MAKING APPROPRIATIONS FOR FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 2005, AND FOR OTHER PURPOSES

NOVEMBER 20 (legislative day of NOVEMBER 19), 2004.—Ordered to be printed

Mr. YOUNG of Florida, from the committee of conference, submitted the following

CONFERENCE REPORT

[To accompany H.R. 4818]

The committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 4818) “making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes”, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the House recede from its disagreement to the amendment of the Senate, and agree to the same with an amendment, as follows:

In lieu of the matter stricken and inserted by said amendment, insert:

SECTION 1. SHORT TITLE.
This Act may be cited as the “Consolidated Appropriations Act, 2005”.

SEC. 2. TABLE OF CONTENTS.
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Title VI—Oil Region National Heritage Area Act
Title VII—Mississippi Gulf Coast National Heritage Area Act
Title VIII—Federal Lands Recreation Enhancement Act
Title IX—Satellite Home Viewer Extension and Reauthorization Act of 2004
Title X—Snake River Water Rights Act of 2004

DIVISION K—SMALL BUSINESS

SEC. 3. REFERENCES.
Except as expressly provided otherwise, any reference to “this Act” contained in any division of this Act shall be treated as referring only to the provisions of that division.

SEC. 4. STATEMENT OF APPROPRIATIONS.
The following sums in this Act are appropriated, out of any money in the Treasury not otherwise appropriated, for the fiscal year ending September 30, 2005.

DIVISION A—AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES APPROPRIATIONS ACT, 2005

TITLE I
AGRICULTURAL PROGRAMS

PRODUCTION, PROCESSING, AND MARKETING

Office of the Secretary
For necessary expenses of the Office of the Secretary of Agriculture, $5,124,000: Provided, That not to exceed $11,000 of this amount shall be available for official reception and representation expenses, not otherwise provided for, as determined by the Secretary.

Executive Operations
Chief Economist
For necessary expenses of the Chief Economist, including economic analysis, risk assessment, cost-benefit analysis, energy and new uses, and the functions of the World Agricultural Outlook Board, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1622g), $10,317,000.

National Appeals Division
For necessary expenses of the National Appeals Division, $14,331,000.
The conference agreement includes $5,361,957,000 for training and employment services, instead of $5,112,728,000 as proposed by the House and $5,377,662,000 as proposed by the Senate. Of the amount appropriated, $2,463,000,000 is an advance appropriation for fiscal year 2006, as proposed by the House and the Senate.

The Secretary of Labor shall take no action to amend, through regulatory or administration action, the definition established in 20 CFR 667.220 for functions and activities under title I of the Workforce Investment Act until such time as legislation reauthorizing the Act is enacted.

For Adult Employment and Training Activities, the conferees provide $898,107,000 as proposed by the Senate, instead of $900,000,000 as proposed by the House.

For Youth Training, the conferees provide $994,242,000 as proposed by the Senate instead of $1,000,965,000 as proposed by the House.

The conference agreement includes $1,479,419,000 for the Dislocated Worker program, as proposed by both the House and the Senate. The conferees override the formula that provides that 80 percent of the funds provided will be used for State formula grants and 20 percent in a National Reserve Account. For fiscal year 2005 the conferees provide $1,196,048,000 for the State formula grants and $283,371,000 for the National Reserve Account.

The conference agreement includes bill language giving the Secretary of Labor authority to use dislocated worker national reserve funds to provide assistance to a State for statewide or local use in order to address cases where there have been worker dislocations across multiple sectors or across multiple local areas. The conferees urge the Secretary, when determining competitive awards under this authority, to give favorable consideration to the applications of assistance to States that have sustained worker dislocation in such a manner and can demonstrate the capacity to respond effectively in a coordinated fashion across multiple sectors or local areas.

The conferees concur with language in the Senate report regarding the length of time it takes for the Department to approve applications for National Emergency Grants. The conferees request that the Government Accountability Office examine the administration of this program, and make recommendations for improvement.

The conference agreement includes $54,675,000 for Native Americans as proposed by the House instead of $55,000,000 as proposed by the Senate.

The conference agreement includes $1,559,804,000 for Job Corps. Within the total, $1,443,483,000 is provided for continuing operations of the program and $116,321,000 is for renovation and construction of Job Corps centers. The conference recommendation includes an increase of $10,000,000 over the budget request to begin the process of establishing additional Job Corps centers, fol-
lowing up on directions contained in the conference report accompanying Public Law 108–199.

The conference recommendation includes funding to support a demonstration partnership with the Transportation Security Administration (TSA) at multiple Job Corps sites so that the Job Corps can help to fill unmet needs by providing TSA access to an expanded pool of job applicants. This funding will pay costs of both parties. The Department of Labor and the Department of Homeland Security are encouraged to develop a cooperative agreement that would help to leverage Federal resources, to provide TSA with an expanded pool of potential job applications and to utilize Job Corps facilities as appropriate to support the needs of TSA, including those of qualified private screening companies under contract to TSA.

The conferees note that Section 171 of the Workforce Investment Act requires the Secretary, every two years, to publish a plan that describes the demonstration and pilot project priorities of the Labor Department, and expects the next such plan to be completed and published by March 31, 2005.

The conferees further direct that the Department submit an operating plan that outlines the planned allocation by major project and activity (excluding Congressionally-directed projects) of fiscal year 2005 funds for pilots, demonstrations, and research. This plan should be provided to the House and Senate Appropriations Committees no later than May 31, 2005.

The conferees recognized the effectiveness of the Family Enrichment Center in Chicago, Illinois and encourages the Department of Labor to continue its partnership with Haymarket Center in order to enhance efforts to train individuals with severe employment barriers.

