

Jobs for Veterans State Grants (JVSG) Primer



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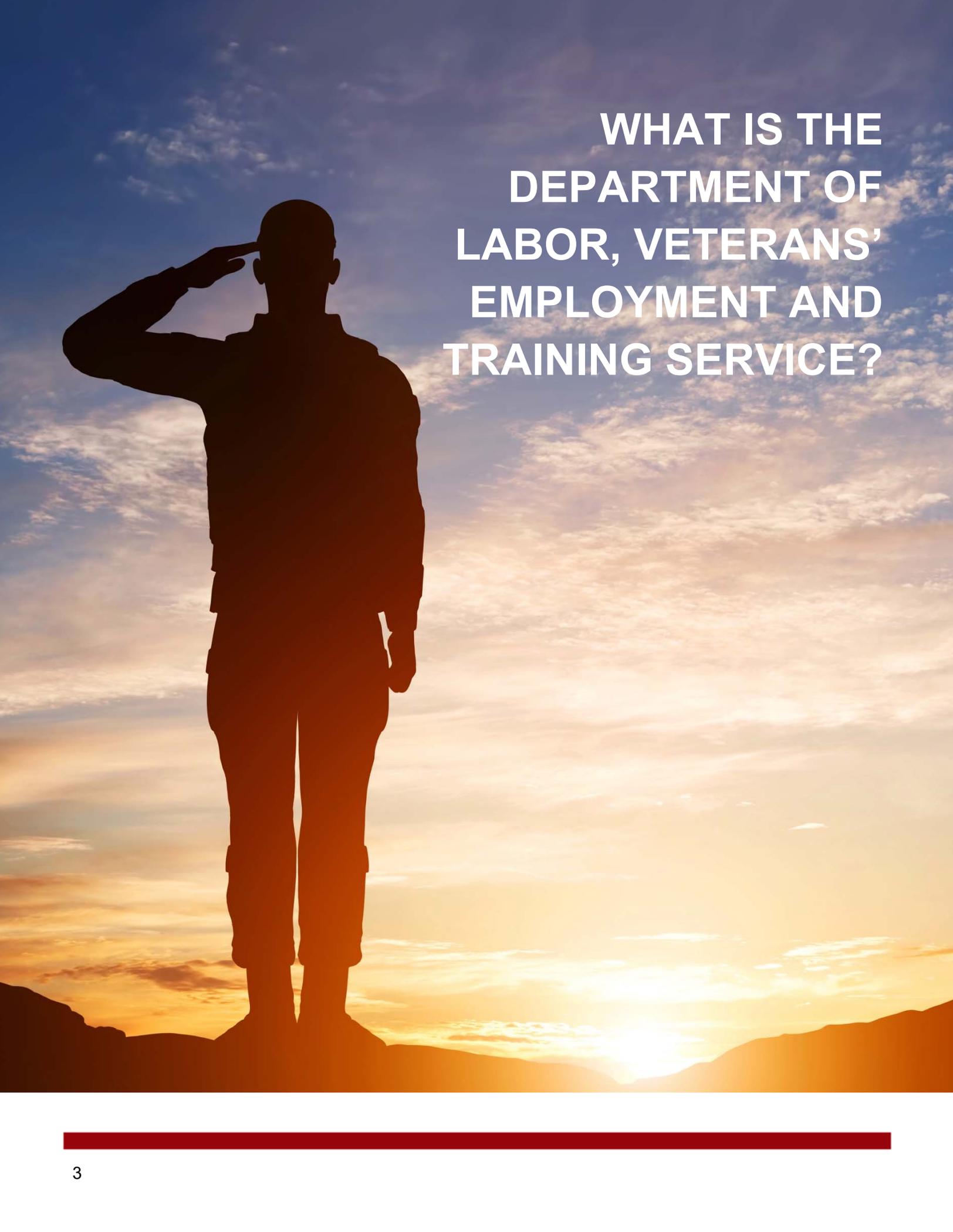
WELCOME

Congratulations on your recent job appointment! To help to orient to your new job, the National Veterans' Training Institute (NVTI) has designed this primer to assist newly hired Jobs for Veterans State Grants (JVSG) state staff and supervisors in understanding and applying the legal requirements to their jobs. You will gain a basic understanding of the JVSG mission, vision, policies, and your responsibilities as an employee as required by Federal law and guidance. It was prepared to make you aware of what you can expect as you serve job-seeking veterans and what the U.S. Department of Labor, Veterans' Employment and Training Service (DOL VETS) will expect from you.



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A silhouette of a soldier in uniform saluting with his right hand to his forehead. He is standing on a rocky outcrop, looking out over a vast landscape under a dramatic sunset sky. The sun is low on the horizon, casting a warm, golden glow across the clouds and the soldier's silhouette. The sky transitions from a deep blue at the top to a bright orange near the horizon.

WHAT IS THE DEPARTMENT OF LABOR, VETERANS' EMPLOYMENT AND TRAINING SERVICE?

WHAT IS THE DEPARTMENT OF LABOR, VETERANS' EMPLOYMENT AND TRAINING SERVICE?

The Veterans' Employment and Training Service (VETS) is an office within the U.S. Department of Labor (DOL). VETS is led by the Assistant Secretary and two Deputy Assistant Secretaries.



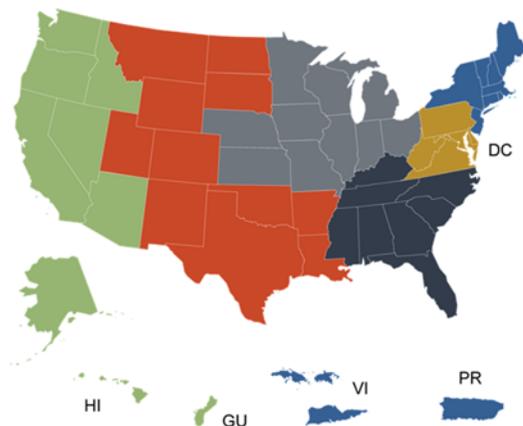
Refer to Website:

For more information about VETS visit:

<https://nvti.org/Resources/Class-Resource>

The VETS National Office (NO) supports Regional Offices (RO) and State Offices (SO) and includes the Office of Strategic Outreach (OSO) along with six Regional Veterans Employment Coordinators (RVECs).

VETS Regional Offices



VETS is administered through six Regional Offices in Atlanta, Boston, Chicago, Dallas, Philadelphia, and San Francisco.



Refer to Website:

For more information about Regional Offices visit:

<https://nvti.org/Resources/Class-Resource>

The mission of the U.S. Department of Labor (DOL) is to “foster, promote, and develop the welfare of the wage earners, job seekers, and retirees of the United States; improve working conditions; advance opportunities for profitable employment; and assure work-related benefits and rights.”

The VETS mission is to “prepare America’s veterans, service members and their spouses, for meaningful careers, provide them with employment resources and expertise, protect their employment rights and promote their employment opportunities.”



Each Regional Office

is led by a Regional Administrator for Veterans' Employment and Training (RAVET).

DOL Veterans' Employment and Training Service (VETS) Organizational Chart



Secretary of Labor

Assistant Secretary for Veterans' Employment and Training



JVSG

HVRP

FCJL

DOLEW

USERRA

VEOA

RAVET

DVET

ADVET

VPA



EACH STATE OFFICE

is led by a Director for Veterans' Employment and Training (DVET) and, depending on size, may have an Assistant Director(s) for Veterans' Employment and Training (ADVET), Veterans Programs Specialists (VPS), and other VETS support staff.

