# Central African Republic

The Government of the Central African Republic is implementing a National Action Plan to Combat Child Sexual Abuse and Exploitation, as well as related programs, such as the National Action Plan for Education and a National Poverty Reduction Strategy. However, the worst forms of child labor continue to exist in the Central African Republic, where children work in the streets and are still present in armed militias. There is little evidence to suggest that laws prohibiting the worst forms of child labor are enforced.

### Statistics on Working Children and School Attendance

Children	Age	Percent
Working	5 - 14 yrs.	51.1*
Attending School	5 - 14 yrs.	53.9
Combining Work and School	7 - 14 yrs.	33.4

<sup>\*</sup> Population of working children: 602,932



# Prevalence and Sectoral Distribution of the Worst Forms of Child Labor

Children in the Central African Republic (CAR) are engaged in the worst forms of child labor, 1157 many of them vending and begging on the street or being used as child soldiers in non-State militias. 1158 The high rate of orphanhood, including from HIV/AIDS, is partly responsible for the displacement of many of these children to the streets. 1159 According to the Ministry of Family and Social Affairs, 3,000 children in Bangui live and work in the streets. 1160 Children working on the streets may be exposed to many dangers, including severe weather, vehicle accidents and criminal elements.

Children, including street children, abandoned children and those dwelling in urban areas, are also exploited in prostitution. Some children traffic drugs. Children have also been forced to work as porters, carrying stolen goods for criminal groups.

Due to protracted conflict, spill-over violence from neighboring countries and rebel groups, the Government of CAR has little control over regions outside of the capital. 1164 In some cases, villages have formed self-defense groups to protect themselves from attacks from various factions, ranging from rebel groups and bandits to government troops. 1165 Children are sometimes recruited by some of these self-defense groups. Children are also abducted for forced labor and/ or soldiering by rebel groups, such as the Lord's Resistance Army (LRA), a Ugandan rebel force that has moved into CAR, and are reported to still exist within one or more of the indigenous rebel groups—the Union des Forces Démocratiques pour le Rassemblement, L'Armée Populaire pour la Restauration de la République et la Démocratie, Convention des Patriotes pour la Justice et la Paix, Forces Démocratiques Populaires de Centrafrique, or Mouvement des Libérateurs Centrafricains pour la Justice. 1166 Children abducted by the LRA work as child soldiers, sex slaves and spies.1167 The

LRA has trafficked children to and from Sudan, Democratic Republic of the Congo and Uganda for work and child soldiering. <sup>1168</sup> Children have been forced to terrorize their own communities and kill or mutilate civilians. <sup>1169</sup>

Children also work in gold and diamond mines, transporting and washing gravel, digging pits and carrying heavy loads.<sup>1170</sup>

Children are engaged in dangerous work in fishing and agriculture. Although evidence is limited, there is reason to believe that children are engaged in work on coffee, cassava and peanut farms under conditions that amount to the worst forms of child labor. Children's work in agriculture commonly involves carrying heavy loads and applying potentially harmful pesticides. Fishing commonly involves exposure to waterborne diseases and drowning. Children from indigenous groups, such as the *Ba'aka* (Pygmy), are forced into agricultural labor and domestic service.

Children work as domestic servants. 1173 Some domestic work involves long hours, dangerous activities and exposure to physical and sexual exploitation.

CAR is a source and destination country for trafficked children.<sup>1174</sup> Along with children trafficked by the LRA, children are trafficked internally for commercial sexual exploitation, domestic service, work in agriculture, restaurants and markets, and mining, including diamond mines.<sup>1175</sup> Children are trafficked into and out of the country for similar purposes.<sup>1176</sup>

### Laws and Regulations on the Worst Forms of Child Labor

The Labor Code sets the minimum age for employment at 14.<sup>1177</sup> However, children who are at least age 12 may engage in light work in some forms of agriculture or domestic service.<sup>1178</sup> Research did not identify which activities are

allowed under this exception. Children younger than age 18 are prohibited from working between 10 p.m. and 5 a.m. and from performing certain kinds of work, including work in mines. The law protects children from performing work that involves carrying heavy loads but only applies to children younger than age 14. The Government has not issued a more specific list of prohibited hazardous work. The Labor Code does not apply to self-employed workers, including children.