With respect to the projects listed below for pilots and demonstrations, the conferees encourage the Department to ensure that these projects are coordinated with local Workforce Investment Boards. The conferees also encourage the Department to ensure that project performance is adequately documented and evaluated. The conference agreement includes the following amounts for the following projects and activities:

- 413 Hope Mission Ministries, Philadelphia, PA for employment skills training for disadvantaged adults and ex-offenders .............. $100,000
- Abilities Fund in Centerville, IA for a revolving loan fund for entrepreneurs with disabilities ......................................................... 1,000,000
- Advanced Ceramics Research, Inc., for academic outreach and workforce development .......................................................... 1,000,000
- Alaska Department of Labor and Workforce Development, Juneau, AK to fund training for gas pipeline workers .................... 500,000
- American Community Partnerships, Washington, DC, for the Working Together for Jobs-Philadelphia in conjunction with the Philadelphia Housing Authority to provide pre-apprenticeship training ........................................................................... 200,000
- American Illinois, Inc., Chicago, IL, for its Amer-I-Can program for at-risk youth and ex-offenders ............................................. 50,000
- Amigo de los Rios, Los Angeles, CA, for an environmental career training program for at-risk youth ........................................... 100,000
- Asnuntuck Community College, Enfield, CT, for improvements to Asnuntuck Community College's Manufacturing Technology Center .......................................................... 200,000
- Automation Alley, Troy, MI for training ........................................ 450,000

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Aztec Fire Crew, Los Angeles, CA, for a project to train fire-fighters and emergency medical technicians .................................................. 400,000

Baltimore City, MD, for the ex-offender initiative at the Mayor’s Office of Employment Development ................................................. 450,000

BASE, Inc., Lancaster, PA to continue assisting minority and women in creating, retaining, and expanding microenterprises .... 100,000

Ben Franklin Technology Partners, Harrisburg, PA to establish a Commonwealth-wide virtual network to enable companies geographically dispersed across the state to share information, training tools, and other educational resources ...................... 100,000

BioPartners, Inc., Nassau County, NY, for life sciences and biotech workforce training at iPark, a biotech and life sciences center ..... 255,000

Bismarck State College, Bismarck, ND, for a National Energy Technology Training and Education Project ............................. 500,000

Black Clergy of Philadelphia and Vicinity, Philadelphia, PA to train participants in integrative technology skills in the Philadelphia area in an effort to improve job skills required for the changing job market .......................................................................... 4,000,000

Blackhawk Technical College in Janesville, WI for workforce training programs ................................................................. 300,000

Brooklyn Public Library, Brooklyn, NY to expand an education and job information center .......................................................... 500,000

Burlington Technical Center in Burlington, VT to upgrade postgraduate aviation technician training program ....................... 200,000

California University of Pennsylvania, California, PA to establish a Center for Biomedical Workforce ....................................... 100,000

CAMP, Inc., Cleveland, OH, for the development of world-class training services in lean manufacturing process improvement ..... 500,000

Capital IDEA, Austin, TX, for a workforce development and training initiative, including supportive services ...................... 320,000

Capital Workforce Partners, Hartford, CT, for the development of the Comprehensive Entrepreneurial Training Systems in New Britain, CT ................................................................. 100,000

Career Academy, Louisville, KY, for a workforce development program .................................................................................. 289,000

Career Resources, Bridgeport, CT, for workforce development .... 100,000

Carl Sandburg College, Galesburg, for job training programs ........ 100,000

Career Link for Employment Training, San Jose, CA, for an At-Risk Out-of-School Youth Demonstration Project .......................... 200,000

Center for Entrepreneurship for the New West, Bozeman, MT to train entrepreneurial students for economic development ...... 125,000

Central California Excellence in Workforce Development for an outreach campaign for career opportunities ...................... 100,000

Central Iowa Employment & Training Consortium for a resource center for disabled and disadvantaged individuals .......... 600,000

Central State University, Wilberforce, OH, to implement a world class modular automation training system ............................. 200,000

Centralia College, WA, for non-traditional worker training ........ 250,000

Charity Cultural Services Center, San Francisco, CA, for its Skills for Life initiative ............................................................. 400,000

Chattanooga State Technical Community College, Chattanooga, TN .............................................................. 400,000

Cincinnati State Community College, Cincinnati, OH, for an Integrated Systems Technology training program .................. 250,000

City of Auburn, Auburn, NY ................................................................. 300,000

City of Holly Springs Regional Technology Center ..................... 100,000

City of Portland, Portland, OR, for its workforce assessment, training and retraining initiative ............................................. 300,000

City of Santa Ana, Santa Ana, CA, for a one-stop workforce preparation and job search center for youth ......................... 200,000

Clackamas Community College, Oregon City, OR, for its energy and resource management workforce training initiative ...... 150,000

Collegiate Consortium for Workforce and Economic Development, Philadelphia, PA, for workforce development and training ........ 300,000

