

FY 2020

CONGRESSIONAL BUDGET JUSTIFICATION

EMPLOYMENT AND TRAINING ADMINISTRATION

Training and Employment Services

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TRAINING AND EMPLOYMENT SERVICES

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APPROPRIATION LANGUAGE

For necessary expenses of the Workforce Innovation and Opportunity Act (referred to in this Act as "WIOA"), [the Second Chance Act of 2007, and the National Apprenticeship Act,] [\$3,258,549,000] \$3,502,700,000, plus reimbursements, shall be available. Of the amounts provided:

(1) for grants to States for adult employment and training activities, youth activities, and dislocated worker employment and training activities, \$2,789,832,000 as follows:

(A) \$845,556,000 for adult employment and training activities, of which \$133,556,000 shall be available for the period July 1, [2019] 2020 through June 30, [2020] 2021, and of which \$712,000,000 shall be available for the period October 1, [2019] 2020 through June 30, [2020] 2021; *Provided, That, of the amounts made available in this subparagraph, the Secretary of Labor shall reserve 1.5 percent for grants for adult employment and training activities for Indians, Native Hawaiians, and Native Alaskans;*

(B) \$903,416,000 for youth activities, which shall be available for the period April 1, [2019] 2020 through June 30, [2020] 2021; and

(C) \$1,040,860,000 for dislocated worker employment and training activities, of which \$180,860,000 shall be available for the period July 1, [2019] 2020 through June 30, [2020] 2021, and of which \$860,000,000 shall be available for the period October 1, [2019] 2020 through June 30, [2020] 2021: *Provided, That the funds available for allotment to outlying areas to carry out subtitle B of title I of the WIOA shall not be subject to the requirements of section 127(b)(1)(B)(ii) of such Act[;]: Provided further, That notwithstanding the requirements of WIOA, outlying areas may submit a single application for a consolidated grant that awards funds that would otherwise be available to such areas to carry out the activities described in subtitle B of title I of the WIOA: Provided further, That such application shall be submitted to the Secretary at such time, in such manner and containing such information as the Secretary may require: Provided further, That outlying areas awarded a consolidated grant described in the preceding provisos may use the funds for any of the programs and activities authorized under such subtitle B of title I of the WIOA subject to such reporting requirements issued by the Secretary: Provided further, That notwithstanding paragraphs (2) and (3) of section 106(b) of the WIOA, the Governor of a State may designate all local workforce development areas in the State in accordance with the considerations specified in section 106(b)(1)(B) of such Act: Provided further, That notwithstanding section 106(b) of the WIOA, the Governor of any State may designate the State as a single State local area for purposes of such Act: Provided further, That, with the prior approval of the Governor, a local workforce development board may transfer up to 100 percent of the funds allocated to the local area for adult employment and training activities to youth activities, and up to 100 percent of the funds allocated for youth activities to adult employment and training activities: Provided further, That notwithstanding*

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section 134(d)(4) of the WIOA, with the approval of the Governor, local areas may use up to 40 percent of funds allotted to the local area in subparagraphs (A) and (C) of this paragraph for incumbent worker training programs if the increase in the percentage of funds used under such section is for the purpose of supporting apprenticeship programs: Provided further, That notwithstanding sections 129(b)(1) and 134(a)(2) of the WIOA, the funds reserved for statewide activities under section 128(a) of such Act may be used to carry out the activities described in sections 129(b) and 134(a) of such Act: Provided further, That notwithstanding section 134(a)(2)(A) of the WIOA, funds required to be reserved to carry out rapid response services under section 133(a)(2) of such Act may be used by States to provide other Statewide activities described in sections 129(b) and 134(a) of such Act or to provide additional assistance to local workforce development areas: Provided further, That in addition to waivers granted pursuant to section 189(i) of the WIOA, the Secretary of Labor may waive such administrative and reporting requirements under such Act (except requirements relating to labor standards or nondiscrimination) as the Secretary determines are appropriate to promote efficiency and reduce administrative costs of States and local workforce development areas: Provided further, That section 189(i)(3)(A)(i) of the WIOA shall be applied in fiscal year 2020 by inserting "and" before "nondiscrimination" and striking all that follows "nondiscrimination" through "title": Provided further, That section 189(i)(3)(A)(ii) of the WIOA shall be applied in fiscal year 2020 by striking "of sections 8 through 10" and "(29 U.S.C. 49g through 49i)", and by inserting "the colocation of employment service offices with one-stop centers, the designation of a cooperating State agency, the establishment and maintenance of a national system of public employment service offices" after "veterans,";

(2) for national programs, [\$712,868,000] \$457,575,000 as follows:

(A) [\$220,859,000] \$134,717,000 for the dislocated workers assistance national reserve, of which \$20,859,000 shall be available for the period July 1, [2019] 2020 through September 30, [2020] 2021, and of which [\$200,000,000] \$113,858,000 shall be available for the period October 1, [2019] 2020 through September 30, [2020] 2021: *Provided, That funds made available in this subparagraph shall be available for the pilot program authorized under section 8041 of the SUPPORT for Patients and Communities Act (PL 115-271): Provided further, That funds provided to carry out section 132(a)(2)(A) of the WIOA may be used to provide assistance to a State for statewide or local use in order to address cases where there have been worker dislocations across multiple sectors or across multiple local areas and such workers remain dislocated; coordinate the State workforce development plan with emerging economic development needs; and train such eligible dislocated workers: Provided further, That funds provided to carry out sections 168(b) and 169(c) of the WIOA may be used for technical assistance and demonstration projects, respectively, that provide assistance to new entrants in the workforce and incumbent worker: Provided further, That notwithstanding section 168(b) of the WIOA, of the funds provided under this subparagraph, the Secretary of Labor (referred to in this title as "Secretary") may reserve not more than 10 percent of*

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such funds to provide technical assistance and carry out additional activities related to the transition to the WIOA: *Provided further*, That of the funds provided under this subparagraph, \$30,000,000 shall be for training and employment assistance under sections 168(b), 169(c) (notwithstanding the 10 percent limitation in such section) and 170 of the WIOA for workers in the Appalachian region, as defined by 40 U.S.C. 14102(a)(1) and workers in the Lower Mississippi, as defined in section 4(2) of the Delta Development Act (Public Law 100–460, 102 Stat. 2246; 7 U.S.C. 2009aa(2));

[(B) \$54,500,000 for Native American programs under section 166 of the WIOA, which shall be available for the period July 1, 2019 through June 30, 2020;]

[(C) \$88,896,000 for migrant and seasonal farmworker programs under section 167 of the WIOA, including \$82,447,000 for formula grants (of which not less than 70 percent shall be for employment and training services), \$5,922,000 for migrant and seasonal housing (of which not less than 70 percent shall be for permanent housing), and \$527,000 for other discretionary purposes, which shall be available for the period July 1, 2019 through June 30, 2020: *Provided*, That notwithstanding any other provision of law or related regulation, the Department of Labor shall take no action limiting the number or proportion of eligible participants receiving related assistance services or discouraging grantees from providing such services;]

[(D)B] [\$89,534,000] *\$84,534,000* for YouthBuild activities as described in section 171 of the WIOA, which shall be available for the period April 1, [2019] *2020* through June 30, [2020] *2021*;

[(E)C] [\$93,079,000] *\$78,324,000* for ex-offender activities, under the authority of section 169 of the WIOA [and section 212 of the Second Chance Act of 2007], which shall be available for the period April 1, [2019] *2020* through June 30, [2020] *2021*: *Provided*, That of this amount, \$25,000,000 shall be for competitive grants to national and regional intermediaries for activities that prepare young ex-offenders and school dropouts for employment, with a priority for projects serving high-crime, high-poverty areas; *and*

[(F) \$6,000,000 for the Workforce Data Quality Initiative, under the authority of section 169 of the WIOA, which shall be available for the period July 1, 2019 through June 30, 2020; and]

[(G)D] \$160,000,000 to expand opportunities relating to apprenticeship programs [registered under the National Apprenticeship Act], to be available to the Secretary to carry out activities through grants, cooperative agreements, contracts and other arrangements, with States and other appropriate entities, which shall be available for the period April 1, [2019] *2020* through June 30, [2020] *2021*.

(Department of Labor Appropriations Act, 2019.)

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ANALYSIS OF APPROPRIATION LANGUAGE

Language Provision	Explanation
<p>In paragraph (1)(A): <i>Provided, That, of the amounts made available in this subparagraph, the Secretary of Labor shall reserve 1.5 percent for grants for adult employment and training activities for Indians, Native Hawaiians, and Native Alaskans;</i></p>	<p>This proviso is intended to better integrate the provision of employment and training activities for Indians, Native Hawaiians and Native Alaskans into the core WIOA system. With the elimination of a standalone Indian and Native American program, it is expected that such services will be provided to Indians and Native Americans through the WIOA Adult Formula program. The proviso requires the Secretary of Labor to reserve 1.5 percent of the amount appropriated for the Adult program for grants to provide adult employment and training activities to Indians, Native Hawaiians and Native Alaskans.</p>
<p>In the provisos after paragraph (1)(C): <i>Provided further, That notwithstanding the requirements of the WIOA, outlying areas may submit a single application for a consolidated grant that awards funds that would otherwise be available to such areas to carry out the activities described in subtitle B of title I of the WIOA: Provided further, That such application shall be submitted to the Secretary at such time, in such manner and containing such information as the Secretary may require: Provided further, That outlying areas awarded a consolidated grant described in the preceding provisos may use the funds for any of the programs and activities authorized under such subtitle B of title I of the WIOA subject to such reporting requirements issued by the Secretary.;</i></p>	<p>These provisos would allow outlying areas to submit a single application for a consolidated grant to carry out workforce development activities instead of receiving three separate grants for the Adult, Dislocated Worker and Youth formula programs, respectively, and to use the consolidated grant funds for any of the programs or activities authorized under the formula grants. Given the relatively small amounts these outlying areas receive under each formula grant and the outlying areas' limited administrative capacity to administer the grants, the option to consolidate the grants would promote administrative efficiency and provide important flexibility to these areas in targeting the use of funds.</p>
<p>In the provisos after paragraph (1)(C): <i>Provided further, That, notwithstanding paragraphs (2) and (3) of section 106(b) of the WIOA, the</i></p>	<p>This proviso would provide for greater flexibility for States in the designation of local workforce development areas to facilitate the more efficient delivery of services and reduce the number of local</p>

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Governor of a State may designate all local workforce development areas in the State in accordance with the considerations specified in section 106(b)(1)(B) of such Act:

administrative structures needed to carry out the formula programs in a State. There are currently over 600 local areas throughout the country. Notwithstanding the current WIOA requirements that the Governor must approve for designation any local area that was designated under the predecessor Workforce Investment Act and continues to meet performance measures and sustain fiscal integrity, this proviso would allow the Governor to redesignate and consolidate local areas in accordance with the considerations provided in WIOA that apply to local areas not grandfathered from WIA. Those considerations are consistency with local labor market areas, consistency with regional economic development areas, and the availability of Federal and non-Federal resources in the area to effectively administer the programs, including the availability of education and training providers.

In the provisos after paragraph (1)(C): Provided further, That, notwithstanding section 106(b) of the WIOA, the Governor of any State may designate the State as a single State local area for purposes of such Act:

This proviso would allow the Governor to designate a State as a single State local area, and therefore administer the formula programs on a statewide basis. Currently, only States that were previously designated as a single State local area under the Job Training Partnership Act, which preceded the enactment of the Workforce Investment Act of 1998, may be designated as a single State local area under WIOA. The flexibility allowed by this proviso would allow States to determine if such a designation would promote more efficient administration of the formula programs and enhance coordination with other complementary programs in the State.

In the provisos after paragraph (1)(C): Provided further, That, with prior approval of the Governor a local workforce development board may transfer, up to 100 percent of the funds allocated to the local area for adult employment and training activities to youth activities, and up to 100 percent of the funds allocated for youth activities to adult employment and training activities;

This proviso would provide significant additional flexibility to local areas, with the prior approval of the Governor, to transfer funds between the WIOA Adult and Youth formula programs to meet the needs of the local area. Section 133(b)(4) of WIOA already provides for such transfers between the Adult and Dislocated Worker formula programs.

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In the provisos after paragraph (1)(C): *Provided further, That notwithstanding section 134(d)(4) of the WIOA, with the approval of the Governor, local areas may use up to 40 percent of funds allotted to the local area under subparagraphs (A) and (C) of this paragraph for incumbent worker training programs if the increase in the percentage of funds used under such section is for the purpose of supporting apprenticeship programs.*

In the provisos after paragraph (1)(C): *Provided further, That, notwithstanding sections 129(b)(1) and 134(a)(2) of the WIOA, the funds reserved for statewide activities under section 128(a) of such Act may be used to carry out the activities described in sections 129(b) and 134(a) of such Act;*

In the provisos after paragraph (1)(C): *Provided further, That, notwithstanding section 134(a)(2)(A) of the WIOA, funds required to be reserved to carry out rapid response services under section 133(a)(2) of such Act may be used by States to*

This proviso would, with the approval of the Governor, increase the limit on the use of adult and dislocated worker formula funds at the local level for incumbent worker programs from 20 percent to 40 percent if the additional percentage of funding is used to support apprenticeship programs. Apprenticeship programs are evidence-based programs that allow participants to earn and learn and secure pathways to well-paying employment, and this proviso is intended to assist local areas in increasing the funding available to carry out such programs.

This proviso would provide enhanced flexibility to the States by allowing States to use WIOA funds reserved for statewide activities for any of the statewide activities authorized under the Act and not requiring the use of funds for certain activities. The current required activities include providing assistance for the re-designation of local areas and the development of regional plans, disseminating lists of providers, rapid response activities, providing additional assistance to certain areas with high concentrations of eligible youth, conducting evaluations, disseminating information on effective service delivery and on accessibility requirements, operating a fiscal and management accountability system, and conducting monitoring and oversight. While it would be expected that States will use reserve funds to carry out many of these activities, the proviso allows States the flexibility to make that determination. In addition, the proviso would allow those funds to be used for permissible statewide activities, such as implementing innovative programs, and could result in States reserving a smaller percentage for statewide activities and providing more funding to local areas.

This proviso would provide States flexibility in the use of funds that WIOA otherwise requires in the first year to be used for rapid response activities. Section 133(a)(2) of WIOA requires that States reserve not more than 25 percent of the funds allotted under the Dislocated Worker formula program to be used for rapid response activities,

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provide other Statewide activities described in sections 129(b) and 134(a) of such Act or to provide additional assistance to local workforce development areas:

which provides information on and access to employment and training activities for dislocated workers in the case of a plant closing, mass layoff, or natural disaster. WIOA already allows funds reserved for rapid response that remain unobligated at the end of the first program year to be used for other statewide activities. This proviso would accelerate this flexibility to allow such reserved funds to be used at any time for other statewide activities and to provide additional assistance to local workforce development areas.