	C138, Minimum Age	✓
	C182, Worst Forms of Child Labor	✓
	CRC	✓
	CRC Optional Protocol on Armed Conflict	✓
	CRC Optional Protocol on the Sale of Children, Child Prostitution, and Child Pornography	✓
	Palermo Protocol on Trafficking in Persons	<b>√</b>
	Minimum Age for Work	14
	Minimum Age for Hazardous Work	18
	Compulsory Education Age	15
	Free Public Education	Yes

The Mining Code prohibits the employment of children in mining. 1182

The minimum age for compulsory or voluntary recruitment into the Government Armed Forces in CAR is 18.1183

The Labor Code prohibits the procurement or offering of a child for illicit activities, including the production and trafficking of drugs, and it prohibits the procurement or offering of a child for prostitution and the production of

pornography.<sup>1184</sup> The Labor Code also prohibits all forms of slavery, forced labor and bonded labor. It also bans forced or compulsory recruitment of children in armed conflict.<sup>1185</sup>

The Penal Code prohibits the procurement of persons of any age for sexual purposes, including assisting in or profiting from prostitution. The Penal Code prohibits human trafficking. 1187

# **Institutional Mechanisms for Coordination** and **Enforcement**

In November 2010, the Government began the process to create the National Council for the Protection of Children, which is charged with coordinating policy and strategy to protect children. Committees of the Council will address the worst forms of child labor, including commercial sexual exploitation and child soldiers. The Prime Minister signed the decree to establish the Council in April 2011. The Council will convene once member ministries and organizations have named their representatives.

The Ministry of Civil Servants, Labor and Social Security is charged with monitoring and enforcing laws related to forced and hazardous child labor. However, as noted by the ILO Committee of Experts, there has not been a labor administrator to coordinate efforts since 1999.

The Ministry of Civil Service and Labor employs 73 labor inspectors in the Labor Inspection Unit. 1193 A 2008 study—the latest year where information is available—sponsored by the Ministry with help from UNICEF concluded that inspections are not conducted in a manner that effectively prevents child labor. There is no system in place for the Ministry to track child labor complaints. 1194 In addition, inspectors are not provided with transportation funds. 1195 Information on whether any child labor inspections took place during the reporting period is unavailable.

The Ministry of Justice, in coordination with security forces, is responsible for the oversight and investigation of the commercial sexual exploitation of children, child trafficking and the use of children in illicit activities. However, the ministry does not have sufficient office facilities and transportation to carry out inspections. 1196 It is unclear whether there are specific officers dedicated to trafficking or other worst forms of child labor. 1197 The Government does not have a means for identifying victims of trafficking and was unable to provide data on the number of arrests and prosecutions of those involved in using children in trafficking, commercial sexual exploitation or other illicit activities. 1198

In January 2010, a Senior Gendarmerie was tasked by the Deputy Minister of Defense to investigate reports of child soldiers in self-defense militias. However, there is no available information on the result of this investigation.

## Government Policies on the Worst Forms of Child Labor

The Government has a National Action Plan to Combat Child Sexual Abuse and Exploitation, which includes measures to address sex trafficking. The Government also has a separate Action Plan designed to combat trafficking in persons, including child trafficking.<sup>1200</sup>

The Government is also implementing related policies, such as the National Action Plan for Education and the National Poverty Reduction Strategy. An evaluation of whether the National Action Plan for Education has an impact on the worst forms of child labor does not appear to have been conducted.

Education is compulsory for six years until age 15. Tuition is free, but students must pay for their own supplies, books and transportation. <sup>1202</sup> The cost of these associated fees may be prohibitive for some students and may increase the risk of children's involvement in the worst forms of child labor.

## Social Programs to Eliminate the Worst Forms of Child Labor

The Government of CAR is partnering with UNICEF to provide two programs aimed at the protection, demobilization and reintegration of child soldiers. 1203

The Ministry of Family and Social Affairs continues to operate a shelter for children in distress, including possible victims of trafficking.

This shelter has the capacity to house 35 children. However, the shelter lacks the space to accommodate all who seek its services. 1205

Aside from the limited programs above, the Government does not provide social protection services aimed at children engaged in the worst forms of child labor, including commercial sexual exploitation, child soldiering, mining and agriculture. 1206

Based on the reporting above, the following actions would advance the reduction of the worst forms of child labor in Central African Republic:

#### IN THE AREA OF LAWS AND REGULATIONS:

- Strengthen legislation by amending the Labor Code to
- Include a specific list of prohibited hazardous work for children.
- Extend the code to cover self-employed children.
- Ensure all children in agriculture and domestic work are protected from hazardous work.

