administer these activities.

These coordinated efforts reinforce the Department's commitment to evidence-based policymaking, continuous improvement, and effective service delivery for the American workforce. The Trump Administration remains committed to delivering results, restoring accountability, and rebuilding the American workforce. This consolidated budget activity

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supports that mission by modernizing the federal role in workforce development, supporting State partners, and giving American workers the tools and training they need to thrive in a competitive global economy.

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Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2022	\$73,799	271
2023	\$78,172	291
2024	\$78,172	276
2025	\$78,172	269
2026	\$64,172	231

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The FY 2027 Budget requests \$121,095,000 and 414 FTE for Training and Employment.

In FY 2027, the Department will continue implementing the Administration’s plans for workforce optimization and consolidation of 12 DOL workforce development programs into a single MASA program. The funding will support Federal staff capacity to help States transition to the MASA model and expand Registered Apprenticeships, while continuing to reduce fraud, waste, and abuse across the workforce system. It will allow ETA to appropriately support the transition of Career and Technical Education State Grants and National Programs from the Department of Education, integrating components of Federal education and workforce systems, streamlining agency administration, and connecting education with workforce programs to help more Americans achieve career success. The Department’s staff will also continue to manage grants for national, State, regional, and local workforce information that promotes informed decision-making and administer collection of labor market information. Staff will also continue to oversee several national electronic tools providing occupational and career pathway information. Funding will support Department and Administration priorities on data analytics, regulation/deregulation, and support to service providers.

In addition to administering and overseeing ETA programs, Federal staff will continue to provide Congress with requested information, including policy options, clarifications of current practices, and examples of state implementation of current law.

In FY 2027, the Department will continue to utilize the Department of Health and Human Services (HHS) GrantSolutions system as a shared service providing comprehensive grants management service. The Department awarded the first ETA grants in GrantSolutions in February 2023 and completed its migration of grants into the HHS GrantSolutions environment in FY 2023. The Department completed the decommissioning of the legacy e-Grants system in FY 2024 and will retain access to system data to reference historical information and serve as an archive. The Department uses the Program Integrity transfer from program funding into the Program Administration account to support ETA’s operations within the GrantSolutions system and Payment Management System, along with incorporating an integrated Grants Risk Monitoring component. The current estimated cost for operations and maintenance (O&M) of ETA grants in the GrantSolutions environment is approximately \$5,800,000. Adding Perkins CTE grants will increase O&M costs by an estimated \$200,000 in FY 2027. Overall, for all DOL

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agencies, the Department's grants management system currently processes and administers approximately \$39,682,000,000 in active grants, including grants managed on a reimbursable basis for other Federal agencies. Major improvements in reliability and functionality will allow stakeholders across the Department's eight grant-making agencies to better process and manage more than 6,033 active grants. The primary purpose of this modernization effort was to address issues of limited functionality, high operating and maintenance costs, poor data quality, inadequate reporting capabilities, fragmented architecture, and vulnerable system security.

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National and Regional office staff, primarily in the Office of Workforce Investment (OWI), Office of Trade Adjustment Assistance (OTAA), and regional offices, with support from the OPDR, the Office of Grants Management (OGM), the Office of Financial Administration (OFA), and the Office of Management and Administrative Services (OMAS), engage in a wide range of activities supporting training and employment programs, such as to:

1. Implement the Administration's blueprint for aligned education and workforce development, *America's Talent Strategy: Building the Workforce for the Golden Age*.
2. Develop and publish funding opportunity announcements for appropriated competitive programs, incorporating goals from *America's Talent Strategy*.
3. Administer employer-driven initiatives launched in FY 2025, such as the Industry-Driven Skills Training Fund.
4. Publish additional sub-regulatory guidance necessary to implement strategies from *America's Talent Strategy*.
5. Finalize deregulatory actions proposed in FY 2025 to reduce costly and burdensome rules.
6. Review WIOA Unified or Combined State Plans through a joint plan portal and joint review process across all four titles of WIOA.
7. Assist stakeholders in continuous improvement using WIOA performance measures across grant programs, as well as increasing reporting and data integrity consistency.
8. Provide technical assistance to grantees on performance reporting, grant program and grants management fundamentals, promising practices, and delivering high quality services.
9. Strengthen collaboration with relevant Federal and State agencies to promote a strong and integrated workforce system responsive to workers' needs.
10. Implement various new IT requirements to increase security and reliability of ETA systems.
11. Maintain accountability and oversight for ETA's investment portfolio to ensure conformity with statutes, compliance with regulations, and fiscal accountability; and
12. Support the program offices in their procurement, grants management, and supported human capital needs.

