United States Department of Labor
Employees’ Compensation Appeals Board

R.F., Appellant

and

DEPARTMENT OF HOMELAND SECURITY,
IMMIGRATION & CUSTOMS
ENFORCEMENT, El Centro, CA, Employer

Docket No. 08-1897
Issued: January 26, 2009

Appearances:
Appellant, pro se
Office of Solicitor, for the Director

DECISION AND ORDER

Before:
DAVID S. GERSON, Judge
COLLEEN DUFFY KIKO, Judge
MICHAEL E. GROOM, Alternate Judge

JURISDICTION

On June 24, 2008 appellant filed a timely appeal of the June 4, 2008 merit decision of the Office of Workers’ Compensation Programs, finding that he received an overpayment in the amount of $2,565.17 for which he was at fault. Pursuant to 20 C.F.R. §§ 501.2(c) and 501.3(d), the Board has jurisdiction over the merits of this case.

ISSUES

The issues are: (1) whether appellant received an overpayment of compensation in the amount of $2,565.17 during the period March 31 through April 12, 2008 when he returned to work; and (2) whether the Office properly found that appellant was at fault in creating this overpayment and, therefore, ineligible for waiver of the recovery of the overpayment.

FACTUAL HISTORY

On March 16, 2007 appellant, then a 32-year-old special agent, sustained injury to his neck and lower and middle back as a result of a traffic accident. By letter dated April 26, 2007,
the Office accepted the claim for neck sprain. It advised appellant that compensation benefits for
total disability were only payable while he could not perform his regular work duties due to his
accepted employment injury. Appellant was advised to immediately inform the Office if he
returned to work and to return any payment to the Office to prevent an overpayment. He was
also advised of the penalties for accepting compensation payments to which he was not entitled.
On November 1, 2007 the Office accepted appellant’s claim for a herniated disc at C3-4. It
authorized a cervical discectomy and disc replacement at C3-4 performed on November 27, 2007
by Dr. Choll W. Kim, an attending Board-certified orthopedic surgeon.

On March 28, 2008 Dr. Kim released appellant to return to part-time work, four hours per
day with restrictions. Appellant returned to modified work on March 31, 2008.

On April 16, 2008 the Office made a preliminary determination that appellant received an
overpayment in the amount of $2,565.17, during the period March 31 through April 12, 2008
because he knew or should have known that he was not entitled to wage-loss compensation for
total disability following his return to part-time modified work. Worksheets revealed that he
received a compensation check dated April 12, 2008 in the amount of $5,107.92 for the stated
period when he was only entitled to receive $2,542.75. Appellant was advised that he could
request a telephone conference, a final decision based on the written evidence only or a
prerecoupment hearing within 30 days if he disagreed that the overpayment occurred, if he
disagreed with the amount of the overpayment and if he believed that recovery of the
overpayment should be waived. The Office requested that appellant complete an accompanying
overpayment recovery questionnaire (Form OWCP-20) and submit financial documents in
support thereof within 30 days. Appellant did not respond within the allotted time period.

By decision dated June 4, 2008, the Office finalized the determination that appellant was
at fault in the creation of an overpayment of compensation in the amount of $2,565.17 for the
period March 31 through April 12, 2008. It directed him to either repay the overpaid amount in
full or contact the Office within 30 days to arrange a repayment plan.

**LEGAL PRECEDENT -- ISSUE 1**

Section 8102(a) of the Federal Employees’ Compensation Act\(^1\) provides that the United
States shall pay compensation as specified by this subchapter for the disability or death of an
employee resulting from personal injury sustained while in the performance of his duty.\(^2\) Section
8116 of the Act defines the limitations on the right to receive compensation benefits. This
section of the Act provides that, while an employee is receiving compensation, he or she may not
receive salary, pay, or remuneration of any type from the United States, except in limited
circumstances.\(^3\)

\(^1\) 5 U.S.C. §§ 8101-8193.

\(^2\) *Id.* at § 8102(a).

\(^3\) *Id.* at § 8116(a); see *Danny E. Haley*, 56 ECAB 393 (2005).
Section 10.500 of the Office’s regulations provides that compensation for wage loss due to disability is available only for any periods during which an employee’s work-related medical condition prevents him from earning the wages earned before the work-related injury.4

**ANALYSIS -- ISSUE 1**

The Board finds that appellant received an overpayment of compensation in the amount of $2,565.17. The record supports that he returned to part-time modified work, four hours per day, beginning on March 31, 2008 and worked through April 12, 2008 while receiving wage-loss compensation for total disability in the amount of $5,107.92. Appellant should have received wage-loss compensation in the amount of $2,542.75. As he returned to work and had earnings for part-time work, he should not have received compensation for total disability. The Board, therefore, finds that appellant’s receipt of compensation created an overpayment in the amount of $2,565.17 for the period March 31 through April 12, 2008.

