

FY 2026

CONGRESSIONAL BUDGET JUSTIFICATION

MINE SAFETY AND HEALTH ADMINISTRATION

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MINE SAFETY AND HEALTH ADMINISTRATION

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MINE SAFETY AND HEALTH ADMINISTRATION

APPROPRIATION LANGUAGE

SALARIES AND EXPENSES

For necessary expenses for the Mine Safety and Health Administration, \$348,207,000, including for State assistance grants and the hire of passenger motor vehicles, including up to \$2,000,000 for mine rescue and recovery activities: Provided, That notwithstanding 31 U.S.C. 3302, not to exceed \$750,000 may be collected by the National Mine Health and Safety Academy for room, board, tuition, and the sale of training materials, otherwise authorized by law to be collected, to be available for mine safety and health education and training activities: Provided further, That notwithstanding 31 U.S.C. 3302, the Mine Safety and Health Administration is authorized to collect and retain up to \$2,499,000 from fees collected for the approval and certification of equipment, materials, and explosives for use in mines, and may utilize such sums for such activities: Provided further, That the Secretary is authorized to accept lands, buildings, equipment, and other contributions from public and private sources and to prosecute projects in cooperation with other agencies, Federal, State, or private: Provided further, That the Mine Safety and Health Administration is authorized to promote health and safety education and training in the mining community through cooperative programs with States, industry, and safety associations: Provided further, That the Secretary is authorized to recognize the Joseph A. Holmes Safety Association as a principal safety association and, notwithstanding any other provision of law, may provide funds and, with or without reimbursement, personnel, including service of Mine Safety and Health Administration officials as officers in local chapters or in the national organization: Provided further, That any funds available to the Department of Labor may be used, with the approval of the Secretary, to provide for the costs of mine rescue and survival operations in the event of a major disaster.

Note.--This account is operating under the Full-Year Continuing Appropriations and Extensions Act, 2025 (Division A of Public Law 119-4).

MINE SAFETY AND HEALTH ADMINISTRATION

ANALYSIS OF APPROPRIATION LANGUAGE

The appropriation language “*purchase and bestowal of certificates and trophies in connection with mine rescue and first-aid work, and*” has been deleted as an authorized use of funds. The language “*and not less than \$10,537,000 for State assistance grants*” has been deleted. While the authority to award State grants remains, any State grant funding may now be awarded subject to the availability of funding.

MINE SAFETY AND HEALTH ADMINISTRATION

AMOUNTS AVAILABLE FOR OBLIGATION						
(Dollars in Thousands)						
	FY 2024 Enacted		FY 2025 Enacted		FY 2026 Request	
	FTE	Amount	FTE	Amount	FTE	Amount
A. Appropriation	1,697	\$387,816	1,637	\$387,816	1,590	\$348,207
Unexpired Unobligated Balances Carried Forward from Prior Year (P.L. 117-2)	0	\$0	0	\$0	0	\$0
Offsetting Collections From:						
Reimbursements	0	\$1,186	0	\$3,249	0	\$3,249
<i>Subtotal</i>	<i>1,697</i>	<i>\$389,002</i>	<i>1,637</i>	<i>\$391,065</i>	<i>1,590</i>	<i>\$351,456</i>
B. Gross Budget Authority	1,697	\$389,002	1,637	\$391,065	1,590	\$351,456
Unexpired Unobligated Balances Carried Forward from Prior Year (P.L. 117-2)	0	\$0	0	\$0	0	\$0
Offsetting Collections to:						
Reimbursements	0	-\$1,186	0	-\$3,249	0	-\$3,249
<i>Subtotal</i>	<i>1,697</i>	<i>\$387,816</i>	<i>1,637</i>	<i>\$387,816</i>	<i>1,590</i>	<i>\$348,207</i>
C. Budget Authority Before Committee	1,697	\$387,816	1,637	\$387,816	1,590	\$348,207
Offsetting Collections From:						
Reimbursements	0	\$1,186	0	\$3,249	0	\$3,249
<i>Subtotal</i>	<i>1,697</i>	<i>\$389,002</i>	<i>1,637</i>	<i>\$391,065</i>	<i>1,590</i>	<i>\$351,456</i>
D. Total Budgetary Resources	1,697	\$389,002	1,637	\$391,065	1,590	\$351,456
FTE Lapse and Unobligated Balance Expiring	-33	-\$225	0	\$0	0	\$0
E. Total, Estimated Obligations	1,664	\$388,777	1,637	\$391,065	1,590	\$351,456

MINE SAFETY AND HEALTH ADMINISTRATION

SUMMARY OF CHANGES

(Dollars in Thousands)

	FY 2025 Enacted	FY 2026 Request	Net Change
Budget Authority			
General Funds	\$387,816	\$348,207	-\$39,609
Total	\$387,816	\$348,207	-\$39,609
Full Time Equivalents			
General Funds	1,637	1,590	-47
Total	1,637	1,590	-47

Explanation of Change	FY 2025 Base		FY 2026 Change					
	FTE	Amount	Trust Funds		General Funds		Total	
			FTE	Amount	FTE	Amount	FTE	Amount
Increases:								
A. Built-Ins:								
To Provide For:								
Costs of pay adjustments	1,637	\$178,514	0	\$0	0	\$0	0	\$0
Personnel benefits	0	\$68,765	0	\$0	0	\$0	0	\$0
Federal Employees' Compensation Act (FECA)	0	\$6,880	0	\$0	0	\$0	0	\$0
Benefits for former personnel	0	\$16	0	\$0	0	\$0	0	\$0
Travel and transportation of persons	0	\$10,007	0	\$0	0	\$0	0	\$0
Transportation of things	0	\$7,000	0	\$0	0	\$0	0	\$0
Rental payments to GSA	0	\$15,719	0	\$0	0	\$0	0	\$0
Rental payments to others	0	\$126	0	\$0	0	\$0	0	\$0
Communications, utilities, and miscellaneous charges	0	\$2,828	0	\$0	0	\$0	0	\$0
Printing and reproduction	0	\$82	0	\$0	0	\$0	0	\$0
Advisory and assistance services	0	\$331	0	\$0	0	\$0	0	\$0
Other services from non-Federal sources	0	\$3,606	0	\$0	0	\$0	0	\$0
Working Capital Fund	0	\$56,891	0	\$0	0	\$0	0	\$0
Other Federal sources (DHS Charges)	0	\$3,362	0	\$0	0	\$0	0	\$0
Other goods and services from Federal sources	0	\$13,650	0	\$0	0	\$0	0	\$0
Research & Development Contracts	0	\$0	0	\$0	0	\$0	0	\$0
Operation and maintenance of facilities	0	\$1,003	0	\$0	0	\$0	0	\$0
Operation and maintenance of equipment	0	\$822	0	\$0	0	\$0	0	\$0
Supplies and materials	0	\$3,383	0	\$0	0	\$0	0	\$0
Equipment	0	\$3,294	0	\$0	0	\$0	0	\$0
Grants, subsidies, and contributions	0	\$11,537	0	\$0	0	\$0	0	\$0
Insurance claims and indemnities	0	\$0	0	\$0	0	\$0	0	\$0

MINE SAFETY AND HEALTH ADMINISTRATION

Explanation of Change	FY 2026 Change							
	FY 2025 Base		Trust Funds		General Funds		Total	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Land and Structures	0	\$0	0	\$0	0	\$0	0	\$0
Built-Ins Subtotal	1,637	+\$387,816	0	\$0	0	\$0	0	\$0
B. Programs:								
Total Increase	1,637	+\$387,816	0	\$0	0	\$0	0	\$0
Decreases:								
A. Built-Ins:								
To Provide For:								
Built-Ins Subtotal	0	\$0	0	\$0	0	\$0	0	\$0
B. Programs:								
Staff Attrition and Elimination of Brookwood-Sago Grants	0	\$0	0	\$0	-47	-\$39,609	-47	-\$39,609
Programs Subtotal			0	\$0	-47	-\$39,609	-47	-\$39,609
Total Decrease	0	\$0	0	\$0	-47	-\$39,609	-47	-\$39,609
Total Change	1,637	+\$387,816	0	\$0	-47	-\$39,609	-47	-\$39,609

MINE SAFETY AND HEALTH ADMINISTRATION

SUMMARY BUDGET AUTHORITY AND FTE BY ACTIVITY (Dollars in Thousands)								
	FY 2024 Enacted		FY 2025 Enacted		FY 2026 Request		Diff. FY 2026 Request / FY 2025 Enacted	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Mine Safety and Health Enforcement	1,212	265,774	1,231	266,524	1,227	252,307	-4	-14,217
General Funds	1,212	265,774	1,231	266,524	1,227	252,307	-4	-14,217
Office of Standards, Regulations, and Variances	17	5,000	16	5,000	13	3,700	-3	-1,300
General Funds	17	5,000	16	5,000	13	3,700	-3	-1,300
Office of Assessments	41	7,191	38	8,191	38	7,000	0	-1,191
General Funds	41	7,191	38	8,191	38	7,000	0	-1,191
Educational Policy and Development	119	39,820	102	39,070	92	25,000	-10	-14,070
General Funds	119	39,820	102	39,070	92	25,000	-10	-14,070
Technical Support	174	36,041	161	36,041	145	31,200	-16	-4,841
General Funds	174	36,041	161	36,041	145	31,200	-16	-4,841
Program Evaluation and Information Resources	19	17,990	19	16,090	18	15,500	-1	-590
General Funds	19	17,990	19	16,090	18	15,500	-1	-590
Program Administration	82	16,000	70	16,900	57	13,500	-13	-3,400
General Funds	82	16,000	70	16,900	57	13,500	-13	-3,400
Total	1,664	387,816	1,637	387,816	1,590	348,207	-47	-39,609
General Funds	1,664	387,816	1,637	387,816	1,590	348,207	-47	-39,609