TRAINING AND EMPLOYMENT

FY 2025

National and Regional office staff, engaged in a wide range of activities supporting training and employment programs, such as:

1. Supported the development of the Administration's blueprint for aligned education and workforce development, *America's Talent Strategy: Building the Workforce for the Golden Age*, and published sub-regulatory guidance allowing States flexibility and encouraging innovation.
2. Proposed deregulatory actions to reduce costly and burdensome rules.
3. Assisted stakeholders in continuous improvement using WIOA performance measures across grant programs, as well as increasing reporting and data integrity consistency.
4. Provided technical assistance to grantees on performance reporting, grant program and grants management fundamentals, promising practices, and delivering high quality services.
5. Published guidance on program operations to indicate the Trade Adjustment Assistance (TAA) program entered a phase-out termination status on July 1, 2022. Under termination, staff continued to provide technical assistance and allocated funding to assist grantees in implementing TAA statutory and regulatory requirements.
6. Strengthened collaboration with relevant Federal and State agencies to promote a strong and integrated workforce system responsive to workers' needs.
7. Developed and executed new models for workforce programs and analysis of performance data.
8. Implemented various new IT requirements to increase security and reliability of ETA systems.
9. Maintained accountability and oversight for ETA's investment portfolio to ensure conformity with statutes, compliance with regulations, and fiscal accountability; and
10. Supported the program offices in their procurement, grants management, and supported human capital needs.

In FY 2025, the Department further enhanced and maintained the Workforce Integrated Performance System (WIPS). WIPS is the Department's integrated WIOA performance reporting system that now accepts data submissions from across 16 DOL programs. Each program uses WIPS to report characteristics, services, and outcomes for participants served. Extensive edit checks have improved the validity and consistency of the data reported over time. These enhancements, including geographical mapping of ETA workforce board codes, graphical displays of grantee performance outcomes, and implementing the WIOA Effectiveness in Serving Employer report, were designed to streamline grantee data entry and analysis while also making federal monitoring more efficient.

TRAINING AND EMPLOYMENT

Workload and Performance Narrative

On July 1, 2022, the termination provision under Section 285(a) of the Trade Act of 1974, as amended, became effective. Pursuant to this provision, the Department of Labor discontinued investigations of new petitions and now exclusively provides TAA benefits and services to workers covered under petitions certified prior to July 1, 2022, who were adversely affected through total or partial separation, or threat before that date.

TRAINING AND EMPLOYMENT

BUDGET ACTIVITY BY OBJECT CLASS

(Dollars in Thousands)

	FY 2025 Enacted	FY 2026 Enacted	FY 2027 Request	Diff. FY 2027 Request / FY 2026 Enacted
11.1 Full-time permanent	33,504	33,105	61,627	28,522
11.3 Other than full-time permanent	52	136	359	223
11.5 Other personnel compensation	965	301	2,319	2,018
12.1 Personnel Benefits	13,062	11,818	22,037	10,219
12.1 FECA	154	170	212	42
13.0 Benefits for former personnel	20	34	58	24
21.0 Travel and transportation of persons	940	761	1,236	475
23.1 Rental payments to GSA	3,172	3,433	5,661	2,228
23.3 Communications, utilities, and misc.	16	6	77	71
24.0 Printing and reproduction	152	115	165	50
25.1 Advisory and assistance services	420	837	1,187	350
25.2 Other services from non-Federal sources	787	818	2,742	1,924
25.3 Other goods and svcs. from Fed. sources	0	1,061	3,430	2,369
25.3 WCF (Non-Add)	24,684	11,462	19,793	8,331
25.4 Operation and maintenance of facilities	16	11	11	0
25.7 Operation and maint. of equipment	12	38	76	38
26.0 Supplies and materials	96	33	59	26
31.0 Equipment	112	23	36	13
42.0 Insurance claims and indemnities	8	10	10	0
Total	78,172	64,172	121,095	56,923

TRAINING AND EMPLOYMENT

CHANGES IN FY 2027

(Dollars in Thousands)

Activity Changes

Built-Ins

Total personnel compensation \$0

Built-Ins Subtotal \$0

Base	\$64,172	231
Program Increases	\$8,857	26
Net Program Subtotal	\$8,857	26
Other	\$48,066	157
Total Activity Appropriation	\$121,095	414

UNEMPLOYMENT INSURANCE OVERSIGHT

BUDGET AUTHORITY BEFORE THE COMMITTEE

(Dollars in Thousands)

	FY 2025 Enacted	FY 2026 Enacted	FY 2027 Request	Diff. FY 2027 Request / FY 2026 Enacted
Activity Appropriation	0	0	46,195	46,195
FTE	0	0	161	161

NOTE: FY 2025 reflects actual FTE.