VETS



PREPARES America's veterans, service members, and their spouses for meaningful careers (transition services)



PROVIDES them with employment resources and expertise (through the **workforce investment system**)



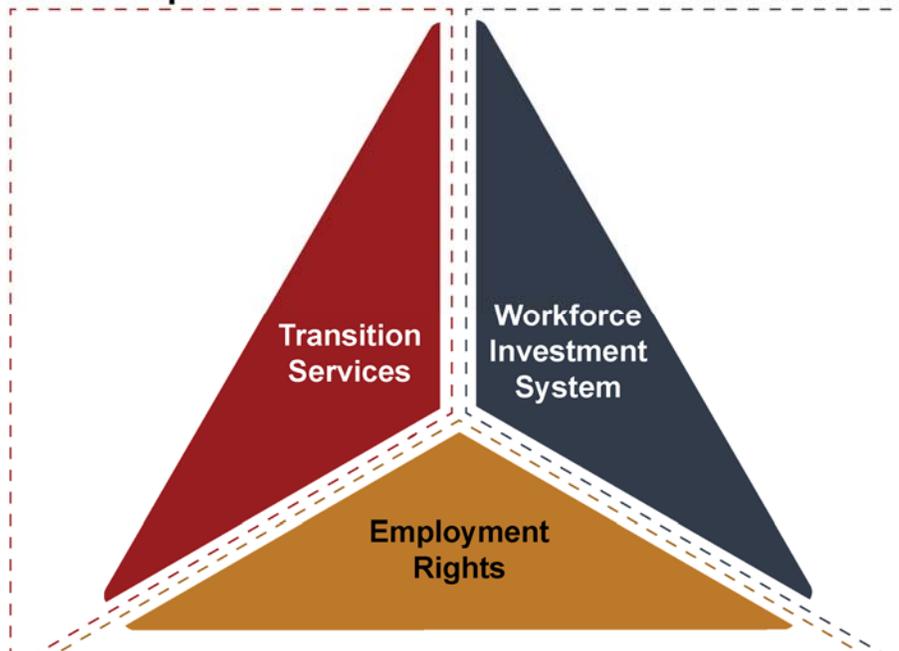
PROTECTS their **employment rights**



PROMOTES their **employment opportunities**

DOL Employment Workshops

American Job Centers



USERRA | Veterans' Preference

WHAT ARE JOBS FOR VETERANS STATE GRANTS?



WHAT ARE JOBS FOR VETERANS STATE GRANTS?

The Jobs for Veterans State Grants (JVSG) provides federal funding, through a formula grant, to 54 State Workforce Agencies (SWAs) to hire dedicated staff to provide individualized career and training-related services to veterans and eligible persons with significant barriers to employment (SBEs), and helping employers fill their workforce needs with job-seeking veterans.

The JVSG funding supports the Disabled Veterans' Outreach Program (DVOP) specialist position, Local Veterans Employment Representative (LVER) staff, and Consolidated Position staff.

DVOP specialists provide individualized career services to veterans experiencing significant barriers to employment, with an emphasis on assisting veterans who are economically or educationally disadvantaged. Veterans facing these barriers include homeless veterans and vocational rehabilitation clients.

LVER staff conduct outreach to employers and business associations and engage in advocacy efforts with hiring executives to increase employment opportunities for veterans and encourage the hiring of disabled veterans.

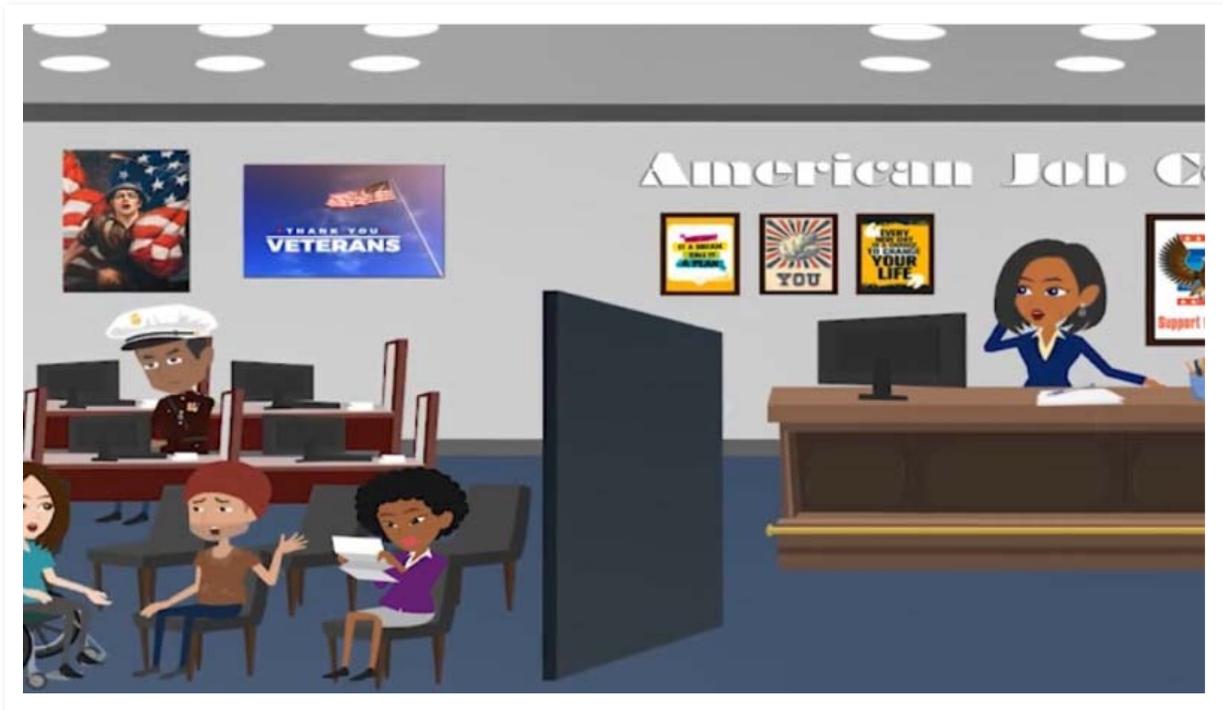
Consolidated Position staff serve in a dual role as DVOP specialist and LVER.

WHAT IS IT LIKE TO WORK IN AN AMERICAN JOB CENTER?



WHAT IS IT LIKE TO WORK IN AN AMERICAN JOB CENTER?

American Job Centers (AJCs) are sponsored and coordinated through the U.S. Department of Labor (DOL). Some states have organizations that are a part of AJCs but are called something different. The services at these centers are extended to both job seekers and employers.





Mission of AJC

Deliver workforce information and services that assist job seekers, students, workers, workforce intermediaries (organizations that proactively address workforce needs), and employers to develop their capacity and make sound economic decisions.