MINE SAFETY AND HEALTH ADMINISTRATION

BUDGET AUTHORITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
	Full-Time Equivalent				
	Full-time Permanent	1,697	1,637	1,590	-47
	Total	1,697	1,637	1,590	-47
	Average ES Salary	\$212,680	\$215,311	\$215,311	\$0
	Average GM/GS Grade	11/3	11/5	11/5	0
	Average GM/GS Salary	\$101,097	\$105,473	\$105,473	\$0
	Average Salary of Wage Grade Positions	67,321	59,229	59,229	0
11.1	Full-time permanent	171,463	168,768	161,070	-7,698
11.3	Other than full-time permanent	448	490	490	0
11.5	Other personnel compensation	9,191	9,256	9,224	-32
11.8	Special personal services payments	0	0	0	0
11.9	Total personnel compensation	181,102	178,514	170,784	-7,730
12.1	Civilian personnel benefits	76,031	75,645	71,070	-4,575
13.0	Benefits for former personnel	20	16	16	0
21.0	Travel and transportation of persons	7,888	10,007	9,615	-392
22.0	Transportation of things	5,762	7,000	6,859	-141
23.0	Rent, Communications, and Utilities	0	0	0	0
23.1	Rental payments to GSA	16,485	15,719	13,125	-2,594
23.2	Rental payments to others	71	126	126	0
23.3	Communications, utilities, and miscellaneous charges	2,800	2,828	2,453	-375
24.0	Printing and reproduction	145	82	83	1
25.1	Advisory and assistance services	343	331	99	-232
25.2	Other services from non-Federal sources	2,873	3,606	3,527	-79
25.3	Other goods and services from Federal sources 1/	73,628	73,903	63,589	-10,314
25.4	Operation and maintenance of facilities	1,021	1,003	875	-128
25.5	Research and development contracts	0	0	0	0
25.7	Operation and maintenance of equipment	947	822	772	-50
26.0	Supplies and materials	3,395	3,383	2,420	-963
31.0	Equipment	3,768	3,294	2,794	-500
32.0	Land and Structures	0	0	0	0
41.0	Grants, subsidies, and contributions	11,537	11,537	0	-11,537
42.0	Insurance claims and indemnities	0	0	0	0
	Total	387,816	387,816	348,207	-39,609
	1/Other goods and services from Federal sources				
	Working Capital Fund	56,179	56,891	48,358	-8,533
	DHS Services	3,122	3,362	3,362	0
	HHS Services	1,193	1,640	0	-1,640
	Services by Other Government Departments	13,134	12,010	11,869	-141

MINE SAFETY AND HEALTH ADMINISTRATION

AUTHORIZING STATUTES

Public Law / Act	Legislation	Statute No. / US Code	Volume No.	Page No.	Expiration Date
91-173	Federal Mine Safety and Health Act of 1977, As Amended By Public Law 95-164	30 U.S.C., 801 et. seq.	30	823	None
109-236	Mine Improvement and New Emergency Response Act of 2006 (MINER Act)	30 U.S.C., 801 et. seq.	30	823	None

MINE SAFETY AND HEALTH ADMINISTRATION

APPROPRIATION HISTORY (Dollars in Thousands)					
	Budget Estimates to Congress	House Allowance	Senate Allowance	Appropriations	FTE
2017					
Base Appropriation	\$397,372			\$373,816	2,152
2018					
Base Appropriation	\$375,172	\$359,975		\$373,816	2,023
2019					
Base Appropriation	\$375,906		\$373,816	\$373,816	1,984
2020					
Base Appropriation...1/	\$376,043	\$417,290		\$379,816	1,826
2021					
Base Appropriation...2/3/	\$381,587			\$379,816	1,707
2022					
Base Appropriation...4/	\$447,201	\$404,816		\$383,816	1,691
2023					
Base Appropriation...4/	\$423,449			\$387,816	1,747
2024					
Base Appropriation	\$438,094		\$387,816	\$387,816	1,729
2025					
Base Appropriation	\$406,538			\$387,816	1,656
2026					
Base Appropriation	\$348,207				1,590

1/ This bill was passed by the Senate. It was passed out of the House Subcommittee but was not reported out of the House Committee or by the full House.

2/ This bill was passed by the House. It was not taken up by the Senate Appropriations Subcommittee or full Appropriations Committee.

3/ FTE for FY 2020 and FY 2021 reflect the Shared Services Realignment.

4/ This bill was passed by the House. It was not taken up by the Senate Appropriations Subcommittee or the full Senate Appropriations Committee.

MINE SAFETY AND HEALTH ADMINISTRATION

OVERVIEW

Established by the Federal Mine Safety and Health Act of 1977 (Mine Act), the Mine Safety and Health Administration's (MSHA) mission is to prevent death, disease, and injury from mining and promote safe and healthful workplaces for the nation's miners. Specifically, in creating MSHA, Congress gave the Agency and its employees a clear mandate by declaring that "the first priority and concern of all in the coal or other mining industry must be the health and safety of its most precious resource—the miner." President Trump recently signed several Executive Orders that are expected to positively influence the importance of the mining industry and the critical role that MSHA plays in keeping our miners safe. These Executive Orders are: *Executive Order 14241* "Reinvigorating America's Beautiful Clean Coal Industry and Amending Executive Order 14241"; *Executive Order 14156* "Declaring a National Energy Emergency"; *Executive Order 14154* "Unleashing American Energy" and *Executive Order 14220* "Addressing the Threat to National Security from Imports of Copper".

Nearly 330,000 people work directly in the mining industry at more than 12,600 mines nationwide. Their work includes the initial mining of raw materials through processing in preparation for commercial distribution. Miners help supply iron and coal necessary to produce steel, sand and gravel needed to build our roads and bridges, and copper and other important minerals essential to manufacturing electronics and batteries.

The Agency develops and enforces safety and health standards and regulations for all U.S. mines regardless of size, number of employees, commodity mined, or method of extraction. MSHA also provides technical, educational, compliance, and other types of assistance to mine operators, including small mines. The Agency works with industry, labor, and other federal and state agencies to improve safety and health conditions for all miners in the United States.

MSHA's resources are largely devoted to fulfilling the Agency's statutory requirements, including conducting inspections at all active underground mines four times per year and all surface mines twice per year; these inspections form the core of MSHA's enforcement efforts, regularly providing a first-hand look at conditions in each of the nation's mines to identify safety and health hazards and require corrective actions to ensure that miners can go home to their families and communities safe and healthy each day at the end of their shifts. Other mandatory inspections and investigations include additional inspections for methane and other hazards; fatality and serious accident investigations; responding to hazardous condition complaints; and investigating miner discrimination and interference complaints.

MSHA also continues to promote use of its Miner Safety & Health App, which includes safety and health hazard information and educational materials on miners' rights. The app allows miners to report accidents and hazards with just the push of a couple buttons. The app places information directly in the hands of miners.

Emphasizing that protecting miners' health is equally as important as protecting miners' safety, the Agency launched a *Miner Health Matters* campaign to conduct enforcement and outreach efforts. The campaign educates miners about the importance of maintaining an awareness of and protecting their health. MSHA personnel will continue to directly communicate with miners about their rights and the importance of protecting their health whenever possible.

MINE SAFETY AND HEALTH ADMINISTRATION

MSHA will provide outreach and compliance assistance to mine operators and labor organizations to facilitate compliance. MSHA will pay special attention to assisting small mines.

MSHA's attrition rate remains high. Mine Safety and Health Enforcement Inspectors must go through in-classroom and on-the-job training. The minimum timeframe required to adequately train enforcement personnel to independently inspect mines is approximately two years. MSHA continues to prioritize its Mine Safety and Health Enforcement workforce to keep miners protected.

MSHA will also issue improved safety and health standards, provide compliance and technical assistance, and train miners and mine operators on hazard recognition and elimination to decrease fatality, illness, and injury rates. The Agency will also continue to consistently monitor trends of fatalities, accidents and illnesses to inform enforcement activities, education, and outreach to prevent fatalities, injuries and illnesses.

Resources, Priorities, and Performance

For FY 2026, MSHA requests \$348,207,000 and 1,590 FTE. The request reflects MSHA's strong commitment to enforcement, compliance assistance, training, and innovative technologies to protect the safety and health of the nation's miners.

MSHA will:

- Meet the Agency's statutory obligations under the Mine Act to include completing its mandatory mine inspections, at least four inspections per year in underground mines and at least two inspections per year in surface mines, and additional inspections for methane and other hazards, as well as enforcing mandatory health and safety standards to protect the safety and health of the nation's miners.
- Place emphasis on reducing fatalities by using all tools—enforcement, compliance and technical assistance, education, training, and grants.
- Place increased emphasis on protecting miners from dangerous health hazards, including respirable coal mine dust, diesel particulate matter, and levels of noise that can cause hearing loss.
- Continue implementation of the written safety program for Surface Mobile Equipment final rule.
- Conduct enhanced enforcement for certain safety violations involving customer/contractor truck drivers, or violations involving supervisors performing mining tasks. These violations may be reviewed for higher penalties. MSHA will also provide compliance assistance to operators to facilitate operator best practices and reduce fatalities.

MINE SAFETY AND HEALTH ADMINISTRATION

- Identify ways to improve efficiency, effectiveness, and accountability by aligning the Agency's organizational structure with its core mission and operating plan and focusing on activities to increase operational efficiency and provide cost savings.
- Work with stakeholders to strengthen collaborative relationships to better understand the mining communities' needs and to develop guidance and outreach materials to focus on hazards creating the highest number of accidents, illnesses and injuries to help ensure miners' safety and health.
- Work to create innovative approaches to mine emergency response, including mine rescue and work collaboratively with the mining community in the event of mine emergency operations.
- Review trends in the mining industry, perform risk analysis and take preventive, mitigative, and/or corrective actions in response to changes.
- Enhance compliance assistance activities related to mobile machines, health hazards, electrocutions, falls from heights, contractors, training of inexperienced miners, and training of miners performing new tasks.
- Responsibly review our office and space footprint throughout the country in order to maximize resources and efficiencies. MSHA has joined forces with sister agencies to pool office space that require some presence in remote areas like Kent, WA and Pikeville, KY. MSHA will be co-locating in Denver, CO, with an estimated footprint reduction of 19,763 square feet in FY 2025. Other planned reductions for FY 2026 will be in Barbourville, KY and Vincennes, IN with an estimated 7,000 reduction in square footage.
- Develop and update training materials and review mine plans.
- Anticipate production increases in several metal and nonmetal mining industries. The Agency continues to closely monitor industry forecasts and adjust MSHA resources accordingly.
- Continue outreach for opioid hazard awareness suitable for miners, new miners, and employers to manage opioid hazards.
- Continue implementation of the respirable crystalline silica final rule. Provide outreach and compliance assistance to operators and labor organizations to facilitate compliance. MSHA will pay special attention to assisting small mines.