Introduction

This budget proposes creating a new UI Oversight budget activity to replace the current Employment Security budget activity. This activity provides for Federal administration and oversight of the UI system and national activities as well as indirect staff support, including grants management and oversight, financial management, and administrative support. The budget proposes incorporating Employment Service (ES) State Grants and ES Technical Assistance into the consolidated MASA grant program, which the Department proposes administering under the Training and Employment budget activity, along with administration of other activities associated with Workforce Information. The budget proposes increased funding for Reemployment Services and Eligibility Assessments (RESEA), which will be administered under the UI Oversight budget activity. Creating a dedicated budget activity for UI Oversight will ensure proper oversight of the UI system and help prevent, detect, and recover fraud and improper payments.

Maintaining current affordability levels will support Department and Administration priorities on data analytics, regulation/deregulation, and support to service providers. The funding will support Federal staff capacity to reduce fraud, waste, and abuse across the unemployment compensation (UC) system. ETA staff will continue to exercise sound management of existing programs and ensure that the initiatives proposed in the FY 2027 Budget are successful at meeting the Secretary's vision and aligned with the President's priorities.

ETA staff will continue to be responsible for providing grant compliance assistance, overseeing grants and measuring impact. Federal staff in the national and regional offices provide oversight of grant implementation throughout the multi-year period of performance, including grant compliance assistance, financial management, and monitoring to ensure grantees operate in compliance with applicable laws and regulations and adhere to their statements of work.

In addition to grant oversight and monitoring, Federal staff provide guidance, training, and policy development for the workforce system. The combination of grant oversight, support, and

UNEMPLOYMENT INSURANCE OVERSIGHT

direction that staff provide to grantees contributes to a more effective, efficient operation of the UI system.

Unemployment Insurance

Federal staff provide leadership, legislative and performance oversight, policy guidance, technical assistance, training, and financial and administrative support to States in the operation of their UC programs. The Department uses these resources for overseeing and monitoring grants, federal budget and policy development, and to collect, analyze, and publish data related to State UC programs, including economic analysis, research, and program oversight. Staff attention and resources also focus on measuring, evaluating, and improving performance in the UI program to reduce fraud and improper payments, and ensure program integrity, promote timely delivery of benefits, and support innovation and modernization regarding the UC programs.

Employment Service

Federal staff provide policy guidance and direction, grant implementation assistance, training, and oversight for the operation of the national public ES system through state offices and local American Job Centers. Regional office staff provide oversight and technical assistance at the State and local levels. The Department proposes consolidating program funding for these activities into the MASA grant program, which will be administered under the Training and Employment budget activity.

Workforce Information/Electronic Tools

Workforce Information/National Electronic Tools supports the operation and management of information and tools for the workforce development system. The Department proposes moving administration of Workforce Information/National Electronic Tools to the Training and Employment budget activity.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2022	\$0	0
2023	\$0	0
2024	\$0	0
2025	\$0	0
2026	\$0	0

UNEMPLOYMENT INSURANCE OVERSIGHT

FY 2027

The FY 2027 Budget requests \$46,195,000 and 161 FTE for UI Oversight.

The resources requested will help ensure the Department maintains Federal administration and oversight of the UI system. The pandemic highlighted the impacts of a lack of adequate staff overseeing this critical program. In February 2025, the Government Accountability Office (GAO) continued to include the UI program on the GAO's list of designated high-risk programs and recommended that the Department continue to pursue transformative improvements to the program. Staff support is critical to the Department's ability to pursue necessary transformative improvements. The resources requested will support continuity of operations in the following core areas of administering UC programs:

- Staff supporting strategies to prevent, detect, and recover fraud and improper payments in the UI programs.
- Guidance, technical assistance, and training to States regarding strategies to prevent, detect, and recover improper payments, including Benefit Payment Control.
- Oversight and performance of key functions related to the UC programs, including developing guidance and technical assistance resources for States, ensuring appropriate corrective actions are taken when needed to hold States accountable for program administration, and overseeing the administrative funding provided to States.
- Proper review and analysis of the significant amount of information States are reporting on activities during the pandemic and its aftermath.
- Guidance, technical assistance, and training to States regarding program performance, with the goal of improving the UC programs' performance and enhancing system integrity.

The Department's staff continues to work with State Workforce Agencies (SWAs) to reduce fraud and improper payments, as fraud schemes have evolved since the onset of the pandemic and the subsequent economic recovery. ETA continues to develop strategies focused on prevention, detection, and recovery of improper payments. The Department will also continue to work with States to reduce improper payments by pursuing strategies that will provide States with additional monitoring, technical assistance, and systems support.