The mission aims to:

- Provide job seekers with the skills and credentials necessary to secure and advance in employment with wages that sustain themselves and their families
- Provide access and opportunities to job seekers, including individuals with barriers to employment, as defined in section 3(24) of the Workforce Innovation and Opportunity Act (WIOA), such individuals with disabilities, individuals who are English language learners, and individuals who have low levels of literacy, to prepare for, obtain, retain, and advance in high-quality jobs and high-demand careers
- Enable businesses and employers to easily identify and hire skilled workers and access assistance from human resources, including education and training for their current workforce, which may include assistance with pre-screening applicants, writing job descriptions, offering rooms for interviewing, and consultation services on topics like succession planning and career ladder development, and other forms of assistance
- Participate in rigorous evaluation that supports continuous improvement of American Job Centers by identifying which strategies work best for different populations



Vision of AJC

To be the nation's most trustworthy provider of comprehensive, integrated, relevant, and personalized workforce information through the use of an electronic delivery system; to provide tools and resources that serve individuals in enhancing their employment opportunities.

The vision for the AJC network reflects the longstanding and ongoing work of dedicated workforce professionals to align a wide range of publicly- or privately-funded education, employment, and training programs with one another, while also providing high-quality customer service to all job seekers, workers, and businesses.

Job Seekers

Employers

Benefits provided to job seekers include:

- Expanded workforce services for individuals at all levels of skill and experience
- Access to multiple employment and training resources
- Integrated and expert intake process for all customers entering the American Job Centers
- Integrated and aligned business services strategy among American Job Center partners
- Expert advice from multiple sources
- Relevance to labor market conditions
- Expanded community and industry outreach
- Strengthened partnerships
- Efficient use of accessible information technology

To support area employers, AJC staff must:

- Have a clear understanding of industry skill needs
- Identify appropriate strategies for assisting employers, and coordinate business services activities across American Job Center programs, as appropriate
- Incorporate an integrated and aligned business strategy among American Job Center partners to present a unified voice for the AJC in its communications with employers

There are also some customized business services that may include:

- Customized screening and referral of qualified participants in career and training services to employers
- Writing/reviewing job descriptions and employee handbooks

AJCs provide many tools and resources to job seekers and employers, including but not limited to:



employment information
and inspiration for
potential careers



career management



assistance acquiring
a desired career

Employers also receive help in finding skilled employees that fit their needs.

STAFF ROLES IN AN AMERICAN JOB CENTER

The staff found in American Job Centers (AJCs) may include the following:

- Intake staff member (typically an Employment Services Interviewer)
- Employment services interviewer (ESI) funded under Wagner-Peyser Act
- Workforce Innovation and Opportunity Act (WIOA) staff
- Disabled Veterans' Outreach Program (DVOP) specialist
- Local Veterans' Employment Representative (LVER)
- Consolidated DVOP specialist and LVER position
- Business Service Team (BST) Member

Role

Responsibilities

Intake Staff Member

The intake staff member, serving as a “greeter,” is usually the first person that a veteran at an AJC would interact with. Their primary role is to determine the reason for an individual’s visit to the AJC. They also provide the initial determination of whether an individual meets the definition of a veteran as prescribed by law. They may conduct an assessment to determine Priority of Service and whether a veteran has significant barriers to employment (SBEs). Veterans with SBEs are referred to a Disabled Veterans’ Outreach Program (DVOP) specialist. If the veteran doesn’t have any SBEs, an employment services interviewer (ESI) can assist them with receiving basic career services that are available at the AJC. Once the intake staff member has determined the appropriate staff person to assist the job seeker, they make a referral. They also sometimes share the role of an ESI. This role may not exist in some states if the intake process is an automated electronic process completed in the AJC’s resource room area.

Employment Services Interviewer (ESI)

The employment services interviewer (ESI) is a role that is designated specifically for job-seekers. The ESI provides services that may include resume writing, computer skills, and interviewing techniques. If they need more specialized training, they will work with another service provider within an AJC. An ESI may also work with veterans who have been identified as having an SBE.

Workforce Innovation and Opportunity Act (WIOA) Staff

As described under Title I of the Workforce Innovation and Opportunity Act (WIOA), the WIOA staff focuses on serving individuals identified as facing adversity with obtaining employment. The exact job title of these staff members may vary depending on the state they work in. Should a veteran need their services, they would assist individuals with services that prepare them with the skills needed on the job, such as providing skills gap training for individuals needing certification or licensure. The type of trainings that WIOA staff assists veterans with varies depending on the state in which they work. Local colleges or businesses may reach out with potential training ideas and if they are approved, WIOA staff will match veterans to any approved training that best fits their needs/wants.

Role

Responsibilities

Disabled Veterans' Outreach Program (DVOP) Specialist

The Disabled Veterans' Outreach Program (DVOP) specialist works directly with veterans and eligible persons who have significant barriers to employment, as identified in 38 USC 4103A(a)(1). The services provided by a DVOP specialist are referred to as individualized career services but were once called intensive services. These services include, but are not limited to:

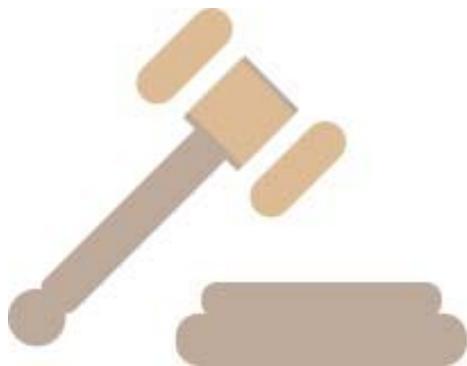
- Comprehensive assessment interviews
- Career guidance services
- Individual Employment Plans (IEPs)
- Staff-assisted job search activities
- Labor Market Information (LMI)
- Basic staff-assisted career services

Some other responsibilities that DVOP specialists have are case management, outreach services to veterans, and group job counseling, which differs from licensed counseling. It is important that a DVOP specialist establish a strong rapport and relationship with the veterans they serve, to provide them the best services possible to help them reach their employment goals.

Role	Responsibilities
Local Veterans' Employment Representative (LVER)	<p>Local Veterans' Employment Representatives (LVERs) perform a wide range of duties on behalf of our veterans specifically related to outreach to the employer community and facilitation within the state's employment service delivery system. These duties are outlined in 38 U.S.C. 4104(b). LVERs must be assigned duties that promote the advantages of hiring veterans to employers, employer associations, and business groups. LVERs advocate for all veterans served by the American Job Centers (AJC) with business, industry, and other community-based organizations by participating in appropriate activities such as:</p> <ul style="list-style-type: none"> • Planning and participating in job and career fairs • Conducting employer outreach • In conjunction with employers, conducting job searches and workshops, and establishing job search groups • Coordinating with unions, apprenticeship programs, and businesses or business organizations to promote and secure employment and training programs for veterans • Informing federal contractors of the process to recruit qualified veterans • Coordinating and participating with other business outreach efforts
Consolidated DVOP specialist and LVER position	<p>LVERs are members of the business services team.</p> <p>LVERs are also responsible for "facilitating employment, training, and placement services furnished to veterans in a State under the applicable State employment service delivery systems" (38 USC 4104(b)(2)).</p> <p>Note: some of these functions may be performed by other AJC staff</p> <p>Consolidated Staff positions perform both the duties of a DVOP specialist and an LVER staff person.</p>
Business Service Team (BST) Member	<p>The Business Service Team (BST) member is a part of the AJC staff and is essentially responsible for coordinating with the community and employers to promote and secure employment and training opportunities for all job seekers.</p>

WHAT LEGAL AND REGULATORY GUIDANCE AFFECTS MY WORK?





WHAT LEGAL AND REGULATORY GUIDANCE AFFECTS MY WORK?

The United States Code (USC) that is relevant to U.S. DOL/VETS' authority under the JVSG Program is Title 38, Chapters 41 and 42.