MINE SAFETY AND HEALTH ENFORCEMENT

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
Activity Appropriation	265,774	266,524	252,307	-14,217
FTE	1,212	1,231	1,227	-4

NOTE: FY 2024 reflects actual FTE. Authorized FTE for FY 2024 was 1,255.

Introduction

Mine Safety and Health Enforcement (MSHE), which is comprised of the formerly separate Coal Mine Safety and Health and Metal and Nonmetal Mine Safety and Health budget activities, will continue to administer the provisions of the Mine Act, as amended by the MINER Act, to promote compliance with safety and health standards, prevent fatalities, injuries and illnesses, reduce the frequency and severity of accidents, and minimize health hazards in the nation's approximately 1,000 active coal mines and 11,600 metal and nonmetal mines. MSHE will continue to inspect all active underground mines at least four times per year and all surface mines at least twice per year. These inspections form the core of MSHA's enforcement efforts, regularly providing a first-hand look at conditions in each of the nation's mines to ensure that all hazards are corrected immediately so that miners can go home to their families and communities, safe and healthy, each and every day at the end of their shifts.

MSHE employees are located across the United States and Puerto Rico. Most employees are mine safety and health enforcement personnel who perform inspection activities and investigations of fatal accidents, non-fatal and non-injury accidents, verbal and written hazard complaints, and discrimination complaints.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2021	\$260,500	1,269
2022	\$264,500	1,209
2023	\$265,774	1,249
2024	\$265,774	1,255
2025	\$266,524	1,229

FY 2026

MSHA requests \$252,307,000 and 1,227 FTE for the MSHE budget activity. The funding will provide resources to enforce health and safety standards at U.S. mines and complete mandatory inspections.

MINE SAFETY AND HEALTH ENFORCEMENT

To promote transparency in Agency spending on its enforcement activities, MSHA continues to separately present annual spending on coal and metal/non-metal mines as it has in past Congressional Budget Justifications.

Program	FY 2026 Program Decrease Relative to FY 2025 Enacted	FTE Decrease	FY 2026 Funding Total	FTE Total
CMSH*	-7,819,000	-2	\$138,769,000	675
MNMSH**	-6,398,000	-2	\$113,538,000	552
Total	-14,217,000	-4	\$252,307,000	1,227

*Coal Mine Safety and Health

**Metal/Non-metal Mine Safety and Health

MSHE will continue efforts to improve workplace safety and health in the mining industry and will remain committed to targeted enforcement and compliance assistance in its efforts to improve safety and health conditions in the mining workplace by continuing the following strategies:

- **Enforcing mandatory health and safety standards through complete inspections of each mine.** MSHE will complete statutorily mandated inspections four times per year in active underground mines and twice per year in surface mines.
- **Pacific Territories.** As of 2016, there were approximately 50-60 small- to medium-sized surface aggregate and stone mines in the Pacific Territories, which includes American Samoa, Guam, and the Commonwealth of the Northern Mariana Islands. MSHA has developed a plan to meet its obligations under the Mine Act—including training, compliance assistance, and inspections—in the Pacific Territories by FY 2027. In FY 2026, MSHA will assist Pacific Territories mine operators and miners through onsite, remote, and partner-implemented training assistance and compliance activities.
- **Emphasizing outreach and other initiatives to reduce fatalities.** MSHA has an Accident Prevention Team (APT) composed of members from all Agency program areas. The APT will analyze the fatalities, identify root causes and innovative best practices for preventing future fatalities, and develop an outreach program to disseminate this information to the mining community and other stakeholders.
- **Enhance compliance assistance activities.** MSHA will continue enhanced compliance assistance activities related to powered haulage, surface mobile equipment, contractors, electrocutions, falls from heights, the importance of maintaining and wearing proper protective equipment, training of inexperienced miners, and training of miners performing new tasks. MSHA will continue to collaborate with stakeholders to identify hazards and best practices related to the leading causes of violative conditions and accidents and injuries.

MINE SAFETY AND HEALTH ENFORCEMENT

- **Protect miners from discrimination.** MSHE will promptly investigate both hazard complaints and discrimination complaints. The Agency will also engage directly with miners to enhance their understanding of their rights and responsibilities under the Mine Act, including their right to participate in an MSHA inspection.
- **Inspection and enforcement effectiveness.** MSHE will continue to focus on enforcement efforts to identify and eliminate hazards that contribute to serious and fatal accidents and illnesses with an emphasis on:
 - **Special (Impact) inspections.** MSHA will continue to conduct impact inspections and issue the results of these inspections so that the mining community is aware of repeated violations of safety and health standards that present hazards to miners.
 - **Enhanced Compliance Assistance activities.** Related to powered haulage, surface mobile equipment, contractors, electrocutions, falls from heights, the importance of maintaining and wearing proper protective equipment, training of inexperienced miners, and training of miners performing new tasks. MSHA will continue to collaborate with stakeholders to identify hazards and best practices related to the leading causes of violative conditions and accidents and injuries.
- **Promote adoption of prevention-focused health and safety programs by mine operators.** MSHE will continue with its increase in health sampling activities to ensure that miners' overexposure to respirable dust, quartz/silica, and other toxins and noise are addressed by mine operators. Technical investigations, which evaluate the root causes of hazards and accidents in mines, will be conducted. MSHE will continue to conduct accident prevention inspections in response to specific mine hazards. MSHA will enhance compliance assistance to operators to assist in correcting violations.
 - **Part 90.** MSHE will continue to focus efforts on broadening coal miners' awareness of their rights under Part 90. Part 90 generally gives coal miners who have pneumoconiosis the right to be transferred, without having their pay reduced, to an area in a mine where the average concentration of respirable dust is continuously maintained at or below the standard.

FY 2025

Discretionary amounts shown for FY 2025 reflect the FY 2025 full-year Continuing Resolution amounts (P.L. 119-4).

DOL agencies will utilize funding provided through the full-year continuing resolution to realign agency operations with Administration priorities including, but not limited to, executing Executive Order 14158 titled *Establishing and Implementing the President's "Department of Government Efficiency"* (January 20, 2025); Executive Order 14210 titled *Implementing the President's "Department of Government Efficiency" Workforce Optimization Initiative* (February 11, 2025); Executive Order 14219 titled *Ensuring Lawful Governance and Implementing the President's "Department of Government Efficiency" Deregulatory Initiative*

MINE SAFETY AND HEALTH ENFORCEMENT

(February 19, 2025); Executive Order 14151 titled *Ending Radical And Wasteful Government DEI Programs And Preferencing* (January 20, 2025); and Executive Order 14278 titled *Preparing Americans for High-Paying Skilled Trade Jobs of the Future* (April 23, 2025). To the extent any of these Executive Orders are subject to an injunction, DOL will conduct any realignment activities consistent with such injunction(s).

MINE SAFETY AND HEALTH ENFORCEMENT

Workload and Performance Narrative

MSHE will implement its enforcement strategies and initiatives through the following:

- In FY 2026, MSHE anticipates it will complete one hundred percent^{1 2} of its regular mandated (E01) inspections. These inspections provide an examination of mining conditions and play a key role in ensuring the safety and health of the nation's miners. The actual number of surface and underground inspections completed will depend on the number of active mines. The projected number of underground and surface mandated inspections in FY 2025 is approximately 20,000 and 20,250 for FY 2026. MSHE will inspect all existing impoundments during regular mandated inspections to reduce the risk to miners, the general public, and the environment should these impoundments fail.

The Mine Act gives miners the right to contribute to their safety and health by participating in the inspection process through a representative of their choosing, voicing concerns about hazards, refusing to work in dangerous conditions, and exercising other rights. MSHE will continue to ensure that all miner requests for temporary reinstatements, investigations of 105(c) miner discrimination complaints, and 103(g) imminent danger complaints are investigated within the established timeframes. Prompt investigation of interference and discrimination complaints and reported hazardous conditions is of utmost importance in assuring miners that MSHA will protect their rights through the following efforts:

- Complete 90 percent of 105(c) investigations of miner discrimination complaints within 60 days of receipt of a complaint.
- Complete 90 percent of investigations of miner requests for temporary reinstatement within 20 days of receipt.
- Initiate 100 percent of 103(g) imminent danger complaint investigations within one day of receipt.

¹ Does not include mines in the Pacific territories.

² Excludes Activity Code E27 (Attempted Inspection - Denial of Entry): Activities done under this code include “a mine visit specifically for the purpose of conducting an enforcement activity, but the activity could not be accomplished because of direct or indirect denial of entry”; and Activity Code E28 (Mine Idle Activity): Activities done under this code involve “a mine visit specifically for the purpose of conducting an enforcement activity, but the activity could not be accomplished because the mine was not operating.” In FY 2024, MSHA conducted 1 E27 event and 1,241 E28 events.