In the provisos after paragraph (1)(C): Provided further, That in addition to waivers granted pursuant to section 189(i) of WIOA, the Secretary of Labor may waive such administrative and reporting requirements under such Act (except requirements relating to labor standards or nondiscrimination) as the Secretary determines are appropriate to promote efficiency and reduce administrative costs of States and local workforce development areas

The proviso would provide flexibility for the Secretary of Labor to waive administrative and reporting requirements under WIOA (except for requirements relating to labor standards or nondiscrimination) that the Secretary determines are appropriate to promote efficiency and reduce administrative costs. Section 189(i) of WIOA already provides broad waiver authority for the Secretary pursuant to a request from a State in accordance with certain procedures. This proviso would provide a tool for the Secretary to issue waivers nationwide of administrative and reporting requirements in order to help reduce burdens on States and local workforce development areas.

In the provisos after paragraph (1)(C): Provided further, That section 189(i)(3)(A)(i) of the WIOA shall be applied in fiscal year 2020 by inserting “and” before “nondiscrimination” and striking all that follows “nondiscrimination” through “title”:

This proviso would add significant flexibility to the general waiver authority of the Secretary to waive statutory or regulatory requirements for WIOA formula programs pursuant to requests from States. This new flexibility could be used by States to request waivers of additional statutory or regulatory requirements that create undue burdens or that prevent States from implementing alternative approaches to meeting the objectives of the WIOA programs.

In the provisos after paragraph (1)(C): Provided further, That section 189(i)(3)(A)(ii) of the WIOA shall be applied in fiscal year 2019 by striking “of sections 8 through 10” and “(29 U.S.C. 49g through 49i)”, and by inserting “the colocation of employment service offices with one-

This proviso would add significant flexibility to the general waiver authority of the Secretary to waive statutory or regulatory requirements of the Wagner-Peyser Act pursuant to requests from States. As with the expanded waiver authority of WIOA, this flexibility could be used by States to request waivers of additional statutory or regulatory requirements

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stop centers, the designation of a cooperating State agency, the establishment and maintenance of a national system of public employment service offices” after “veterans,”:

*In the provisos in paragraph (2)(A):
Provided, That funds made available in this subparagraph shall be available for the pilot program authorized under section 8041 of the SUPPORT for Patients and Communities Act (PL 115–271);*

\$78,324,000 for ex-offender activities, under the authority of section 169 of the WIOA [and section 212 of the Second Chance Act of 2007]

([G]D) \$160,000,000 to expand opportunities relating to apprenticeship programs [registered under the National Apprenticeship Act], to be available to the Secretary to carry out activities through grants, cooperative agreements, contracts and other arrangements, with States and other appropriate entities, which shall be

that create undue burdens or that prevent States from implementing alternative approaches to meeting the objectives of the Wagner-Peyser Act program. Requirements that could not be waived include the co-location of employment service offices with one-stop centers and the designation of a cooperating State agency, which promote efficiency, and the maintenance of a national system of public employment service offices, which maintains the purpose of the Wagner-Peyser Act.

The SUPPORT for Patients and Communities Act was signed into law on October 24, 2018 and contained provisions to address the opioid crisis and other substance use disorders. Section 8041 of that Act established a competitive grant program administered by the Department of Labor to address economic and workforce impacts associated with high rates of substance abuse disorder. Section 8041(g) provided that the program was to be funded from funds appropriated to carry out section 170 of WIOA, the Dislocated Worker National Grants (DWNs). The funding for those DWNs would be appropriated in FY 2020 in paragraph (2)(A) under the “Training and Employment Service” heading and including a reference to the SUPPORT Act section in the appropriations language would be complementary to that section and clarify that this funding is available to carry out that section.

The provision referencing section 212 of the Second Chance Act of 2007 would be deleted because that section was repealed by section 504(a) of the First Step Act of 2018 (PL 115-135, signed into law on December 21, 2018)

This appropriation request builds on funding provided in FY 2016- FY 2019 to expand apprenticeship opportunities. The funding would support the policy articulated in the President’s Executive Order on Expanding Apprenticeships in America to provide more affordable pathways to secure, high paying jobs by promoting apprenticeships. The grants would include such activities as expanding industry-recognized apprenticeship and sector-led apprenticeships.

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*available for the period April 1,
[2019]2020 through June 30,
[2020]2021.*

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AMOUNTS AVAILABLE FOR OBLIGATION						
(Dollars in Thousands)						
	FY 2018 Enacted		FY 2019 Enacted		FY 2020 Request	
	FTE	Amount	FTE	Amount	FTE	Amount
A. Appropriation	0	\$1,714,200	0	\$1,730,700	0	\$1,552,691
<i>Subtotal Appropriation</i>	<i>0</i>	<i>\$1,714,200</i>	<i>0</i>	<i>\$1,730,700</i>	<i>0</i>	<i>\$1,552,691</i>
Offsetting Collections From:						
Fees	0	\$194,989	0	\$150,000	0	\$150,000
Supplemental Pursuant to P.L. 115-123	0	\$100,000	0	\$0	0	\$0
Transfer Pursuant to P.L. 115-123	0	-\$500	0	\$0	0	\$0
<i>Subtotal Appropriation Offsetting Collections</i>	<i>0</i>	<i>\$294,489</i>	<i>0</i>	<i>\$150,000</i>	<i>0</i>	<i>\$150,000</i>
Advance Appropriation	0	\$1,772,000	0	\$1,772,000	0	\$1,685,858
Transfer Pursuant to P.L. 115-31	0	-\$5,859	0	\$0	0	\$0
Transfer Pursuant to P.L. 115-141	0	\$0	0	-\$171	0	\$0
Rescission pursuant to P.L. 115-141	0	-\$12,500	0	\$0	0	\$0
Rescission pursuant to P.L. 115-245	0	\$0	0	-\$53,000	0	\$0
<i>Subtotal Advance Appropriation</i>	<i>0</i>	<i>\$1,753,641</i>	<i>0</i>	<i>\$1,718,829</i>	<i>0</i>	<i>\$1,685,858</i>
B. Gross Budget Authority	0	\$3,762,330	0	\$3,599,529	0	\$3,358,549
Offsetting Collections From:						
Fees	0	-\$194,989	0	-\$150,000	0	-\$150,000
<i>Subtotal Fees</i>	<i>0</i>	<i>-\$194,989</i>	<i>0</i>	<i>-\$150,000</i>	<i>0</i>	<i>-\$150,000</i>
C. Budget Authority Before Committee	0	\$3,567,341	0	\$3,449,529	0	\$3,208,549
Offsetting Collections From:						
Prior Year Balance	0	\$209,251	0	\$577,523	0	\$774,000
Fees	0	\$194,989	0	\$150,000	0	\$150,000
<i>Subtotal</i>	<i>0</i>	<i>\$404,240</i>	<i>0</i>	<i>\$727,523</i>	<i>0</i>	<i>\$924,000</i>
D. Total Budgetary Resources	0	\$3,971,581	0	\$4,177,052	0	\$4,132,549
Unobligated Balance End-of-Year	0	-\$577,523	0	-\$774,000	0	\$0
Unobligated Balances Expiring	0	-\$5,034	0	\$0	0	\$0
E. Total, Estimated Obligations	0	\$3,389,024	0	\$3,403,052	0	\$4,132,549

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SUMMARY OF CHANGES

(Dollars in Thousands)

	FY 2019 Enacted	FY 2020 Request	Net Change
Budget Authority			
General Funds	\$3,502,700	\$3,247,407	-\$255,293
Total	\$3,502,700	\$3,247,407	-\$255,293

Full Time Equivalents			
General Funds	0	0	0
Total	0	0	0

Explanation of Change	FY 2020 Change							
	FY 2019 Base		Trust Funds		General Funds		Total	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Increases:								
A. Built-Ins:								
To Provide For:								
Costs of pay adjustments	0	\$0	0	\$0	0	\$0	0	\$0
Advisory and assistance services	0	\$0	0	\$0	0	\$0	0	\$0
Other services from non-Federal sources	0	\$0	0	\$0	0	\$0	0	\$0
Operation and maintenance of equipment	0	\$0	0	\$0	0	\$0	0	\$0
Grants, subsidies, and contributions	0	\$3,502,700	0	\$0	0	\$0	0	\$0
RTAA	0	\$0	0	\$0	0	\$0	0	\$0
Built-Ins Subtotal	0	+\$3,502,700	0	\$0	0	\$0	0	\$0
B. Programs:								
Programs Subtotal	0	\$0	0	\$0	0	\$0	0	\$0
Total Increase	0	+\$3,502,700	0	\$0	0	\$0	0	\$0
Decreases:								
A. Built-Ins:								
To Provide For:								
Built-Ins Subtotal	0	\$0	0	\$0	0	\$0	0	\$0
B. Programs:								
Migrant and Seasonal Farmworkers Program elimination	0	\$88,896	0	\$0	0	-\$88,896	0	-\$88,896
National Dislocated Worker Grants funding reduction	0	\$220,859	0	\$0	0	-\$86,142	0	-\$86,142
Indian and Native American Programs elimination	0	\$54,500	0	\$0	0	-\$54,500	0	-\$54,500

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Explanation of Change	FY 2020 Change							
	FY 2019 Base		Trust Funds		General Funds		Total	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Reentry Employment Opportunities funding reduction	0	\$93,079	0	\$0	0	-\$14,755	0	-\$14,755
Workforce Data Quality Initiative program elimination	0	\$6,000	0	\$0	0	-\$6,000	0	-\$6,000
YouthBuild funding reduction	0	\$89,534	0	\$0	0	-\$5,000	0	-\$5,000
Programs Subtotal			0	\$0	0	-\$255,293	0	-\$255,293
Total Decrease	0	\$0	0	\$0	0	-\$255,293	0	-\$255,293
Total Change	0	+\$3,502,700	0	\$0	0	-\$255,293	0	-\$255,293

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SUMMARY BUDGET AUTHORITY AND FTE BY ACTIVITY								
(Dollars in Thousands)								
	FY 2018 ¹ Enacted		FY 2019 Enacted		FY 2020 Request		Diff. FY20 Request / FY19 Enacted	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Adult Employment and Training Activities	0	845,556	0	845,556	0	845,556	0	0
General Funds	0	845,556	0	845,556	0	845,556	0	0
Youth Activities	0	903,416	0	903,416	0	903,416	0	0
General Funds	0	903,416	0	903,416	0	903,416	0	0
Dislocated Workers Employment and Training Activities	0	1,361,219	0	1,261,719	0	1,175,577	0	-86,142
General Funds	0	1,361,219	0	1,261,719	0	1,175,577	0	-86,142
Formula Grants	0	1,040,860	0	1,040,860	0	1,040,860	0	0
General Funds	0	1,040,860	0	1,040,860	0	1,040,860	0	0
National Dislocated Worker Grants	0	320,359	0	220,859	0	134,717	0	-86,142
General Funds	0	320,359	0	220,859	0	134,717	0	-86,142
Indian and Native American Programs	0	54,000	0	54,500	0	0	0	-54,500
General Funds	0	54,000	0	54,500	0	0	0	-54,500
Migrant and Seasonal Farmworkers	0	87,896	0	88,896	0	0	0	-88,896
General Funds	0	87,896	0	88,896	0	0	0	-88,896

¹ FY 2018 reflects supplemental hurricane disaster funding of \$99,500,000 pursuant to P.L. 115-123

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SUMMARY BUDGET AUTHORITY AND FTE BY ACTIVITY

(Dollars in Thousands)

	FY 2018 ¹ Enacted		FY 2019 Enacted		FY 2020 Request		Diff. FY20 Request / FY19 Enacted	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Technical Assistance	0	0	0	0	0	0	0	0
Reentry Employment Opportunities	0	93,079	0	93,079	0	78,324	0	-14,755
General Funds	0	93,079	0	93,079	0	78,324	0	-14,755
Apprenticeship Program	0	145,000	0	160,000	0	160,000	0	0
General Funds	0	145,000	0	160,000	0	160,000	0	0
Workforce Data Quality Initiative	0	6,000	0	6,000	0	0	0	-6,000
General Funds	0	6,000	0	6,000	0	0	0	-6,000
Youthbuild	0	89,534	0	89,534	0	84,534	0	-5,000
General Funds	0	89,534	0	89,534	0	84,534	0	-5,000
Total	0	3,585,700	0	3,502,700	0	3,247,407	0	-255,293
General Funds	0	3,585,700	0	3,502,700	0	3,247,407	0	-255,293

NOTE: 2018 reflects actual FTE.

TRAINING AND EMPLOYMENT SERVICES

BUDGET AUTHORITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
	Full-Time Equivalent				
	Total	0	0	0	0
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
22.0	Transportation of things	0	0	0	0
24.0	Printing and reproduction	0	0	0	0
25.1	Advisory and assistance services	0	0	0	0
25.2	Other services from non-Federal sources	0	0	0	0
25.7	Operation and maintenance of equipment	0	0	0	0
41.0	Grants, subsidies, and contributions	3,585,700	3,502,700	3,247,407	-255,293
	Total	3,585,700	3,502,700	3,247,407	-255,293

TRAINING AND EMPLOYMENT SERVICES

APPROPRIATION HISTORY					
(Dollars in Thousands)					
	Budget Estimates to Congress	House Allowance	Senate Allowance	Appropriations	FTE
2010	\$2,061,563	\$2,030,961		\$1,927,986	0
2010 Advance for 2011	\$1,772,000			\$1,772,000	0
2011 ...1/	\$2,153,475		\$2,105,478	\$1,569,148	0
2011 Advance for 2012	\$1,772,000		\$1,772,000	\$1,772,000	0
2012 ...2/	\$1,854,947		\$1,538,247	\$1,409,009	0
2012 Advance for 2013	\$1,772,000			\$1,772,000	0
2013 ...3/	\$1,459,812			\$1,265,922	0
2013 Advance for 2014	\$1,772,000			\$1,772,000	0
2014	\$1,615,405			\$1,376,855	0
2014 Advance for 2015	\$1,772,000			\$1,772,000	0
2015	\$1,483,507			\$1,367,706	0
2015 Advance for 2016	\$1,772,000			\$1,772,000	0
2016	\$1,630,431	\$1,231,314	\$2,156,494	\$1,563,425	0
2016 Advance for 2017...4/	\$1,772,000	\$1,772,000	\$1,772,000	\$1,697,000	0
2017	\$1,753,460		\$2,322,520	\$1,566,699	0
2017 Advance for 2018...5/	\$1,759,967			\$1,753,641	0
2018 ...6/	\$1,180,766	\$1,470,720		\$1,714,200	0
2018 Advance for 2019...7/	\$873,000	\$1,572,000		\$1,719,000	0
2019 ...8/	\$1,523,549			\$1,730,700	0
2019 Advance for 2020	\$1,697,000			\$1,772,000	0
2020	\$1,561,549				0
2020 Advance for 2021	\$1,685,858				0

1/ Reflects a 0.2% across-the-board rescission pursuant to P.L. 112-10

2/ Reflects a 0.189% across-the-board rescission pursuant to P.L. 112-74

3/ Reflects a 0.2% across the board rescission pursuant to P.L. 113-6 and the sequestration reduction pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as executed. Does not reflect Hurricane Sandy Disaster Supplemental funds provided pursuant to P.L. 113-2.