- **Chapter 41, Section 4103A**
discusses the Disabled Veterans' Outreach Program, and Chapter 41, Section 4104 discusses Local Veterans' Employment Representatives
- **Chapter 42, Sections 4211-4215**
provides detailed descriptions for many of the terms relevant to DOL/VETS under the JVSG Program

The relevant appropriation law is Public Law 115-31, volume 131, page 513 which provides JVSG the authority to serve eligible Transitioning Service Members and their spouses or caregivers.



Refer to Website:

For more information about Title 38 Chapters 41 and 42, and Public Law 115-31, volume 131, page 513 visit:

<https://nvti.org/Resources/Class-Resource>



LEGISLATION AND REGULATIONS RELEVANT TO DISABLED VETERANS' OUTREACH PROGRAM SPECIALISTS

The legislation, regulations, and policy specific to Disabled Veterans' Outreach Program specialists include:

Legislation and/or Regulations	Description
USC Title 38, Chapter 41, Section 4103A	USC Title 38, Chapter 41, Section 4103A requires that Disabled Veterans' Outreach Program specialists provide individualized career services (intensive services) and facilitate job placement to veterans with significant barriers to employment (SBE).
Public Law 113-128, the Workforce Innovation and Opportunity Act, Section 134(c)(2)	Public Law 113-128, the Workforce Innovation and Opportunity Act (WIOA), Section 134(c)(2) outlines the individualized career services (also previously known as intensive services) that are to be provided by the Disabled Veterans' Outreach Program specialist, which will be inclusive of the adults or dislocated workers who meet the SBE criteria through the one-stop delivery system by the Disabled Veterans' Outreach Program specialists.
Public Law 115-31, volume 131, page 513	Public Law 115-31, volume 131, page 513 includes language authorizing JVSG staff to serve eligible Transitioning Service Members and their spouses or caregivers.
VPL 03-14	VPL 03-14 defines the significant barriers to employment and which individuals who meet those criteria are eligible for Disabled Veterans' Outreach Program specialist services. Change 1 clarified and expanded the definition of significant barriers to employment. Change 2 clarified and expanded the definition of homelessness as a significant barrier to employment.

Legislation and/or Regulations

Description

VPL 03-19

VPL 03-19 defines additional populations who may receive services from Disabled Veterans' Outreach Program specialists. VPL 03-19 added the population of Vietnam-era Veterans to the list of already identified eligible populations.

VPL 01-16, Change 1 Technical Assistance Guide (TAG)

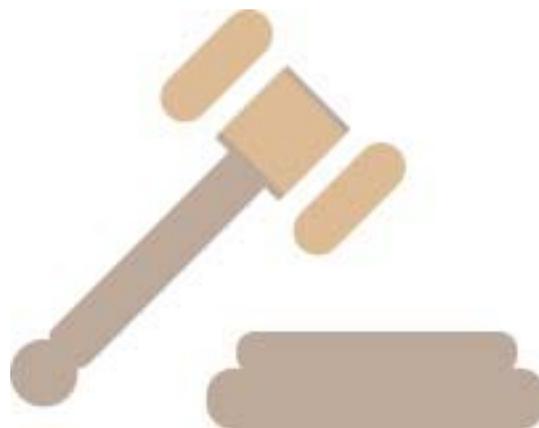
VPL 01-16, Change 1 provides information on serving veterans found entitled to benefits under the Chapter 31 program by the Department of Veterans Affairs (VA) Vocational Rehabilitation and Employment (VR&E) service. Because veterans entitled to this program are service-connected disabled, they are automatically classified as having a significant barrier to employment. This VPL contains a Technical Assistance Guide that describes this Joint Partnership between DOL/VETS, VA/VR&E, and the State Workforce Agencies, what services are to be provided, and the roles and responsibilities of each partner. There is also online training for service to veterans enrolled in the Chapter 31 program available at www.NVTI.org.



Refer to Website:

For more information about legislation and regulations specific to Disabled Veteran's Outreach Program specialists visit:

<https://nvti.org/Resources/Class-Resource>





LEGISLATION AND REGULATIONS RELEVANT TO LOCAL VETERANS' EMPLOYMENT REPRESENTATIVES

The legislation, regulations, and policy specific to Local Veterans' Employment Representatives includes:

- USC Title 38, Chapter 41, Section 4104
- VPL 03-14
- USC Title 10, Section 1784; USC Title 5, Sections 3301 and 3302

Legislation and/or Regulations	Description
USC Title 38, Chapter 41, Section 4104	USC Title 38, Chapter 41, Section 4104 lists the principal duties of Local Veterans' Employment Representatives.
VPL 03-14	VPL 03-14 states that Local Veterans' Employment Representatives are to serve as advocates for all veterans served by the AJC with business, industry, and other community-based organizations.



Refer to Website:

For more information about legislation and regulations specific to Local Veterans' Employment Representatives visit:

<https://nvti.org/Resources/Class-Resource>



THE VETERANS OPPORTUNITY TO WORK (VOW) ACT

The Veterans Opportunity to Work (VOW) Act amended USC Title 38, Sections 4103A and 4104, to state that Disabled Veterans' Outreach Program specialists, Local Veterans' Employment Representatives, and those in consolidated positions are prohibited from performing non-veteran related duties that detract from their ability to perform their statutorily-defined duties related to meeting the employment needs of eligible veterans.

Public Law 115-31, volume 131, page 513 is also relevant to the VOW Act because the Public Law authorizes the JVSG program to provide services.



Refer to Website:

For more information about the VOW Act and Public Law 115-31, volume 131, page 513 visit:

<https://nvti.org/Resources/Class-Resource>

VETERANS' PROGRAM LETTERS (VPL)

VPLs are the vehicle by which VETS provides additional guidance to the states to clarify veterans' program requirements. These VPLs are covered in greater detail in future training, however, you are encouraged to review these now. To receive alerts of new or updated VPLs, make sure to subscribe to the VPL Directory.

The Veterans' Program Letters with companion Training and Employment Guidance Letters are listed on the pages that follow.

VPL and TEGL	Description
VPL 07-09 & TEGL 10-09	<p>VPL 07-09 and its companion TEGL 10-09 explain that covered persons, which includes veterans as defined at 38 U.S.C 101(2) and eligible spouses as defined at section 2(a) of the Jobs for Veterans Act (38 USC 4215[a]) are eligible for priority of service.</p> <p>This VPL and TEGL are relevant because the guidance requires recipients, to include sub-recipients, of DOL funds for qualified job training programs are required to provide priority of service to covered persons. Qualified job training programs means any program or service for workforce preparation, development or delivery that is directly funded, in whole or in part, by the U.S. Department of Labor (20 CFR 1010.110). Examples of these programs include, all WIOA and Wagner-Peyser funded activities, including technology-assisted activities, Senior Community Service Employment Program (SCSEP), Indian and Native American Programs (INAP), National Farmworker Jobs Program (NFJP), Trade Adjustment Assistance (TAA) program, programs funded through the Women's Bureau, and any other current or future qualified job training program.</p>

VPL 03-14 with changes 1 & 2, and its companion TEGL 19-13

VPL 03-14, including changes 1 and 2, and the companion TEGL 19-13 define the criteria for having significant barriers to employment (SBEs) and provide expansion and clarification of SBEs.

These policy guidance documents are relevant because they identify and clarify populations who are eligible to receive services from Disabled Veterans' Outreach Program specialists.