MINE SAFETY AND HEALTH ENFORCEMENT

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
11.1	Full-time permanent	120,600	118,750	117,744	-1,006
11.3	Other than full-time permanent	31	0	0	0
11.5	Other personnel compensation	8,332	8,332	8,300	-32
11.9	Total personnel compensation	128,963	127,082	126,044	-1,038
12.1	Civilian personnel benefits	57,231	56,208	54,978	-1,230
13.0	Benefits for former personnel	20	16	16	0
21.0	Travel and transportation of persons	6,802	8,895	8,895	0
22.0	Transportation of things	5,102	6,342	6,342	0
23.1	Rental payments to GSA	14,907	14,043	11,723	-2,320
23.2	Rental payments to others	2	57	57	0
23.3	Communications, utilities, and miscellaneous charges	1,185	1,037	662	-375
24.0	Printing and reproduction	80	19	19	0
25.1	Advisory and assistance services	24	12	12	0
25.2	Other services from non-Federal sources	520	1,290	1,290	0
25.3	Other goods and services from Federal sources 1/	45,107	46,291	38,550	-7,741
25.4	Operation and maintenance of facilities	0	0	0	0
25.7	Operation and maintenance of equipment	425	300	250	-50
26.0	Supplies and materials	2,273	2,273	1,310	-963
31.0	Equipment	3,133	2,659	2,159	-500
32.0	Land and Structures	0	0	0	0
41.0	Grants, subsidies, and contributions	0	0	0	0
42.0	Insurance claims and indemnities	0	0	0	0
	Total	265,774	266,524	252,307	-14,217
	1/Other goods and services from Federal sources				
	Working Capital Fund	39,954	40,428	34,157	-6,271
	DHS Services	2,710	2,973	2,973	0
	HHS Services	1,023	1,470	0	-1,470
	Services by Other Government Departments	1,420	1,420	1,420	0

MINE SAFETY AND HEALTH ENFORCEMENT

CHANGES IN FY 2026

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Personnel benefits	0
Federal Employees' Compensation Act (FECA)	0
Benefits for former personnel	0
Travel and transportation of persons	0
Transportation of things	0
Rental payments to GSA	0
Rental payments to others	0
Communications, utilities, and miscellaneous charges	0
Printing and reproduction	0
Advisory and assistance services	0
Other services from non-Federal sources	0
Working Capital Fund	0
Other Federal sources (DHS Charges)	0
Other goods and services from Federal sources	0
Operation and maintenance of facilities	0
Operation and maintenance of equipment	0
Supplies and materials	0
Equipment	0
Grants, subsidies, and contributions	0
Insurance claims and indemnities	0
Land and Structures	0

Built-Ins Subtotal **\$0**

Net Program **-\$14,217**

Direct FTE **-4**

	Estimate	FTE
Base	\$266,524	1,231
Program Increase	\$0	0
Program Decrease	-\$14,217	-4

OFFICE OF STANDARDS, REGULATIONS, AND VARIANCES

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
Activity Appropriation	5,000	5,000	3,700	-1,300
FTE	17	16	13	-3

NOTE: FY 2024 reflects actual FTE. Authorized FTE for FY 2024 was 19.

Introduction

The Office of Standards, Regulations, and Variances (OSRV) leads and manages the Agency's rulemaking process and activities for the mining industry that protect the safety and health of miners. These rulemaking activities, developed in coordination with the Office of the Solicitor, Division Mine Safety and Health (SOL, MSH) and other MSHA program offices, establish, modify, or rescind enforcement requirements for compliance in accordance with the Federal Mine Safety and Health Act of 1977 (Mine Act), as amended by the Mine Improvement and New Emergency Response Act of 2006 (MINER Act). OSRV also coordinates all rulemaking activities through the Office of the Assistant Secretary for Mine Safety and Health with the DOL Office of the Assistant Secretary for Policy, SBA Chief Counsel for Advocacy, and with OMB.

OSRV leads all MSHA's rulemaking activities, from the pre-proposal stage to the publication of the final rule. Each year, it develops MSHA's Semi-Annual Regulatory Agenda and Regulatory Plan. In accordance with the Agenda and Plan, and consistent with the Agency's mandate in the Mine Act, MSHA proposes and promulgates new and improved safety and health standards and regulations. Pursuant to Executive Orders (E.O.) 14192 and 14219, OSRV also leads and manages the review of existing standards and regulations, including information collection requests, to identify standards and regulations for potential deregulation. MSHA's standards and regulations, including deregulatory activities, are based on information submitted to the Secretary by interested parties. Pursuant to E.O. 12866, amended by E.O.s 14094 and 13563, OSRV also analyzes the anticipated benefits and costs of any significant regulatory or deregulatory action, and reviews existing standards and regulations to identify those that are inconsistent with E.O. policy directives. To ensure transparency in MSHA's rulemaking, OSRV maintains MSHA's rulemaking docket and posts all rulemaking documents on Regulations.gov.

In addition to being responsible for all aspects of rulemaking, OSRV manages the procedures for filing of petitions for modification or variances (through which a mine operator or a representative of miners can petition to modify the application of any mandatory safety standard), MSHA's Freedom of Information Act (FOIA) program, and information collection activities under the Paperwork Reduction Act of 1995. OSRV coordinates these activities with all MSHA programs, and SOL, MSH.

OFFICE OF STANDARDS, REGULATIONS, AND VARIANCES

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2021	\$4,500	21
2022	\$4,500	21
2023	\$5,000	20
2024	\$5,000	19
2025	\$5,000	17

FY 2026

MSHA requests \$3,700,000 and 13 FTE for the OSRV budget activity to promote the safety and health of miners.

The FY 2026 request supports the development and improvement of standards and regulations, and deregulatory activities that protect the safety and health of miners. At the request level, OSRV will be able to identify deregulatory and regulatory actions that are consistent with E.O.s 14192 and 14219. OSRV will also complete rulemaking activities in accordance with MSHA's Semi-Annual Regulatory Agenda. In addition, OSRV will manage the Petition for Modification or variance program.

The Request supports OSRV's efforts to process and publish documents related to requests for variances from mandatory safety standards (petitions for modification). For FY 2026, OSRV estimates to receive more than 60 requests.

In addition, OSRV will administer MSHA's FOIA program and information collection under the Paperwork Reduction Act of 1995, as follows:

- Process approximately 700 requests for information under FOIA.
- Publish an estimated 23 Federal Register notices to notify the public of MSHA's review of the Agency's information collection requests and to seek public comments in accordance with the Paperwork Reduction Act of 1995. OSRV will ensure that MSHA collects information efficiently and effectively.

FY 2025

Discretionary amounts shown for FY 2025 reflect the FY 2025 full-year Continuing Resolution amounts (P.L. 119-4).

DOL agencies will utilize funding provided through the full-year continuing resolution to realign agency operations with Administration priorities including, but not limited to, executing Executive Order 14158 titled *Establishing and Implementing the President's "Department of Government Efficiency"* (January 20, 2025); Executive Order 14210 titled *Implementing the President's "Department of Government Efficiency" Workforce Optimization Initiative*

OFFICE OF STANDARDS, REGULATIONS, AND VARIANCES

(February 11, 2025); Executive Order 14219 titled *Ensuring Lawful Governance and Implementing the President's "Department of Government Efficiency" Deregulatory Initiative* (February 19, 2025); Executive Order 14151 titled *Ending Radical And Wasteful Government DEI Programs And Preferencing* (January 20, 2025); and Executive Order 14278 titled *Preparing Americans for High-Paying Skilled Trade Jobs of the Future* (April 23, 2025). To the extent any of these Executive Orders are subject to an injunction, DOL will conduct any realignment activities consistent with such injunction(s).

OFFICE OF STANDARDS, REGULATIONS, AND VARIANCES

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
11.1	Full-time permanent	2,710	2,499	1,900	-599
11.3	Other than full-time permanent	0	0	0	0
11.5	Other personnel compensation	33	33	33	0
11.8	Special personal services payments	0	0	0	0
11.9	Total personnel compensation	2,743	2,532	1,933	-599
12.1	Civilian personnel benefits	983	886	546	-340
13.0	Benefits for former personnel	0	0	0	0
21.0	Travel and transportation of persons	9	9	9	0
22.0	Transportation of things	2	2	2	0
23.1	Rental payments to GSA	179	164	137	-27
23.2	Rental payments to others	35	35	35	0
23.3	Communications, utilities, and miscellaneous charges	11	11	11	0
24.0	Printing and reproduction	20	20	20	0
25.1	Advisory and assistance services	274	274	50	-224
25.2	Other services from non-Federal sources	57	57	57	0
25.3	Other goods and services from Federal sources 1/	654	977	867	-110
25.4	Operation and maintenance of facilities	0	0	0	0
25.5	Research and development contracts	0	0	0	0
25.7	Operation and maintenance of equipment	25	25	25	0
26.0	Supplies and materials	8	8	8	0
31.0	Equipment	0	0	0	0
41.0	Grants, subsidies, and contributions	0	0	0	0
42.0	Insurance claims and indemnities	0	0	0	0
	Total	5,000	5,000	3,700	-1,300
	1/Other goods and services from Federal sources				
	Working Capital Fund	596	919	831	-88
	DHS Services	36	36	36	0
	HHS Services	22	22	0	-22

OFFICE OF STANDARDS, REGULATIONS, AND VARIANCES

CHANGES IN FY 2026

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Personnel benefits	0
Federal Employees' Compensation Act (FECA)	0
Benefits for former personnel	0
Travel and transportation of persons	0
Transportation of things	0
Rental payments to GSA	0
Rental payments to others	0
Communications, utilities, and miscellaneous charges	0
Printing and reproduction	0
Advisory and assistance services	0
Other services from non-Federal sources	0
Working Capital Fund	0
Other Federal sources (DHS Charges)	0
Other goods and services from Federal sources	0
Research & Development Contracts	0
Operation and maintenance of facilities	0
Operation and maintenance of equipment	0
Supplies and materials	0
Equipment	0
Grants, subsidies, and contributions	0
Insurance claims and indemnities	0

Built-Ins Subtotal **\$0**

Net Program **-\$1,300**

Direct FTE **-3**

	Estimate	FTE
Base	\$5,000	16
Program Increase	\$0	0
Program Decrease	-\$1,300	-3

OFFICE OF ASSESSMENTS

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
Activity Appropriation	7,191	8,191	7,000	-1,191
FTE	41	38	38	0

NOTE: FY 2024 reflects actual FTE. Authorized FTE for FY 2024 was 40.