The Department also oversees and provides technical assistance for State implementation of the Reemployment Services and Eligibility Assessments (RESEA) program authorized by Congress in the Bipartisan Budget Act of 2018. The RESEA program focuses on strategies to ensure the integrity of the UI program and identifies evidence-based strategies that assist UI claimants to connect to the broader workforce system and return to work more quickly. RESEA provides funds to States to better serve UI claimants at American Job Centers by conducting an eligibility review and developing a reemployment plan that connects them to appropriate reemployment services. The latest available research on the RESEA program found that it reduces the average duration of UI benefit receipt by 1.8 weeks for participating claimants, resulting in significant levels of benefit savings.

In summary, in FY 2027 Federal staff will:

- Award, monitor, and oversee over \$3,200,000,000 in grants to 53 SWAs;

UNEMPLOYMENT INSURANCE OVERSIGHT

- Monitor and oversee ongoing ARPA and CARES Act grants, over \$1,500,000,000 in RESEA grants, and over \$10,000,000,000 in active UI grants provided to States prior to FY 2026;
- For RESEA grants, develop and issue operating guidance, determine and award outcome grants, and monitor the operations of the program;
- Provide direct oversight and technical assistance to SWAs enhancing the timely delivery of benefits, the quality of adjudications and appeals decisions, and the overall operations of the UI system;
- Provide direct oversight and technical assistance to SWAs enhancing the prevention, detection, and recovery of fraudulent and improper payments;
- Formulate, communicate, and analyze UI policies; and
- Work with States to align State laws and operating procedures in conformity and compliance with Federal laws and regulations.

FY 2026

This information is discussed in the Employment Security FY 2026 narrative section.

FY 2025

This information is discussed in the Employment Security FY 2025 narrative section.

UNEMPLOYMENT INSURANCE OVERSIGHT

BUDGET ACTIVITY BY OBJECT CLASS

(Dollars in Thousands)

	FY 2025 Enacted	FY 2026 Enacted	FY 2027 Request	Diff. FY 2027 Request / FY 2026 Enacted
11.1 Full-time permanent	0	0	23,947	23,947
11.3 Other than full-time permanent	0	0	68	68
11.5 Other personnel compensation	0	0	215	215
12.1 Personnel Benefits	0	0	8,554	8,554
12.1 FECA	0	0	12	12
13.0 Benefits for former personnel	0	0	26	26
21.0 Travel and transportation of persons	0	0	198	198
23.1 Rental payments to GSA	0	0	2,789	2,789
23.3 Communications, utilities, and misc.	0	0	8	8
24.0 Printing and reproduction	0	0	85	85
25.1 Advisory and assistance services	0	0	91	91
25.2 Other services from non-Federal sources	0	0	2,482	2,482
25.3 Other goods and svcs. from Fed. sources	0	0	2,521	2,521
25.3 WCF (Non-Add)	0	0	5,070	5,070
25.4 Operation and maintenance of facilities	0	0	5	5
26.0 Supplies and materials	0	0	122	122
31.0 Equipment	0	0	2	2
Total	0	0	46,195	46,195

UNEMPLOYMENT INSURANCE OVERSIGHT

CHANGES IN FY 2027

(Dollars in Thousands)

Activity Changes

Built-Ins

Total personnel compensation \$0

Built-Ins Subtotal \$0

Base \$0 0

Net Program Subtotal \$0 0

Other \$46,195 161

Total Activity Appropriation \$46,195 161

	Amount	FTE
Base	\$0	0
Program Increases	\$0	0
Program Decreases	\$0	0

EMPLOYMENT SECURITY

BUDGET AUTHORITY BEFORE THE COMMITTEE

(Dollars in Thousands)

	FY 2025 Enacted	FY 2026 Enacted	FY 2027 Request	Diff. FY 2027 Request / FY 2026 Enacted
Activity Appropriation	46,195	46,195	0	-46,195
FTE	181	161	0	-161

NOTE: FY 2025 reflects actual FTE.

Introduction

See Introduction to UI Oversight.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2022	\$43,985	165
2023	\$46,195	180
2024	\$46,195	190
2025	\$46,195	182
2026	\$46,195	161

FY 2027

This budget activity will be split between the consolidated Training and Employment budget activity and the new UI Oversight budget activity. This consolidation will enhance ETA’s ability to serve the American public more effectively while reducing administrative workload, furthering the Administration's efforts to reduce federal bureaucracy.

FY 2026

In FY 2026, ETA will continue work on a multi-year UI reporting system modernization, including the completion of the remaining state-facing applications. The final phase of this work will begin in mid-FY 2026 and will include key internal applications integral to the Department’s financial reporting, Federal Employee Compensation Account management as it relates to unemployment compensation for former federal employees, and ex-military members.

