# **United States Department of Labor Employees' Compensation Appeals Board**

) N.K., Appellant ) ) and **DEPARTMENT OF HOMELAND SECURITY, CUSTOMS AND BORDER PROTECTION,** ) San Luis, AZ, Employer ) )

**Docket No. 22-1077** Issued: November 3, 2022

Case Submitted on the Record

Appearances: Appellant, pro se, Office of Solicitor, for the Director

# **DECISION AND ORDER**

)

Before: PATRICIA H. FITZGERALD, Deputy Chief Judge JANICE B. ASKIN, Judge JAMES D. McGINLEY, Alternate Judge

# **JURISDICTION**

On July 13, 2022 appellant filed a timely appeal from a June 28, 2022 merit decision of the Office of Workers' Compensation Programs (OWCP). Pursuant to the Federal Employees' Compensation Act<sup>1</sup> (FECA) and 20 C.F.R. §§ 501.2(c) and 501.3, the Board has jurisdiction over the merits of this case.

# **ISSUE**

The issue is whether appellant has mether burden of proof to establish a diagnosed medical condition in connection with the accepted January 9, 2022 employment incident.

# FACTUAL HISTORY

On January 9, 2022 appellant, then a 30-year-old customs and border protection agent, filed a traumatic injury claim (Form CA-1) alleging that on that date she injured her knees, right elbow

<sup>&</sup>lt;sup>1</sup> 5 U.S.C. § 8101 *et seq*.

and shoulder, and back when she was tackled by a coworker, who was assisting her with an arrest, while in the performance of duty. She did not stop work.

In a May 25, 2022 development letter, OWCP informed appellant of the deficiencies of her claim. It advised her of the type of medical evidence necessary to establish her claim and afforded appellant 30 days to submit the necessary evidence. No evidence was received.

By decision dated June 28, 2022, OWCP accepted that the January 9, 2022 employment incident occurred, as alleged. However, it denied appellant's traumatic injury claim, finding that she had not submitted any medical evidence containing a medical diagnosis in connection with the accepted employment incident. Consequently, OWCP found that she had not met the requirements to establish an injury as defined by FECA.

### LEGAL PRECEDENT

An employee seeking benefits under FECA<sup>2</sup> has the burden of proof to establish the essential elements of his or her claim, including that the individual is an employee of the United States within the meaning of FECA, that the claim was timely filed within the applicable time limitation of FECA,<sup>3</sup> that an injury was sustained in the performance of duty, as alleged, and that any disability or medical condition for which compensation is claimed is causally related to the employment injury.<sup>4</sup> These are the essential elements of each and every compensation claim, regardless of whether the claim is predicated upon a traumatic injury or an occupational disease.<sup>5</sup>

To determine whether a federal employee has sustained a traumatic injury in the performance of duty, it first must be determined whether fact of injury has been established. There are two components involved in establishing fact of injury. The first component is whether the claimant actually experienced the employment incident at the time and place, and in the manner alleged. The second component is whether the employment incident caused a personal injury and can be established only by medical evidence.<sup>6</sup>

The medical evidence required to establish causal relationship between a claimed specific condition and an employment incident is rationalized medical opinion evidence.<sup>7</sup> The opinion of the physician must be based on a complete factual and medical background of the employee, must

<sup>5</sup> *P.A.*, Docket No. 18-0559 (issued January 29, 2020); *K.M.*, Docket No. 15-1660 (issued September 16, 2016); *Delores C. Ellyett*, 41 ECAB 992 (1990).

<sup>6</sup> T.H., Docket No. 19-0599 (issued January 28, 2020); K.L., Docket No. 18-1029 (issued January 9, 2019); John J. Carlone, 41 ECAB 354 (1989).

<sup>7</sup> S.S., Docket No. 19-0688 (issued January 24, 2020); A.M., Docket No. 18-1748 (issued April 24, 2019); Robert G. Morris, 48 ECAB 238 (1996).

 $<sup>^{2}</sup>$  Id.

<sup>&</sup>lt;sup>3</sup> F H., Docket No. 18-0869 (issued January 29, 2020); J.P., Docket No. 19-0129 (issued December 13, 2019); Joe D. Cameron, 41 ECAB 153 (1989).

<sup>&</sup>lt;sup>4</sup> L.C., Docket No. 19-1301 (issued January 29, 2020); J.H., Docket No. 18-1637 (issued January 29, 2020); James E. Chadden, Sr., 40 ECAB 312 (1988).

be one of reasonable medical certainty, and must be supported by medical rationale explaining the nature of the relationship between the diagnosed condition and specific employment incident identified by the employee.<sup>8</sup>

#### ANALYSIS

The Board finds that appellant has not met her burden of proof to establish a diagnosed medical condition in connection with the accepted January 9, 2022 employment incident.

OWCP, in its May 25, 2022 development letter, advised appellant of the type of medical evidence needed to establish her traumatic injury claim and afforded her 30 days to submit the necessary evidence. However, no medical evidence was received.

As appellant has not submitted any medical evidence, she has not established a diagnosed medical condition causally related to the accepted January 9, 2022 employment incident.<sup>9</sup> Thus, the Board finds that appellant has not met her burden of proof.

Appellant may submit new evidence or argument with a written request for reconsideration to OWCP within one year of this merit decision, pursuant to 5 U.S.C. § 8128(a) and 20 C.F.R. §§ 10.605 through 10.607.

#### **CONCLUSION**

The Board finds that appellant has not satisfied her burden of proof to establish a diagnosed medical condition causally related to the accepted January 9, 2022 employment incident.

<sup>&</sup>lt;sup>8</sup> *T.L.*, Docket No. 18-0778 (issued January 22, 2020); *Y.S.*, Docket No. 18-0366 (issued January 22, 2020); *Victor J. Woodhams*, 41 ECAB 345, 352 (1989).

<sup>&</sup>lt;sup>9</sup> C.L., Docket No. 20-0385 (issued August 5, 2020).

#### <u>ORDER</u>

**IT IS HEREBY ORDERED THAT** the June 28, 2022 merit decision of the Office of Workers' Compensation Programs is affirmed.

Issued: November 3, 2022 Washington, DC

> Patricia H. Fitzgerald, Deputy Chief Judge Employees' Compensation Appeals Board

> Janice B. Askin, Judge Employees' Compensation Appeals Board

> James D. McGinley, Alternate Judge Employees' Compensation Appeals Board