**LEGAL PRECEDENT -- ISSUE 2**

Section 8129(b) of the Act5 provides that an overpayment of compensation shall be recovered by the Office unless incorrect payment has been made to an individual who is without fault and when adjustment or recovery would defeat the purpose of the Act or would be against equity and good conscience.6 Thus, the Office may not waive the overpayment of compensation unless appellant was without fault.7 Adjustment or recovery must, therefore, be made when an incorrect payment has been made to an individual who is with fault.8

On the issue of fault, section 10.433 of the Office’s regulations, provides that an individual will be found at fault if he or she has done any of the following: “(1) made an incorrect statement as to a material fact which he or she knew or should have known to be incorrect; (2) failed to provide information which he or she knew or should have known to be material; or (3) accepted a payment which he or she knew or should have known was incorrect.”9

With respect to whether an individual is without fault, section 10.433(b) of the Office’s regulations provides in relevant part:

“Whether or not [the Office] determines that an individual was at fault with respect to the creation of an overpayment depends on the circumstances surrounding the overpayment. The degree of care expected may vary with the

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4 20 C.F.R. § 10.500.
5 5 U.S.C. § 8129(b).
8 Diana L. Booth, 52 ECAB 370, 373 (2001); William G. Norton, Jr., 45 ECAB 630, 639 (1994).
9 20 C.F.R. § 10.433(a).
complexity of those circumstances and the individual’s capacity to realize that he or she is being overpaid.”

**ANALYSIS -- ISSUE 2**

The Office found that appellant was at fault in creating the overpayment because he knew or should have known he was not entitled to wage-loss compensation for total disability during the period March 31 through April 12, 2008 when he also worked part time. In order for the Office to establish that he was at fault in creating the overpayment of compensation, it must establish that, at the time appellant received the compensation check in question, he knew or should have known that the payment was incorrect.

The Office’s April 26, 2007 acceptance letter clearly advised appellant that he was to immediately inform the Office upon his return to work to avoid an overpayment in compensation. Moreover, if he worked during any period covered by a compensation payment, he was to return the payment to the Office. Appellant was also advised of the penalty provision for accepting compensation for which he was not entitled. Under these circumstances, the Board finds that appellant knew or should have known that the payment he received of wage-loss compensation was incorrect. Appellant returned to part-time modified work on March 31, 2008 but did not inform the Office or return the compensation received for the period he worked. Therefore, the Board finds that appellant accepted compensation he knew or should have known was incorrect. Under section 10.433(a) of the Office’s regulations, appellant is properly found to be at fault pursuant to section 8129 of the Act and is not entitled to waiver of the overpayment in compensation.

On appeal, appellant contends that he was without fault in creating the overpayment. He contends that Sherry Coffin, an Office referral nurse, advised him that she would inform the Office that he was working part time at the employing establishment. However, the Board notes that the Office advised appellant of his responsibility to notify it upon his return to work. Moreover, the Board has held that the fact that the Office may have been negligent in issuing a check for temporary total disability after being informed of a claimant’s return to work, does not excuse the claimant’s acceptance of such checks, which he knew or should have known to be incorrect.

**CONCLUSION**

The Board finds that appellant received an overpayment of compensation in the amount of $2,565.17, during the period March 31 through April 12, 2008, because he incorrectly received temporary total disability compensation after he returned to work. The Board further

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10 Id. at § 10.433(b); *Diana L. Booth*, supra note 8.

11 *Diana L. Booth*, supra note 8.


finds that the Office properly found that appellant was at fault in creating this overpayment and, therefore, ineligible for waiver of the recovery of the overpayment.

ORDER

IT IS HEREBY ORDERED THAT the June 4, 2008 decision of the Office of Workers’ Compensation Programs is affirmed.

Issued: January 26, 2009
Washington, DC

David S. Gerson, Judge
Employees’ Compensation Appeals Board

Colleen Duffy Kiko, Judge
Employees’ Compensation Appeals Board

Michael E. Groom, Alternate Judge
Employees’ Compensation Appeals Board