Communities in Schools, San Fernando Valley, Inc., North Hills, CA, for its Striving for Success Jobs Initiative to provide job preparedness and placement for at-risk youth ........................ 535,000
Community College of Allegheny County, Pittsburgh, PA, for a mobile Educational Lab to provide training in critical subject areas
Community Education Council of Elk and Cameron Counties, St. Marys, PA, for workforce training
Community Empowerment Association, Pittsburgh, PA, in collaboration with Boys and Girls Harbor, Inc., New York, NY to establish a job readiness and workforce development program
Community Action Program of Washington County, Salem, IN, for workforce development, training, and employment services
Cook Inlet Tribal Council for the Alaska’s People Program in Anchorage, AK
County of San Bernardino Workforce Investment Board, San Bernardino County, CA
Desert Research Institute, Reno, Nevada to create the Northern Nevada Technology Initiative to help drive the creation of a high technology workforce in Nevada
Dorcas Place, Providence, Rhode Island to expand workplace literacy program
Economic Growth Connection of Westmoreland, Greensburg, PA for workforce skills assessment, development, and training initiatives
Empowerment Group, Philadelphia, PA to provide Latino and minority employers with the technical assistance needed to create jobs and set up on-the-job training programs for low-income residents
Enrichment Association of Community Healing (TEACH), Columbus, OH for training
Enterprise Center, Philadelphia, PA to recruit and train minority and underprivileged entrepreneurs
Excel Institute, Washington, DC, for workforce training in automotive technology and repair
Expertise, Inc. in Las Vegas, NV, to provide employment training assistance to low income residents
Fashion Careers Inc., Los Angeles, CA, for workforce development and training
Fay-Penn Economic Development Council, Uniontown, PA to improve manufacturing competitiveness
Florida Institute of Technology, Melbourne, FL, to continue a program to assist small businesses in competing for government contracts
Fort Worth Hispanic Chamber of Commerce, Fort Worth, TX, for an ESL Program
Fresno County Workforce Investment Board, Fresno, CA, for workforce development
Fresno County, Department of Employment and Temporary Assistance, Fresno, CA, for Rural Vocational Training Centers
Hawaii Community Foundation for the Samoan/Asian Pacific Job Training program
HIREABILITY, Philadelphia, PA to provide employment training to people with disabilities in the Philadelphia region
Hispanic / Latino Center Inc., Pittsburgh, PA to provide workplace readiness and job training to targeted Hispanic workers
Houston Area Urban League, Houston, TX, for its Communities to Work Program
Illinois State University, Normal, IL for training
Illinois Valley Community College, Oglesby, IL
Impact Services Corporation, Philadelphia, PA to support its Community Job Placement and Training Program
Indian Territory Associates, Shawnee, OK to establish an electronic knowledge repository for the employees of the Oklahoma City Air Logistics Center
Institute for Advanced Learning and Research, Danville, VA, for the Fast-Track Information Technology Workforce Preparation Program
Institute for Human Investment and Economic Growth, Ashland, OH
Institute of Furniture Manufacturing and Management, Mississippi State University, Mississippi State, MS
International Association of Jewish Vocational Services, Philadelphia, PA to provide career services and job training readiness skills to dislocated workers ............................................................... 150,000
Iowa Commission of Latino Affairs to create a certification process for Spanish-English interpreters and translators ................................................................. 243,000
Iowa Valley Community College District, Marshalltown, IA, for equipment and computer and skill training ................................................................. 150,000
Ivy Tech State College, Fort Wayne, IN, for workforce training and development ................................................................. 50,000
Jackson Health System, Miami, FL, for Miami Dade County's Center for Patient Safety ................................................................. 125,000
Jewish Family and Children's Service of Pittsburgh, PA to provide intensive and individualized employment assistance to immigrants that will address the unique barriers that immigrants face ................................................................. 100,000
Jewish Healthcare Foundation, Pittsburgh, PA for the Health Careers Futures program to train individuals for careers in patient care ................................................................. 100,000
Jewish Vocational Service, Los Angeles, CA, for a certified nursing assistant training and job placement initiative ................................................................. 200,000
Jewish Vocational Services, Inc., Boston, MA, for job training and workforce development ................................................................. 400,000
Kennebec Valley Community College Foundation, Fairfield, ME, to support training of skilled workers in the field of Radiology ................................................................. 250,000
Ken's Kids, Inc, Bronx, NY, for vocational training and placement for youth with mental retardation ................................................................. 50,000
Laramie County Community College, Cheyenne, Wyoming for implementation of a high tech manufacturing training curriculum ................................................................. 100,000
Lawson State Community College, Birmingham, AL, for its Alabama Center for Advanced Training Program ................................................................. 140,000
Louisiana National Guard, New Orleans, LA ................................................................. 100,000
MAGLEV, Inc., McKeesport, PA to create an associate degree training program to train individuals in Advanced Manufacturing Technology for precision fabrication ................................................................. 1,000,000
Maine Manufacturing Extension Partnership (Maine MEP), Rapid Mobilization of the New England Manufacturing Sources to Meet Defense Shortages and Surge Demands for Parts and Equipment ................................................................. 250,000
Marshall County Economic Division, Guntersville, AL, for the Marshall County Workforce Target Project ................................................................. 20,000
Massachusetts League of Community Health Centers, Boston, MA, in collaboration with the East Boston Neighborhood Health Centers for a workforce development initiative ................................................................. 250,000
Massachusetts Manufacturing Extension Partnership, Worcester, MA, for manufacturing workforce development programs ................................................................. 125,000
Massey Center for Business Innovation and Development, Pittsburgh, PA to provide entrepreneurial skills to Veterans ................................................................. 100,000
Maui Community College, Hawaii, for the Remote Hawaii Job Program ....................................................................................... 1,500,000
Maui Economic Development Board in Hawaii for the Rural Computer Utilization Training Program ................................................................. 300,000
Maui Economic Development Board in Hawaii to continue the Maui High Technical program ................................................................. 300,000
Maura Clarke-Ita Ford Center, in partnership with New York City College of Technology/CUNY, Brooklyn, NY, for workforce development, job training and education programs ................................................................. 250,000
Mayville State University, Mayville, ND, for the Traill County Technology Center ................................................................. 100,000