4/ Reflects a \$75,000 rescission against the National Dislocated Worker Grants, pursuant to P.L. 115-31.

5/ Reflects temporary rescission of \$12,033 against PY 2017 Advance appropriations included in the FY 2018 Continuing Resolution.

6/ A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared.

7/ Reflects a \$53,000 rescission against the National Dislocated Worker Grants, pursuant to P.L. 115-245.

8/ This bill was passed by the Senate. It was passed out of the House Subcommittee but was not reported out of the House Committee or by the full House.

TRAINING AND EMPLOYMENT SERVICES

TES Introduction

The Training and Employment Services (TES) programs assist hard-working Americans in securing jobs, establishing careers, and acquiring skills and credentials through a wide range of activities, including apprenticeships, other work-based learning opportunities, and reemployment services. ETA also provides states and the workforce system with policy direction, guidance, and flexibility that support meeting the needs of industry and workers in their states.

Programmatic activities under the TES account provide a comprehensive integrated public workforce system while addressing diverse employer needs through formula funded employment and workforce development programs for adults, youth, and dislocated workers and national programs such as YouthBuild and Reentry Employment Opportunities (REO). In addition, the Dislocated Worker National Reserve provides grants to communities that have experienced job losses due to disasters or mass layoffs. TES also provides Apprenticeship funding to increase adoption of this evidence-based learn-and-earn model.

The funding request level for the TES account is \$3.247 billion and includes the following budget activities:

- \$2.8 billion for formula grant programs plus \$135 million for National Dislocated Worker Reserve:
 - \$846 million for WIOA Adult Employment and Training Activities, which includes a 1.5 percent set-aside in the adult formula program for assistance to Indian and Native American adults.
 - \$903 million for WIOA Youth Activities.
 - \$1.176 billion for WIOA Dislocated Worker (DW) Employment and Training Activities. This request includes \$1.041 billion for DW formula funds and \$135 million for the National DWG to continue to meet unanticipated increases in demand for employment and training services throughout the country. A portion of the Dislocated Worker Grant money is available for demonstration grants and technical assistance to states and localities.
- \$78 million for the REO program that will promote opportunity by preparing justice-involved adults and youth for employment in industries and occupations that offer good wages and opportunities for advancement in today's workforce.
- \$160 million to expand apprenticeship opportunities to educate workers with 21st Century skills that meet industry workforce needs. This funding will support the rapid expansion of Industry-Recognized Apprenticeship Programs (IRAPs), which offer a new streamlined, less bureaucratic approach to apprenticeship.
- \$85 million for the YouthBuild program that will support the continued focus on assisting participants to attain credentials (high school diplomas or its equivalent and industry-recognized credentials) and post-program placement in jobs with career advancement potential, in post-secondary education including community colleges, and into apprenticeships.

TRAINING AND EMPLOYMENT SERVICES

Currently, the Federal Government has more than 40 workforce development programs spread across 15 agencies at a total annual cost of approximately \$18 billion. In its *Delivering Government Solutions in the 21st Century* plan, the Administration proposed Government-wide workforce development program consolidation, streamlining separate programs in order to increase efficiencies and better serve American workers. The Administration looks forward to working with the Congress to achieve this necessary restructuring, and the Budget takes steps in this direction by eliminating programs that are ineffective, unproven, or duplicative.

ADULT EMPLOYMENT AND TRAINING ACTIVITIES

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
Activity Appropriation	845,556	845,556	845,556	0
FTE	0	0	0	0

Introduction

The Workforce Innovation and Opportunity Act (WIOA) Adult program helps adults with barriers to employment gain new skills and find jobs in in-demand industries and sectors that meet the needs of employers. WIOA requires local areas under this program to provide a priority in the provision of training and certain intensive career services to public assistance recipients, other low-income individuals, and individuals with low skill levels, to help them enter or re-enter the workforce and gain a pathway to self-sufficiency. The WIOA Adult program (as do all DOL-funded job training programs) also provides priority of service for employment and training services to veterans. The Adult program:

- Supports getting Americans back to work by aligning the skills of American workers with industry needs;
- Provides job seekers with job placement, career counseling, skills training, credential attainment, and labor exchange services, including labor market information, that make it possible for adults served by the program to quickly return to work;
- Provides customer-centered business services to assist employers in finding and retaining skilled workers for in-demand jobs; and
- Offers seamless service delivery by providing multiple federally funded workforce-related programs in consolidated American Job Centers (AJC), which maximizes the federal investment in workforce services through non-duplication and economies of scale.

The WIOA Adult program provides an array of career, supportive, and training services to meet the needs of adult job seekers, particularly those with barriers to employment. Those services include basic career services, such as job search and placement assistance and real-time labor market information, as well as individualized case management services ranging from comprehensive skills assessments to career counseling and planning. For adult job seekers needing new or upgraded skills, integrated work-readiness and work-based learning opportunities are available, including, but not limited to: apprenticeship programs, occupational skills training, on-the-job training (OJT), incumbent worker training, workplace training and related instructional programs, skill upgrading, adult education and literacy training, and customized training. In addition, job seekers may receive supportive services, such as transportation, childcare, and needs-related payments necessary to enable them to participate in activities authorized under the program.

The Department continues to propose the flexibilities to administer WIOA formula programs, including the Adult program that were included in the FY 2019 President’s Budget, and

ADULT EMPLOYMENT AND TRAINING ACTIVITIES

proposes additional flexibilities for FY 2020. These flexibilities will allow states to better manage the programs and better serve the different state populations.

The Department proposes to establish a 1.5-percent set-aside within the broader Adult program funding stream to better integrate the provision of employment and training activities for Indians, Native Hawaiians, and Native Alaskans into the core WIOA system. With the elimination of a standalone Indian and Native American Program, this set-aside ensures continued services to Indian and Native American adults.

Additionally, the Department is proposing to increase from 20 percent to 40 percent the cap on local areas providing incumbent worker training if those funds support apprenticeship programs. This proposal provides states and local areas with more flexibility to tailor training options to their economies, and provides more flexibility to support apprenticeship models that work in the local area.

In Program Year (PY) 2016, the WIOA Adult program served 1,108,201 participants². In PY 2016, the WIOA Adult program served individuals from a number of subpopulations, including³:

- Over 759,000 unemployed individuals;
- Over 45,000 eligible veterans;
- Over 56,000 individuals with a disability; and
- Over 146,000 older individuals.⁴

In PY 2016, 164,938 individuals received training under the Adult program³.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2015	\$776,736	0
2016	\$815,556	0
2017	\$813,233	0
2018	\$845,556	0
2019	\$845,556	0

Funding Mechanism

The Adult program, like other WIOA programs, operates on a program year (PY) basis. Funds appropriated in FY 2020 would be available from July 1, 2020, through June 30, 2021 (PY 2020). The Department allocates funding to states based on a statutory formula as described in section 132(b) of WIOA. The states, in turn, after reserving up to 15 percent of those funds for

² PY 2016 WIOA National Summary.

³ Information regarding the subpopulations are not publicly available. The data source is the PY 2016 Quarter 4 National Quarterly Report for WIOA Adult, Rolling 4 Quarters.

⁴ Section 3 of WIOA defines “older individual” as an individual age 55 or older.

ADULT EMPLOYMENT AND TRAINING ACTIVITIES

statewide activities, allocate the remainder to local workforce areas based on a formula distribution as described in section 133(b) of WIOA.

FY 2020

To address the employment and training needs of adults, particularly those adults in priority status who are public assistance recipients, low-income, or low-skilled, as well as Indian and Native American adults, the Department is requesting \$845,556,000 in FY 2020. PY 2020 funds will be allotted by formula to states and localities to provide WIOA Adult services, and 1.5 percent of funds will be reserved for services to Indians, Native Hawaiians and Native Alaskans. Based on the most recent cost per participant data for the Adult program (\$734 per participant in PY 2016), these funds will serve an estimated 1,151,984 eligible adults who face barriers to employment. The request maintains the Governor's Reserve of 15 percent, which allows states to provide services, conduct statewide projects, ensure financial and programmatic oversight of the local workforce system, and plan workforce programs.

FY 2019

To address the employment and training needs of adults, particularly those adults in priority status who are public assistance recipients, low-income, or low-skilled, the Department was appropriated \$845,556,000. Based on the most recent cost per participant data for the Adult program (\$734 per participant in PY 2016), these funds will serve an estimated 1,150,984 eligible adults who face barriers to employment.

FY 2018

The Department was appropriated \$845,556,000 for adult employment and training activities, of which \$133,556,000 was available for the period July 1, 2018, through June 30, 2019, and \$712,000,000 available for the period October 1, 2018, through June 30, 2019.

FY 2018 funds allowed local areas to respond to the high demand for job placement, career counseling, skills instruction, and labor exchange services. States and local areas are using FY 2018 funds to implement WIOA's access to career counseling and training while also increasing the range of available training opportunities to include apprenticeships, traditional classroom instruction, transitional jobs, internships, and OJT. These opportunities provide low-income, low-skilled adults with different points of entry into career pathways leading to the middle-class. In addition to helping American workers obtain the skills they need in the workplace, the Department promoted partnerships with industry, including promoting apprenticeships and other work-based education, to enable industry to access the pool of skilled workers they need to compete in the changing economy. This includes access to time-limited wage subsidies for bringing on new employees through OJT and promoting incumbent worker training to help industry increase the skills of its workforce.

Continuing efforts begun in PY 2016, the Adult program aligned its performance measures with the WIOA indicators detailed below in the Workload and Performance Narrative.

ADULT EMPLOYMENT AND TRAINING ACTIVITIES

WORKLOAD AND PERFORMANCE SUMMARY							
		PY 2017 Enacted		PY 2018 Enacted		PY 2019 Enacted	PY 2020 Request
		Target	Result	Target	Result	Target	Target
Adult Employment and Training Activities							
Strategic Goal 1 - Support the Ability of All Americans to Find Good Jobs							
Strategic Objective ETA 1.1 - Create customer-focused workforce solutions for American workers.							
ETA-WIOA Adult-01	Employment Rate – 2nd Quarter After Exit (WIOA Adult)	[base]	[base]	TBD	--	TBD	TBD
ETA-WIOA Adult-02	Employment Rate – 4th Quarter After Exit (WIOA Adult)	[base]	--	[base]	--	TBD	TBD
ETA-WIOA Adult-03	Median Earnings – 2nd Quarter After Exit (WIOA Adult)	[base]	[base]	TBD	--	TBD	TBD
ETA-WIOA Adult-04	Credential Attainment Rate (WIOA Adult)	[base]	--	[base]	--	TBD	TBD
ETA-WIOA Adult-05	Measurable Skill Gains (WIOA Adult)	[base]	--	[base]	--	[base]	TBD
ETA-WIOA Adult-06	Effectiveness in Serving Employers (WIOA Adult)	[base]	--	[base]	--	[base]	[base]

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

ADULT EMPLOYMENT AND TRAINING ACTIVITIES

Workload and Performance Narrative

Beginning in PY 2016, the performance measures were revised based on WIOA authorization for six key indicators. The Department is tracking program progress on the six indicators: 1) employment in the second quarter after exit; 2) employment in the fourth quarter after exit; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; 5) measurable skill gain; and 6) effectiveness in serving employers. The results of these measures will demonstrate the value of these investments to help address the employment and skill needs of workers, job seekers, and employers. The Department is currently collecting baseline data for the performance indicators and expects these data to be available at the end of PY 2018 for the measures based on the 2nd quarter after exit. The data for the other measures will be available in subsequent years.

The Department will continue to monitor grantee performance regularly through Federal Project Officers in the regional offices to ensure grantees are on track to meet performance goals. Such monitoring informs the design and delivery of technical assistance to improve performance. As part of program monitoring, the Department looks at the following system outputs:

- Number of people served by the program;
- Number of people who received training;
- Number of people who received career services;
- Number of people in training who received a credential;
- Number of people with demonstrated skill gains; and
- Amount of funds spent.

Additional data are collected on the types of participant services, individuals who have exited the program, and those with positive outcomes for employment. These outputs help determine whether states are implementing strategies that will help meet their outcome goals. In addition, the Department will continue to conduct research and evaluations in support of continuous program improvement of WIOA formula programs to determine the effectiveness of services for various subpopulations and improve program efficiency and performance.

ADULT EMPLOYMENT AND TRAINING ACTIVITIES

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
25.1	Advisory and assistance services	0	0	0	0
41.0	Grants, subsidies, and contributions	845,556	845,556	845,556	0
	Total	845,556	845,556	845,556	0

ADULT EMPLOYMENT AND TRAINING ACTIVITIES

CHANGES IN FY 2020

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
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Advisory and assistance services	0
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Grants, subsidies, and contributions	0
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Built-Ins Subtotal	\$0
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Net Program	\$0
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Direct FTE	0
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	Estimate	FTE
Base	\$845,556	0
Program Increase	\$0	0
Program Decrease	\$0	0

YOUTH ACTIVITIES

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
Activity Appropriation	903,416	903,416	903,416	0
FTE	0	0	0	0

Introduction

The Workforce Innovation and Opportunity Act (WIOA) Youth program helps out-of-school youth and low-income in-school youth with barriers to employment by providing them with services that prepare them for employment and post-secondary education.

Under Title I of WIOA, Youth Activities funds are allotted by formula to states that, in turn, allocate funds to local areas to deliver a comprehensive array of youth workforce investment activities. These activities aim to develop a strong youth pipeline that provides youth, including disconnected youth, with work readiness skills and industry-driven credential attainment opportunities that equip them with skills and knowledge that prepare them for success in the knowledge-based economy and in in-demand industries. The services offered through the Youth program also seek to provide out-of-school youth and low-income in-school youth with job opportunities that lead to high-paying jobs in today’s workforce.

WIOA authorizes services to 14-21 year old low-income in-school youth and 16-24 year old out-of-school youth who have barriers to employment. WIOA requires that not less than 75 percent of funds be used to serve out-of-school youth, which focuses resources on youth facing the greatest challenges in gaining skills and good employment. Service providers prepare youth for employment and post-secondary education by stressing linkages between academic and occupational learning and creating effective connections to employers. Service providers also assist youth by providing a variety of other services, such as tutoring; alternative secondary school services; summer and year-round work experiences, including pre-apprenticeship programs and on-the-job training opportunities; and occupational training, among others.

