

**FY 2014**

**CONGRESSIONAL BUDGET JUSTIFICATION**

**EMPLOYMENT AND TRAINING ADMINISTRATION**

**State Paid Leave Fund**



**EMPLOYMENT AND TRAINING ADMINISTRATION  
STATE PAID LEAVE FUND**

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## **STATE PAID LEAVE FUND**

### **APPROPRIATION LANGUAGE**

*For grants and contracts to assist in the start-up of new paid leave programs in the States,  
\$5,000,000.*

## **STATE PAID LEAVE FUND**

### **EXPLANATION OF LANGUAGE CHANGE**

This is a new appropriation. Under this new initiative, grants would assist states in planning and start-up activities relating to paid leave programs.

# **STATE PAID LEAVE FUND**

## **ANALYSIS OF APPROPRIATION LANGUAGE**

Not applicable.

## STATE PAID LEAVE FUND

<b>AMOUNTS AVAILABLE FOR OBLIGATION</b>						
(Dollars in Thousands)						
	<b>FY 2012 Revised Enacted</b>		<b>FY 2013 Full Year C.R.</b>		<b>FY 2014 Request</b>	
	<b>FTE</b>	<b>Amount</b>	<b>FTE</b>	<b>Amount</b>	<b>FTE</b>	<b>Amount</b>
<b>A. Appropriation</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$5,000</b>
Other Supplementals and Rescissions	0	\$0	0	\$0	0	\$0
Appropriation, Revised	0	\$0	0	\$0	0	\$5,000
<i>Subtotal Appropriation</i>	<i>0</i>	<i>\$0</i>	<i>0</i>	<i>\$0</i>	<i>0</i>	<i>\$5,000</i>
Comparative Transfer To:	0	\$0	0	\$0	0	\$0
Comparative Transfer From:	0	\$0	0	\$0	0	\$0
Offsetting Collections From:						
Reimbursements	0	\$0	0	\$0	0	\$0
Advances	0	\$0	0	\$0	0	\$0
Fees	0	\$0	0	\$0	0	\$0
<i>Subtotal Offsetting Collections From:</i>	<i>0</i>	<i>\$0</i>	<i>0</i>	<i>\$0</i>	<i>0</i>	<i>\$0</i>
<b>B. Gross Budget Authority</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$5,000</b>
Offsetting Collections						
Deduction	0	\$0	0	\$0	0	\$0
Reimbursements	0	\$0	0	\$0	0	\$0
Advances	0	\$0	0	\$0	0	\$0
<i>Subtotal Offsetting Collections</i>	<i>0</i>	<i>\$0</i>	<i>0</i>	<i>\$0</i>	<i>0</i>	<i>\$0</i>
<b>C. Budget Authority Before Committee</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$5,000</b>
Legislative Proposal	0	\$0	0	\$0	0	\$0
Offsetting Collections From:						
Reimbursements	0	\$0	0	\$0	0	\$0
Advances	0	\$0	0	\$0	0	\$0
Adjustment for Appropriated	0	\$0	0	\$0	0	\$0
<i>Subtotal Budget Authority</i>	<i>0</i>	<i>\$0</i>	<i>0</i>	<i>\$0</i>	<i>0</i>	<i>\$5,000</i>
<b>D. Total Budgetary Resources</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$5,000</b>
Other Unobligated Balances	0	\$0	0	\$0	0	\$0
Unobligated Balance Expiring	0	\$0	0	\$0	0	\$0
<b>E. Total, Estimated Obligations</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$5,000</b>

# STATE PAID LEAVE FUND

## SUMMARY OF CHANGES

(Dollars in Thousands)