McKean County Redevelopment Authority, Smethport, PA to create an Education Center in Port Allegheny to further adult education in rural Pennsylvania ................................................................. 100,000
MECA United Cerebral Palsy, Erie, PA to develop a job-training program for adults with disabilities ................................................................. 50,000
Medina County Office of Workforce Development, Medina, OH, for training of individuals in careers associated with Homeland Security ................................................................. 150,000
Melwood Horticultural Training Center, Inc., Upper Marlboro, MD, for the establishment of a document management training and placement program ................................................................. 200,000
Mercy Vocational High School, Philadelphia, PA to expand its Certified Nursing Assistant training program for low-income individuals in North Philadelphia .............................................. 150,000
Metropolitan Career Center, Philadelphia, PA to offer workforce training to low-income, under educated individuals who lack the ability to gain employment without special assistance .............. 100,000
Milwaukee Area Technical College in Milwaukee, WI for developing skills standards ................................................................. 450,000
Mineral Area College, Park Hills, MO ................................................. 500,000
Minot State University, Minot, ND, for the Job Corps Executive Management Program ................................................................. 650,000
Mission of Love, Inc., Capitol Heights, MD, for a life skills, workforce preparation, and training initiative ........................................... 150,000
Mississippi State University, Starkville, MS, Robotics and Automated Systems for Nursery Industry ...................................................... 500,000
Mississippi State University, Starkville, MS, Workforce Development Training Quality Assessment (CAVS) .................................. 400,000
Mississippi Valley State University, Automatic Identification Technology ................................................................. 400,000
Montachusett Opportunity Council, Fitchburg, MA, for a career ladder program for certified nursing assistants ............... 200,000
MS Tech Alliance/JSU Business Incubator ........................................... 500,000
Multicultural Community Family Services, Upper Darby, PA to address the job training needs of area African immigrants and refugees ................................................................. 50,000
National Council of La Raza in Washington, DC, to provide technical assistance on Hispanic workforce issues including capacity building, language barriers, and health care job training .............. 500,000
National Student Partnerships, Washington, DC, for field and national office operations to expand employment and education referral and counseling services ......................................... 600,000
New York Association for New Americans, New York, NY .............. 100,000
NewCourtland Elder Services, Philadelphia, PA to provide a networking service designed to train existing employees and market nursing home jobs to local residents ........................................... 150,000
North Carolina Rural Economic Development Center, Raleigh, NC, for Project New Start, to provide employment and training services for dislocated workers ................................................................. 400,000
Northeast Higher Education District, Chisholm, Minnesota, for the TechNorth Prep Center Network ................................................................. 350,000
Northeast States Association for Agricultural Stewardship, Dresden, ME to develop and host a conference on the challenges and opportunities for rural workforce development ................................................................. 75,000
Northwest Arctic Borough School District, Kotzebue, AK, for vocational training ................................................................. 250,000
Northwest Concentrated Employment Program, WI, for the Talent Profiling System ................................................................. 700,000
Northwest Industrial Resource Center, Inc., Erie, PA, for worker training, retraining and technology implementation programs as part of an advanced workforce development initiative ................................................................. 150,000
Opportunities Industrialization Centers of America, Philadelphia, PA to provide skills training in the allied healthcare profession to minorities ................................................................. 250,000
Our House, Inc., Decatur, GA, for the "Parent Intern" program .......... 150,000
Patrick County Education Foundation, Stuart, VA, for a workforce development project for rural communities ................................................................. 100,000
Pennsylvania Industrial Resource Center, Williamsport, PA to help schools develop multi-year, multi-institution curricula that focus on skills for a manufacturing career ................................................................. 100,000
Pennsylvania Learning Network, Harrisburg, PA to provide workforce development and professional training ................................................................. 100,000
Philadelphia Veterans Multi Service Center, Philadelphia, PA for a multipurpose center for job training of veterans ................................................................. 550,000
Phoenix House, Providence, RI, for a Workforce Development Project .......................................................... 100,000
Pine Ridge Area Chamber of Commerce in Kyle, South Dakota for a Workforce Success Program ........................... 200,000
Pittsburgh Airport Area Chamber Enterprise Foundation, Moon Township, PA for a business incubator and workforce development program ................................................................. 75,000
Polk Community College, Lakeland, FL, for the Corporate College Program .......................................................... 200,000
Precision Manufacturing Institute, Meadville, PA .................................................. 100,000
Prince Music Theater, Philadelphia, PA, to develop the Prince Music Theater Training Institute to provide professional training in the arts .......................................................... 75,000
Project ARRIBA, El Paso, TX, for a workforce training initiative .................................................. 340,000
Project One, Louisville, KY, for employment program technology, salaries and material .................................................. 25,000
Ramsey County Workforce Solutions, North St. Paul, MN to create software for three east metro hospitals/healthcare systems to assist non-English proficient new Americans advance from entry-level positions to higher-level skilled healthcare careers .................................................. 100,000
Regional Economic Development District Initiatives (REDDI) of South-Central PA, Harrisburg, PA to assist companies in developing targeted clusters, identifying employers’ skill set requirements, and facilitating training opportunities through workforce development partners .................................................. 100,000
Rend Lake College, Ina, IL, for workforce training .................................................. 150,000
Rural Enterprises of Oklahoma, Inc., Durant, OK to provide entrepreneurial training .................................................. 50,000
Saint Louis Community College—Florissant Valley, Saint Louis, MO, for its Integrated Systems Technology technical training initiative at the Metropolitan Education and Training Center .................................................. 320,000
Schoolcraft College, Livonia, MI, for Advanced Manufacturing Applications .................................................................................. 100,000