In FY 2026, ETA will also reevaluate its online career tools to ensure jobseekers can easily and quickly find information and resources to find and prepare for high-wage jobs.

EMPLOYMENT SECURITY

FY 2025

ETA made significant progress regarding the UI Integrity Center, a State-driven source of innovative program integrity strategies to prevent and detect improper payments and reduce fraud. In FY 2025, the Department worked with the Integrity Center to support the following activities:

1. Expanding the Integrity Data Hub (IDH) to include new functionality and new data sources to increase States' ability to prevent and detect improper and fraudulent payments. As of September 2025, all 53 States and territories were participating in the IDH Fraud alert system and 52 States and territories were using several of the data matching tools.
2. Providing program integrity training through UI National Academy online modules and instructor-led courses leading to credentials. Training curricula include tracks in fraud investigation, UI claims intake and processing, and program leadership.
3. Promoting an Integrity Knowledge Exchange, with a Digital Library of model State practices, and program integrity information available to all States.
4. Offering technical assistance and business process analysis services to States through UI subject matter experts.
5. Providing intensive on-site consultative assistance to individual States in need of specific technical assistance regarding fraud and improper payments.

Support of the State Information Data Exchange System (SIDES) remains another key component to preventing UI improper payments. A web-based system, SIDES allows electronic transmission of UI information requests from UI agencies to multi-state employers and/or Third-Party Administrators, as well as transmission of replies containing the requested information back to the UI agencies. It allows for the exchange of separation, earnings verification, and monetary and potential charges information between States and employers. A total of 51 state UI agencies have implemented and are using SIDES for separation requests and 22 are also using SIDES for earnings verification requests.

ETA also provided guidance, direction, oversight, and technical assistance for the RESEA program. RESEA provides funds for States to promote alignment with WIOA's broader vision and establishes RESEA as an entry point for individuals receiving UI benefits into other workforce system partner programs. Additionally, RESEA is an important integrity tool and includes an assessment of continuing UI eligibility. Individuals participating in RESEA receive assistance with the development of a reemployment plan, reemployment services, labor market information, and referrals to training or other workforce services.

The Department made significant progress in modernizing the UI Database. In FY 2025, the Department deployed modernized functionality for Data Validation and the Tax Performance System (TPS). The Department also developed and began testing modernized functionality for the Benefit Accuracy Measurement (BAM) and UI Required Reports modules.

EMPLOYMENT SECURITY

BUDGET ACTIVITY BY OBJECT CLASS

(Dollars in Thousands)

	FY 2025 Enacted	FY 2026 Enacted	FY 2027 Request	Diff. FY 2027 Request / FY 2026 Enacted
11.1 Full-time permanent	24,966	23,947	0	-23,947
11.3 Other than full-time permanent	56	68	0	-68
11.5 Other personnel compensation	570	215	0	-215
12.1 Personnel Benefits	9,860	8,554	0	-8,554
12.1 FECA	113	12	0	-12
13.0 Benefits for former personnel	7	26	0	-26
21.0 Travel and transportation of persons	525	198	0	-198
23.1 Rental payments to GSA	2,578	2,789	0	-2,789
23.3 Communications, utilities, and misc.	20	8	0	-8
24.0 Printing and reproduction	150	85	0	-85
25.1 Advisory and assistance services	0	91	0	-91
25.2 Other services from non-Federal sources	276	2,482	0	-2,482
25.3 Other goods and svcs. from Fed. sources	0	2,521	0	-2,521
25.3 WCF (Non-Add)	6,921	5,070	0	-5,070
25.4 Operation and maintenance of facilities	0	5	0	-5
26.0 Supplies and materials	153	122	0	-122
31.0 Equipment	0	2	0	-2
Total	46,195	46,195	0	-46,195

EMPLOYMENT SECURITY

CHANGES IN FY 2027

(Dollars in Thousands)

Activity Changes

Built-Ins

Total personnel compensation \$0

Built-Ins Subtotal \$0

Base \$46,195 161

Net Program Subtotal \$0 0

Other -\$46,195 -161

Total Activity Appropriation \$0 0

Base \$46,195 161

Program Increases \$0 0

Program Decreases \$0 0

APPRENTICESHIP SERVICES

BUDGET AUTHORITY BEFORE THE COMMITTEE

(Dollars in Thousands)

	FY 2025 Enacted	FY 2026 Enacted	FY 2027 Request	Diff. FY 2027 Request / FY 2026 Enacted
Activity Appropriation	38,913	38,913	0	-38,913
FTE	143	120	0	-120

NOTE: FY 2025 reflects actual FTE.