The Department continues to propose the flexibilities in administering WIOA formula programs included in the FY 2019 President’s Budget and proposes additional flexibilities for FY 2020. These flexibilities will allow states to better manage the programs and better serve the different state populations.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2015	\$831,842	0
2016	\$873,416	0
2017	\$873,416	0
2018	\$903,416	0

YOUTH ACTIVITIES

2019

\$903,416

0

Funding Mechanism

WIOA Youth programs operate on a program year (PY) of April 1 through the following June 30. Funds appropriated in FY 2019 would be available from April 1, 2019 through June 30, 2020 (PY 2019). Under section 127(b) of WIOA, formula funds are provided to states for the operation of WIOA Youth programs based on a statutory formula. After states reserve up to 15 percent for statewide activities, the remainder is allocated to local areas based on a formula distribution as described in section 128(b) of WIOA.

FY 2020

The Department is requesting \$903,416,000 for the period of April 1, 2020, through June 30, 2021 (end of PY 2020). PY 2020 funds will be allotted by formula to states and localities to provide WIOA youth services. Based on the most recent cost per participant data (from PY 2016), these funds will serve an estimated 156,003 eligible in-school and out-of-school youth who face barriers to employment.

FY 2019

The Department was appropriated \$903,416,000 for the period of April 1, 2019, through June 30, 2020 (end of PY 2019). Based on the most recent cost per participant data (from PY 2016), these funds will serve an estimated 156,003 eligible in-school and out-of-school youth who face barriers to employment.

The FY 2019 appropriation continued to provide Performance Partnership Pilot authority that enables states, local, and tribal entities to seek Federal approval to blend funds from multiple funding sources and obtain waivers for such areas as program design, performance, and other requirements, in exchange for greater accountability for results through performance agreements where specific, measurable performance outputs and outcome levels are negotiated.

FY 2018

To address the skill and youth employment needs anticipated in FY 2018, the Department was appropriated \$903,416,000 for the period of April 1, 2018, through June 30, 2019 (end of PY 2018). Based on the most recent cost per participant data (PY 2016), these funds will serve an estimated 156,003 eligible in-school and out-of-school youth who face barriers to employment.

In PY 2018, the Department is continuing to assist states and local areas in implementing the new aspects of WIOA through an online Technical Assistance (TA) series focusing on key features of the WIOA youth program. The TA series includes webinars on WIOA youth performance accountability, WIOA youth eligibility, Youth Committees, and comprehensive service delivery for youth.

In addition, the Department continues to be an active participant in Federal interagency groups,

YOUTH ACTIVITIES

such as the Interagency Working Group on Youth Programs and the Interagency Forum on Disconnected Youth, to promote comprehensive youth employment strategies.

The FY 2019 appropriation continued to provide Performance Partnership Pilot authority that enables states, local, and tribal entities to seek Federal approval to blend funds from multiple funding sources and obtain waivers for such areas as program design, performance, and other requirements, in exchange for greater accountability for results.

YOUTH ACTIVITIES

WORKLOAD AND PERFORMANCE SUMMARY							
		PY 2017 Enacted		PY 2018 Enacted		PY 2019 Enacted	PY 2020 Request
		Target	Result	Target	Result	Target	Target
Youth Activities							
Strategic Goal 1 - Support the Ability of All Americans to Find Good Jobs							
Strategic Objective ETA 1.1 - Create customer-focused workforce solutions for American workers.							
ETA-WIOA Youth-01	Education and Employment Rate – 2nd Quarter After Exit (WIOA Youth)	[base]	[base]	TBD	--	TBD	TBD
ETA-WIOA Youth-02	Education and Employment Rate – 4th Quarter After Exit (WIOA Youth)	[base]	--	[base]	--	TBD	TBD
ETA-WIOA Youth-03	Median Earning – 2nd Quarter After Exit (WIOA Youth)	[base]	[base]	TBD	--	TBD	TBD
ETA-WIOA Youth-04	Credential Attainment (WIOA Youth)	[base]	--	[base]	--	TBD	TBD
ETA-WIOA Youth-05	Measurable Skill Gains (WIOA Youth)	[base]	--	[base]	--	[base]	TBD
ETA-WIOA Youth-06	Effectiveness in Serving Employers (WIOA Youth)	[base]	--	[base]	--	[base]	[base]

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

YOUTH ACTIVITIES

Workload and Performance Narrative

The detailed workload and performance table provides estimates for the number of youth participants served through WIOA Youth Activities. In PY 2020, the Department estimates \$5,791 as the average cost per participant for WIOA Youth Activities. This is based on actual cost per participant data from the most recent full program year (PY 2016), which saw an increase in the cost per participant from the previous year. The Department believes the increase is related to serving increased numbers of out-of-school youth (OSY) during the second year of WIOA implementation, as WIOA requires a minimum of 75 percent of funds be spent on OSY, a more resource-intensive population to serve.

Beginning in PY 2016, the performance measures were revised based on WIOA authorization for six key indicators. The Department is tracking program progress on the six indicators: 1) employment, education, and training in the second quarter after exit; 2) employment, education, and training in the fourth quarter after exit; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; 5) measurable skill gains; and 6) effectiveness in serving employers. The results of these measures will demonstrate the value of these investments to help address the employment and skill needs of workers, jobseekers, and employers. The Department is currently collecting baseline data for the performance indicators and expects these data to be available at the end of PY 2018 for the measures based on the 2nd quarter after exit. The data for the other measures will be available in subsequent years.

The training and employment services delivered through the WIOA Youth program are designed to address the WIOA performance indicators. States and local areas target their service delivery strategies to the specific needs of their employer and youth populations, and the Department provides policy and programmatic guidance to help states and local areas identify strategies that are beneficial in improving successful outcomes in the current economy.

The Department will monitor grantee performance regularly through Federal Project Officers in the regional offices to ensure grantees are on track to meet performance goals. Such monitoring informs the design and delivery of technical assistance to improve performance. As part of program monitoring, the Department also looks at system outputs, including:

- Number of people served by the program;
- Number of people who received training;
- Number of people who received career services;
- Number of people in training who received a credential;
- Number of people with demonstrated skill gains; and
- Amount of funds spent.

Additional data are collected on the types of participant services, individuals who have exited the program, and those with positive outcomes for employment. These outputs help determine whether states are implementing strategies that will help meet their outcome goals. In addition, the Department will continue to conduct research and evaluations in support of continuous program improvement of WIOA formula programs to determine the effectiveness of services for various subpopulations and improve program efficiency and performance.

YOUTH ACTIVITIES

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
25.1	Advisory and assistance services	0	0	0	0
41.0	Grants, subsidies, and contributions	903,416	903,416	903,416	0
	Total	903,416	903,416	903,416	0

YOUTH ACTIVITIES

CHANGES IN FY 2020

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Advisory and assistance services \$0

Grants, subsidies, and contributions 0

Built-Ins Subtotal \$0

Net Program \$0

Direct FTE 0

	Estimate	FTE
Base	\$903,416	0
Program Increase	\$0	0
Program Decrease	\$0	0

DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2018 Enacted⁵	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
Activity Appropriation	1,361,219	1,261,719	1,175,577	-86,142
FTE	0	0	0	0

Introduction

The Workforce Innovation and Opportunity Act (WIOA) Dislocated Worker (DW) program serves as the primary vehicle to help workers who have lost their jobs as a result of layoffs gain new skills and find in-demand jobs in sectors that are projected to grow. The DW program also provides employment and workforce development services to transitioning military service members, as well as military spouses having difficulty finding employment.

The DW program supports employers and industry to recruit and hire workers they need to compete in the global economy and hard-working Americans to secure jobs and careers and acquire skills and credentials, including through apprenticeships and other work-readiness and work-based learning opportunities. Specifically, the DW program:

- Supports getting Americans back to work by helping align the skills of American workers with the skill needs of industry;
- Offers a variety of workforce development options ranging from traditional classroom settings to work-based opportunities, such as apprenticeships and on-the-job training, for dislocated workers needing new or upgraded skills;
- Provides services that help dislocated workers obtain employment, such as career counseling, training, credential attainment, and job placement; and
- Provides for rapid response services to employers to assist them and their workers during layoffs, plant closings, and downsizings.

Additionally, a portion of DW program funds are maintained in a National Reserve to provide employment services and other assistance to workers laid off due to emergencies and major disasters, mass layoffs of at least 50 workers, or circumstances where at least 50 individuals relocate to another area from a disaster area. . Specifically, the activities funded in the DW National reserve include:

- Disaster Relief Employment in temporary positions to clean-up damaged and destroyed structures, facilities and lands located within the disaster area and in offshore areas related to the emergency or disaster; and to distribute food, clothing, and other humanitarian assistance for disaster victims;
- Employment and workforce development services for those in Disaster Relief Employment, who are unlikely to return to their prior employment;

⁵ FY 2018 reflects supplemental hurricane disaster funding of \$99,500,000 pursuant to P.L. 115-123

DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

- Assistance for workers who are affected by mass layoffs in a community and require assistance beyond what the DW formula programs can provide.
- Funds for U.S. outlying areas to operate their employment and workforce development programs for youth, adults, and dislocated workers;
- Funds for demonstration projects to promote strategies to help dislocated workers strengthen reemployment outcomes, target special populations, and promote new models and efficiencies in service delivery through the workforce system; and
- Funds for technical assistance for grantees in the workforce system to serve dislocated workers.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2015	\$1,236,389	0
2016	\$1,166,719	0
2017	\$1,225,683	0
2018	\$1,208,719	0
2019	\$1,261,719	0

Funding Mechanism

The DW program operates on a program year basis. Funds appropriated in FY 2020 would be available from July 1, 2020, through June 30, 2021 (PY 2020). The Department allots funding to states based on a statutory formula as described in section 132(b) (2) of WIOA. The states, in turn, after reserving up to 15 percent of those funds for statewide activities and up to 25 percent of those funds for rapid response services, allocate the remaining funds to local workforce areas based on a formula distribution as described in section 133(b) of WIOA.

Funds appropriated for the DW National Reserve receive an additional three months of availability, through September 30, 2021.

FY 2020

To provide dislocated workers with employment and workforce development services and disaster-affected communities with the resources they need, the Department is requesting \$1,175,577,000 in FY 2020 for the period of July 1, 2020, through June 30, 2021, (PY 2020) for the DW formula program, and through September 30, 2021, for the DW National Reserve. This is a reduction of \$86,142,000 from the FY 2019 enacted level. Of the requested amount, \$134,717,000 will be available to the National Reserve to provide assistance to workers and communities impacted by mass layoffs and areas affected by disasters, as well as communities that have been impacted by the opioid epidemic as authorized in the SUPPORT for Patients and Communities Act. This funding request includes a \$30,000,000 set-aside in the National Reserve to serve workers in the Appalachian and Lower Mississippi regions.

DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

The remaining \$1,040,860,000 of requested PY 2020 funds will be directed by formula to states to provide WIOA dislocated worker services and rapid response services. Based on the most recent cost per participant data (from PY 2016 WIOA Annual Performance Report), these funds will serve an estimated 440,437 dislocated workers at a cost of \$2,649 per participant.

The Department continues to propose the flexibilities to administer WIOA formula programs that were included in the FY 2019 President's Budget, and proposes additional flexibilities for FY 2020. These flexibilities will allow states to better manage the programs and better serve the different state populations.

The Department is also proposing to raise from 20 percent to 40 percent the cap on local areas providing incumbent worker training if the increase in the percentage is used to support apprenticeship programs. This proposal provides states and local areas with more flexibility to tailor training options to their economies, and provides more flexibility to support apprenticeship models that work in the local area. ETA plans to continue delivering technical assistance for WIOA programs in FY 2020 as part of its continued grants management and program management for any major grant program, and as required by Section 168 of WIOA. In addition to the technical assistance provided to the State-level workforce entities, ETA and its partners also provide technical assistance to American Job Center partner programs and competitive grantees, which are required to partner with Workforce Development Boards. Technical assistance activities in FY 2020 will include:

- training state and local boards, whose members regularly change;
- integrating intake, case record, and financial management systems and program operations;
- replicating effective practices;
- enhancing state and local capacity to conduct and use evaluations and analytics; and
- performance accountability.

States continue to struggle with antiquated and siloed information technology (IT) systems. The Department anticipates a continuing need to help states implement IT solutions that support cross-program integrated service delivery, addressed through the DOL-funded WIOA IT Support Center. States will also continue to implement performance reporting responsibilities that will require technical assistance.

ETA will also continue building and maintaining the robust performance tracking systems and infrastructure necessary for performance reporting across WIOA formula and competitive grant programs. The DWTAT reserve provides funding for activities such as the data infrastructure that underpins the current Wage Record Interchange System, and the State Wage Interchange System that will replace it, which allows sharing of employment information for performance reporting among states for all WIOA core programs. The reserve also supports the extensive WIOA performance reporting system, which allows common performance reporting across all WIOA formula and competitive grantees.

DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

FY 2019

To provide dislocated workers with employment and training services and disaster-affected communities with the resources they need, the Department was appropriated \$1,261,719,000 in FY 2019 for the period of July 1, 2019, through June 30, 2020 (PY 2019) for the DW program, and through September 30, 2020, for the DW National Reserve activities. Of the appropriated amount, \$220,859,000 was available to the National Reserve to provide assistance to workers and communities impacted by mass layoffs and areas affected by disasters, and for DW demonstration projects in communities impacted by the opioid epidemic. This funding included a \$30,000,000 set-aside from the National Reserve to serve workers in the Appalachian and Lower Mississippi regions, at least \$5,000,000 of which will be used to provide career and training services to assist individuals who have been affected by opioids or other substance abuse. The remaining \$1,040,860,000 will be directed by formula to states to provide WIOA dislocated worker services and rapid response services. Based on the most recent cost per participant data (from PY 2016 WIOA state reports), these funds will serve an estimated 476,300 dislocated workers at a cost of \$2,649 per participant.

FY 2018

To provide dislocated workers with employment and workforce development opportunities as well as maintain program infrastructure and integrity the Department was appropriated \$1,261,719,000 in FY 2018 for the period of July 1, 2018, through June 30, 2019 (PY 2018) for the DW formula program, and through September 30, 2019 for the DWG program. These funds provide employment and workforce development services to an estimated 456,293 participants at an average cost per participant of \$2,649.

Of the appropriation, \$1,040,860,000 was directed by formula to states to provide reemployment assistance and training to dislocated workers, as well as to operate state Rapid Response programs for employers and workers.