VPL 03-19

VPL 03-19 defines additional populations who may receive services from Disabled Veterans' Outreach Program specialists.

This VPL is relevant because it added the population of Vietnam-era Veterans to the list of already identified eligible populations.

VPL 03-16 & TEGL 04-16

VPL 03-16 and its companion TEGL 04-16 provide guidance and information on the requirement to have participants of the U.S. Department of Labor, Veterans' Employment and Training Service's (VETS) Homeless Veterans' Reintegration Program (HVRP) enroll in WIOA Title I workforce programs available through AJCs.

It is especially relevant to Disabled Veterans' Outreach Program specialists because they provide individualized career services to veterans who are homeless, and HVRP grantees who must enroll their participants into appropriate AJC programs.



Refer to Website:

For more information about VPLs and TEGLs visit:

<https://nvti.org/Resources/Class-Resource>

RELEVANT TRAINING AND EMPLOYMENT NOTICES (TENS)

While there are not any Training and Employment Notices (TENS) that correspond to any specific VPLs, there are a few TENS that are relevant to the JVSG program requirements and Disabled Veterans' Outreach Program specialist and Local Veterans' Employment Representative roles and responsibilities. These TENS are listed on the pages that follow.



Refer to Website:

For more information relevant TENS visit:

<https://nvti.org/Resources/Class-Resource>

Training and Employment Notice	Description
TEN 08-16	TEN 08-16 announced the implementation schedule for an integrated performance reporting system for ETA and VETS workforce programs. States are required to collect and report in accordance with the relevant indicators of performance identified in sec. 116(b) starting July 1, 2016. As of July 1, 2016, all workforce programs, including JVSG, began utilizing the new performance reporting system.
TEN 02-16	TEN 02-16 announced the availability of the report, <i>“Veterans’ Licensing and Certification Demonstration - A Summary of State Experiences, Preliminary Findings, and Cost Estimates: Final Report; September 2015.”</i> This report provides information on barriers faced by veterans when seeking licensure for civilian jobs. The report also provides strategies for accelerating licensure of veterans, and cost savings as a result of accelerating veteran licensure.
TEN 06-15	TEN 06-15 announced the release and availability of the interim report, <i>“Veterans’ Licensing and Certification Demonstration.”</i> This TEN also provides an overview of a framework to help states accelerate licensing and certification into civilian occupations by veterans and transitioning service members.

**Training and
Employment Notice**

Description

TEN 15-10

TEN 15-10 provides information, suggestions, and examples about how to effectively implement priority of service to meet the requirements of the Department's regulations.



PRIORITY OF SERVICE AS OUTLINED BY VPL 07-09, TEGL 10-09, 20 CFR 1010

VPL 07-09 and its corresponding TEGL 10-09 discuss Implementing Priority of Service for Veterans and Eligible Spouses in all Qualified Job Training Programs funded in whole or in part by the U.S. Department of Labor. The VPL and TEGL explain that veterans and eligible spouses are eligible for priority of service.

VPL 07-09, TEGL 10-09, and Title 20 of the CFR, Section 1010 define veterans and eligible spouses and explain the provision of priority of service for covered persons (i.e., veterans and eligible spouses) over non-covered persons for the receipt of employment, training, and placement services under a qualified job training program, funded in whole or in part by the Department of Labor.

ELIGIBILITY FOR PRIORITY OF SERVICE

The priority of service regulations codified at 38 USC 4215 established a priority of service requirement for covered persons (i.e., veterans and eligible spouses).

Veterans, as defined at 38 USC 101(2), and eligible spouses, as defined in section 2(a) of 38 USC 4215(a), are eligible for priority of service.

TEGL 10-09 states:



Under this definition, the term “veteran” means a person who served at least one day in the active military, naval, or air service, and who was discharged or released under conditions other than dishonorable. Active service includes full-time Federal service in the National Guard or a Reserve component. This definition of “active service” does not include full-time duty performed strictly for training purposes.”

U.S. Code Title 38, Chapter 42, Section 4215(a) states an eligible spouse means one of the following:

- Any veteran who died of a service-connected disability
- Any member of the Armed Forces serving on active duty who, at the time of application for priority of service, is listed in one or more of the following categories and has been so listed for a total of more than 90 days:
 - I. missing in action,
 - II. captured in line of duty by a hostile force, or
 - III. forcibly detained or interned in the line of duty by a foreign government or power
- Any veteran who has a total disability resulting from a service-connected disability, as evaluated by the Department of Veterans Affairs
- Any veteran who died while a disability, so evaluated, was in existence



Veterans with Significant Barriers to Employment

For veterans to be eligible to work with a DVOP specialist, they must meet the criteria for having a significant barrier to employment or be designated as a special population. VPLs 03-14 and 03-19 define the criteria for having significant barriers to employment (SBEs) and provide expansion and clarification of SBEs.

Significant barriers to employment (SBEs) include:

- A special disabled or disabled veteran
- Homelessness
- A recently-separated service member who's been unemployed any time within the previous 12 months for 27 or more weeks
- An offender who has been released from incarceration
- Lacking a high school diploma or equivalent certificate
- Low income

Special Populations include:

- Veterans aged 18 to 24
- A transitioning service member in need of intensive services
- A wounded, ill, or injured service member receiving treatment at Military Treatment Facilities or Warrior Transition Units as well as the spouses and family caregivers of such wounded, ill, or injured service members
- Vietnam-era Veterans

SERVING VETERANS ENTITLED TO BENEFITS UNDER THE CHAPTER 31 PROGRAM

VPL 01-16, Change 1 provides a Technical Assistance Guide (TAG) that provides guidance on serving veterans found entitled to Chapter 31 program benefits by the Department of Veterans Affairs (VA) Vocational Rehabilitation and Employment (VR&E) Service. These individuals are service-connected disabled veterans and, as such, are eligible to work with a DVOP specialist.

The TAG describes standard operating procedures for all partners, including the VA/VR&E, DOL/VETS, and the State Workforce Agency staff to work with Chapter 31 veterans. It outlines the roles and responsibilities of each organization and the processes to be followed to ensure Chapter 31 veterans achieve successful employment outcomes.

Within the framework identified in the TAG, DVOP specialists are tasked with providing labor market information for the VA/VR&E service to use in developing the veteran's Individualized Written Rehabilitation Plan (IWRP) and Employment Services during the employment phase of the veteran's rehabilitation.



WORKFORCE INNOVATION AND OPPORTUNITY ACT (WIOA)

The Workforce Innovation and Opportunity Act (WIOA) was signed into law in July 2014 and supersedes the Workforce Investment Act of 1998.

Purpose of WIOA:

“...help job seekers access employment, education, training, and support services to succeed in the labor market and to match employers with the skilled workers they need to compete in the global economy.”

WIOA focuses on serving populations with barriers to employment. These priority populations include:

- Recipients of public assistance
- Other low-income individuals
- Individuals who are basic skills deficient in the provision of individualized career services. Basic skills deficient is defined as someone:
 - A. Who is a youth, with English reading, writing, or computing skills at or below the 8th grade level on a generally accepted standardized test
 - B. Who is a youth or adult, that is unable to compute or solve problems, or read, write, or speak English, at a level necessary to function on the job, in the individual's family, or in society

Priority of Service in relation to WIOA is provided using the following order:

First

to veterans and eligible spouses who are also included in the groups given statutory priority for WIOA adult formula funds. This means that veterans and eligible spouses who are also recipients of public assistance, other low-income individuals, or individuals who are basic skills deficient would receive first priority for services provided with WIOA adult formula funds.