Introduction

The Office of Assessments (OA) assesses and collects civil monetary penalties for violations of the Federal Mine Safety and Health Act of 1977 (Mine Act), as amended by the Mine Improvement and New Emergency Response Act of 2006 (MINER Act) and mine safety and health standards and regulations. This mission includes determination of the civil penalty amounts, collection of and accounting for delinquent penalties, as well as tracking all penalty cases in litigation before the Federal Mine Safety and Health Review Commission (FMSHRC) and the Federal courts.

The OA has oversight of MSHA's Special Investigations Program, which investigates complaints of discrimination filed by miners and possible knowing/willful violations of the Mine Act or safety and health standards and regulations. These investigations protect miners who report safety or health hazards to mine operators, file an MSHA hazard complaint, assist an MSHA inspector, or testify in an MSHA proceeding. They also ensure that mine management (agents of mine operators) is held personally responsible for serious safety and health violations in certain circumstances. In FY 2026, Assessments' staff will continue reviewing 100 percent of all discrimination investigations to ensure that case law and policy are applied consistently and correctly.

The OA also manages MSHA's Pattern of Violations (POV) Program, identifying mines with a pattern of violations that subjects them to enhanced enforcement. Additionally, it manages the Scofflaw Program which is an enforcement tool MSHA uses to pursue violators demonstrating egregious cases of non-compliance with safety and health standards in combination with unpaid civil penalties.

The OA also administers MSHA's Accountability Program, which ensures enforcement policies and procedures are effectively implemented by MSHA district and field enforcement staff.

The Office of Assessments is headquartered in Washington, DC, and has an Assessments Center in Wilkes-Barre, PA.

OFFICE OF ASSESSMENTS

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2021	\$6,627	40
2022	\$6,627	42
2023	\$7,191	43
2024	\$7,191	40
2025	\$8,191	41

FY 2026

MSHA requests \$7,000,000 and 38 FTE for the OA budget activity. With the requested funding, OA will complete its mandated functions of assessing and collecting civil penalties and reviewing investigations of discrimination complaints filed by miners or their representatives.

In FY 2026, the OA will continue the following efforts:

- Assess civil penalties for all violations of the Mine Act consistently, in accordance with statutory criteria, and at levels that encourage compliance.
- Collect and account for penalties paid and account for all penalty cases in litigation before FMSHRC.
- Coordinate the MSHA accountability function.
- Coordinate MSHA's Special Enforcement and Special Investigations programs.

The OA will continue MSHA's oversight review of targeting mine operators who demonstrate an egregious disregard for the health and safety of miners through recurring patterns of significant and substantial violations of the Mine Act, as amended by the MINER Act, and issue debt collection notices under the Scofflaw Program.

The OA will conduct annual screening of the nation's mining operations to identify mines exhibiting a Pattern of Violations under Section 104 of the Mine Act.

The OA will continue to ensure that MSHA promptly examine and investigate miners' Section 105(c) discrimination complaints and meet the specific targeted goal of 90 percent of timely resolving and completing cases within 60 days of receipt and for the percentage goal of 90 percent of completing miners' requests for temporary reinstatement within 20 days of notification.

The OA Accountability Division evaluates the application of MSHA enforcement policies, procedures, and guidance for consistency, and the effectiveness of certain mission-critical enforcement activities. The OA will conduct 15 accountability audit reviews of each enforcement district. The OA will review and track corrective actions implemented by enforcement as a result of accountability reviews.

OFFICE OF ASSESSMENTS

FY 2025

Discretionary amounts shown for FY 2025 reflect the FY 2025 full-year Continuing Resolution amounts (P.L. 119-4).

DOL agencies will utilize funding provided through the full-year continuing resolution to realign agency operations with Administration priorities including, but not limited to, executing Executive Order 14158 titled *Establishing and Implementing the President's "Department of Government Efficiency"* (January 20, 2025); Executive Order 14210 titled *Implementing the President's "Department of Government Efficiency" Workforce Optimization Initiative* (February 11, 2025); Executive Order 14219 titled *Ensuring Lawful Governance and Implementing the President's "Department of Government Efficiency" Deregulatory Initiative* (February 19, 2025); Executive Order 14151 titled *Ending Radical And Wasteful Government DEI Programs And Preferencing* (January 20, 2025); and Executive Order 14278 titled *Preparing Americans for High-Paying Skilled Trade Jobs of the Future* (April 23, 2025). To the extent any of these Executive Orders are subject to an injunction, DOL will conduct any realignment activities consistent with such injunction(s).

OFFICE OF ASSESSMENTS

Workload and Performance Narrative

The timely assessment of civil penalties is a key component in MSHA's strategy to enforce safety and health standards. OA supports MSHA's efforts through the following:

- In FY 2026, OA will propose 90 percent of regular formula civil penalties to be assessed within 65 days of issuance. OA will continue its efforts to assess civil penalties for all violations of the Act consistently and in accordance with statutory criteria, assess those penalties in a timely manner at a level that will encourage compliance, account for all penalty cases in litigation before the FMSHRC, and collect and account for penalties paid.
- In FY 2026, OA projects that at least 90 percent of civil penalties that merit a special assessment will be assessed within 225 days of issuance. The OA will continue to collaborate with Mine Safety and Health Enforcement program to ensure reviews of the violations marked for special assessment were warranted.

In FY 2026, the OA will continue to improve the Program's audit related activities by completing 90 percent of audited activities not requiring corrective actions, and 75 percent of corrective actions addressed and resolved within a year.

OFFICE OF ASSESSMENTS

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
11.1	Full-time permanent	3,736	4,236	3,653	-583
11.3	Other than full-time permanent	0	73	73	0
11.5	Other personnel compensation	72	137	137	0
11.8	Special personal services payments	0	0	0	0
11.9	Total personnel compensation	3,808	4,446	3,863	-583
12.1	Civilian personnel benefits	1,316	1,350	1,097	-253
13.0	Benefits for former personnel	0	0	0	0
21.0	Travel and transportation of persons	20	46	46	0
22.0	Transportation of things	0	0	0	0
23.1	Rental payments to GSA	430	433	362	-71
23.2	Rental payments to others	0	0	0	0
23.3	Communications, utilities, and miscellaneous charges	191	367	367	0
24.0	Printing and reproduction	1	2	2	0
25.1	Advisory and assistance services	0	0	0	0
25.2	Other services from non-Federal sources	3	11	11	0
25.3	Other goods and services from Federal sources 1/	1,401	1,515	1,231	-284
25.4	Operation and maintenance of facilities	0	0	0	0
25.5	Research and development contracts	0	0	0	0
25.7	Operation and maintenance of equipment	6	6	6	0
26.0	Supplies and materials	7	7	7	0
31.0	Equipment	8	8	8	0
41.0	Grants, subsidies, and contributions	0	0	0	0
42.0	Insurance claims and indemnities	0	0	0	0
	Total	7,191	8,191	7,000	-1,191
	1/Other goods and services from Federal sources				
	Working Capital Fund	1,275	1,384	1,136	-248
	DHS Services	90	95	95	0
	HHS Services	36	36	0	-36

OFFICE OF ASSESSMENTS

CHANGES IN FY 2026

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Personnel benefits	0
Federal Employees' Compensation Act (FECA)	0
Benefits for former personnel	0
Travel and transportation of persons	0
Transportation of things	0
Rental payments to GSA	0
Rental payments to others	0
Communications, utilities, and miscellaneous charges	0
Printing and reproduction	0
Advisory and assistance services	0
Other services from non-Federal sources	0
Working Capital Fund	0
Other Federal sources (DHS Charges)	0
Other goods and services from Federal sources	0
Research & Development Contracts	0
Operation and maintenance of facilities	0
Operation and maintenance of equipment	0
Supplies and materials	0
Equipment	0
Grants, subsidies, and contributions	0
Insurance claims and indemnities	0

Built-Ins Subtotal **\$0**

Net Program **-\$1,191**

Direct FTE **0**

	Estimate	FTE
Base	\$8,191	38
Program Increase	\$0	0
Program Decrease	-\$1,191	0

EDUCATIONAL POLICY AND DEVELOPMENT

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
Activity Appropriation	39,820	39,070	25,000	-14,070
FTE	119	102	92	-10

NOTE: FY 2024 reflects actual FTE. Authorized FTE for FY 2024 was 122.

Introduction

MSHA's Educational Policy and Development (EPD) directorate operates and manages the National Mine Health and Safety Academy (Academy) located in Beckley, West Virginia. The Academy provides mine safety and health training to MSHA mine inspectors and other MSHA technical and administrative staff as well as government, industry, and labor officials.

EPD's Directorate administers the Educational Field and Small Mine Services (EFSMS) program which provides compliance assistance in the development and improvement of the health and safety programs of mine operators and contractors in the mining community. EFSMS assists operators with the development and execution of training plans to reduce the number of injuries and illnesses in the mining industry. Additionally, EFSMS evaluates industry instructors to ensure miners receive quality and effective training. EFSMS training specialists work with mine operators, contractors, mining associations, and cooperative trainers to strengthen and modernize training.

EFSMS works to identify industry needs and provide assistance to mines with safety and health issues. EFSMS provides support to the mining community through outreach initiatives, which are developed in collaboration with MSHA and the mining industry to address accident trends in the mining community. These programs help mine operators, large and small, develop or revise training and safety and health programs to address the conditions and hazards specific to their mines. EFSMS will raise awareness and educate miners through compliance assistance and ensuring miners know and understand their rights and responsibilities under the Mine Act.

EDUCATIONAL POLICY AND DEVELOPMENT

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2021	\$39,320	118
2022	\$39,320	135
2023	\$39,820	125
2024	\$39,820	122
2025	\$39,070	108

FY 2026

MSHA requests \$25,000,000 and 92 FTE for the EPD budget activity.