- Dislocated Worker Formula Grants:
 - FY 2018 funds allowed local areas to respond to the high demand for job placement, career counseling, skills development, and labor exchange services. States and local areas are using FY 2018 funds to implement WIOA's access to career counseling and training while also increasing the range of available training opportunities to include apprenticeships, traditional classroom education, transitional jobs, internships, and on-the-job training. These new opportunities provide dislocated workers (including individuals impacted by transitions in coal communities), separating military service members, and military spouses with the services and skills needed to stay in the middle-class.

In addition to helping American workers obtain the skills they need in the workplace, the Department has promoted partnerships with industry to increase the use and availability of work-based training, which includes apprenticeships, time-limited wage subsidies for bringing on new employees through on-the-job

DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

training, and incumbent worker training – all of which help industry improve the skills of its workforce.

- Statewide Rapid Response Program:
 - A portion of the DW formula appropriation was used by states to operate the Rapid Response program (up to 25 percent). Rapid Response funds may be used to provide customized solutions for businesses in transition and timely services to workers affected by layoffs across the country. Through guidance and technical assistance, the Department supports state Rapid Response programs to focus on layoff aversion, promoting continued partnership with the business community and facilitating the reemployment of dislocated workers as quickly as possible.
- Dislocated Worker National Reserve Account:
 - In FY 2018, \$220,859,000 was appropriated for the Dislocated Worker National Reserve. P.L. 115-123 appropriated an additional \$99,500,000 of supplemental funds related to the consequences of Hurricanes Harvey, Maria, and Irma, and the California wildfires of 2017. The primary use of these funds is to serve dislocated workers impacted by large layoffs and natural or other disasters of national significance. These resources supplement state WIOA formula programs when local areas are unable to absorb the unexpected impacts of mass dislocations. Unemployed workers benefited from DWG projects designed to provide the reemployment services needed to enable them to quickly return to the workforce, and employers benefited from workers that were equipped with skills that are in-demand. Workforce development resources targeted job-driven education strategies, including training in high-demand occupations and work-based education.

Approximately \$21,000,000 was awarded to six grantees under the National Health Emergency Demonstration grants initiative to address the economic and workforce impacts associated with the opioid health crisis.

The National Reserve funds were also used to provide technical assistance and staff training to the workforce.

DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

WORKLOAD AND PERFORMANCE SUMMARY							
		PY 2017 Enacted		PY 2018 Enacted		PY 2019 Enacted	PY 2020 Request
		Target	Result	Target	Result	Target	Target
Dislocated Workers Employment and Training Activities							
Strategic Goal 1 - Support the Ability of All Americans to Find Good Jobs							
Strategic Objective ETA 1.1 - Create customer-focused workforce solutions for American workers.							
ETA-WIOA DW-01	Employment Rate – 2nd Quarter After Exit (WIOA Dislocated Worker)	[base]	[base]	TBD	--	TBD	TBD
ETA-WIOA DW-02	Employment Rate – 4th Quarter After Exit (WIOA Dislocated Worker)	[base]	--	[base]	--	TBD	TBD
ETA-WIOA DW-03	Median Earnings – 2nd Quarter After Exit (WIOA Dislocated Worker)	[base]	[base]	TBD	--	TBD	TBD
ETA-WIOA DW-04	Credential Attainment Rate (WIOA Dislocated Worker)	[base]	--	[base]	--	TBD	TBD
ETA-WIOA DW-05	Measurable Skill Gains (WIOA Dislocated Worker)	[base]	--	[base]	--	[base]	TBD
ETA-WIOA DW-06	Effectiveness in Serving Employers (WIOA Dislocated Worker)	[base]	--	[base]	--	[base]	[base]
ETA-WIOA NDWG-01	Employment Rate – 2nd Quarter After Exit (WIOA National Dislocated Worker Grants)	[base]	[base]	TBD	--	TBD	TBD
ETA-WIOA NDWG-02	Employment Rate – 4th Quarter After Exit (WIOA National Dislocated Worker Grants)	[base]	--	[base]	--	TBD	TBD
ETA-WIOA NDWG-03	Median Earning – 2nd Quarter After Exit (WIOA National Dislocated Worker Grants)	[base]	[base]	TBD	--	TBD	TBD

DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

WORKLOAD AND PERFORMANCE SUMMARY							
		PY 2017 Enacted		PY 2018 Enacted		PY 2019 Enacted	PY 2020 Request
		Target	Result	Target	Result	Target	Target
ETA-WIOA NDWG-04	Credential Attainment Rate (WIOA National Dislocated Worker Grants)	[base]	--	[base]	--	TBD	TBD
ETA-WIOA NDWG-05	Measurable Skill Gains (WIOA National Dislocated Worker Grants)	[base]	--	[base]	--	[base]	TBD
ETA-WIOA NDWG-06	Effectiveness in Serving Employers (WIOA National Dislocated Worker Grants)	[base]	--	[base]	--	[base]	[base]

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

Workload and Performance Narrative

The detailed workload and performance table provides estimates for the number of dislocated worker participants served through WIOA DW activities. In PY 2020, the Department estimates \$2,649 as the average cost per participant for WIOA DW activities (includes DWG participants and costs). This is based on actual cost per participant data from the most recently completed program year (PY 2016).

Beginning in PY 2016, the performance measures were revised based on WIOA authorization for six key indicators. The Department is tracking program progress on the six indicators: 1) employment in the second quarter after exit; 2) employment in the fourth quarter after exit; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; 5) measurable skill gains; and 6) effectiveness in serving employers. The results of these measures will demonstrate the value of these investments to help address the employment and skill needs of workers, job seekers, and employers. The Department is currently collecting baseline data for the performance indicators and expects these data to be available at the end of PY 2018 for the measures based on the 2nd quarter after exit. The data for the other measures will be available in subsequent years.

The Department will monitor grantee performance regularly through Federal Project Officers in the regional offices to ensure grantees are on track to meet performance goals. Such monitoring informs the design and delivery of technical assistance to improve performance. As part of program monitoring, the Department looks at the following system outputs:

- Number of people served by the program;
- Number of people who received training;
- Number of people who received career services;
- Number of people in training who received a credential;
- Number of people with demonstrated skill gains; and
- Amount of funds spent.

Additional data are collected on the types of participant services, individuals who have exited the program, and those with positive outcomes for employment. These outputs help determine whether states are implementing strategies that will help meet their outcome goals. In addition, the Department will continue to conduct research and evaluations in support of continuous program improvement of WIOA formula programs to determine the effectiveness of services for various subpopulations and improve program efficiency and performance.

The Department is continuing to build evidence on strategies to support entrepreneurship as a reemployment strategy. ETA is currently funding a study to examine the impact of supporting self-employment education and business advisors to dislocated workers interested in establishing their own businesses.

DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
25.1	Advisory and assistance services	0	0	0	0
25.2	Other services from non-Federal sources	0	0	0	0
25.7	Operation and maintenance of equipment	0	0	0	0
41.0	Grants, subsidies, and contributions	1,361,219	1,261,719	1,175,577	-86,142
	Total	1,361,219	1,261,719	1,175,577	-86,142

DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

CHANGES IN FY 2020

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Advisory and assistance services	0
Other services from non-Federal sources	0
Operation and maintenance of equipment	0
Grants, subsidies, and contributions	0

Built-Ins Subtotal **\$0**

Net Program **-\$86,142**

Direct FTE **0**

	Estimate	FTE
Base	\$1,261,719	0
Program Increase	\$0	0
Program Decrease	-\$86,142	0

INDIAN AND NATIVE AMERICANS PROGRAM

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
Activity Appropriation	54,000	54,500	0	-54,500
FTE	0	0	0	0

Introduction

The Indian and Native American (INA) program, authorized under Section 166 of the Workforce Innovation and Opportunity Act (WIOA), is designed to help American Indian, Alaska Native, and Native Hawaiian individuals obtain jobs and remain employed through the provision of employment, education, intensive training and supportive services.

The 2019 Budget eliminates the Indian and Native American program. The program is unproven, having never been rigorously evaluated. In the absence of the program, Native Americans will instead access services through the core workforce system programs. To ensure a dedicated source of funding for this population, the Budget establishes a 1.5-percent Native Adult set-aside within the WIOA Adult funding stream. The set-aside will fully integrate the provision of employment and training activities for Indians, Native Hawaiians and Native Alaskans into the core WIOA system.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2015	\$46,082	0
2016	\$50,000	0
2017	\$50,000	0
2018	\$54,000	0
2019	\$54,500	0

Funding Mechanism

WIOA programs operate on a Program Year (PY) calendar (July 1 to June 30). A set aside of 1.5 percent of the WIOA Adult appropriation will be used to operate Indian and Native American grants.

FY 2020

The 2020 Budget proposes to establish a 1.5-percent Native adult set-aside within the WIOA Adult program, similar to the Native American set-aside in the WIOA Youth program, eliminating the Indian and Native American program as a standalone budget request. Indians and Native Americans will be served through the core workforce system programs, as well as through this set-aside.

INDIAN AND NATIVE AMERICANS PROGRAM

FY 2019

The Department was appropriated \$54,500,000 in FY 2019 for the period of April 1, 2019, through June 30, 2020 (PY 2019). At this funding level, the program will serve approximately 33,471 unemployed and under-skilled Indian, Alaska Native, and Native Hawaiian adults.

FY 2018

The Department was appropriated \$54,000,000 in FY 2018 for the period of April 1, 2018, through June 30, 2019 (PY 2018). At this funding level, the program will serve approximately 33,471 unemployed and under-skilled Indian, Alaska Native, and Native Hawaiian adults.

To help grantees implement these programs, the Department will continue to use up to one percent of the appropriation for technical assistance. These funds will be set-aside for technical assistance activities based on the training needs of the INA community as determined through oversight activities conducted by the Department, and in consultation with the Native American Employment and Training Council.

The Department, states, and grantees are continuing the implementation of the new WIOA performance indicators, which are implemented across WIOA core programs administered by the Departments of Labor and Education and other Department of Labor workforce programs authorized by WIOA, including INA programs.

INDIAN AND NATIVE AMERICANS PROGRAM

WORKLOAD AND PERFORMANCE SUMMARY							
		PY 2017 Enacted		PY 2018 Enacted		PY 2019 Enacted	PY 2020 Request
		Target	Result	Target	Result	Target	Target
Indian and Native American Programs							
Strategic Goal 1 - Support the Ability of All Americans to Find Good Jobs							
Strategic Objective ETA 1.1 - Create customer-focused workforce solutions for American workers.							
ETA-WIOA INA Adult-01	Employment Rate – 2nd Quarter After Exit (WIOA Indian and Native American Program - Adult)	[base]	--	[base]	--	[base]	NA
ETA-WIOA INA Adult-02	Employment Rate – 4th Quarter After Exit (WIOA Indian and Native American Program - Adult)	[base]	--	[base]	--	[base]	NA
ETA-WIOA INA Adult-03	Median Earning – 2nd Quarter After Exit (WIOA Indian and Native American Program - Adult)	[base]	--	[base]	--	[base]	NA
ETA-WIOA INA Adult-04	Credential Attainment Rate (WIOA Indian and Native American Program - Adult)	[base]	--	[base]	--	TBD	NA
ETA-WIOA INA Adult-05	Measurable Skill Gains (WIOA Indian and Native American Program - Adult)	[base]	--	[base]	--	[base]	NA
ETA-WIOA INA Adult-06	Effectiveness in Serving Employers (WIOA Indian and Native American Program - Adult)	[base]	--	[base]	--	[base]	NA

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

INDIAN AND NATIVE AMERICANS PROGRAM

Workload Summary

Beginning in PY 2016, the performance measures were revised based on WIOA authorization for six key indicators. The Department is tracking the progress on the six indicators: 1) employment in the second quarter after exit; 2) employment in the fourth quarter after exit; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; 5) measurable skill gains; and 6) effectiveness in serving employers. The results of these measures will demonstrate the value of these investments to help address the employment and skill needs of workers, jobseekers, and employers. The Department is currently collecting baseline data for the performance indicators and expects these data to be available at the end of PY 2018 for the measures based on the 2nd quarter after exit. The data for the other measures will be available in subsequent years.

INDIAN AND NATIVE AMERICANS PROGRAM

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
25.2	Other services from non-Federal sources	0	0	0	0
25.7	Operation and maintenance of equipment	0	0	0	0
41.0	Grants, subsidies, and contributions	54,000	54,500	0	-54,500
	Total	54,000	54,500	0	-54,500

INDIAN AND NATIVE AMERICANS PROGRAM

CHANGES IN FY 2020

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Other services from non-Federal sources	0
Operation and maintenance of equipment	0
Grants, subsidies, and contributions	0

Built-Ins Subtotal **\$0**

Net Program **-\$54,500**

Direct FTE **0**

	Estimate	FTE
Base	\$54,500	0
Program Increase	\$0	0
Program Decrease	-\$54,500	0

MIGRANT AND SEASONAL FARMWORKERS

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
Activity Appropriation	87,896	88,896	0	-88,896
FTE	0	0	0	0

Introduction

The National Farmworker Jobs Program (NFJP) provides grants to support employment and training services to migrant and seasonal farmworkers (MSFW) and their dependents. The program provides career services, training services, housing assistance services, youth services, and other related assistance services to MSFWs. The Budget eliminates NFJP. The program is duplicative in that it creates a parallel workforce system for migrant and seasonal farmworkers, despite the fact that they are eligible to receive services through the core WIOA formula programs.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2015	\$81,896	0
2016	\$81,896	0
2017	\$81,896	0
2018	\$87,896	0
2019	\$88,896	0

Funding Mechanism

Workforce Innovation and Opportunity Act (WIOA) programs operate on a Program Year (PY) basis, July 1 through June 30. WIOA requires the Department to conduct a grants competition every four years to select the community organizations and state agencies that will operate the NFJP. The grant competition is performed through a Funding Opportunity Announcement (FOA) for grant applications, typically for employment and training grants and for housing grants. The competition is open to state and local agencies, state and local Workforce Development Boards, faith-based and community organizations, institutions of higher education, and other entities that have the capacity to operate a diversified program of workforce services. In non-competition program years, each grant recipient is required to submit an annual program plan for the coming year and criteria for the content of these plans are contained in a Training and Employment Guidance Letter issued to all grantees.

NFJP employment and training funds are allocated annually to state service areas through a funding formula. The formula estimates the number of eligible farmworkers in each state by using data from the Census, the Agricultural Census, the National Agricultural Workers Survey (NAWS), and the Farm Labor Survey. There is at least one grant organization in every state and

MIGRANT AND SEASONAL FARMWORKERS

Puerto Rico with the following exceptions: Alaska and Washington, DC, which do not have a grant due to the very small relative share of agricultural employment; Connecticut and Rhode Island, which are a combined state service area; and Maryland and Delaware, which are a combined state service area. Because of the large number of agricultural workers, California is represented by a total of five grant organizations. NFJP housing grants funds are allocated based on awarded proposals received through the FOA process.