Second

to non-covered persons (that is, individuals who are not veterans or eligible spouses) who are included in the groups given priority for WIOA adult formula funds

Third

to veterans and eligible spouses who are not included in WIOA's priority groups.

Last

to non-covered persons outside the groups given priority under WIOA.



Refer to Website:

For more information about WIOA visit:

<https://nvti.org/Resources/Class-Resource>



THE WAGNER-PEYSER ACT

In 1933, the Wagner-Peyser Act was established, creating the Employment Service which brings together job seekers and employers seeking workers.

In 1998, the Act was amended to make the Employment Service part of the One-Stop delivery system under the Workforce Investment Act.

In 2014, the Act was amended again under WIOA. Under WIOA, the Act builds upon the previous workforce reforms, requires the placement of Employment Service offices into the AJCs nationwide, and aligns performance accountability indicators with other federal workforce programs.

Job seekers who are veterans or other eligible persons are to receive priority for job referrals, training programs, and other services.



Refer to Website:

For more information about the Wagner-Peyser Act visit:

<https://nvti.org/Resources/Class-Resource>

HIRE VETS ACT

“The Department of Labor looks forward to shining the spotlight on employers who make hiring veterans a priority and encouraging other employers to hire our nation's heroes.”

Alexander Acosta,
U.S. Secretary of Labor

The Honoring Investments in Recruiting and Employing American Military Veterans Act of 2017, or the “HIRE Vets Act,” encourages effective, voluntary investments to recruit, employ, and retain men and women who have served in the United States military with annual federal awards to employers. Created under the HIRE Vets Act, the HIRE Vets Medallion Program recognizes companies and organizations for their efforts to recruit and retain America’s military service veterans.

The program launched as a demonstration in 2018 and will be fully implemented beginning in January 2019. The HIRE Vets Medallion Program provides a way to recognize companies and organizations that make a strong commitment to hiring veterans. The Department’s Veterans’ Employment and Training Service details the criteria, process, timelines, and procedures for employers to follow to qualify and apply for the award.



Refer to Website:

For more information about HIRE Vets Act visit:
<https://nvti.org/Resources/Class-Resource>

There are different awards for large employers (500 or more employees), medium employers (51-499 employees), and small employers (50 or less employees). There are two award tiers: Gold and Platinum.

The criteria for the awards are as follows:

1. Percentage of new hires who are veterans in the prior year.
2. Percentage of veteran employees retained for a period of at least 12 months.
3. Percentage of employees who are veterans.
4. Providing an employee veteran organization or resource group to help new veteran employees with integration, including coaching and mentoring.
5. Providing programs to enhance leadership skills of veteran employees.
6. Having a dedicated human resources professional or initiatives to support hiring, training, and retention of veteran employees.
7. Providing compensation to employees serving on active duty in the U.S. National Guard or Reserve that is sufficient, in combination with the employee's active duty pay, to achieve a combined level of income commensurate with the employee's salary prior to undertaking active duty.
8. Providing a tuition assistance program to support veteran employees' attendance in postsecondary education during their employment.
9. No employer with an adverse labor law decision, stipulated agreement, contract debarment, or contract termination will be eligible to receive an award.



To be eligible for the award, not all the above-mentioned criteria must be satisfied, with the exception of Criteria No. 9.

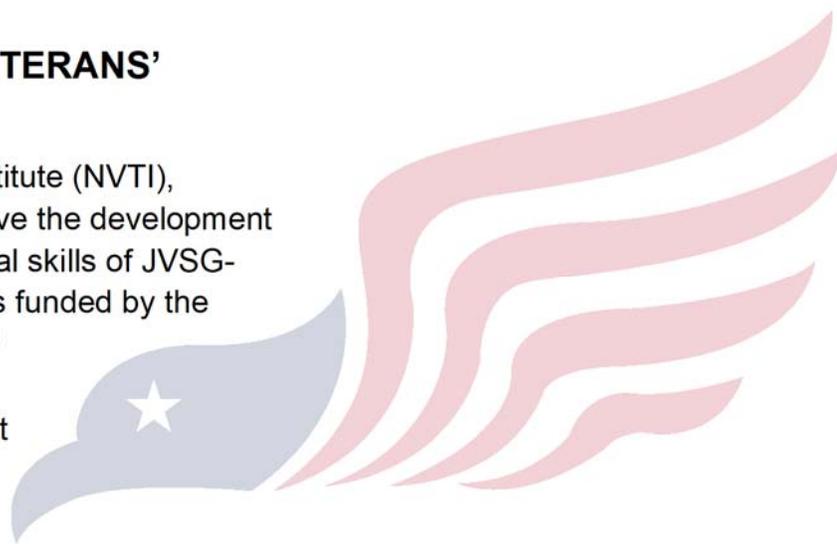
**WHAT ADDITIONAL
GUIDANCE EXISTS TO
HELP GET ME STARTED?**



WHAT ADDITIONAL GUIDANCE EXISTS TO HELP GET ME STARTED?

WHAT IS THE NATIONAL VETERANS' TRAINING INSTITUTE?

The National Veterans' Training Institute (NVTI), established in 1986, seeks to improve the development and enhancement of the professional skills of JVSG-funded staff and VETS staff. NVTI is funded by the U.S. Department of Labor/Veterans' Employment and Training Service. Over 70,000+ veterans' employment and training professionals have attended NVTI training.



NVTI does not directly work with or train veterans. NVTI is a contract program from the U.S. Department of Labor, Veterans' Employment and Training Service (VETS). NVTI is mandated by law (Title 38, Sec. 4109 USC) to provide specific training to certain groups, namely veterans' employment and training professionals including employment service personnel, VETS and state staff, Department of Defense personnel, and others.



REQUIRED COURSES



First Required Prerequisite:

A Day in the Life of JVSG Staff in an American Job Center (Self-paced eLearning)

This course provides a broad overview of how an American Job Center (AJC) operates, and the roles and responsibilities of each staff member, including DVOP specialists, Local Veterans' Employment Representatives (LVERs), and Consolidated staff. The course entails self-paced eLearning that may take anywhere from one and a half to three hours to complete. It is recommended that you plan your time accordingly when completing this course; you may choose to complete the course all at once or divide its content across two or three more manageable learning sessions. The information is imparted through animated video, knowledge check activities, and narrated guidance.



The screenshot shows a video player interface. On the left is a navigation menu with the following items:

- Menu
- Transcript
- Course Introduction
- Introduction (highlighted)
- Title Slide
- Lesson Objective
- Mission of AJC
- Knowledge Check - Mission of AJC
- Resources within an AJC
- Knowledge Check - Resources within an AJC
- Veteran Definitions
- Knowledge Check - Veterans Definitions
- Job Roles in the AJC
- Knowledge Check - Job Roles
- Animations

The main video area displays a cartoon character with glasses and a suit standing in front of a brick wall with a sign that says "American Job Center". The video player includes a progress bar, a play button, and navigation buttons for "PREV" and "NEXT". The top right corner of the video player has a "Resources" link.



Second Required Prerequisite:

Legal Guidance Affecting Veterans' Employment Services (Online with Instructor Support)

This course provides participants with information regarding important provisions of veteran-related legislation and regulations and the legal relationships between AJC staff, the DVOP specialist, LVER, and Consolidated staff. Participants will examine the Veterans' Employment and Training Service (VETS) and the JVSG Program. The course is an online, university model with student cohorts watching brief eLearning elements, taking knowledge checks, and participating in discussions at different times via an online platform. Participation in discussions is required, and the course is expected to take three to four hours per week over four weeks.