Second Chance Employment Services, Washington, D.C. to develop a nationwide program that helps abused and other at-risk women find employment .................................................. 100,000
Second Chance, San Diego, CA, for its Prisoner Re-entry Employment Program .................................................. 220,000
Shelton State Community College, Tuscaloosa, AL, for workforce development, job training and job placement initiatives .................................................. 410,000
Sophie Sampson Center of Hope, Society of St. Vincent de Paul South Pinellas, Inc., St. Petersburg, FL .................................................. 250,000
South Bay Workforce Investment Board, Hawthorne, CA, for its Bridges to Work program .................................................. 290,000
South Seattle Community College, WA, to expand apprenticeship training .................................................. 100,000
Southeast Tennessee Development District, Chattanooga, TN .................................................. 300,000
Southland Health Care Forum, South Holland, IL, for its Southland Health Careers nurse training initiative .................................................. 100,000
Southwest Alaska Vocational Education Center (SAVEC), King Salmon, AK, for vocational training .................................................. 500,000
Southwestern Oklahoma State University, Weatherford, OK, for Oklahoma Business Commercialization Center .................................................. 320,000
Stark State College of Technology, Canton, OH .................................................. 433,000
Stark State College of Technology, Canton, OH for equipment .................................................. 200,000
State of Hawaii, Honolulu, HI, for a project for building the capacity of professional healthcare services ............. 2,000,000
State University of New York, College of Environmental Science and Forestry, Syracuse, NY .................................................. 100,000
Stillman College, Tuscaloosa, AL, for a One-Stop Community Resource Learning Center to provide job readiness, training, placement and supportive services .................................................. 140,000
Team Taylor County, Campbellsville, KY, for Campbellsville University Technology Training Center .................................................. 250,000
The Joblinks program for continuation costs .................................................................................. 300,000
Tides Center of Western Pennsylvania, Pittsburgh, PA, for the Keys2Work program .................................................. 25,000
TIGER House, Tunkhannock Area School District, Tunkhannock, PA, for vocational training for special needs students .................... 50,000
Twenty-First Century Council—IMPACT Learning Center, Scottsboro, AL, for workforce development and training ................ 75,000
United Mine Workers of America Career Center, Washington, PA for a technical training and occupational health safety program for mining occupations ............................................................ 800,000
United Mine Workers of America, Fairfax, VA, for the UMWA Career Centers ................................................................. 1,200,000
University of Alaska/Southeast—Ketchikan Campus, Ketchikan, AK to provide skills assessment, training and a certification program for Ketchikan shipyard workers ........................................ 150,000
University of Hawaii at Maui for the Training & Education Opportunities program .............................................................. 1,800,000
University of Idaho, to continue and expand the Alternative Careers for Idaho Project, to assist persons displaced from traditional, resource-based Idaho careers ..................................................... 900,000
University of Northern Iowa, Cedar Falls, IA to provide immigration services to Iowa Communities ........................................ 200,000
University of Wisconsin—Stout, Menomonie, WI, for manufacturing workforce development initiatives ................................................ 900,000
University of Northern Iowa, Cedar Falls, IA to provide immigration services to Iowa Communities ........................................ 200,000
University of Wisconsin—Match the Jobs for Veteran’s Project .......................... 750,000
University of Northern Iowa, Cedar Falls, IA to provide immigration services to Iowa Communities ........................................ 200,000
University of Wisconsin—Stout, Menomonie, WI, for manufacturing workforce development initiatives ................................................ 900,000
Upper Catskill Television Network, Inc., Oneonta, NY .......................... 250,000
Valencia County Hispano Chamber of Commerce, Belen, NM, for workforce training ................................................................. 250,000
University of Idaho, to continue and expand the Alternative Careers for Idaho Project, to assist persons displaced from traditional, resource-based Idaho careers ..................................................... 900,000
University of Northern Iowa, Cedar Falls, IA to provide immigration services to Iowa Communities ........................................ 200,000
University of Wisconsin—Stout, Menomonie, WI, for manufacturing workforce development initiatives ................................................ 900,000
University of Northern Iowa, Cedar Falls, IA to provide immigration services to Iowa Communities ........................................ 200,000
Women’s Resource Assistance Program Inc., Harvey, IL, for its Career STEPS Self Sufficiency Program to prepare women for non-traditional careers ................................................................. 100,000
Women’s Resource Assistance Program Inc., Harvey, IL, for its Career STEPS Self Sufficiency Program to prepare women for non-traditional careers ................................................................. 100,000
Women’s Resource Assistance Program Inc., Harvey, IL, for its Career STEPS Self Sufficiency Program to prepare women for non-traditional careers ................................................................. 100,000
Workforce Connections in La Crosse, WI for incumbent worker training .................................................................................... 200,000
Workforce Connections in La Crosse, WI for incumbent worker training .................................................................................... 200,000
Workforce Development Council of King County, WA, to provide literacy assistance and job training for immigrants .................. 100,000
Workforce Initiative Association, Canton, OH, for a Workforce Advancement Demonstration project .............................................. 400,000
Workforce Investment Board of Herkimer, Madison and Oneida Counties, Utica, NY ................................................................. 175,000
Workforce Resource, Inc in Menomonie, WI for incumbent health care worker training ................................................................. 150,000
WorkNet Pinellas, Clearwater, FL ........................................................ 200,000
Wrightco Technologies, Ebensburg, PA to provide security systems installation and high-tech communications training to clients across PA ................................................................. 100,000
Wrightco Technologies, Inc., Claysburg, PA to support job-training program with UMWA ............................................................ 100,000
The conference agreement includes $50,000,000 for Responsible Reintegration of Youthful Offenders as proposed by the Senate. The House did not recommend funds for this activity. The conference agreement also provides $20,000,000 for the prisoner re-entry initiative, instead of $40,000,000 as proposed by the Senate. The House did not recommend funds for this activity. Within the amount provided for prisoner re-entry, the conferees encourage the Department to partner with organizations with a proven history of reducing recidivism by helping individuals exiting prison make the successful transition to employment.

