# United States Department of Labor Employees' Compensation Appeals Board

J.M., Appellant	)))
and	)))))
DEPARTMENT OF HOMELAND SECURITY, U.S. CUSTOMS AND BORDER PROTECTION, Miami, FL, Employer	))))

Docket No. 23-0018 Issued: March 3, 2023

Case Submitted on the Record

*Appearances: Appellant, pro se, Office of Solicitor,* for the Director

# **DECISION AND ORDER**

Before: PATRICIA H. FITZGERALD, Deputy Chief Judge JANICE B. ASKIN, Judge JAMES D. McGINLEY, Alternate Judge

On October 6, 2022 appellant filed a timely appeal from an August 24, 2022 merit decision of the Office of Workers' Compensation Programs (OWCP). Pursuant to the Federal Employees' Compensation Act<sup>1</sup> (FECA) and 20 C.F.R. §§ 501.2(c) and 501.3, the Board has jurisdiction over the merits of this case.

## <u>ISSUE</u>

The issue is whether appellant has met his burden of proof to establish entitlement to continuation of pay (COP).

## FACTUAL HISTORY

On August 18, 2022 appellant, then a 39-year-old general biological science technician, filed a traumatic injury claim (Form CA-1) alleging that on July 7, 2022 he contracted COVID-19 while in the performance of duty. He related that he experienced chest congestion, coughing, sore throat, and subsequently tested positive for COVID-19. The CA-1 form indicated that appellant's

<sup>&</sup>lt;sup>1</sup> 5 U.S.C. § 8101 *et seq*.

regular work hours were from 6:00 a.m. to 2:00 p.m. Tuesday through Saturday, and that appellant stopped work at 6:00 a.m. on July 8, 2022 and returned to work on July 15, 2022.

Appellant submitted July 9, 2022 visit notes from Markira Stewart, a physician assistant, who noted that a COVID-19 antigen test was performed on that date with a positive result.

By decision dated August 24, 2022, OWCP denied appellant's claim for COP, finding that he had not reported his injury on an OWCP-approved form within 30 days of his alleged July 7, 2022 employment injury. It noted that he could claim compensation for wage loss resulting from the decision by filing a claim for compensation (Form CA-7).

## LEGAL PRECEDENT

Section 8118(a) of FECA authorizes COP, not to exceed 45 days, to an employee who has filed a claim for a period of wage loss due to a traumatic injury with his or her immediate superior on a form approved by the Secretary of Labor within the time specified in section 8122(a)(2) of this title.<sup>2</sup> This latter section provides that written notice of injury shall be given within 30 days.<sup>3</sup> The context of section 8122 makes clear that this means within 30 days of the injury.<sup>4</sup>

OWCP's regulations provide, in pertinent part, that to be eligible for COP, an employee must: (1) have a traumatic injury which is job related and the cause of the disability and/or the cause of lost time due to the need for medical examination and treatment; (2) file Form CA-1 within 30 days of the date of the injury; and (3) begin losing time from work due to the traumatic injury within 45 days of the injury.<sup>5</sup>

FECA Bulletin No. 21-09 at subsection II.2, however, provides that, "The FECA program considers COVID-19 to be a traumatic injury since it is contracted during a single workday or shift (see 20 CFR 10.5(ee)), and considers the date of last exposure prior to the medical evidence establishing the COVID-19 diagnosis as the Date of Injury since the precise time of transmission may not always be known due to the nature of the virus."<sup>6</sup>

<sup>3</sup> *Id*. at § 8122(a)(2).

<sup>4</sup> E.M., Docket No. 20-0837 (issued January 27, 2021); J.S., Docket No. 18-1086 (issued January 17, 2019); *Robert M. Kimzey*, 40 ECAB 762-64 (1989); *Myra Lenburg*, 36 ECAB 487, 489 (1985).

<sup>5</sup> 20 C.F.R. § 10.205(a)(1-3); *see also T.S.*, Docket No. 19-1228 (issued December 9, 2019); *J.M.*, Docket No. 09-1563 (issued February 26, 2010); *Dodge Osborne*, 44 ECAB 849 (1993).; *William E. Ostertag*, 33 ECAB 1925(1982).

<sup>6</sup> FECA Bulletin No. 21-09.II.2 (issued April 29, 2021). On March 11, 2021 the American Rescue Plan Act of 2021 (ARPA) was signed into law. Pub.L. No. 117–2. OWCP issued FECA Bulletin No. 21-09 to provide guidance regarding the processing of COVID-19 FECA claims as set forth in the ARPA. Previously, COVID-19 claims under FECA were processed under the guidelines provided by FECA Bulletin No. 20-05 (issued March 31, 2020) and FECA Bulletin No. 21-01 (issued October 21, 2020). FECA Bulletin No. 21-09 supersedes FECA Bulletin Nos. 20-05 and 21-01.

<sup>&</sup>lt;sup>2</sup> *Id*. at § 8118(a).

#### <u>ANALYSIS</u>

The Board finds that appellant has not met his burden of proof to establish entitlement to COP.

The record reflects that appellant filed written notice of his traumatic injury on a Form CA-1 on August 18, 2022, alleging that on July 7, 2022 he contracted COVID-19 while in the performance of duty. He related that he experienced chest congestion, coughing, sore throat, and subsequently tested positive for COVID-19. The Form CA-1 indicates that appellant's work schedule was 6:00 a.m. to 2:00 p.m. Tuesday through Saturday, and that appellant stopped work at 6:00 a.m. on July 8, 2022. Since 6:00 a.m. on July 8, 2022 was the beginning of his work shift, the Board finds that appellant's date of last exposure was July 7, 2022.

As previously noted, FECA Bulletin No. 21-09 defines date of injury as the date of last exposure, which in this case was July 7, 2022.<sup>7</sup> As appellant filed his Form CA-1 on August 18, 2022, more than 30 days after the July 7, 2022 date of injury, the Board finds that appellant has not met his burden of proof.

Appellant may submit new evidence or argument with a written request for reconsideration to OWCP within one year of this merit decision, pursuant to 5 U.S.C. § 8128(a) and 20 C.F.R. §§ 10.605 through 10.607.

#### **CONCLUSION**

The Board finds that appellant has not met his burden of proof to establish entitlement to COP.

#### <u>ORDER</u>

**IT IS HEREBY ORDERED THAT** the August 24, 2022 merit decision of the Office of Workers' Compensation Programs is affirmed.

Issued: March 3, 2023 Washington, DC

Patricia H. Fitzgerald, Deputy Chief Judge Employees' Compensation Appeals Board

Janice B. Askin, Judge Employees' Compensation Appeals Board

James D. McGinley, Alternate Judge Employees' Compensation Appeals Board