	FY 2012 Revised Enacted		FY 2014 Request	Net Change
<b>Budget Authority</b>				
General Funds	\$0		\$5,000	+\$5,000
<b>Total</b>	<b>\$0</b>		<b>\$5,000</b>	<b>+\$5,000</b>
<b>Full Time Equivalents</b>				
General Funds	0		0	0
<b>Total</b>	<b>0</b>		<b>0</b>	<b>0</b>
<b>Explanation of Change</b>	<b>FY 2012 Base</b>		<b>FY 2014 Change</b>	<b>Total</b>
	<b>FTE</b>	<b>Amount</b>	<b>Trust Funds</b>	<b>General Funds</b>
			<b>FTE</b>	<b>Amount</b>
			<b>FTE</b>	<b>Amount</b>
			<b>FTE</b>	<b>Amount</b>
<b>Increases:</b>				
<b>A. Built-Ins:</b>				
To Provide For:				
Costs of pay adjustments	0	\$0	0	\$0
Personnel benefits	0	\$0	0	\$0
One day more of pay	0	\$0	0	\$0
Federal Employees' Compensation Act (FECA)	0	\$0	0	\$0
Grants, subsidies, and contributions	0	\$0	0	\$0
<b>Built-Ins Subtotal</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>
<b>B. Programs:</b>				
State Paid Leave Program	0	\$0	0	\$5,000
<b>Programs Subtotal</b>			<b>0</b>	<b>+\$5,000</b>
<b>Total Increase</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>+\$5,000</b>
<b>Decreases:</b>				
<b>A. Built-Ins:</b>				
To Provide For:				
<b>Built-Ins Subtotal</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>
<b>B. Programs:</b>				
<b>Programs Subtotal</b>			<b>0</b>	<b>\$0</b>
<b>Total Decrease</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>
<b>Total Change</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>+\$5,000</b>

**EMPLOYMENT AND TRAINING ADMINISTRATION  
STATE PAID LEAVE FUND**

<b>SUMMARY BUDGET AUTHORITY AND FTE BY ACTIVITY</b>								
(Dollars in Thousands)								
	<b>FY 2012 Revised Enacted</b>		<b>FY 2013 Full Year C.R.</b>		<b>FY 2014 Request</b>		<b>Diff. FY 14 Request / FY 12 Rev. Enacted</b>	
	<b>FTE</b>	<b>Amount</b>	<b>FTE</b>	<b>Amount</b>	<b>FTE</b>	<b>Amount</b>	<b>FTE</b>	<b>Amount</b>
<b>State Paid Leave Fund</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>5,000</b>	<b>0</b>	<b>5,000</b>
General Funds	0	0	0	0	0	5,000	0	5,000
<b>Operations</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Administration</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>5,000</b>	<b>0</b>	<b>5,000</b>
<b>General Funds</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>5,000</b>	<b>0</b>	<b>5,000</b>

**EMPLOYMENT AND TRAINING ADMINISTRATION  
STATE PAID LEAVE FUND**

<b>BUDGET AUTHORITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2012 Revised Enacted</b>	<b>FY 2013 Full Year C.R.</b>	<b>FY 2014 Request</b>	<b>Diff. FY14 Request / FY 12 Rev. Enacted</b>
	Full-Time Equivalent				
	<b>Total</b>	0	0	0	0
	Average ES Salary	\$0	\$0	\$0	\$0
	Average GM/GS Grade	0	0	0	0
	Average GM/GS Salary	\$0	\$0	\$0	\$0
	Average Salary of Ungraded Positions	0	0	0	0
11.1	Full-time permanent	0	0	0	0
11.3	Other than full-time permanent	0	0	0	0
11.9	<b>Total personnel compensation</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
12.1	Civilian personnel benefits	0	0	0	0
41.0	Grants, subsidies, and contributions	0	0	5,000	5,000
	<b>Total</b>	<b>0</b>	<b>0</b>	<b>5,000</b>	<b>5,000</b>

**EMPLOYMENT AND TRAINING ADMINISTRATION  
STATE PAID LEAVE FUND**

<b>APPROPRIATION HISTORY</b>					
(Dollars in Thousands)					
	<b>Budget Estimates to Congress</b>	<b>House Allowance</b>	<b>Senate Allowance</b>	<b>Appropriations</b>	<b>FTE</b>
2004					
2005					
2006					
2007					
2008					
2009					
2010					
2011	\$50,000	\$0	\$0	\$0	0
2012	\$23,000	\$0	\$0	\$0	0
2013	\$5,000	\$0	\$0	\$0	0
2014	\$5,000	\$0	\$0	\$0	0