In order to foster a culture of safety and improve safety and health conditions in the mining workplace, EPD will strengthen and modernize training and education through compliance assistance events including presentations, seminars, speeches, committee meetings, task force meetings, training courses, town hall meetings, compliance consultations, webinars, and face-to-face consultation. These events are generally pre-scheduled and arranged with the Agency. In FY 2026, MSHA projects to conduct 12 compliance assistance events for the mining community. EPD recognizes the importance of miner training and education in the prevention of injury and disease. The mining industry can only achieve its goal of zero fatalities with an industry-wide culture of safety that reaches every level of the operation, from the CEO to the new miner trainee. Inadequate or ineffective training is a contributing factor in many mine fatalities.

In addition, mine inspectors require continuous training in hazard recognition to ensure consistent, high-quality inspections. Ongoing training of both new and experienced inspectors is essential to ensure familiarity with new mining processes and equipment, and to keep pace with changes to the law and regulations. Training improves consistency in enforcement across all MSHA Districts and U.S. mining sectors.

In FY 2026, EPD will continue efforts to evaluate, strengthen, and modernize training programs and provide compliance assistance to the mining industry to foster a culture of safety and health.

- **Evaluate Training Programs.** EPD will conduct evaluations of health and safety training programs, including reviewing materials, plans, and records. EPD will provide onsite training assistance, to operators and contractors. Additionally, EPD will conduct training plan reviews and assist with training plan development.
- **Instructor Evaluation.** EPD will continue to develop and improve the quality of training and provide feedback, training materials, and collaboration with industry instructors. EPD will use evaluation feedback to take immediate action when instructor shortcomings are identified. In FY 2026, EPD will monitor instructors to ensure they are providing effective health and safety training to miners. EPD will continue to utilize the two-week training notifications submitted to MSHA by operators, contractors, and trainers. In FY 2026, EPD projects to provide 600 approved instructor evaluations.

EDUCATIONAL POLICY AND DEVELOPMENT

State Grants Program. EPD also manages the MSHA State Grant Program. The State Grant Program supports quality training programs for miners in the 50 states and territories. The State Grant program is a key source of mine safety and health training and education for individuals who work or will work in the mining industry. Additionally, MSHA encourages State Grant participants to focus on small mining operations.

The Brookwood-Sago grants program will be eliminated due to administrative inefficiency and insufficient evidence of success.

FY 2025

Discretionary amounts shown for FY 2025 reflect the FY 2025 full-year Continuing Resolution amounts (P.L. 119-4).

DOL agencies will utilize funding provided through the full-year continuing resolution to realign agency operations with Administration priorities including, but not limited to, executing Executive Order 14158 titled *Establishing and Implementing the President's "Department of Government Efficiency"* (January 20, 2025); Executive Order 14210 titled *Implementing the President's "Department of Government Efficiency" Workforce Optimization Initiative* (February 11, 2025); Executive Order 14219 titled *Ensuring Lawful Governance and Implementing the President's "Department of Government Efficiency" Deregulatory Initiative* (February 19, 2025); Executive Order 14151 titled *Ending Radical And Wasteful Government DEI Programs And Preferencing* (January 20, 2025); and Executive Order 14278 titled *Preparing Americans for High-Paying Skilled Trade Jobs of the Future* (April 23, 2025). To the extent any of these Executive Orders are subject to an injunction, DOL will conduct any realignment activities consistent with such injunction(s).

EDUCATIONAL POLICY AND DEVELOPMENT

Workload and Performance Narrative

In FY 2026, EPD will continue efforts to evaluate, strengthen, and modernize training programs and provide compliance assistance to the mining industry to foster a culture of safety and health.

- In FY 2026, EPD projects to provide 45,000 hours of injury and illness prevention/compliance assistance and 625 course days of training to MSHA inspectors and specialists and 32 course days of training to members of the mining community.
- In FY 2026, EPD will create or update 12 online courses.
- In FY 2026, EPD projects to provide 600 approved instructor evaluations.

EDUCATIONAL POLICY AND DEVELOPMENT

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
11.1	Full-time permanent	13,521	12,736	11,650	-1,086
11.3	Other than full-time permanent	0	0	0	0
11.5	Other personnel compensation	297	297	297	0
11.8	Special personal services payments	0	0	0	0
11.9	Total personnel compensation	13,818	13,033	11,947	-1,086
12.1	Civilian personnel benefits	5,341	5,273	4,905	-368
13.0	Benefits for former personnel	0	0	0	0
21.0	Travel and transportation of persons	582	582	382	-200
22.0	Transportation of things	441	441	300	-141
23.0	Rent, Communications, and Utilities	0	0	0	0
23.1	Rental payments to GSA	390	481	402	-79
23.2	Rental payments to others	0	0	0	0
23.3	Communications, utilities, and miscellaneous charges	825	825	825	0
24.0	Printing and reproduction	22	22	22	0
25.1	Advisory and assistance services	1	1	1	0
25.2	Other services from non-Federal sources	1,737	1,692	1,614	-78
25.3	Other goods and services from Federal sources 1/	4,361	4,426	3,845	-581
25.4	Operation and maintenance of facilities	0	0	0	0
25.5	Research and development contracts	0	0	0	0
25.7	Operation and maintenance of equipment	142	142	142	0
26.0	Supplies and materials	427	419	419	0
31.0	Equipment	196	196	196	0
32.0	Land and Structures	0	0	0	0
41.0	Grants, subsidies, and contributions	11,537	11,537	0	-11,537
42.0	Insurance claims and indemnities	0	0	0	0
	Total	39,820	39,070	25,000	-14,070
	1/Other goods and services from Federal sources				
	Working Capital Fund	4,139	4,204	3,636	-568
	DHS Services	134	134	134	0
	HHS Services	13	13	0	-13
	Services by Other Government Departments	75	75	75	0

EDUCATIONAL POLICY AND DEVELOPMENT

CHANGES IN FY 2026

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Personnel benefits	0
Federal Employees' Compensation Act (FECA)	0
Benefits for former personnel	0
Travel and transportation of persons	0
Transportation of things	0
Rental payments to GSA	0
Rental payments to others	0
Communications, utilities, and miscellaneous charges	0
Printing and reproduction	0
Advisory and assistance services	0
Other services from non-Federal sources	0
Working Capital Fund	0
Other Federal sources (DHS Charges)	0
Other goods and services from Federal sources	0
Research & Development Contracts	0
Operation and maintenance of facilities	0
Operation and maintenance of equipment	0
Supplies and materials	0
Equipment	0
Grants, subsidies, and contributions	0
Insurance claims and indemnities	0
Land and Structures	0

Built-Ins Subtotal **\$0**

Net Program **-\$14,070**

Direct FTE **-10**

	Estimate	FTE
Base	\$39,070	102
Program Increase	\$0	0
Program Decrease	-\$14,070	-10

TECHNICAL SUPPORT

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
Activity Appropriation	36,041	36,041	31,200	-4,841
FTE	174	161	145	-16

NOTE: FY 2024 reflects actual FTE. Authorized FTE for FY 2024 was 178.

Introduction

The Directorate of Technical Support provides engineering, scientific, and technical expertise to MSHA and the mining industry. It is considered the agency repository of technical knowledge, employing most of MSHA's engineers, industrial hygienists, scientists, and technical experts. MSHA enforcement personnel, mine operators, and miners rely on Technical Support staff to carry out field and laboratory investigations aimed at resolving complex mine safety and health issues and to provide technical training related to these complex issues. The staff provides analyses of complex mining plans to assist MSHA Enforcement in their review and approval of plans. Technical Support personnel participate in accident investigations and identify root causes of accidents, and corrective measures which can be applied at all mining operations to prevent similar accidents. Technical Support oversees all MSHA laboratories, maintaining laboratory accreditation and providing critical analytical support for Enforcement actions. Technical Support oversees and maintains MSHA mine emergency response capabilities and equipment. Technical Support is also responsible for evaluating the safety of equipment and materials used in the mining industry.

Technical Support laboratories located at the Pittsburgh Safety & Health Technology Center (PSHTC) in Pittsburgh, PA, and the PSHTC-operated National Air and Dust Laboratory (NADL) in Beckley, WV, provide MSHA enforcement programs with analyses of gas, dust, and other industrial hygiene samples to determine miner exposures and compliance with health and safety standards and regulations.

Technical Support maintains mine emergency response capabilities that include equipment and expertise in the event of a mine emergency, such as an inundation of water or gas, fire, entrapment, or explosion. Technical Support mine emergency personnel respond to every major U.S. mine emergency. The mine emergency personnel engage in mine rescue and recovery operations by reviewing and advising on the adequacy of rescue and recovery plans. Mine emergency personnel also maintain and deploy a fleet of mine emergency response vehicles, including vehicles for command and control, mobile laboratories for gas analysis, ventilation support, seismic detection and location of trapped miners, robotics support and other functions. Technical Support can dispatch equipment and trained personnel from mine emergency stations located in Pittsburgh, PA; Beckley, WV; Madisonville, KY; Denver, CO; and Price, UT.

Technical Support performs required evaluations of the safety of equipment and materials used in the mining industry in its Approval and Certification Center (A&CC). The A&CC also

TECHNICAL SUPPORT

evaluates new technologies to identify potential improvements to the safety and health of miners. The A&CC audits manufacturers of mining and rescue equipment to maintain the highest level of quality assurance. The A&CC also provides investigation assistance when an accident occurs involving mining equipment or materials. MSHA collects fees for the approval and certification of equipment, materials, and explosives for use in mines.

Technical Support provides technical training for MSHA enforcement and compliance assistance personnel, to assist the mining industry and equipment manufacturers in identifying hazardous conditions and in achieving compliance with MSHA standards and regulations. Training activities cover a broad range of technical subject areas related to health and safety hazards in the mining environment and the testing and evaluation of mine equipment and products.

TECHNICAL SUPPORT

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2021	\$35,041	188
2022	\$35,041	189
2023	\$36,041	188
2024	\$36,041	178
2025	\$36,041	168

FY 2026

MSHA requests \$31,200,000 and 145 FTE for the Technical Support budget activity.