Introduction

The Employment and Training Administration’s Office of Apprenticeship (OA) is responsible for implementing the National Apprenticeship Act (50 Stat. 664; 29 U.S.C. 50). In support of the National Apprenticeship Act, OA utilizes Program Administration resources under the Apprenticeship Services budget activity to oversee the National Registered Apprenticeship system and implement the President’s Executive Orders – [*Preparing Americans for High-Paying Skilled Trades Jobs of the Future*](#), [*Advancing Artificial Intelligence Education for American Youth*](#), and [*Restoring America’s Maritime Dominance*](#) – regarding building a highly skilled trade workforce, including through expanding Registered Apprenticeships.

Registered Apprenticeship is a proven strategy to develop the nation’s workforce that has been validated by the U.S. Department of Labor or a SAA. Programs are industry-driven earn-and-learn programs through which employers can develop and prepare their future workforce, and individuals can obtain paid work experience, classroom instruction, progressive wage increases, and a transferable, nationally recognized credential. While the Department proposes consolidating workforce development programs, including existing grants for Registered Apprenticeship, into the MASA grant program, MASA grantees will be required to spend at least 10 percent of their funds on Registered Apprenticeship activities. In addition, up to three percent of MASA funds will be reserved, and administered by ETA, for targeted Federal investments related to Registered Apprenticeship, including intermediary contracts and cooperative agreements, outreach and engagement, and technology modernization initiatives.

The Apprenticeship Services budget activity funds federal efforts in the following areas:

- Supporting OA’s capacity for registering apprenticeship programs that meet Federal standards;
- Providing assistance and subject matter expertise to employers, industry associations, educators, workforce leaders, labor organization, SAAs, and other stakeholders with the development and administration of Registered Apprenticeship programs;
- Issuing apprentices certificates of completion that are nationally recognized and portable;
- Promoting Registered Apprenticeships as a viable career pathway by supporting the development of quality workforce pipelines to Registered Apprenticeships, such as pre-

APPRENTICESHIP SERVICES

apprenticeships, expanding Registered Apprenticeship opportunities for youth, and partnerships with WIOA and other workforce development programs;

- Providing program management, oversight, compliance, and technical assistance to Federally managed OA States, and SAAs in 32 states; and
- Currently, managing a portfolio of over \$830,000,000 in active grants, cooperative agreements, and contracts.

OA will continue these efforts under the Training and Employment budget activity in FY 2027.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2022	\$37,245	134
2023	\$38,913	159
2024	\$38,913	151
2025	\$38,913	142
2026	\$38,913	120

FY 2027

This budget activity will be merged into a consolidated Training and Employment budget activity. This consolidation will enhance ETA's ability to serve the American public more effectively while reducing administrative workload, furthering the Administration's efforts to reduce federal bureaucracy.

FY 2026

National and Regional office staff in the Office of Apprenticeship (OA) engage in a wide range of activities supporting the development and expansion of Registered Apprenticeship programs, such as:

- Implement the Administration's blueprint for aligned education and workforce development, *America's Talent Strategy: Building the Workforce for the Golden Age*;
- Registering apprenticeship programs that meet Federal standards;
- Providing assistance and subject matter expertise to employers, industry associations, educators, workforce leaders, labor organizations, SAAs, and other stakeholders with the development and administration of Registered Apprenticeship programs;
- Issuing apprentices certificates of completion that are nationally recognized and portable;
- Promoting Registered Apprenticeships as a viable career pathway by supporting the development of quality workforce pipelines to Registered Apprenticeships, such as pre-apprenticeships, Registered Apprenticeship opportunities for youth, and partnerships with WIOA and other workforce development programs;
- Providing program management, oversight, compliance, and technical assistance to Federally managed Office of Apprenticeship (OA) States, and SAAs in 32 states; and

APPRENTICESHIP SERVICES

- Develop and publish funding opportunity announcements for appropriated competitive programs, incorporating goals from *America's Talent Strategy*.
- Publish additional sub-regulatory guidance necessary to implement strategies from *America's Talent Strategy*.
- Finalize deregulatory actions proposed in FY 2025 to reduce costly and burdensome rules.
- Provide technical assistance to grantees on performance reporting, grant program and grants management fundamentals, promising practices, and delivering high quality services.
- Implement various new IT requirements to increase security and reliability of ETA systems.

Maintain accountability and oversight for ETA's investment portfolio to ensure conformity with statutes, compliance with regulations, and fiscal accountability.

