

# **Davis-Bacon and Related Acts Wage Determination Surveys**





WAGE AND HOUR DIVISION UNITED STATES DEPARTMENT OF LABOR

## Introduction

- The Wage and Hour Division (WHD) is responsible for administering and enforcing several federal laws involving labor standards including:
  - The Davis-Bacon and Related Acts (DBRA);
  - The McNamara O'Hara Service Contract Act (SCA);
  - Executive Orders applicable to federal contractors;
  - The Fair Labor Standards Act (FLSA);
  - Family Medical Leave Act (FMLA).

#### **Davis-Bacon and Related Acts**

- The DBRA applies to contractors and subcontractors performing on federal or federally assisted contracts in excess of \$2,000 for construction, alteration, or repair.
- Covered contractors and subcontractors must pay their laborers and mechanics working on the site of work no less than the locally prevailing wages and fringe benefits for corresponding work on similar projects in the area.

#### **Davis-Bacon Act Surveys**

- All construction types
- Conducted by WHD Branch of Wage Surveys
- Survey Schedule and Status on WHD Website:

https://www.dol.gov/agencies/whd/government-contracts/construction/surveys

#### **Some Reasons to Survey**

- Age of current WD
- Level of construction activity
- Number of conformances

#### **Three Basic Elements**

- Survey Area primarily statewide (rates will be issued by locality – typically by county)
- Construction Type (building, residential, heavy, and highway)
- Survey timeframe

#### **Obtaining and Compiling Wage & Fringe Benefit Data**

 Payment data on construction projects from construction contractors and other interested parties

 Certified payrolls provided by federal agencies from Davis-Bacon contracts (supplements data from other sources, where appropriate)

# Wage Survey Process – Reviewing Data

- Request for subcontractor contact information
- Notification of contractors and interested parties

- Non-respondent follow-up
- Data collection, analysis and clarification

# Wage Survey Process – Base Hourly Rate

- The prevailing wage includes both wages and fringe benefits
- Basic hourly rate calculation:
  - Majority Rate: Single hourly rate paid to a majority of workers, or,
  - 30% Rate: Single hourly rate paid to the greatest number of workers, provide it was paid to at least 30% of workers, or
  - Weighted Average Rate: No rate is paid to 30%
  - NOTE: If insufficient data is received for a classification, no rate will be recommended

# Wage Survey Process – Fringe Benefits

Fringe Benefit Calculation:

- Majority of workers must first receive a fringe benefit:
  - Majority Rate
  - 30% Rate, or
  - Weighted Average Rate

## **Functionally Equivalent**

- Variable rates paid to workers for the same classification can be treated as the same provided there is an underlying logic to the difference between them
- Collective bargaining agreements or written company policies need to explain how rates are functionally equivalent

# **County Grouping**

- Prevailing wages will be calculated at the county level first.
- If insufficient data is received at the county level, the data will be expanded to:
  - Surrounding counties
  - Comparable counties or groups of counties
  - Statewide

# **Project Funding**

- Data from all projects, regardless of the funding source, will be considered in the survey process.
- For highway and heavy projects, data from federally funded projects will be included in the calculation.
- For building and residential projects, data from federally funded projects may be included if insufficient data is received at county, comparable counties, or statewide levels to make a prevailing wage determination.

## **Survey Sufficiency Criteria**

 Sufficient data must be received for at least half the KEY CLASSES of a construction type

• Key classes are the classifications determined necessary for each construction type.

# **Key Classes – Building Construction**

- Boilermaker
- Bricklayer
- Carpenter
- Cement Mason/Concrete Finisher
- Electrician
- Heat & Frost Insulator
- Ironworker
- Laborer General

- Painter
- Pipefitter-Steamfitter
- Plumber
- Power Equipment
  Operator
- Roofer
- Sheet Metal Worker
- Tile Setter
- Truck Driver

#### Key Classes – Heavy & Highway Construction

- Carpenter
- Cement Mason/Concrete Finisher

- Laborer General
- Painter

• Electrician

• Power Equipment Operator

• Ironworker

• Truck Driver

# **Key Classes – Residential Construction**

- Bricklayer
- Carpenter
- Cement Mason/Concrete Finisher
- Electrician
- Ironworker
- Laborer-General

- Painter
- Plumber
- Power Equipment
  Operator
- Roofer
- Sheet Metal Worker
- Truck Driver

# Wage Survey Process – Finalizing Results

- Verification procedures
- Supplemental Rate Analysis
- Survey Audit
- Survey results to the Branch of Construction Wage Determinations (BCWD)
- Wage determination publication

#### Impact of Non-Participation in the Survey

- Prevailing rates may be based on less data, or on data from outside the county where work is being performed
- Prevailing wage rates and fringe benefits may be less likely to reflect the wage rates and fringe benefits that contractors pay their employees
- Wage decisions with missing classifications of workers may create uncertainty in the bidding process

## Impact of Survey Participation

Accuracy and completeness of wage determinations is dependent upon:

- Survey participation by contractors, unions, contractor associations, federal agencies and other interested parties
- Level of construction activity

## Impact of Survey Participation

- Attending Survey Briefings
- Submitting WD10s
- Submitting subcontractor lists (WD-10A)

Will increase Quantity and Quality of Wage Determinations.

## **Internet Sites**

- Wage Determinations: <u>https://sam.gov</u>
- Wage and Hour Division: <u>http://www.dol.gov/agencies/whd/government-contracts</u>
- WHD Protections for Workers in Construction under the Bipartisan Infrastructure Law: <u>https://www.dol.gov/agencies/whd/government-contracts/protections-for-</u> <u>workers-in-construction</u>
- Resource Book: <a href="http://www.dol.gov/agencies/whd/prevailing-wage-resource-book">http://www.dol.gov/agencies/whd/prevailing-wage-resource-book</a>
- Office of the Administrative Law Judges Law Library: <u>https://www.dol.gov/agencies/oalj/topics/libraries/LIBDBA</u>
- Prevailing Wage Topic videos: <u>https://www.dol.gov/agencies/whd/government-contracts/construction/presentations</u>

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