The screenshot shows a course management interface for "Week 1". At the top left, the text "Week 1" is displayed. To the right of this text are two buttons: "Manage Topic" and "Create Posting". Below these buttons is a search bar labeled "Search within topic" with a magnifying glass icon. A dark grey bar with the word "Subtopics" is positioned below the search bar. Underneath this bar, there are three subtopic cards, each with a folder icon. The first card is titled "Introduction: Course Assignments Checklist" and includes the text "Provides a list of all the requirements for course completion." The second card is titled "Lesson 1: Mission & Purpose of VETS, AJCs, an...". The third card is titled "Lesson 2: Leg. & Reg. Relevant to U.S. DOL/VE...".



Third Required Prerequisite:

Removing the Employability Gap for Veterans with Significant Barriers to Employment (SBE) (Online with Instructor Support)

This course allows participants to examine the strategies for effectively developing working relationships with veterans, those with SBEs in particular. Throughout this course, participants will study examples of SBEs, discuss the perceptions others have of veterans, learn effective communication techniques to interact with veterans and employers, and explore the contents of an Individual Employment Plan (IEP). The course is an online, university model with student cohorts watching brief eLearning elements, taking knowledge checks, and participating in discussions at different times via an online platform. Participation in discussions is required, and the course is expected to take three to four hours per week over two weeks.

The screenshot shows a course management interface for the topic "Week 1: Developing Relationships with Veterans with SBEs". At the top right, there are two buttons: "Manage Topic" and "Create Posting". Below these is a search bar labeled "Search within topic". A "Subtopics" header is followed by a grid of six subtopic cards, each with a folder icon:

- Introduction: Course Assignments Checklist**
Use the information in this folder to help guide your progress for...
- Lesson 1: Significant Barriers to Employment**
- Lesson 2: The Negative and Positive Perceptio...**
- Lesson 3: Strategies for Building Rapport**
- Lesson 4: Comm. Techniques to Confirm SBEs ...**
- Weekly Checkpoint**
Complete this Checkpoint once you have finished working throug...

Role-Specific Core Competency Courses:



DVOP Specialist Only: Disabled Veterans' Outreach Program (DVOP) Specialist Core Competency Development (NVTI Training Center, Dallas, TX)

This course provides DVOP specialists with the training, skills, and tools needed to assist veterans with finding and keeping meaningful employment. From building relationships with veterans to developing concrete plans that will enable veterans to transition from unemployment to following a promising career path, participants will engage in exercises, discussions, and activities that will prepare them to tackle the unique obstacles they face on the job. This course is classroom-based and is delivered over three and a half days at the NVTI Training Center in Dallas, TX. Because of the prerequisite courses, participants are expected to attend ready to engage in discussions and activities. The course ends with a graded cumulative assessment, which is required by the authorizing legislation.



LVER Only: Local Veterans' Employment Representative (LVER) Core Competency Development (NVTI Training Center, Dallas, TX)

Local Veterans' Employment Representatives (LVERs) advocate for job-seeking veterans by serving as liaisons with employers and training providers. This course empowers LVERs to conduct a variety of outreach activities, thus facilitating employment opportunities for job-seeking veterans through their American Job Centers (AJCs). Participants are provided with the strategies and tools they need to help veterans gain and maintain meaningful employment. This course is classroom-based and is delivered over three and a half days at the NVTI Training Center in Dallas, TX. Because of the prerequisite courses, participants are expected to attend ready to engage in discussions and activities. The course ends with a graded cumulative assessment, which is required by the authorizing legislation.



Please note: VPL 02-16 provides for Consolidated DVOP Specialist and LVER staff positions. All required training for both DVOP and LVER positions must be successfully completed within 18 months of appointment.

Please speak with your supervisor, who will then work with the State Veterans Coordinator (SVC) to arrange the training with NVTI. You can find additional information and training opportunities at <https://www.nvti.org>

INDIVIDUAL EMPLOYMENT PLAN

An IEP is a written plan that identifies employment/career goals, barriers to employment, and steps to overcome the barriers. These may have different titles in your state.

There are many reasons as to why the development of an IEP is critical. It's important for both you, and the veteran you are working with, to know these reasons. It adds purpose to a process.

Individual Employment Plans:

- **Provide a plan for the veteran that will also help guide the DVOP specialist.** A plan provides stepping stones to goal achievement and provides accountability for those involved.
- **Help set expectations.** Both the DVOP specialist and veteran will be on the same page.
- **Build self-esteem.** An IEP helps veterans see that their goals are attainable.
- **Provide a guide for effectively assisting the veteran.** Align your goals and plans with those of the veteran with whom you are working.
- **Increase the number of placements and success stories.** When goals are written down, multiple people can have access to them, allowing for the increase of assistance provided for a veteran. Also, it's been noted that goals that are written down are likelier to be met.
- **Help facilitate meaningful follow up.** Provides DVOP specialist with a reason to follow up with clients to monitor their progress toward goal achievement.

IEP CONTENTS

Individual Employment Plans vary by state, but the basic contents include:

- Work experience
- Education
- Skills and abilities
- Employment goals
- Barriers to employment
- Plan to overcome barriers to find employment
- Referrals to other agencies

WHAT RESOURCES MIGHT I FIND USEFUL TO REFERENCE?

Website	Description
DOL VETS	United States Department of Labor – Veterans’ Employment and Training Services (VETS)
DOL VETS AHAW	United States Department of Labor—America’s Heroes at Work (AHAW). Employer Guide to Hire Veterans
O*Net Online	A tool for career exploration and job analysis.
Career One Stop	The source for career exploration, training, & jobs sponsored by the U.S. DOL.
Hire Vets Medallion Program	Honors the employers who hire our Nation’s Heroes.
Veterans.gov	Resources for all veterans, including information on finding a job, starting a business, hiring veterans, VA benefits and information, and military spouses.
National Association of State Workforce Agencies (NASWA)	These agencies deliver training, employment, career, and business services, in addition to administering the unemployment insurance, veteran reemployment, and labor market information programs.
Veterans Career Fairs—American Legion	The American Legion’s Career Fairs site.
Veterans Career Fairs—DAV	DAV is a nonprofit charity that focuses on connecting veterans with meaningful employment and resources.
Employer Support of the Guard and Reserve (ESGR)	ESGR, a Department of Defense program, was established in 1972 to promote cooperation and understanding between Reserve Component Service members and their civilian employers and to assist in the resolution of conflicts arising from an employee's military commitment.

Website	Description
Joint National Guard Employment Support Program (ESP)	Supports our National Guard Service members in finding meaningful careers and job opportunities.
Marine for Life Network (M4L)	Connects transitioning Marines and their family members to education resources, employment opportunities, and other veterans' services that aid in their career and life goals outside of military service.
Military Officers Association of America (MOAA).	The nation's largest and most influential association of military officers. Represent the interests of military officers and their families at every stage of their careers
United States Army Soldier for Life (SFL)	Soldier for Life (SFL) program improves Soldier, Family, and Army readiness by developing a broad network of resources to support every soldier, veteran, and family member through all phases of their service.
Student Veterans of America	Student Veterans of America's mission is to provide military veterans with the resources, support, and advocacy needed to succeed in higher education and following graduation.
United States Chamber of Commerce Foundation –Hiring Our Heroes	Nationwide initiative to help veterans, transitioning service members, and military spouses find meaningful employment opportunities.
National Veterans' Training Institute (NVTI)	NVTI was established to develop and enhance the professional skills of veterans' employment and training service providers throughout the United States.