FY 2025

In FY 2025, the Department focused on efforts to protect and strengthen Registered Apprenticeships, including achievement of the President's goal to reach and surpass 1 million active apprentices. Staff oversaw over 30 apprenticeship contracts, 217 apprenticeship grants and cooperative agreements, and several other competitive grant programs across ETA utilizing Registered Apprenticeship strategies. Staff supported the oversight and management of the National Apprenticeship System that included: 145 extended apprenticeship program reviews; 2,785 quality or provisional apprenticeship program reviews; 26,342 registered programs; and 334 national programs. OA approved 158 new and revised National Program Standards, National Guideline Standards, and National Occupational Frameworks (NOFs) and 14 new apprenticeable occupations.

APPRENTICESHIP SERVICES

WORKLOAD AND PERFORMANCE SUMMARY				
	FY 2025 Enacted		FY 2026 Enacted	FY 2027 Request
	Target	Result	Target	Target
Apprenticeship Services				
ETA-OA-11 Active Apprentices	700,000	702,466	850,000	900,000

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

APPRENTICESHIP SERVICES

Workload and Performance Narrative

In alignment with the goal set by the President in Executive Order 14278 to reach and surpass 1 million active apprentices, OA will measure and report the number of active apprentices. The most recent result from FY 2025 was 702,466. Performance data, including completion data, number of program reviews, program registrations, and other program management data will also be tracked. The Department will continue to track this data under the consolidated Training and Employment budget activity.

APPRENTICESHIP SERVICES

BUDGET ACTIVITY BY OBJECT CLASS

(Dollars in Thousands)

	FY 2025 Enacted	FY 2026 Enacted	FY 2027 Request	Diff. FY 2027 Request / FY 2026 Enacted
11.1 Full-time permanent	20,721	17,443	0	-17,443
11.3 Other than full-time permanent	0	9	0	-9
11.5 Other personnel compensation	550	1,934	0	-1,934
12.1 Personnel Benefits	7,225	6,232	0	-6,232
12.1 FECA	77	42	0	-42
13.0 Benefits for former personnel	0	18	0	-18
21.0 Travel and transportation of persons	584	418	0	-418
23.1 Rental payments to GSA	1,021	1,615	0	-1,615
23.3 Communications, utilities, and misc.	147	71	0	-71
24.0 Printing and reproduction	310	50	0	-50
25.1 Advisory and assistance services	85	350	0	-350
25.2 Other services from non-Federal sources	49	1,852	0	-1,852
25.3 Other goods and svcs. from Fed. sources	0	2,369	0	-2,369
25.3 WCF (Non-Add)	7,940	6,447	0	-6,447
25.7 Operation and maint. of equipment	1	32	0	-32
26.0 Supplies and materials	32	19	0	-19
31.0 Equipment	171	12	0	-12
Total	38,913	38,913	0	-38,913

APPRENTICESHIP SERVICES

CHANGES IN FY 2027

(Dollars in Thousands)

Activity Changes

Built-Ins

Total personnel compensation	\$0	
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Built-Ins Subtotal	\$0	
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Base	\$38,913	120
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Net Program Subtotal	\$0	0
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Other	-\$38,913	-120
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Total Activity Appropriation	\$0	0
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	Amount	FTE
Base	\$38,913	120

Program Increases	\$0	0
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Program Decreases	\$0	0
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EXECUTIVE DIRECTION

BUDGET AUTHORITY BEFORE THE COMMITTEE

(Dollars in Thousands)

	FY 2025 Enacted	FY 2026 Enacted	FY 2027 Request	Diff. FY 2027 Request / FY 2026 Enacted
Activity Appropriation	9,635	9,153	0	-9,153
FTE	41	37	0	-37

NOTE: FY 2025 reflects actual FTE.

Introduction

Executive Direction provides leadership and policy support for ETA programs and initiatives, including coordinating the policy development process through legislative relations, rulemaking, sub-regulatory guidance, performance accountability, program oversight, strategic planning, data analytics, and evidence-building. ETA's Office of the Assistant Secretary for Employment and Training (OASET) and the OPDR administer these activities. Performance measures for these activities are discussed in the relevant program activity sections of the budget request.