#### IN THE AREA OF COORDINATION AND ENFORCEMENT:

- Convene the members of the National Council for the Protection of Children.
- Provide adequate resources to enforce laws against the worst forms of child labor, including trained personnel, budgetary resources and office facilities.
- Create an inspection system that monitors and tracks reported cases of the worst form of child labor.
- Complete an investigation of militias' use of child soldiers, publish the results, and based on this information, take vigorous steps to end this practice and rehabilitate its victims.
- Create a system to identify child victims of trafficking, and provide them with adequate shelter and protection.

#### IN THE AREA OF POLICIES:

- Assess the impact that existing policies, such as the National Action Plan for Education, may have on addressing the worst forms of child labor.
- Eliminate education fees to increase the number of children able to access schooling.

### IN THE AREA OF PROGRAMS:

Implement programs that address the worst forms of child labor, particularly in prostitution, child soldiering, agriculture and mining.

- 1157 Data provided in the chart at the beginning of this country report are based on UCW analysis of ILO SIMPOC, UNICEF MICS, and World Bank surveys, *Child Economic Activity, School Attendance, and Combined Working and Studying Rates*, 2005-2011. Data provided are from 2006. Reliable data on the worst forms of child labor are especially difficult to collect given the often hidden or illegal nature of the worst forms. As a result, statistics and information on children's work in general are reported in this section, which may or may not include the worst forms of child labor. For more information on sources used, the definition of working children, and other indicators used in this report, please see the "Children's Work and Education Statistics: Sources and Definitions" section of this report.
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- <sup>1159</sup> Dorn Townsend, "Central African Republic: Prevention strategies making in-roads, but cases of HIV continue to climb", UNICEF.org, [online], [cited February 9, 2011]; available from http://www.unicef.org/wcaro/2009\_2858. html. See also U.S. Embassy- Bangui official, E-mail communication to USDOL official, November 10, 2010.
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- <sup>1162</sup> U.S. Embassy- Bangui, *reporting, January 27, 2011*, para 11.
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  See also U.S. Department of State, "Country Reports- 2010: Central African Republic," section 7d.
- <sup>1172</sup> U.S. Embassy- Bangui, *reporting, January 27*, 2011, para 11.
- <sup>1173</sup> Ibid., para 11. See also U.S. Department of State,"Country Reports- 2010: Central African Republic," section 7d.
- <sup>1174</sup> U.S. Department of State, "Trafficking in Persons Report-2010: Central African Republic."
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- <sup>1188</sup> U.S. Embassy- Bangui, *reporting, January 27, 2011*, para 19.
- <sup>1189</sup> Ibid., para 19. See also U.S. Embassy- Bangui official,E-mail communication, July 4, 2011.
- <sup>1190</sup> U.S. Embassy- Bangui official, E-mail communication to USDOL official, July 12, 2011.
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- <sup>1192</sup> U.S. Embassy- Bangui, reporting, February 17, 2010, paras 15-16. See also ILO Committee of Experts, Individual Observation concerning Labour Inspection Convention,

- 1947 (No. 81) Central African Republic (ratification: 1964) Published: 2009, February 14, 2011, para 3; available from http://www.ilo.org/ilolex/english/iloquery.htm.
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- <sup>1194</sup> Ibid., para 21.
- <sup>1195</sup> U.S. Embassy- Bangui, *reporting, February 17, 2010*, paras 15-16. See also ILO Committee of Experts, *Individual Observation C81: Central African Republic (2009)*, para 3.
- <sup>1196</sup> U.S. Embassy- Bangui, *reporting, February 17, 2010*, para 17.
- 1197 Ibid.
- <sup>1198</sup> U.S. Department of State, "Trafficking in Persons Report-2010: Central African Republic." See also U.S. Embassy-Bangui, *reporting, January 27, 2011*, para 24.
- 1199 U.S. Embassy-Bangui, reporting, March 1, 2010, 3.
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- 1205 U.S. Department of State, "Trafficking in Persons Report-2010: Central African Republic."
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