FY 2020

The FY 2020 Budget eliminates the National Farmworker Jobs Program. The program is duplicative in that it creates a parallel training system for migrant and seasonal farmworkers, despite the fact that they are eligible to receive services through the core WIOA formula programs.

FY 2019

In FY 2019, \$88,896,000 was appropriated for migrant and seasonal farmworker programs under section 167 of the WIOA. The funding will be available for the period July 1, 2019, through June 30, 2020 (PY 2019). Of this amount, \$82,447,000 will be allocated for formula grants for employment and workforce development services; \$5,922,000 for permanent and temporary housing; and \$527,000 for other purposes, including technical assistance to grantees. Based on the most recent cost per participant data (\$4,796 in PY 2016), these funds will provide approximately 17,190 eligible participants with employment and workforce development services.

FY 2018

In FY 2018, \$87,896,000 was appropriated for migrant and seasonal farmworker programs under section 167 of the WIOA. The funding is available for the period July 1, 2018 through June 30, 2019 (PY 2018). Of this amount, \$81,447,000 was allocated for formula grants for employment and workforce development services; \$5,922,000 for permanent and temporary housing; and \$527,000 for other purposes, including technical assistance to grantees. Based on the most recent cost per participant data (\$4,796 in PY 2016), these funds will provide approximately 16,982 eligible participants with employment and workforce development services.

MIGRANT AND SEASONAL FARMWORKERS

WORKLOAD AND PERFORMANCE SUMMARY							
		PY 2017 Enacted		PY 2018 Enacted		PY 2019 Enacted	PY 2020 Request
		Target	Result	Target	Result	Target	Target
Migrant and Seasonal Farmworkers							
Strategic Goal 1 - Support the Ability of All Americans to Find Good Jobs							
Strategic Objective ETA 1.1 - Create customer-focused workforce solutions for American workers.							
ETA-WIOA NFJP Adult-01	Employment Rate – 2nd Quarter After Exit (WIOA National Farmworker Jobs Program - Adult)	[base]	--	[base]	--	TBD	NA
ETA-WIOA NFJP Adult-02	Employment Rate – 4th Quarter After Exit (WIOA National Farmworker Jobs Program - Adult)	[base]	--	[base]	--	TBD	NA
ETA-WIOA NFJP Adult-03	Median Earning – 2nd Quarter After Exit (WIOA National Farmworker Jobs Program - Adult)	[base]	--	[base]	--	TBD	NA
ETA-WIOA NFJP Adult-04	Credential Attainment Rate (WIOA National Farmworker Jobs Program - Adult)	[base]	--	[base]	--	TBD	NA
ETA-WIOA NFJP Adult-05	Measurable Skill Gains (WIOA National Farmworker Jobs Program - Adult)	[base]	--	[base]	--	[base]	NA
ETA-WIOA NFJP Adult-06	Effectiveness in Serving Employers (WIOA National Farmworker Jobs Program - Adult)	[base]	--	[base]	--	[base]	NA
ETA-WIOA NFJP Youth-01	Education and Employment Rate – 2nd Quarter After Exit (WIOA National Farmworker Jobs Program - Youth)	[base]	--	[base]	--	TBD	NA
ETA-WIOA NFJP Youth-02	Education and Employment Rate – 4th Quarter After Exit (WIOA National Farmworker Jobs Program - Youth)	[base]	--	[base]	--	TBD	NA

MIGRANT AND SEASONAL FARMWORKERS

WORKLOAD AND PERFORMANCE SUMMARY							
		PY 2017 Enacted		PY 2018 Enacted		PY 2019 Enacted	PY 2020 Request
		Target	Result	Target	Result	Target	Target
ETA-WIOA NFJP Youth-03	Median Earning – 2nd Quarter After Exit (WIOA National Farmworkers Jobs Program - Youth)	[base]	--	[base]	--	TBD	NA
ETA-WIOA NFJP Youth-04	Credential Attainment (WIOA National Farmworker Jobs Program - Youth)	[base]	--	[base]	--	TBD	NA
ETA-WIOA NFJP Youth-05	Measurable Skill Gains (WIOA National Farmworker Jobs Program - Youth)	[base]	--	[base]	--	[base]	NA
ETA-WIOA NFJP Youth-06	Effectiveness in Serving Employers (WIOA National Farmworker Jobs Program - Youth)	[base]	--	[base]	--	[base]	NA

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

MIGRANT AND SEASONAL FARMWORKERS

Workload and Performance Narrative

Beginning in PY 2016, the performance measures were revised based on WIOA authorization for six key indicators. The Department is tracking program progress on the six indicators: 1) employment in the second quarter after exit for adults, and employment, education, and training for youth; 2) employment in the fourth quarter after exit for adults, and employment, education, and training for youth; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; 5) measurable skill gains; and 6) effectiveness in serving employers. The results of these measures will demonstrate the value of these investments to help address the employment and skill needs of workers, jobseekers, and employers. The Department is currently collecting baseline data for the performance indicators and expects these data to be available at the end of PY 2018 for the measures based on the 2nd quarter after exit. The data for the other measures will be available in subsequent years.

MIGRANT AND SEASONAL FARMWORKERS

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
25.2	Other services from non-Federal sources	0	0	0	0
41.0	Grants, subsidies, and contributions	87,896	88,896	0	-88,896
	Total	87,896	88,896	0	-88,896

MIGRANT AND SEASONAL FARMWORKERS

CHANGES IN FY 2020

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Other services from non-Federal sources	0
Grants, subsidies, and contributions	0

Built-Ins Subtotal **\$0**

Net Program **-\$88,896**

Direct FTE **0**

	Estimate	FTE
Base	\$88,896	0
Program Increase	\$0	0
Program Decrease	-\$88,896	0

REENTRY EMPLOYMENT OPPORTUNITIES

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
Activity Appropriation	93,079	93,079	78,324	-14,755
FTE	0	0	0	0

Introduction

The Reentry Employment Opportunities (REO) program provides current or formerly incarcerated adults and youth involved in the justice system with occupational skills training leading to industry-recognized credentials and apprenticeships that lead to employment in industries and occupations that offer competitive wages and opportunities for advancement in today’s workforce. REO also contribute to the development of a skilled labor force that helps boost the economic development of communities.

The REO program provides pre-release and comprehensive post-release services targeted in communities where high rates of poverty and crime exist and have large numbers of persons returning from incarceration. These services include career assistance, mentoring, career coaching, transportation assistance, and preparation for post-secondary education. REO grantees also connect participants with additional services such as housing, childcare, family unification services, and legal assistance from non-profit legal service centers. REO has a strong business engagement focus and includes employers at every level of planning and development of these programs, so that they may better serve the business community. Grantees connect with employers to educate them on the benefits of hiring persons with criminal records, and assist them in tapping into this underutilized labor pool.

The Workforce Innovation and Opportunity Act (WIOA) defines offenders as adults or juveniles who have been subject to any stage of the criminal justice process, and for whom services under WIOA may be beneficial, or people that require assistance in overcoming artificial barriers to employment resulting from a record of arrest or conviction. Adult reentry programming focuses on persons age 18 and older who are currently or formerly incarcerated in the adult justice system.

The Department has taken several steps to date to build effective industry partnerships and job-placement services, offer industry-recognized credentials, and provide work-readiness and work-based learning opportunities, including apprenticeships in in-demand occupations. The Department’s efforts have primarily focused on grant requirements and performance metrics, business outreach, and tools to ease businesses’ hiring decisions. REO grant solicitations require grants to include evidence-based or promising interventions that lead to improved employment outcomes. All grants must include employment-focused services, such as apprenticeship, occupational skills training leading to industry-recognized credentials, work-based learning, or a career pathways approach. To support job placement, the Department has expanded the Federal

REENTRY EMPLOYMENT OPPORTUNITIES

Bonding Program (FBP) which provides fidelity insurance to employers that hire persons with criminal records, as well as other at-risk job candidates.

REO applicants are rated, in part, on how well their occupational skills education serves the needs of their local business community. Grantee performance measures include employment, earnings, credential attainment and measurable skills gains.

The Department will continue to promote occupational skills training and apprenticeships in consultation with DOJ, for current or formerly incarcerated persons and youth involved in the justice system.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2015	\$82,078	0
2016	\$88,078	0
2017	\$88,078	0
2018	\$93,079	0
2019	\$93,079	0

Funding Mechanism

REO operates on a program year (PY) basis. The funds requested for FY 2020 will be available from April 1, 2020 through June 30, 2021 (end of PY 2020). The Department funds REO projects through a competitive solicitation process. Grants serving current and formerly incarcerated adults may be awarded to local workforce development boards and non-profit faith-based and 501(c) (3) community- and faith-based organizations. Grants for serving current and formerly incarcerated youth involved in the justice system may be awarded to various types of organizations, including non-profit national and regional intermediaries, 501(c) (3) community- and faith-based organizations, state and local government agencies, and Indian and Native American entities eligible for grants under WIOA Section 166.

FY 2020

The Department requests \$78,324,000 in FY 2020, even with the level proposed in the FY 2019 Budget, for the period of April 1, 2020, through June 30, 2021 (end of PY 2020) to serve current and formerly incarcerated adults and youth involved in the justice system. This funding will serve an estimated 7,832 participants in PY 2020.

In PY 2020, The Department will continue to focus on its core Reentry Projects, which seek to build the evidence base on ex-offender serving workforce models. In PY 2020, the Department will continue to evaluate program models funded through the Reentry Projects grants to assess their effectiveness. The Department will use lessons from the previous Training to Work grants, which provided a full array of employment services to persons supervised under local work-release programs, as well as lessons learned through the random assignment evaluation of the

REENTRY EMPLOYMENT OPPORTUNITIES

Department's Reintegration of Ex-Offenders Program: Final Impact Report⁹ and the forthcoming Enhanced Transitional Jobs Demonstration. The Department will also continue the Pre-Release Continuum Projects for current and formerly incarcerated adults, which provide comprehensive occupational skills training and apprenticeship opportunities for youth involved in the justice system. As with the Reentry Projects, the Department will evaluate program models funded through the Reentry Projects grants with an eye towards building the evidence base on this new workforce intervention. Approximately \$48,324,000 will be used for grants to serve current and formerly incarcerated adults, while approximately \$25,000,000 will be used to serve youth involved in the justice system between the ages of 16 to 24. The remaining funds contribute to the evaluations of the REO grants, and provide technical assistance to grantees serving youth to help them improve their performance.

FY 2019

The Department was appropriated \$93,079,000 in FY 2019 for the period of April 1, 2019 through June 30, 2020 (end of PY 2019) to serve current and formerly incarcerated adults and youth involved in the justice system. This funding will serve an estimated 9,308 participants in PY 2019.

In PY 2019, the Department will continue to focus on its Reentry Projects to incorporate new evidence, with an eye towards tightening the program model to focus on proven practices. The Department used lessons from the previous Training to Work grants, which provided a full array of employment services to persons supervised under local work-release programs as well as lessons learned through the random assignment evaluation of the Department's Reintegration of Ex-Offenders Program: Final Impact Report and the forthcoming Enhanced Transitional Jobs Demonstration. In designing services for adults with criminal records, the Department also reviewed successful strategies from the evaluation pilots of the Integrating Reentry and Employment Strategies (IRES) white paper released by the Council of State Government's Justice Center. The Department will also continue the Pre-Release Continuum Projects for current and formerly incarcerated adults, which provide comprehensive occupational skills training and apprenticeship opportunities for youth involved in the justice system. As with the Reentry Projects, the Department will evaluate program models funded through the Reentry Projects grants with an eye towards building the evidence base on this new workforce intervention.

Approximately \$53,079,000 will be used for grants to serve adults, while approximately \$35,000,000 will be used to serve youth between the ages of 16 to 24 who have been involved in the justice system. Of this funding for youth, at least \$25,000,000 is required for intermediary grants, which provide comprehensive services to youth involved in the justice system residing in high-poverty communities with high crime rates.

⁹ Reintegration of Ex-Offenders (RExO) Program: Final Impact Report, Social Policy Research, December 2016. https://wdr.doleta.gov/research/FullText_Documents/ETAOP-2015-10_The-Evaluation-of-the-Re-Integration-of-Ex-Offenders-%28RExO%29-Program-Final-Impact-Report_Acc.pdf

REENTRY EMPLOYMENT OPPORTUNITIES

The remaining funds contribute to the evaluations of the Reintegration of Ex-Offenders grants, and provide technical assistance to grantees serving youth to help them improve their performance.

FY 2018

The Department was appropriated \$93,079,000 for the period of April 1, 2018, through June 30, 2019, (PY 2018) to serve current and formerly incarcerated adults and youth involved in the justice system.

The bulk of the funding is targeted towards the core Reentry Projects, which seek to build the evidence base on ex-offender serving workforce models. In PY 2018, REO is continuing to refine its Reentry Projects to incorporate new evidence, with an eye towards tightening the program model to focus on proven practices for serving ex-offenders. Additionally, some of the funding is providing grants to serve adults pre-and-post release through a pre-release continuum model. The Department is using lessons from the previous *Training to Work* grants, which provided a full array of employment services to offenders supervised under local work-release programs, as well as lessons learned through the random assignment evaluation of the Department's adult ex-offender grants.

Some of the funding provides grants to serve youth involved in the justice system. Of this funding for youth, at least \$25,000,000 is required for intermediary grants, which provide comprehensive services to youth involved in the justice system residing in high-poverty communities with high crime rates.

The remaining funds contribute to evaluations of the Reintegration of Ex-Offenders grants, and provide technical assistance to grantees serving youth to help them improve their performance.