The conference agreement includes $250,000,000 requested by the administration to carry out the Community College/Community-Based Job Training Grant initiative. Of this amount, bill language provides that $125,000,000 is to be allocated from National Emergency Grant funds available under section 132(a)(2)(A) of the Workforce Investment Act, overriding the limitation otherwise imposed under section 171(d). The Secretary is expected to initially use resources from the National Emergency Grants account for these awards that are designated for non-emergencies under sections 171(d) and 170(b) of the Workforce Investment Act. Community-Based Job Training Grant awards will also be subject to the limitations of sections 171(c)(4)(A) through 171(c)(4)(C) of the Workforce Investment Act to ensure that these grants are awarded competitively. Funds used for this initiative should strengthen partnerships between workforce investment boards, community colleges, and employers, to train workers for high growth, high demand industries in the new economy.

The conferees provide $7,000,000 for the Denali Commission for job training instead of $8,000,000 as proposed by the Senate. The House recommendation did not include funds for this activity.

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE OPERATIONS

The conference agreement appropriates $3,666,235,000 for State Unemployment Insurance and Employment Service Operations, instead of $3,582,848,000 as proposed by the House and $3,636,235,000 as proposed by the Senate. For unemployment insurance services, the bill provides $2,695,214,000 instead of $2,701,214,000 as proposed by the House and $2,665,214,000 as proposed by the Senate. The conference agreement includes $2,684,714,000 for UI State Operations instead of $2,690,714,000 as proposed by the House and $2,654,714,000 as proposed by the Senate. The agreement includes a contingency reserve amount should the unemployment workload exceed an average weekly insured claims volume of 3,327,000 instead of 3,327,000 as proposed by the House.

For the Employment Service grants to states, the agreement includes $786,887,000 as proposed by the Senate instead of $696,000,000 as proposed by the House. This includes $23,300,000 in general funds as proposed by the House instead of $23,163,000 as proposed by the Senate and $763,587,000 from the “Employment Security Administration” account of the unemployment trust fund instead of $672,700,000 as proposed by the House and $763,724,000 as proposed by the Senate.
For Employment Service national activities the agreement includes $65,500,000 as proposed by the Senate, instead of $67,000,000 as proposed by the House.

**Program Administration**

The conference agreement appropriates $171,473,000 for Program Administration, instead of $168,854,000 as proposed by the House and $177,615,000 as proposed by the Senate. The detailed table at the end of this joint statement reflects the activity distribution agreed to by the conferees.

**Employment Standards Administration**

**Salaries and Expenses**

The conference agreement includes $404,345,000 for the Employment Standards Administration, salaries and expenses, instead of $402,818,000 as proposed by the House and $405,870,000 as proposed by the Senate. The detailed table at the end of this joint statement reflects the activity distribution agreed to by the conferees.

**Occupational Safety and Health Administration**

**Salaries and Expenses**

The conference agreement includes $468,109,000 for the Occupational Safety and Health Administration instead of $461,599,000 as proposed by the House and $468,645,000 as proposed by the Senate. The detailed table at the end of this joint statement reflects the activity distribution agreed to by the conferees.

The conferees concur with the House bill and report language regarding OSHA’s enforcement of the Respiratory Standard as it applies to tuberculosis. The conferees advise OSHA to take no further action with regard to respiratory protection for occupational exposure to TB until such time as the CDC has completed the ongoing revisions of its TB guidelines.

The conferees concur with the Senate bill and report language that not less than $3,200,000 is to be used to extend funding for the Institutional Competency Building training grants provided that a grantee has demonstrated satisfactory performance.

**Mine Safety and Health Administration**

**Salaries and Expenses**

The conference agreement includes $281,535,000 for the Mine Safety and Health Administration instead of $275,567,000 as proposed by the House and $280,002,000 as proposed by the Senate. The detailed table at the end of this joint statement reflects the activity distribution agreed to by the conferees.

Within the total, the conference agreement includes $2,000,000 to be available for mine rescue and recovery activities on a non-contingency basis as proposed by the Senate.

The conferees expect the Mine Safety and Health Administration to keep it fully and currently informed of A-76 competitions, and that any competitions will be conducted fairly and equitably.
permanent capacity to monitor and report regularly and in-depth to the Congress on the extent to which foreign countries with trade and investment agreements with the United States respect internationally-recognized worker rights and effectively promote core labor standards. The conference agreement also includes $11,000,000 for Federal administration and other ILAB programs.

The conference agreement includes $2,000,000 for the purpose of assisting the International Labor Organization in implementing a program to confront HIV/AIDS in the workplace. The primary purpose of this program shall be to promote workplace policies which combat HIV-related stigma and discrimination, and promote prevention on the basis of tripartite partnerships among workers, employers and governments around the world.

The conferees are disturbed that the Department of Labor transferred fiscal year 2004 funds to augment activities for which funds were previously denied and to initiate new activities for which both the House and Senate Appropriations Committees denied funding. The Appropriations Committees have provided authority to reprogram and transfer funds in order to provide flexibility to the Department to address unforeseen needs and emergencies. However, the Department, instead, has used these flexibilities to circumvent funding decisions made by the Congress. Therefore, the conferees have included bill language to clarify reprogramming and transfer procedures.

VETERANS EMPLOYMENT AND TRAINING

The conference agreement includes $224,648,000 for Veterans Employment and Training instead of $225,648,000 as proposed by the House and $226,781,000 as proposed by the Senate. The detailed table at the end of this joint statement reflects the activity distribution agreed to by the conferees.