## STATE PAID LEAVE FUND

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2012 Revised Enacted</b>	<b>FY 2013 Full Year C.R.</b>	<b>FY 2014 Request</b>	<b>Diff. FY 14 Request / FY 12 Rev. Enacted</b>
<b>Activity Appropriation</b>	<b>0</b>	<b>0</b>	<b>5,000</b>	<b>5,000</b>
FTE	0	0	0	0

### **Introduction**

The State Paid Leave Fund provides grants to assist states that wish to establish paid leave programs. California and New Jersey currently offer such programs, which they call family leave insurance. In these two States, the programs are State-run insurance programs financed by employer and/or employee contributions, and offer up to six weeks of benefits to workers for reasons covered under the Family Medical Leave Act who must take time off to care for a seriously ill child, spouse, parent, or bond with a newborn or recently adopted child. Washington State has enacted, but not yet implemented, a similar program. Research suggests that these programs may enhance job retention for many workers or help workers stay on career paths.

Grants are provided to assist States in planning and start-up activities relating to state family paid leave programs. These funds will be provided to States primarily for pre-implementation planning activities, but could also be used to implement programs. Pre-implementation planning activities may include research and analysis, program design, modeling and identifying financing structures, defining family eligibility and benefits requirements, developing outreach strategies that will support program participation by employers and workers, and other activities designed to help position the state for program implementation. A key deliverable for these planning grants will be an implementation plan.

Implementation grants are designed to support the administrative costs associated with ramping up a new or substantially expanded programs. Implementation grant funds may be used for activities such as project management, staff or contract support to implement new business processes, technology investments to support program operations, development of reporting and performance accountability processes, and the development and dissemination of explanatory materials to eligible workers.

### **Five-Year Budget Activity History**

<b><u>Fiscal Year</u></b>	<b><u>Funding</u></b> (Dollars in Thousands)	<b><u>FTE</u></b>
2009	\$0	0
2010	\$0	0
2011	\$0	0
2012	\$0	0
2013	\$0	0

## STATE PAID LEAVE FUND

### **Funding Mechanism**

Between 2 and 10 States may receive grants, depending on the number of States that need funds for pre-implementation planning or implementation activities (grant amounts are estimated to range from approximately \$500,000 - \$1,500,000 depending on where the State is in the process of establishing a program). Technical assistance contracts may also be awarded.

### **FY 2014**

The Budget requests \$5,000,000 for the State Paid Leave Fund. These funds will be used for grants and for technical assistance to help planning and start-up activities in multiple States.

### **FY 2013**

Not Applicable

## STATE PAID LEAVE FUND

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2012 Revised Enacted</b>	<b>FY 2013 Full Year C.R.</b>	<b>FY 2014 Request</b>	<b>Diff. FY14 Request / FY 12 Rev. Enacted</b>
11.1	Full-time permanent	0	0	0	0
11.3	Other than full-time permanent	0	0	0	0
11.9	<b>Total personnel compensation</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
12.1	Civilian personnel benefits	0	0	0	0
41.0	Grants, subsidies, and contributions	0	0	5,000	5,000
	<b>Total</b>	<b>0</b>	<b>0</b>	<b>5,000</b>	<b>5,000</b>

# STATE PAID LEAVE FUND

## CHANGES IN FY 2014

(Dollars in Thousands)

### Activity Changes

#### Built-In

To Provide For:

Costs of pay adjustments	\$0
Personnel benefits	0
One day more of pay	0
Federal Employees' Compensation Act (FECA)	0
Grants, subsidies, and contributions	0

**Built-Ins Subtotal** **\$0**

**Net Program** **\$5,000**

**Direct FTE** **0**

	<b>Estimate</b>	<b>FTE</b>
<b>Base</b>	<b>\$0</b>	<b>0</b>
<b>Program Increase</b>	<b>\$5,000</b>	<b>0</b>