REENTRY EMPLOYMENT OPPORTUNITIES

WORKLOAD AND PERFORMANCE SUMMARY							
		PY 2017 Enacted		PY 2018 Enacted		PY 2019 Enacted	PY 2020 Request
		Target	Result	Target	Result	Target	Target
Reentry Employment Opportunities							
Strategic Goal 1 - Support the Ability of All Americans to Find Good Jobs							
Strategic Objective ETA 1.1 - Create customer-focused workforce solutions for American workers.							
ETA-WIOA REO Adult-01	Employment Rate – 2nd Quarter After Exit (WIOA ReEntry Employment Opportunities - Adult)	[base]	[base]	[base]	--	TBD	TBD
ETA-WIOA REO Adult-02	Employment Rate – Fourth Quarter After Exit (WIOA ReEntry Employment Opportunities - Adult)	[base]	[base]	[base]	--	TBD	TBD
ETA-WIOA REO Adult-03	Median Earning – 2nd Quarter After Exit (WIOA ReEntry Employment Opportunities - Adult)	[base]	[base]	[base]	--	TBD	TBD
ETA-WIOA REO Adult-04	Credential Attainment Rate (WIOA ReEntry Employment Opportunity - Adult)	[base]	--	[base]	--	TBD	TBD
ETA-WIOA REO Adult-05	Measurable Skill Gains (WIOA ReEntry Employment Opportunity - Adult)	[base]	--	[base]	--	[base]	TBD
ETA-WIOA REO Adult-06	Effectiveness in Serving Employers (WIOA ReEntry Employment Opportunity - Adult)	[base]	--	[base]	--	[base]	[base]
ETA-WIOA REO Youth-01	Education and Employment Rate – 2nd Quarter After Exit (WIOA ReEntry Employment Opportunities - Youth)	[base]	[base]	[base]	--	TBD	TBD
ETA-WIOA REO Youth-02	Education and Employment Rate – Fourth Quarter After Exit (WIOA ReEntry Employment Opportunities - Youth)	[base]	[base]	[base]	--	TBD	TBD

REENTRY EMPLOYMENT OPPORTUNITIES

WORKLOAD AND PERFORMANCE SUMMARY							
		PY 2017 Enacted		PY 2018 Enacted		PY 2019 Enacted	PY 2020 Request
		Target	Result	Target	Result	Target	Target
ETA-WIOA REO Youth-03	Median Earning – 2nd Quarter After Exit (WIOA ReEntry Employment Opportunities - Youth)	[base]	[base]	[base]	--	TBD	TBD
ETA-WIOA REO Youth-04	Credential Attainment (WIOA ReEntry Employment Opportunity - Youth)	[base]	[base]	[base]	--	TBD	TBD
ETA-WIOA REO Youth-05	Measurable Skill Gains (WIOA ReEntry Employment Opportunity - Youth)	[base]	--	[base]	--	[base]	TBD
ETA-WIOA REO Youth-06	Effectiveness in Serving Employers (WIOA ReEntry Employment Opportunity - Youth)	[base]	--	[base]	--	[base]	[base]

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

REENTRY EMPLOYMENT OPPORTUNITIES

Workload and Performance Narrative

Beginning in PY 2016, the performance measures were revised based on WIOA authorization for six key indicators. The Department is tracking program progress on the six indicators: 1) employment in the second quarter after exit for adults, and employment, education, and training for youth; 2) employment in the fourth quarter after exit for adults, and employment, education, and training for youth; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; 5) measurable skill gains; and 6) effectiveness in serving employers. . The results of these measures will demonstrate the value of these investments to help address the employment and skill needs of workers, jobseekers, and employers. The Department is currently collecting baseline data for the performance indicators and expects these data to be available at the end of PY 2018 for the measures based on the 2nd quarter after exit. The data for the other measures will be available in subsequent years.

The workforce development and employment services delivered through the REO program are designed to address WIOA performance indicators. States and local areas target their service delivery strategies to the specific needs of their employer and youth populations, and the Department provides policy and programmatic guidance to help states and local areas identify strategies that are beneficial in improving successful outcomes in the current economy.

The Department will monitor grantee performance regularly through Federal Project Officers in the regional offices to ensure grantees are on target to meet performance goals. Such monitoring informs the design and delivery of technical assistance to improve performance. As part of program monitoring, the Department looks at the following system outputs:

1. Number of people served by the program;
2. Number of people who received occupational skills education;
3. Number of people who received career services;
4. Number of people in training who earned a credential;
5. Number of people with demonstrated skill gains; and
6. Amount of funds spent.

Additional data are collected on the types of participant services, individuals who have exited the program, and those with positive outcomes for entered employment. These measures help determine whether states are implementing strategies that will help meet their outcome goals.

REENTRY EMPLOYMENT OPPORTUNITIES

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
25.2	Other services from non-Federal sources	0	0	0	0
41.0	Grants, subsidies, and contributions	93,079	93,079	78,324	-14,755
	Total	93,079	93,079	78,324	-14,755

REENTRY EMPLOYMENT OPPORTUNITIES

CHANGES IN FY 2020

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Other services from non-Federal sources	\$0
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Grants, subsidies, and contributions	0
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Built-Ins Subtotal	\$0
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Net Program	-\$14,755
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Direct FTE	0
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	Estimate	FTE
Base	\$93,079	0
Program Increase	\$0	0
Program Decrease	-\$14,755	0

APPRENTICESHIP PROGRAM

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
Activity Appropriation	145,000	160,000	160,000	0
FTE	0	0	0	0

Introduction

Apprenticeship Programs train workers with 21st century skills that meet employer and industry workforce needs. Apprenticeship combines job-related technical instruction with structured on-the-job learning experiences. Upon completion of an apprenticeship program, participants receive nationally recognized credentials that certify occupational proficiency, are portable, and provide pathways to the middle class. In many cases, these programs provide apprentices with the opportunity to simultaneously obtain post-secondary degrees.

Apprenticeship is a key strategy to develop the nation’s workforce in areas including advanced manufacturing, financial services, educational services, transportation, information technology, healthcare, and the skilled trades. Apprentices receive wages that increase as their knowledge, skills, and abilities progress. Apprenticeships (which often last from one to six years) also connect education and work simultaneously; apprentices gain industry-recognized credentials, and in many cases college credits, that can lead to an associate or bachelor’s degree. Those credentials in turn lead to a long-term, well-paying career.

The Presidential Executive Order Expanding Apprenticeships in America signed June 15, 2017, (E.O. 13801) states that “it shall be the policy of the Federal Government to provide more affordable pathways to secure, high paying jobs by promoting apprenticeships and effective workforce development programs, while easing the regulatory burden on such programs and reducing or eliminating taxpayer support for ineffective workforce development programs.” The FY 2020 Budget will support the rapid expansion of Industry-Recognized Apprenticeship Programs (IRAPs), which offer a new streamlined, less bureaucratic approach to apprenticeship. The Department will pursue ways to expand apprenticeship opportunities in high-growth sectors where apprenticeships are underutilized, and will expand the number of job seekers engaging in earn-and-learn programs that offer portable and stackable credentials.

The effectiveness of apprenticeship programs rely on work-based training models which adeptly incorporate cutting-edge, private sector-led innovations and combine job-related technical instruction with structured on-the-job learning experiences. Apprentices benefit from day one, earning a starting salary and receiving wages that rise with their skill attainment and improved productivity.

While this appropriation provides essential funding for targeted investments, the workforce and education systems and associated programs, as authorized by WIOA and other federal laws, are central to achieving apprenticeship expansion of the scale called for in the Executive Order. A

APPRENTICESHIP PROGRAM

coordinated strategy will emphasize the alignment of the education and workforce systems with the goal of matching employers with qualified workers. By working with a cadre of partners, including industry, labor, education and the non-profit sector, a coordinated public-private partnership strategy will open up new opportunities for young Americans and provide them with the skills they need to compete in today's economy.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2015	\$0	0
2016	\$90,000	0
2017	\$95,000	0
2018	\$145,000	0
2019	\$160,000	0

Funding Mechanism

FY 2020 apprenticeship funds will be available from April 1, 2020, through June 30, 2021 (end of PY 2020). The Department will carry out activities through grants, cooperative agreements, contracts, and other arrangements.

FY 2020

The Department is requesting \$160,000,000 in FY 2020 for the period of April 1, 2020, through June 30, 2021 (PY 2020).

The FY 2020 funding will support the rapid expansion of Industry-Recognized Apprenticeship Programs (IRAPs), which will offer a new streamlined, less bureaucratic approach to apprenticeship. The Department will pursue ways to expand apprenticeship opportunities in high-growth sectors where apprenticeships are underutilized, including health care, information technology, and advanced manufacturing. The Department's FY 2019 investment strategies for apprenticeship would include funding for activities, such as:

- Dramatically expanding industry-recognized apprenticeship and sector-led approaches.
- Bringing apprenticeships to scale through the use of streamlined approval processes.
- Enabling certifiers and employers to leverage technology that facilitates job matching and validates the credentials of apprentices.

FY 2019

In FY 2019, the Department was appropriated \$160,000,000 for the period of April 1, 2019, through June 30, 2020 (end of PY 2019). The FY 2019 funding is aimed at supporting the increasing employer demand for skilled workers. The Department's FY 2019 apprenticeship investments will include funding for activities that dramatically expand apprenticeships, bring apprenticeships to scale, and facilitate job matching and credential validation through technology. The Department will also be looking to expand apprenticeship opportunities for

APPRENTICESHIP PROGRAM

women and other under-represented populations and local communities that have high rates of unemployment and high levels of community violence. The Department will also engage with the Delta Regional Authority to expand apprenticeship opportunities in the Lower Mississippi region.

FY 2018

The Department was appropriated \$145,000,000 to support apprenticeship expansion activities, which is available for obligation from April 1, 2018, through June 30, 2019 (end of PY 2018). Funding provides incentives for states that significantly scale up apprenticeships, awards competitive grants for youth apprenticeships, expands and modernizes apprenticeships through new and existing partnerships, and supports improved job matching through the use of technology.

APPRENTICESHIP PROGRAM

WORKLOAD AND PERFORMANCE SUMMARY				
	FY 2018 Revised Enacted		FY 2019 Revised Enacted	FY 2020 Request
	Target	Result	Target	Target
Apprenticeship				
Strategic Goal 1 - Support the Ability of All Americans to Find Good Jobs				
Strategic Objective ETA 1.1 - Create customer-focused workforce solutions for American workers.				
ETA-OA-02	Number of NEW Apprentices			
	Note: Targets based on cumulative running count starting in 2018 to achieve 1 million by 2022			
	191,563	238,549	400,000	600,000

APPRENTICESHIP PROGRAM

Workload and Performance Narrative

The Department will continue its goal to enroll 1 million new apprentices over the period of FY 2018 – FY 2022 to enable more Americans to obtain jobs that pay a family-sustaining wage. By the end of FY 2020, DOL will achieve a minimum of 600,000 apprentices or 60 percent of the one million new apprentice goal; and will achieve 100 percent of the goal by the FY 2022 target. For the workload table above, the Department based the targets on the cumulative running count that began in 2018 to achieve the Department's overall strategic goal of 1 million new apprentices by 2022.

APPRENTICESHIP PROGRAM

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
25.1	Advisory and assistance services	0	0	0	0
41.0	Grants, subsidies, and contributions	145,000	160,000	160,000	0
	Total	145,000	160,000	160,000	0

APPRENTICESHIP PROGRAM

CHANGES IN FY 2020

(Dollars in Thousands)

Activity Changes		
Built-In		
To Provide For:		
Advisory and assistance services	\$0	
Grants, subsidies, and contributions	0	
Built-Ins Subtotal	\$0	
Net Program	\$0	
Direct FTE	0	
	Estimate	FTE
Base	\$160,000	0
Program Increase	\$0	0
Program Decrease	\$0	0

WORKFORCE DATA QUALITY INITIATIVE

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
Activity Appropriation	6,000	6,000	0	-6,000
FTE	0	0	0	0

Introduction

The Workforce Data Quality Initiative (WDQI) provides competitive grants to support the development and enhancement of longitudinal data systems that integrate education and workforce data to support evaluation and research on the effectiveness of workforce and education programs and the provision of customer-friendly information to help customers select the education and training programs that best suit their needs. Authorized under section 169 of the Workforce Innovation and Opportunity Act (WIOA), these grants are intended to support accountability and transparency, which are both key goals of WIOA.

Data linkages help state leaders identify effective pathways through education and training services that lead to success in the workforce and provide individuals with information that help them make smart choices about their education and careers. Longitudinal data systems have information on individuals as they progress through the education system and into the workforce. Some states have developed comprehensive data systems that link individuals' demographic information, high school transcripts, college transcripts, and quarterly wage data. These data systems have provided valuable information to consumers, practitioners, policymakers, researchers, and evaluators about the performance of education and workforce development programs. No funding is being proposed for this initiative in FY 2020 as it is expected that States will now assume the responsibility of developing and enhancing these data systems.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2015	\$4,000	0
2016	\$6,000	0
2017	\$6,000	0
2018	\$6,000	0
2019	\$6,000	0

Funding Mechanism

The WDQI operates on a Program Year (PY) basis (July 1 through June 30). The WDQI grants are awarded to states through competitive Funding Opportunity Announcements (FOA).

WORKFORCE DATA QUALITY INITIATIVE

FY 2020

The FY 2020 Budget requests no funding for WDQI. The Budget shifts responsibility to States for linking state data systems.

FY 2019

In FY 2019, the Department was appropriated \$6,000,000 for the WDQI to support states' development of integrated longitudinal data systems. For PY 2019, the Department will conduct grant competitions that require states to work collaboratively to build enhanced systems (e.g., through consortia or similar arrangements) with these funds. With this funding, states will ensure strong stewardship of resources, and will be empowered to better manage programs through improved performance information. This funding will continue institutionalization of the investments in data systems integration and systemic performance improvement for workforce data systems around the nation.

FY 2018

In PY 2018, the Department was appropriated \$6,000,000 for the WDQI to support states' development of integrated longitudinal data systems, marking the fifth round of grant awards in more than 35 states since 2010.

These grants also support building state-based wage data matching infrastructure to enable and streamline WIOA performance reporting, including eligible training provider (ETP) performance reporting.

WORKFORCE DATA QUALITY INITIATIVE

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
25.1	Advisory and assistance services	0	0	0	0
41.0	Grants, subsidies, and contributions	6,000	6,000	0	-6,000
	Total	6,000	6,000	0	-6,000

WORKFORCE DATA QUALITY INITIATIVE

CHANGES IN FY 2020

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Advisory and assistance services \$0

Grants, subsidies, and contributions 0

Built-Ins Subtotal \$0

Net Program -\$6,000

Direct FTE 0

	Estimate	FTE
Base	\$6,000	0
Program Increase	\$0	0
Program Decrease	-\$6,000	0

YOUTHBUILD

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
Activity Appropriation	89,534	89,534	84,534	-5,000
FTE	0	0	0	0

Introduction

The YouthBuild program helps provide disconnected youth with work readiness and industry-driven credential attainment opportunities. YouthBuild addresses the challenges faced by unemployed, current or former high school dropouts by providing them with an opportunity to gain the education and occupational skills that will prepare them for employment.

YouthBuild is a work-based pre-apprenticeship program that provides job training and educational opportunities to at-risk youth ages 16-24 with a specific focus on attaining construction skills through building or rehabilitating affordable housing for low-income or homeless families in their own neighborhoods. Youth split their time between occupational training and the classroom, where they earn their high school diploma or equivalency, learn to be community leaders, and prepare for postsecondary training opportunities. Starting in 2013, the program has expanded its training and educational focus to include in-demand occupations outside of construction, including STEM fields, such as Information Technology, healthcare, and manufacturing. YouthBuild provides significant support services, such as mentoring, follow-up education, personal and employment counseling, and participation in community service and civic engagement. There are more than 220 Department-funded YouthBuild programs in 43 states serving more than 6,000 youth per year.