The conference agreement includes $13,198,000 for activities under the Uniformed Services Employment and Reemployment Rights Act. The conferees intend that the additional resources over FY 2004 be used for additional investigations and educational outreach to employers about reemployment rights of uniformed service members departing from and returning to work.

WORKING CAPITAL FUND

The conference agreement includes $10,000,000 for the Working Capital Fund the same as proposed by the House instead of $15,000,000 as proposed by the Senate.

GENERAL PROVISIONS

ONE PERCENT TRANSFER AUTHORITY

The conference agreement modifies a provision proposed by the Senate limiting the authority to transfer funds between a program, project or activity and requiring a 15 day notification of any transfer.
The conference agreement includes a provision proposed by the Senate that none of the funds appropriated in this Act shall be obligated or expended for the procurement of goods produced by forced or indentured child labor. The House bill contained no similar provision.

DENALI COMMISSION

The conference agreement includes a provision proposed by the Senate that authorizes to be appropriated such sums as may be necessary to the Denali Commission to conduct job training where Denali Commission projects will be constructed. The House bill contained no similar provision.

TRANSIT SUBSIDY

The conference agreement includes a provision directing the Secretary to provide, within 45 days, to the Department of Labor employees in the National Capital Region the full transit subsidy that they are eligible to receive.

CONGRESSIONAL JUSTIFICATIONS

The conference agreement includes bill language requiring the Department of Labor to submit its fiscal year 2006 congressional budget justifications in the traditional budget structure rather than in a “performance” budget structure. The Department is directed to return to preparing the traditional congressional justifications as they were prepared prior to fiscal year 2003, with separate sections for each appropriations account, providing detailed information on the prior year, current year, and requested budget year funding and Federal staffing levels for each program, project, or activity funded within each account; a detailed narrative description of each program, project, or activity; and budget and measurement information should be submitted as a separate appendix in the budget justification material.

The conferees support the Department’s effort to integrate program performance more prominently into its budget formulation and to display that information more thoroughly in the justification, but the conferees direct that technical account and program information be prominent in each agency’s budget justifications similar to the Department’s budget justifications prior to fiscal year 2003 so that information can be found easily and quickly. The Department is directed to delineate materials by appropriation account, providing detailed information on the prior year, current year, and requested budget year funding and Federal staffing levels for each program, project, or activity funded within each account; a narrative description of each program, project, or activity; and any proposed changes to such program, project, or activity. The Department is encouraged to continue using outcome and performance measures as the primary management tool for resource allocation and the evaluation of programs and individuals.
OVERTIME REGULATION

The conference agreement deletes without prejudice language proposed by the House and Senate stating that none of the funds provided may be used to implement or administer any changes to regulations regarding overtime compensation in effect on July 14, 2004.

TITLE II—DEPARTMENT OF HEALTH AND HUMAN SERVICES

HEALTH RESOURCES AND SERVICES ADMINISTRATION

The conference agreement includes $6,881,624,000 for health resources and services, of which $6,856,624,000 is provided as budget authority and $25,000,000 is made available from the Public Health Service policy evaluation set-aside, instead of $6,330,333,000 as proposed by the House and $6,966,280,000 as proposed by the Senate.

The conference agreement includes resolution of two technical bill language differences: the Social Security Act is cited once as proposed by the House rather than twice as proposed by the Senate; the citation of the Poison Control Center Act is expanded as proposed by the Senate.

The conference agreement includes bill language providing $484,629,000 for construction and renovation (including equipment) of health care and other facilities and other health-related activities. The Senate included bill language providing $371,536,000 for this purpose; no funding was provided by the House. These funds are to be used for the following projects:

- A.O. Fox Memorial Hospital, Oneonta, NY for facilities and equipment ........................................... $250,000
- Aberdeen Area Tribal Chairmen's Health Board in Rapid City, South Dakota for Northern Plains Healthy Start ............................................................ 300,000
- Abington Memorial Hospital, Abington, PA ..................................................................................... 350,000
- Access Center, Inc., Vienna, VA for facilities and equipment ......................................................... 350,000
- Advanced Technology Institute, Charleston, SC for a demonstration program for delivery of diabetes diagnostic and care services through telehealth technology ............................................................. 275,000
- Adventist HealthCare, Rockville, MD for facilities and equipment ................................................. 250,000
- Akron General Medical Center, Akron, OH for facilities and equipment for the Edwin Shaw Rehabilitation Hospital .................................................. 250,000
- Alabama Association of Area Agencies on Aging, Montgomery, AL for facilities and equipment .......................................................... 175,000
- Alamance Regional Medical Center, Burlington, NC for facilities and equipment .............................. 125,000
- Alaska Family Practice Residency Program, Anchorage, AK to support its family practice residency programs ........................................................ 500,000
- Alaska Federal Health Care Access Network, Anchorage, AK to support activities of the Alaska Telemedicine Advisory Committee .................................................. 300,000
- Alaska Native Medical Center, Anchorage, AK .................................................................................. 1,000,000
- Alaska Psychiatric Institute, Anchorage, AK for its Telebehavioral Health Project .................................. 400,000
- Albert Einstein Healthcare Network, Philadelphia, PA ........................................................................... 1,000,000
- Alice Hyde Medical Center, Malone, NY, for facilities and equipment .................................................. 100,000
- Alivio Medical Center, Chicago .............................................................................................................. 250,000
SOCIAL SECURITY ADMINISTRATION

SUPPLEMENTAL SECURITY INCOME PROGRAM

The conference agreement includes $28,710,829,000 for the Supplemental Security Income Program instead of $28,702,829,000 as proposed by the House and $25,451,949,000 as proposed by the Senate. The conference agreement also includes an advance appropriation of $10,930,000,000, as proposed by the House, for the first quarter of fiscal year 2006, to ensure uninterrupted benefit payments. The Senate proposed an advance appropriation of $14,130,000,000. Also within the total, $2,986,900,000 is included for the administrative costs of the program as proposed by the House. The Senate included $2,928,020,000 for administrative costs.