Technical Support will:

- Evaluate the safety of mine equipment, materials, and instruments, with a focus on reducing time to complete approvals.
- Evaluate the design of seals, mining impoundments, mine ventilation systems, and ground control systems.
- Provide engineering and scientific technical expertise to evaluate complex health and safety issues, identify causes of accidents, and support MSHA litigation cases.
- Provide laboratory support for MSHA enforcement by analyzing airborne dust samples, atmospheric gas samples, mine rock dust samples, and other industrial hygiene related samples collected to determine compliance with health and safety standards; and
- Provide support and guidance during a mine emergency response effort while continuing to oversee and maintain critical equipment, which includes onsite analytical equipment, communications links, and other sophisticated equipment essential to making critical decisions in rescue and recovery operations.

Technical Support's PSHTC laboratories support enforcement by analyzing respirable dust samples, mine dust samples, mine air samples, and other industrial hygiene samples.

Technical Support expects its laboratories to analyze approximately 140,000 samples in support of the enforcement of mine safety and health standards in FY 2026.

FY 2025

Discretionary amounts shown for FY 2025 reflect the FY 2025 full-year Continuing Resolution amounts (P.L. 119-4).

TECHNICAL SUPPORT

DOL agencies will utilize funding provided through the full-year continuing resolution to realign agency operations with Administration priorities including, but not limited to, executing Executive Order 14158 titled *Establishing and Implementing the President's "Department of Government Efficiency"* (January 20, 2025); Executive Order 14210 titled *Implementing the President's "Department of Government Efficiency" Workforce Optimization Initiative* (February 11, 2025); Executive Order 14219 titled *Ensuring Lawful Governance and Implementing the President's "Department of Government Efficiency" Deregulatory Initiative* (February 19, 2025); Executive Order 14151 titled *Ending Radical And Wasteful Government DEI Programs And Preferencing* (January 20, 2025); and Executive Order 14278 titled *Preparing Americans for High-Paying Skilled Trade Jobs of the Future* (April 23, 2025). To the extent any of these Executive Orders are subject to an injunction, DOL will conduct any realignment activities consistent with such injunction(s).

TECHNICAL SUPPORT

Workload and Performance Narrative

Technical Support will work to reduce fatal accidents and health risks to miners through:

In FY 2026, Technical Support projects to complete 80 percent of product approvals within 120 days.

TECHNICAL SUPPORT

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
11.1	Full-time permanent	18,422	18,318	16,006	-2,312
11.3	Other than full-time permanent	84	84	84	0
11.5	Other personnel compensation	51	51	51	0
11.8	Special personal services payments	0	0	0	0
11.9	Total personnel compensation	18,557	18,453	16,141	-2,312
12.1	Civilian personnel benefits	7,685	7,698	6,416	-1,282
13.0	Benefits for former personnel	0	0	0	0
21.0	Travel and transportation of persons	390	390	198	-192
22.0	Transportation of things	189	189	189	0
23.0	Rent, Communications, and Utilities	0	0	0	0
23.1	Rental payments to GSA	123	141	118	-23
23.2	Rental payments to others	2	2	2	0
23.3	Communications, utilities, and miscellaneous charges	262	262	262	0
24.0	Printing and reproduction	0	0	0	0
25.1	Advisory and assistance services	36	36	36	0
25.2	Other services from non-Federal sources	342	342	342	0
25.3	Other goods and services from Federal sources 1/	6,302	6,393	5,489	-904
25.4	Operation and maintenance of facilities	1,021	1,003	875	-128
25.5	Research and development contracts	0	0	0	0
25.7	Operation and maintenance of equipment	329	329	329	0
26.0	Supplies and materials	562	562	562	0
31.0	Equipment	241	241	241	0
32.0	Land and Structures	0	0	0	0
41.0	Grants, subsidies, and contributions	0	0	0	0
42.0	Insurance claims and indemnities	0	0	0	0
	Total	36,041	36,041	31,200	-4,841
	1/Other goods and services from Federal sources				
	Working Capital Fund	5,800	5,891	5,015	-876
	DHS Services	26	26	26	0
	HHS Services	28	28	0	-28
	Services by Other Government Departments	448	448	448	0

TECHNICAL SUPPORT

CHANGES IN FY 2026

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Personnel benefits	0
Federal Employees' Compensation Act (FECA)	0
Benefits for former personnel	0
Travel and transportation of persons	0
Transportation of things	0
Rental payments to GSA	0
Rental payments to others	0
Communications, utilities, and miscellaneous charges	0
Printing and reproduction	0
Advisory and assistance services	0
Other services from non-Federal sources	0
Working Capital Fund	0
Other Federal sources (DHS Charges)	0
Other goods and services from Federal sources	0
Research & Development Contracts	0
Operation and maintenance of facilities	0
Operation and maintenance of equipment	0
Supplies and materials	0
Equipment	0
Grants, subsidies, and contributions	0
Insurance claims and indemnities	0
Land and Structures	0

Built-Ins Subtotal **\$0**

Net Program **-\$4,841**

Direct FTE **-16**

	Estimate	FTE
Base	\$36,041	161
Program Increase	\$0	0
Program Decrease	-\$4,841	-16

PROGRAM EVALUATION AND INFORMATION RESOURCES

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
Activity Appropriation	17,990	16,090	15,500	-590
FTE	19	19	18	-1

NOTE: FY 2024 reflects actual FTE. Authorized FTE for FY 2024 was 35.

Introduction

The Directorate of Program Evaluation and Information Resources (PEIR) manages MSHA's program evaluations, data processes, reporting, analytics, and serves as the liaison between MSHA and DOL's Office of the Chief Information Officer (OCIO) for MSHA's information technology (IT) program. PEIR conducts program reviews to evaluate the effectiveness of MSHA's programs and conducts follow-up reviews to ensure that appropriate corrective actions have been taken. PEIR manages MSHA's directives system and ensures enforcement personnel have electronic access (online and offline) to handbooks, manuals, and related directives for inspections via their tablets.

PEIR collects, analyzes, and publishes data obtained from mine operators and contractors on the occurrence of work-related injuries and illnesses in the mining industry. MSHA, the mining community, and the public use this data to assess progress in preventing occupational injuries and illnesses in mining. MSHA also utilizes PEIR's data to determine if performance measures are met, on target, or need attention from leadership. With the assistance of the Department's OCIO, PEIR manages all agency IT applications and the content on the agency's internet and intranet sites. PEIR collaborates with stakeholders and contractors as needed to develop customer-driven projects that support MSHA's mission to protect the safety and health of miners.

PEIR serves as MSHA's business process owner for IT applications. Its function is to plan and prioritize the Agency's IT initiatives.

Among other responsibilities, PEIR serves as a liaison between MSHA and the Office of the Inspector General (OIG) and the Government Accountability Office (GAO).

PROGRAM EVALUATION AND INFORMATION RESOURCES

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2021	\$17,990	19
2022	\$17,990	21
2023	\$17,990	38
2024	\$17,990	35
2025	\$16,090	20

FY 2026

MSHA is requesting \$15,500,000 and 18 FTE for the PEIR budget activity.

MSHA will provide the ongoing operation and maintenance of the MSHA Centralized Application System to ensure the continuous functionality of its IT infrastructure. This includes overseeing the administration, service management, security, and deployment of the software application. By maintaining these essential IT operations, MSHA will ensure that the systems remain secure, efficient, and effective in meeting agency needs.

PEIR will provide:

- **Data Analytics.** PEIR aims to further enhance its data analytics program by creating interactive dashboards, advancing predictive analytics, and increasing public accessibility to MSHA's data.

MSHA Accident and Illness Incident Dashboard. PEIR will explore development of an Application Accident and Illness Incident Dashboard to allow users to easily explore 30 CFR Part 50 miner occupational safety and health injury and illness reporting information.

Electronic Chartbooks. PEIR will develop chartbooks targeting miner diseases, injuries, and mining workplace exposures. These chartbooks will provide access to detailed analyses of miner-related safety and health data that are often elusive or not charted elsewhere. These chartbooks will also serve as a unique repository, enabling identification of new and emerging issues within the mining workplace. Moreover, this information will provide concrete evidence to inform health and safety prevention strategies and enhance safety and health protocols within mining operations.

- **Real-time Data and Transparency.** PEIR will explore innovative real-time data through Application Programming Interfaces (API), designed to offer seamless access to critical mining information. These APIs let users harness real-time data for informed decision-making, thereby enhancing efficiency, safety, and overall performance within the mining sector.

PROGRAM EVALUATION AND INFORMATION RESOURCES

Mine Data Retrieval System. PEIR will update the Mine Data Retrieval System to enhance its functionality and improve stakeholder access to comprehensive mine safety and health data and other information. The system will incorporate advanced search algorithms and interactive visualizations, allowing users to examine a wealth of information, fostering transparency and informed decision-making in the mining industry. This initiative will include incorporating an Accident and Illness Incident Reporting System.

FY 2025

Discretionary amounts shown for FY 2025 reflect the FY 2025 full-year Continuing Resolution amounts (P.L. 119-4).

DOL agencies will utilize funding provided through the full-year continuing resolution to realign agency operations with Administration priorities including, but not limited to, executing Executive Order 14158 titled *Establishing and Implementing the President's "Department of Government Efficiency"* (January 20, 2025); Executive Order 14210 titled *Implementing the President's "Department of Government Efficiency" Workforce Optimization Initiative* (February 11, 2025); Executive Order 14219 titled *Ensuring Lawful Governance and Implementing the President's "Department of Government Efficiency" Deregulatory Initiative* (February 19, 2025); Executive Order 14151 titled *Ending Radical And Wasteful Government DEI Programs And Preferencing* (January 20, 2025); and Executive Order 14278 titled *Preparing Americans for High-Paying Skilled Trade Jobs of the Future* (April 23, 2025). To the extent any of these Executive Orders are subject to an injunction, DOL will conduct any realignment activities consistent with such injunction(s).