Through the active engagement of OASET and OPDR, the following strategies support program management and results throughout ETA:

- Defining strategic objectives relating to agency priority goals and planning and tracking programmatic operating measures and milestones aligned with the goals;
- Leveraging data as a strategic asset to improve performance and outcomes through data analytics and evidence-based insights to enable learning, innovation, and informed decision-making;
- Regularly collecting, analyzing, validating, and reporting performance data from multiple sources to create consolidated performance reports that advance program accountability;
- Developing and refining performance measures in alignment with federal priorities and alignment of performance accountability across the Department's programs, including compliance with the WIOA, and other key workforce legislation;
- Establishing national performance targets to guide program implementation and align with overarching strategic priorities;
- Providing legislative support and technical assistance to Congress and coordinating the alignment of technical expertise with agency priorities, resources, and operational capacity to enhance program effectiveness and efficiency.
- Managing the agency's Agenda of Regulatory and Deregulatory Actions and supporting related regulatory activities;
- Overseeing the official agency system for dissemination of agency guidance to ensure clear and consistent communication; and
- Managing cross-agency initiatives that execute Departmental and Administration policy priorities.

EXECUTIVE DIRECTION

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2022	\$9,386	43
2023	\$9,635	44
2024	\$9,635	44
2025	\$9,635	41
2026	\$9,153	37

FY 2027

This budget activity will be merged into a consolidated Training and Employment budget activity. This consolidation will enhance ETA's ability to serve the American public more effectively while reducing administrative workload, furthering the Administration's efforts to reduce federal bureaucracy.

FY 2026

During FY 2026, staff will continue to move forward with rulemaking activities through regulatory and de-regulatory actions aligning with Administration priorities. This includes various work in the Office of Apprenticeship, Office of Unemployment Insurance, and Office of Foreign Labor Certification. These activities are scheduled to run through the remainder of FY 2026 and likely into FY 2027.

In addition to these regulatory actions, staff will also develop innovative methods to analyze and visualize data related to grantee performance, overall costs, and return on investment. Planned data analytic projects include: Job Corps center-specific report, an Office of Apprenticeship participant dashboard, and grantee-level performance reports.

FY 2025

Staff worked on Administration priorities, including execution of the agency's Agenda of Regulatory and Deregulatory Actions and dissemination of sub-regulatory policy guidance, leading legislative efforts including providing technical assistance to Congress regarding WIOA reauthorization, UI oversight, and other workforce-related legislation; and providing strategic planning, data analytics, and performance management to promote accountability and improve operations of workforce programs. This leadership support was critical to ETA program offices as they implemented strategies to achieve the Department's goals.

FY 2025 Rulemaking activities included work on the Trump Administration's fast-tracking rulemaking initiative, which included the following rules: Wagner-Peyser Act Employment Service Staffing (proposed rule), Prohibiting Illegal Discrimination in Registered Apprenticeship programs (proposed rule), Federal-State UC Program; Data Availability (proposed rule), Recission of Final Rule: Improving Protections for Workers in Temporary

EXECUTIVE DIRECTION

Agricultural Employment in the United States (proposed rule), Adverse Effect Wage Rate Methodology for the Temporary Employment of H-2A Nonimmigrants in Non-Range Occupations in the United States (Interim Final Rule), Rescission of Workforce Investment Act Regulations (Direct Final Rule), Rescission of Coordinated Enforcement Regulations (proposed rule), Obsolete Grants and Contract Regulations (direct final rule), Rescission of Implementation of Nondiscrimination and Equal Opportunity Provisions of the Workforce Investment Act of 1998 Regulations (direct final rule), and Rescission of Affirmative Outreach Requirements for Recipients of WIOA Title I Financial Assistance (proposed rule).

EXECUTIVE DIRECTION

BUDGET ACTIVITY BY OBJECT CLASS

(Dollars in Thousands)

	FY 2025 Enacted	FY 2026 Enacted	FY 2027 Request	Diff. FY 2027 Request / FY 2026 Enacted
11.1 Full-time permanent	6,052	4,525	0	-4,525
11.3 Other than full-time permanent	180	214	0	-214
11.5 Other personnel compensation	146	84	0	-84
12.1 Personnel Benefits	2,242	1,684	0	-1,684
13.0 Benefits for former personnel	8	6	0	-6
21.0 Travel and transportation of persons	233	57	0	-57
23.1 Rental payments to GSA	548	613	0	-613
25.2 Other services from non-Federal sources	45	72	0	-72
25.3 WCF (Non-Add)	124	1,884	0	-1,884
25.7 Operation and maint. of equipment	0	6	0	-6
26.0 Supplies and materials	57	7	0	-7
31.0 Equipment	0	1	0	-1
Total	9,635	9,153	0	-9,153

EXECUTIVE DIRECTION

CHANGES IN FY 2027

(Dollars in Thousands)

Activity Changes

Built-Ins

Total personnel compensation \$0

Built-Ins Subtotal \$0

Base \$9,153 37

Net Program Subtotal \$0 0

Other -\$9,153 -37

Total Activity Appropriation \$0 0

Base Amount \$9,153 FTE 37

Program Increases \$0 0

Program Decreases \$0 0