Findings from the long-term national impact evaluation of YouthBuild, indicate the program improved receipt of high school equivalency credentials by 11 percentage points measured 48 months after enrollment. YouthBuild also had a statistically significant positive impact on enrollment into a two-year community college.¹⁰

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2015	\$79,689	0
2016	\$84,534	0
2017	\$84,534	0
2018	\$89,534	0

¹⁰ Miller, Cynthia, Cummings, Danielle, Millenky, Megan Wiegand, Andrew, and Long David. May 2018. *Laying a Foundation Four-Year Results from the National YouthBuild Evaluation*. New York: MDRC.
https://wdr.doleta.gov/research/FullText_Documents/ETAOP_2018-01_Youth_Build_Evaluation.pdf

YOUTHBUILD

2019

\$89,534

0

Funding Mechanism

YouthBuild operates on a program year (PY) basis (April 1 through June 30). Funds appropriated for YouthBuild are authorized by WIOA, available from April 1 through the next program year, and are awarded through an annual grant competition. Programs are funded for four months of implementation, two years of program operation, and one year of follow-up support.

FY 2020

In FY 2020, the Department requests \$84,534,000, even with the level proposed in the FY 2019 Budget, for the period of April 1, 2020, through June 30, 2021 (end of PY 2020). Of the total funding amount, five percent will be directed toward the statutory set-aside for technical assistance. The remainder will support approximately 75 grants to serve an estimated 6,969 youth with an average cost per participant of \$12,241 based on PY 2016 results.

In FY 2020, the Department's YouthBuild program will continue to provide pre-apprenticeship opportunities that link education and occupational skills training in construction and other in-demand industries. The program will also maintain its efforts to increase credential attainment, including high school diplomas, high school equivalency degrees, and industry-recognized credentials, for YouthBuild participants. YouthBuild will also emphasize connections to emerging apprenticeship pathways beyond traditional fields and support ongoing pilots to demonstrate this placement approach for youth.

The Department will continue to support technical assistance to address findings from the long-term national impact evaluation discussed earlier.

FY 2019

The Department received \$89,534,000 for the period of April 1, 2019 through June 30, 2020 (PY 2019). Of the total funding amount, five percent will go towards the statutory set-aside for technical assistance (TA). The remainder will support approximately 77 grants to serve approximately 6,949 youth based on the PY 2016 average cost per participant of \$12,241.

In PY 2019, the Department's YouthBuild program will continue to provide education and occupational skills training through a pre-apprenticeship model. Participants will attain industry-recognized credentials, which support placements in post-secondary education, apprenticeships, and employment.

The program will continue its expansion into other in-demand occupations outside of construction, including STEM fields such as Information Technology and manufacturing. The Department will also continue to focus its efforts on increasing credential attainment (high school diplomas, high school equivalency degrees, and industry-recognized credentials) for YouthBuild participants and on enhancing post-program placement in employment and post-secondary education

YOUTHBUILD

FY 2018

The Department received \$89,534,000 for the period of April 1, 2018 through June 30, 2019 (PY 2018). Of the total funding amount, five percent went toward the statutory set-aside for technical assistance (TA). The remainder is supporting 81 grants and will serve approximately 6,949 youth based on the PY 2016 average cost per participant of \$12,241.

In PY 2018, the Department's YouthBuild program continues to provide education and occupational skills training through a pre-apprenticeship model. Participants will attain industry-recognized credentials, which support placements in post-secondary education, apprenticeships, and employment.

The program continued its expansion into other in-demand occupations outside of construction, including STEM fields such as Information Technology, healthcare, and manufacturing. The FY 2018 grant awards were the first grant cycle in which a majority of grantees proposed to expand training offerings beyond construction. The Department also continued to focus its efforts on increasing credential attainment (high school diplomas, high school equivalency degrees, and industry-recognized credentials) for YouthBuild participants and on enhancing post-program placement in employment, post-secondary education, and apprenticeships.

YOUTHBUILD

WORKLOAD AND PERFORMANCE SUMMARY							
		PY 2017 Enacted		PY 2018 Enacted		PY 2019 Enacted	PY 2020 Request
		Target	Result	Target	Result	Target	Target
YouthBuild							
Strategic Goal 1 - Support the Ability of All Americans to Find Good Jobs							
Strategic Objective ETA 1.1 - Create customer-focused workforce solutions for American workers.							
ETA-WIOA YB-01	Education and Employment Rate – 2nd Quarter After Exit (WIOA YouthBuild)	[base]	[base]	[base]	--	TBD	TBD
ETA-WIOA YB-02	Education and Employment Rate – 4th Quarter After Exit (WIOA YouthBuild)	[base]	[base]	[base]	--	TBD	TBD
ETA-WIOA YB-03	Median Earning – 2nd Quarter After Exit (WIOA YouthBuild)	[base]	[base]	[base]	--	TBD	TBD
ETA-WIOA YB-04	Credential Attainment (WIOA YouthBuild)	[base]	[base]	[base]	--	TBD	TBD
ETA-WIOA YB-05	Measurable Skill Gains (WIOA YouthBuild)	[base]	--	[base]	--	[base]	TBD
ETA-WIOA YB-06	Effectiveness in Serving Employers (WIOA YouthBuild)	[base]	--	[base]	--	[base]	[base]

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

YOUTHBUILD

Workload and Performance Narrative

Beginning in PY 2016, the performance measures were revised based on WIOA authorization for six key indicators. The Department is tracking program progress on the six indicators: 1) employment, education, and training in the second quarter after exit; 2) employment, education, and training in the fourth quarter after exit; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; 5) measurable skill gains; and 6) effectiveness in serving employers. The results of these measures will demonstrate the value of these investments to help address the employment and skill needs of workers, jobseekers, and employers. The Department is currently collecting baseline data for the performance indicators and expects these data to be available at the end of PY 2018 for the measures based on the 2nd quarter after exit. The data for the other measures will be available in subsequent years.

Per the average cost per participant of \$12,241 based on PY 2016 data, the Department projects enrolling 6,969 participants during PY 2020. Participants are anticipated to be served in a YouthBuild program for nine months; however, some youth may complete the program in less time, creating an opportunity to serve additional youth.

YOUTHBUILD

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
41.0	Grants, subsidies, and contributions	89,534	89,534	84,534	-5,000
	Total	89,534	89,534	84,534	-5,000

YOUTHBUILD

CHANGES IN FY 2020

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
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Grants, subsidies, and contributions	0
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RTAA	0
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Built-Ins Subtotal	\$0
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Net Program	-\$5,000
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Direct FTE	0
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	Estimate	FTE
Base	\$89,534	0
Program Increase	\$0	0
Program Decrease	-\$5,000	0

JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
Activity Appropriation	0	0	0	0
FTE	0	0	0	0

Introduction

Funding for job training for employment in high growth industries is provided through a portion of H-1B visa fees, which are authorized under Section 414(c) of the American Competitiveness and Workforce Improvement Act of 1998 (29 U.S.C. 3224a) (ACWIA). The fees are collected from employers when they file applications seeking to hire temporary foreign workers in occupations that require highly-specialized knowledge and skills. A portion of these fees are authorized to be available to the Department without being subject to annual appropriations and are used to provide Americans with education and job training to acquire the skills needed to fill jobs in occupations and industries that employ foreign workers with H-1B visas. The ACWIA provides the Secretary with discretion regarding the funding that will be used in a fiscal year.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2015	\$0	0
2016	\$0	0
2017	\$0	0
2018	\$0	0
2019	\$0	0

Funding Mechanism

Job Training for Employment in High Growth Industries funds are awarded competitively through one or more Funding Opportunity Announcements (FOA). Eligible applicants for these grants include public-private partnerships of business-related nonprofit organizations, education and training providers, community-based organizations, entities involved in administering the public workforce system, and economic development agencies.

FY 2020

The 2020 Budget includes a legislative proposal to double the ACWIA fee for the H-1B visa program (to \$3,000 per worker for large employers and \$1,500 for small employers) to prepare American workers for jobs currently filled by foreign workers, especially in STEM fields. Under the proposal, the prescribed allocations for DOL job training grants (50 percent) and foreign labor certifications (five percent) would remain the same. The National Science Foundation’s allocation for the Innovative Technology Experiences for Students and Teachers program (10

JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES

percent) would remain the same, while its allocation for STEM scholarships would decrease from 30 percent to 15 percent, a level that would nonetheless maintain absolute funding levels under current estimates. The proposal would initiate a new 15 percent allocation for the Department of Education's Career and Technical Education formula grant, which would provide additional support for technical training at the K-12 and community college levels. The remaining 5 percent would be maintained for Department of Homeland Security processing costs. Working toward the goal of closing the skills gap by training Americans, the Department will use the increased H-1B fee revenue to expand apprenticeships – a proven earn-and-learn workforce strategy.

The Department will award grants during FY 2020 that align with the Administration's strategic vision to create customer-focused, business- and industry-driven workforce solutions for American workers. This includes expanding apprenticeships and sector-led approaches.

The Department will continue to direct investments to industries and occupations for which employers use H-1B visas to hire foreign workers. The Department is requesting a revision to the H-1B appropriations rider contained in the General Provisions that accompany the DOL appropriations to allow for training of in-school youth. This revision would expand training and apprenticeship opportunities that bridge secondary and post-secondary institutions, providing a career pathway for new entrants to the labor force.

FY 2019

The Department will use the H-1B fees in FY 2019 to support the expansion of apprenticeships. The Presidential Executive Order Expanding Apprenticeships in America, signed June 15, 2017, states that "it shall be the policy of the Federal Government to provide more affordable pathways to secure, high paying jobs by promoting apprenticeships and effective workforce development programs, while easing the regulatory burden on such programs and reducing or eliminating taxpayer support for ineffective workforce development programs." The H-1B training funds support this Executive Order by expanding the number of job seekers engaging in new types of earn-and-learn programs that offer portable and stackable credentials.

In early 2019, the Department will award approximately \$150 million in grants to support sector-based apprenticeships through the Scaling Apprenticeship Through Sector-Based Strategies grant. The overarching goals of the grant are threefold: (1) to accelerate the expansion of apprenticeships to new industry sectors reliant on H-1B visas, (2) to promote the large-scale expansion of apprenticeships across the nation, and (3) to increase apprenticeship opportunities for all Americans.

The Department expects to fund approximately 15 to 30 apprenticeship grants, with awards ranging from \$1 million to \$12 million, including a public-private partnership. This partnership, including higher education institutions as the lead applicant, will seek to develop, implement, and take to a national scale apprenticeship programs to a new industry sector or occupation or a new population.

JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES

FY 2018

In FY 2018, the Department continued to manage grants that it had awarded in prior fiscal years. In accordance with ACWIA, these grants were made to partnerships of private and public sector entities, including those involved in administering the public workforce system established under Title I of the Workforce Innovation and Opportunity Act (WIOA); business-related nonprofit organizations, such as trade associations, industry associations or consortium of employers; education and training providers, including community colleges and community-based organizations; economic development agencies; and other partners that reflect the character and resources of the local or regional economy.

These grants required direct employer involvement in the implementation of grant activities to ensure that all of the training leads directly to industry-recognized credentials and opportunities for participants to enter high-skill, high-wage jobs

JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES

DETAILED WORKLOAD AND PERFORMANCE¹¹						
	PY2017		PY2018		PY 2019	PY 2020
	Target	Result	Target	Result	Target	Target
Job Training for Employment in High Growth Industries						
Strategic Goal 1 - Prepare workers for better jobs						
Strategic Objective 1.1 - Advance employment opportunities for US workers in 21st century demand sectors and occupations using proven training models and through increased employer engagement and partnerships						
Employment Rate (Q2)	[base]	[base]	[base]	[base]	TBD	TBD
Employment Rate (Q4)	[base]	[base]	[base]	[base]	[base]	
Median Earnings	[base]	[base]	[base]	[base]	[base]	[base]
Total Enrolled in Training	[base]	13,430	25,000	TBD	TBD	TBD
Total Completed Training	[base]	8,669	15,000	TBD	TBD	TBD
Total Participants Who Complete Education/Training Activities and Attain a Degree or Other Credential	[base]	5,641	10,000	TBD	TBD	TBD
Total Number of Participants Who Enter Unsubsidized Employment	[base]	9,017	18,000	TBD	TBD	TBD

¹¹ Data provided only includes the Ready To Work Grant program (awarded in PY 2014) and does not include data for H-1B programs awarded in PY 2016 and PY 2017: TechHire Partnership; Strengthening Working Families Initiative; and America’s Promise Job-Driven Grants. For the programs awarded in PY 2016 and 2017, data are currently collected by DOL for these grant programs; however, we are awaiting OMB-approval for a form that aggregates the data grantees submit. Additionally, outcome data for some metrics were not implemented (OMB-approved) until PY 2018. Therefore, data are not yet available for these programs.

JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES

Workload and Performance Narrative

These grants focus on the Department's key system outcomes for program participants: 1) improved earnings; 2) increasing employment in emerging and/or growth industries; and 3) increasing rates of credential and education attainment. In order to address employers' current workforce needs, the Department will continue to require that grantees work closely with employers to target growth occupations with good wages based on current labor market information. In addition, grantees will be required to be specific about the skills and credentials the training programs will provide to participants.

Data collected quarterly include participant characteristics, progress measures, and performance outcomes. These data are used by the Department and grantees to continuously monitor and improve program performance. The Department expects to use a similar approach in subsequent solicitations.

In the long term, the Department will assess grantee performance by requiring grantees to establish performance targets in key outcome categories, and then assessing grantee performance in achieving these targets, using the WIOA employment-based measures. The Department is currently collecting baseline data as the transition to new WIOA performance indicators continues.

The outcomes for the employment-based performance measures become available towards the end of the life of the grants, and enable DOL to describe in a similar manner the core purposes and results across grantees and the workforce investment system – how many people obtained a job and what their earnings were. H-1B funded grants have a focus on providing training and related activities in high demand and growth industry sectors, but are used in different initiatives that may target varying strategies, types of training, and populations, making it difficult to translate potential performance across initiatives. Therefore, other grant specific metrics and outcomes may be identified based on the nature of the grant.

JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2018 Enacted	FY 2019 Enacted	FY 2020 Request	Diff. FY20 Request / FY19 Enacted
41.0	Grants, subsidies, and contributions	0	0	0	0
	Total	0	0	0	0

JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES

CHANGES IN FY 2020

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Grants, subsidies, and contributions \$0

Built-Ins Subtotal \$0

Net Program \$0

Direct FTE 0

	Estimate	FTE
Base	\$0	0
Program Increase	\$0	0
Program Decrease	\$0	0