PROGRAM EVALUATION AND INFORMATION RESOURCES

Workload and Performance Narrative

PEIR conducts program reviews to evaluate the effectiveness of MSHA's programs and conducts follow-up reviews to ensure that appropriate corrective actions have been taken.

MSHA expands and enhances open data initiatives by contributing datasets to the public facing DOL Enterprise and API, ensuring data is well-documented and machine-readable to improve data usability and transparency.

- In FY 2026, MSHA will expand open data by supporting the implementation of DOL's Enterprise Data Strategy and open data initiatives by contributing data to the new consolidated data portal and API, identifying stakeholders who could benefit from more efficient and effective data access, and evaluating the internal and external benefits of providing machine-readable and machine-actionable data to the mining community.
- In FY 2026, MSHA will evaluate the use of data that cannot be publicly shared or analyzed due to privacy concerns or legal restrictions.

PROGRAM EVALUATION AND INFORMATION RESOURCES

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
11.1	Full-time permanent	2,990	2,443	2,252	-191
11.3	Other than full-time permanent	0	0	0	0
11.5	Other personnel compensation	33	33	33	0
11.8	Special personal services payments	0	0	0	0
11.9	Total personnel compensation	3,023	2,476	2,285	-191
12.1	Civilian personnel benefits	1,232	1,058	934	-124
13.0	Benefits for former personnel	0	0	0	0
21.0	Travel and transportation of persons	20	20	20	0
22.0	Transportation of things	4	2	2	0
23.1	Rental payments to GSA	119	129	109	-20
23.2	Rental payments to others	0	0	0	0
23.3	Communications, utilities, and miscellaneous charges	311	311	311	0
24.0	Printing and reproduction	8	5	5	0
25.1	Advisory and assistance services	0	0	0	0
25.2	Other services from non-Federal sources	40	40	40	0
25.3	Other goods and services from Federal sources 1/	13,045	11,865	11,610	-255
25.4	Operation and maintenance of facilities	0	0	0	0
25.5	Research and development contracts	0	0	0	0
25.7	Operation and maintenance of equipment	0	0	0	0
26.0	Supplies and materials	8	4	4	0
31.0	Equipment	180	180	180	0
32.0	Land and Structures	0	0	0	0
41.0	Grants, subsidies, and contributions	0	0	0	0
42.0	Insurance claims and indemnities	0	0	0	0
	Total	17,990	16,090	15,500	-590
	1/Other goods and services from Federal sources				
	Working Capital Fund	1,793	1,765	1,667	-98
	DHS Services	55	27	27	0
	HHS Services	16	16	0	-16
	Services by Other Government Departments	11,181	10,057	9,916	-141

PROGRAM EVALUATION AND INFORMATION RESOURCES

CHANGES IN FY 2026

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Personnel benefits	0
Federal Employees' Compensation Act (FECA)	0
Benefits for former personnel	0
Travel and transportation of persons	0
Transportation of things	0
Rental payments to GSA	0
Rental payments to others	0
Communications, utilities, and miscellaneous charges	0
Printing and reproduction	0
Advisory and assistance services	0
Other services from non-Federal sources	0
Working Capital Fund	0
Other Federal sources (DHS Charges)	0
Other goods and services from Federal sources	0
Research & Development Contracts	0
Operation and maintenance of facilities	0
Operation and maintenance of equipment	0
Supplies and materials	0
Equipment	0
Grants, subsidies, and contributions	0
Insurance claims and indemnities	0
Land and Structures	0

Built-Ins Subtotal **\$0**

Net Program **-\$590**

Direct FTE **-1**

	Estimate	FTE
Base	\$16,090	19
Program Increase	\$0	0
Program Decrease	-\$590	-1

PROGRAM ADMINISTRATION

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
Activity Appropriation	16,000	16,900	13,500	-3,400
FTE	82	70	57	-13

NOTE: FY 2024 reflects actual FTE. Authorized FTE for FY 2024 was 80.

Introduction

Program Administration (PA) provides executive direction as well as administrative and management advice and services to support all of MSHA's activities. Program Administration consists of the Office of Assistant Secretary (OAS) and the Directorate of Administration and Management (A&M). The A&M Directorate supports all the Agency's program areas providing the Agency with essential services in budget, finance, medical reviews for inspectors and other technical personnel and emergency management. Program Administration also provides for construction and design, facility management supporting locations over the United States, territories and Puerto Rico, personal property management, fleet management, employee safety and health, Workers' Compensation claims management, and significant liaison activities.

The program's services are critical for the Agency to carry out its mission. Successful execution of PA's mission will help eliminate fatal mining accidents, reduce the frequency and severity of accidents, and minimize health hazards through enforcement of mandatory safety and health standards and regulations in the mining industry. PA supports and strengthens all of MSHA's program activities by providing leadership, policy direction, and administrative support services, and enabling the agency to meet its goals.

PROGRAM ADMINISTRATION

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2021	\$15,838	52
2022	\$15,838	74
2023	\$16,000	84
2024	\$16,000	80
2025	\$16,900	73

FY 2026

MSHA requests \$13,500,000 and 57 FTE for the PA budget activity.

In FY 2026, PA will continue to support MSHA's mission to prevent fatalities, illness, and injury from mining and promote safe and healthful workplaces for America's miners. PA will continue to reduce employee injury and illness, absenteeism and compensation rates and improve processes which ensure safety compliance, using data analytics techniques to identify occupational injury and illness root causes and prioritize safety and health training, equipment, and actions.

In FY 2026, PA will continue to support MSHA's review of our office and space footprint throughout the country. MSHA has joined forces with sister agencies to pool office space that require some presence in remote areas like Kent, WA and Pikeville, KY. MSHA will be co-locating in Denver, CO with an estimated footprint reduction of 19,763 square feet in FY 2025. Other planned reductions for FY 2026 will be in Barbourville, KY and Vincennes, IN with an estimated 7,000 reduction in square footage. This will require redesign of space and renegotiating leases across all MSHA's 83 offices to use existing federal buildings more efficiently.

FY 2025

Discretionary amounts shown for FY 2025 reflect the FY 2025 full-year Continuing Resolution amounts (P.L. 119-4).

DOL agencies will utilize funding provided through the full-year continuing resolution to realign agency operations with Administration priorities including, but not limited to, executing Executive Order 14158 titled *Establishing and Implementing the President's "Department of Government Efficiency"* (January 20, 2025); Executive Order 14210 titled *Implementing the President's "Department of Government Efficiency" Workforce Optimization Initiative* (February 11, 2025); Executive Order 14219 titled *Ensuring Lawful Governance and Implementing the President's "Department of Government Efficiency" Deregulatory Initiative* (February 19, 2025); Executive Order 14151 titled *Ending Radical And Wasteful Government DEI Programs And Preferencing* (January 20, 2025); and Executive Order 14278 titled *Preparing Americans for High-Paying Skilled Trade Jobs of the Future* (April 23, 2025). To the

PROGRAM ADMINISTRATION

extent any of these Executive Orders are subject to an injunction, DOL will conduct any realignment activities consistent with such injunction(s).

PROGRAM ADMINISTRATION

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2024 Enacted	FY 2025 Enacted	FY 2026 Request	Diff. FY 2026 Request / FY 2025 Enacted
11.1	Full-time permanent	9,484	9,786	7,865	-1,921
11.3	Other than full-time permanent	333	333	333	0
11.5	Other personnel compensation	373	373	373	0
11.8	Special personal services payments	0	0	0	0
11.9	Total personnel compensation	10,190	10,492	8,571	-1,921
12.1	Civilian personnel benefits	2,243	3,172	2,194	-978
13.0	Benefits for former personnel	0	0	0	0
21.0	Travel and transportation of persons	65	65	65	0
22.0	Transportation of things	24	24	24	0
23.1	Rental payments to GSA	337	328	274	-54
23.2	Rental payments to others	32	32	32	0
23.3	Communications, utilities, and miscellaneous charges	15	15	15	0
24.0	Printing and reproduction	14	14	15	1
25.1	Advisory and assistance services	8	8	0	-8
25.2	Other services from non-Federal sources	174	174	173	-1
25.3	Other goods and services from Federal sources 1/	2,758	2,436	1,997	-439
25.4	Operation and maintenance of facilities	0	0	0	0
25.5	Research and development contracts	0	0	0	0
25.7	Operation and maintenance of equipment	20	20	20	0
26.0	Supplies and materials	110	110	110	0
31.0	Equipment	10	10	10	0
32.0	Land and Structures	0	0	0	0
41.0	Grants, subsidies, and contributions	0	0	0	0
42.0	Insurance claims and indemnities	0	0	0	0
	Total	16,000	16,900	13,500	-3,400
	1/Other goods and services from Federal sources				
	Working Capital Fund	2,622	2,300	1,916	-384
	DHS Services	71	71	71	0
	HHS Services	55	55	0	-55
	Services by Other Government Departments	10	10	10	0

PROGRAM ADMINISTRATION

CHANGES IN FY 2026

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Personnel benefits	0
Federal Employees' Compensation Act (FECA)	0
Benefits for former personnel	0
Travel and transportation of persons	0
Transportation of things	0
Rental payments to GSA	0
Rental payments to others	0
Communications, utilities, and miscellaneous charges	0
Printing and reproduction	0
Advisory and assistance services	0
Other services from non-Federal sources	0
Working Capital Fund	0
Other Federal sources (DHS Charges)	0
Other goods and services from Federal sources	0
Research & Development Contracts	0
Operation and maintenance of facilities	0
Operation and maintenance of equipment	0
Supplies and materials	0
Equipment	0
Grants, subsidies, and contributions	0
Insurance claims and indemnities	0
Land and Structures	0

Built-Ins Subtotal **\$0**

Net Program **-\$3,400**

Direct FTE **-13**

	Estimate	FTE
Base	\$16,900	70
Program Increase	\$0	0
Program Decrease	-\$3,400	-13