Refer to Website:

To find links to these resources visit:

<https://nvti.org/Resources/Class-Resource>

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TERMS AND DEFINITIONS

Term	Citation	Definition
American Job Center (AJC)	<p>Workforce Investment Act of 1998, P.L. 105-220</p> <p>Workforce Innovation and Opportunity Act of 2014, P.L. 113-128</p>	<p>Also known as One-Stop Centers, AJCs are designed to provide a full range of assistance to job seekers under one roof. Established under the Workforce Investment Act and reauthorized in the Workforce Innovation and Opportunity Act of 2014, the centers offer training referrals, career counseling, job listings, and similar employment-related services. Customers can visit a center in person or connect to the center's information online or through kiosk remote access.</p> <p>The American Job Center System is coordinated by the Department of Labor's Employment and Training Administration (ETA)</p>
Eligible Person	Title 38, Chapter 41, Section 4101	<p>(A) The spouse of any person who died of a service-connected disability</p> <p>(B) The spouse of any member of the Armed Forces serving on active duty, who, for a total of more than ninety days:</p> <ul style="list-style-type: none"> i. Missing in action ii. Captured in the line of duty by a hostile force, or iii. Forcibly detained or interned in line of duty by a foreign government or power <p>(C) The spouse of any person who has a total disability permanent in nature resulting from a service-connected disability, or the spouse of a veteran who died while a disability so evaluated was in existence</p>

Term	Citation	Definition
Eligible Veteran	38 USC, Chapter 42, Section 4211	<p>A veteran eligible for DVOP specialist services is a person who</p> <ul style="list-style-type: none"> (A) Served on active duty for a period of more than 180 days and was discharged or released therefrom with other than a dishonorable discharge (B) Was discharged or released from active duty because of a service-connected disability (C) As a member of a reserve component under an order to active duty pursuant to §12301 (a), (d), or (g), §12301, or §12304 of Title 10, served on an active duty during a period of war or in a campaign or expedition for which a campaign badge is authorized and was discharged or released from such duty with other than a dishonorable discharge (D) Was discharged or released from active duty by reason of a sole survivorship discharge
Veteran (for Priority of Service)	Title 20 of the CFR, Section 1010	<p>In order to be eligible for priority of service, a veteran must have served at least one day in the active military, naval, or air service, and who was discharged or released under conditions other than dishonorable, as specified in USC Title 38, Section 101.</p>
Priority of Service	Title 38, Chapter 42, Section 4215 (C)(3)	<p>With respect to any qualified job training program, a covered person shall be given priority over nonveterans for the receipt of employment, training, and placement services provided under that program, notwithstanding any other provision of law. Such priority includes giving access to such services to a covered person before a non-covered person, or if resources are limited, giving access to such services to a covered person instead of a non-covered person.</p>
Qualified Job Training Program	38 USC, Chapter 42, Section 4211	<p>Any workforce preparation, development, or delivery program or service that is directly funded, in whole or in part, by the Department of Labor</p>

Term	Citation	Definition
Special Disabled Veteran	38 USC, Chapter 42, Section 4211	(A) A veteran who is entitled to compensation (or who but for the receipt of military retired pay would be entitled to compensation) under laws administered by the Secretary of Veterans Affairs; <ul style="list-style-type: none"> i. Rated at 30% or more ii. Rated at 10% or 20% in the case of a veteran who has been determined under §3106 of this title to have a serious employment handicap (B) A person who was discharged or released from active duty because of service-connected disability
Disabled Veteran	38 USC, Chapter 42, Section 4211	The term "disabled veteran" means (A) a veteran who is entitled to compensation (or who but for the receipt of military retired pay would be entitled to compensation) under laws administered by the Secretary, or (B) a person who was discharged or released from active duty because of a service-connected disability.
Recently Separated Veteran	38 USC, Chapter 42, Section 4211	Any veteran during the three-year period beginning on the date of such veteran's discharge or release from active duty.
Veteran of the Vietnam Era	38 USC, Chapter 42, Section 4211	An eligible veteran any part of whose active military, naval, or air service was during the Vietnam era (February 28, 1961 – May 7, 1975, for Veterans who served in the Republic of Vietnam during that period; otherwise August 5, 1964 – May 7, 1975).

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ACRONYMS

ADA	Americans with Disabilities Act
ADVET	Assistant Director for Veterans' Employment and Training
AJC	American Job Center
ASVET	Assistant Secretary (of Labor) for Veterans' Employment and Training
BLS	Bureau of Labor Statistics
BSR	Business Services Representative
BST	Business Services Team
CFR	Code of Federal Regulations
CM	Case Management
DOD	Department of Defense
DOL	Department of Labor
DOLEW	Department of Labor Employment Workshop
DV	Disabled Veteran
DVA	Department of Veterans Affairs
DVET	Director of Veterans' Employment and Training
DVOP	Disabled Veterans' Outreach Program
EO	Employer Outreach
ESGR	Employer Support of the Guard and Reserve
ETA	DOL Employment and Training Administration
FCJL	Federal Contractors Job Listing
FUTA	Federal Unemployment Tax Act
FFY	Federal Fiscal Year

FY	Fiscal Year
GAO	Government Accountability Office
HDM	Hiring decision-makers
HVRP	Homeless Veterans' Reintegration Program
IEP	Individual Employment Plan
ICS	Individualized Career Services
JVSG	Jobs for Veterans State Grant
L&C	Licensure and Certification
LMI	Labor Market Information
LVER	Local Veterans' Employment Representative
MOU	Memorandum of Understanding
NASWA	National Association of State Workforce Agencies
NO	National Office
OASAM	DOL Office of the Assistant Secretary for Administration and Management
OASVET	DOL Office of the Assistant Secretary for Veterans' Employment and Training
OFCCP	DOL Office of Federal Contract Compliance Programs
OJT	On-the-Job Training
OPM	Office of Personnel Management
POC	Point of Contact
PTS	Post Traumatic Stress
RAVET	Regional Administrator for Veterans' Employment and Training
RIF	Reduction In Force

RO	Regional Office
RVEC	Regional Veteran Employment Coordinator
SBE	Significant Barriers to Employment
SDP	Service Delivery Point
SDV	Special Disabled Veteran
STAR	Situation, Task, Action, and Results
SVC	State Veterans' Coordinator
SWA	State Workforce Agency
TAG	Technical Assistance Guide
TAP	Transition Assistance Program
TEGL	Training and Employment Guidance Letter
TEN	Training and Employment Notice
UCX	Unemployment Compensation for Ex-service Members
UI	Unemployment Insurance
U.S.C	United States Code
USERRA	Uniformed Services Employment and Reemployment Rights Act
VA	Veterans Affairs
VARO	Veterans Administration Regional Office
VAMC	Veterans Administration Medical Center
VEOA	Veterans Employment Opportunities Act
VETS	DOL Veterans' Employment and Training Service
VOW	Veterans Opportunity to Work Act
VPA	Veterans Program Assistant

VPL	Veterans Program Letters
VPS	Veterans Program Specialist
VR&E	Vocational Rehabilitation and Employment Service
WIOA	Workforce Innovation and Opportunity Act