Within the funds provided, the conference agreement includes $8,000,000, as proposed by the Senate, for outreach efforts and assistance to homeless persons and other underserved populations. The House bill did not contain this funding.

The conference agreement does not include a provision proposed by the Senate that changes the date of an SSI benefit payment from fiscal year 2005 to 2006. The House did not include this provision.

LIMITATION ON ADMINISTRATIVE EXPENSES

The conference agreement includes $8,798,296,000 for the limitation on administrative expenses rather than $8,798,100,000 as proposed by the House and $8,622,818,000 as proposed by the Senate. Included in the conference agreement is bill language to allow SSA to collect fees as authorized by the Social Security Protection Act for certification of non-attorney representatives of claimants.

OFFICE OF INSPECTOR GENERAL

INCLUDING TRANSFER OF FUNDS

The conference agreement includes $91,107,000 for the office of inspector general as proposed by the House rather than $92,000,000 as proposed by the Senate.

UNITED STATES INSTITUTE OF PEACE

The conference agreement does not include funding for the United States Institute of Peace in this title. The Senate bill proposed $22,099,000 for this program while the House included funding for this program in the Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations bill. Funding for this program is provided in Division B.

TITLE V—GENERAL PROVISIONS

MADE IN AMERICA

The conference agreement deletes without prejudice a general provision as proposed by the Senate pertaining to the purchase of American-made products and equipment with funds made available in this Act. The House bill did not propose a similar provision.
WELDON AMENDMENT

The conference agreement includes language as proposed by the House in section 509 of H.R. 5006. The Senate bill contained no similar provision.

LIMITATION ON LIBRARIES

The conference agreement includes a limitation on the ability of a library to access library funding provided under this Act unless the library is in compliance with the Children's Internet Protections Act, as proposed by the House. The Senate bill contained no similar provision.

LIMITATION ON SCHOOLS

The conference agreement includes a limitation on the ability of an elementary or secondary school to access technology funding provided under this Act unless the school is in compliance with the Children's Internet Protections Act, as proposed by the House. The Senate bill contained no similar provision.

RRB LIMITATION

The conference agreement concurs with House language limiting the availability of funds to the Railroad Retirement Board to enter into an arrangement with a nongovernmental financial institution to serve as disbursing agent for benefits payable under the Railroad Retirement Act of 1974. The Senate bill proposed similar language.

LIMITATIONS ON THE USE OF FUNDS

The conference agreement modifies a general provision as proposed by the House pertaining to the reprogramming of funds. As per the requirement of this section, the conferees reiterate the instruction that the Departments and agencies funded through this Division make a written request to the House and Senate Committees on Appropriations at least 15 days prior to the reprogramming of funds in excess of $500,000, or 10%, whichever is less.

PBGC LIMITATION

The conference agreement deletes without prejudice a general provision proposed by the House that none of the funds appropriated by this Act may be used by the Pension Benefit Guaranty Corporation to enforce section 4010(c) of the Employee Retirement Income Security Act. The Senate bill did not propose similar language.

FOREIGN CONFERENCES

The conference agreement does not include a general provision as proposed by the House pertaining to the attendance of HHS employees at foreign conferences. The Senate bill did not contain a similar provision. The conferees are pleased that in the current constrained fiscal environment, the Secretary of HHS has taken steps to monitor and limit travel by HHS agency employees to international conferences. The Secretary should, however, ensure
that all necessary U.S. scientists are permitted to attend important international scientific meetings to present their research findings and to learn about research being conducted in other countries.

NIMH GRANTS

The conference agreement does not include a general provision as proposed by the House regarding NIMH grants. The Senate bill did not contain a similar provision. The conferees reiterate their support of the two-tiered peer review process used by NIH to judge research grant applications and continue to expect NIH to ensure that its funds are allocated to research that is both scientifically meritorious and has high potential public health impact.

OVERTIME REGULATIONS

The conference agreement deletes without prejudice language proposed by the House and Senate stating that none of the funds provided may be used to implement or administer any changes to regulations regarding overtime compensation in effect on July 14, 2004.

HIGHER EDUCATION SPECIAL ALLOWANCE FOR 9.5% LOANS

The conference agreement does not include a provision that prohibits the use of funds for the Secretary to administer or pay any special allowance under sections of the Higher Education Act of 1965 pursuant to provisions of the regulations of the Department of Education. The Senate bill contains no similar provision.

IMMIGRATION LIMITATION

The conference agreement does not include a provision that prohibits the use of funds by the Department of Education in contravention of sections of the Illegal Immigration Reform and Responsibility Act of 1996. The Senate bill contains no similar provision.

NATIVE HAWAIIAN GOVERNING ENTITY RECOGNITION

The conference agreement does not include a provision, proposed by the Senate, recognizing the Native Hawaiian governing entity as the representative governing body of the Native Hawaiian people. The House did not propose a similar provision.

NORTHERN LIGHTS BOULEVARD PROPERTY

The conference agreement includes a provision conveying the property at 1818 W. Northern Lights Boulevard in Anchorage, Alaska from the U.S. Government to the Southcentral Foundation for a replacement Head Start facility. The House bill contains no similar provision.

ACROSS-THE-BOARD SALARIES AND EXPENSES REDUCTION

The conference agreement includes a new provision to reduce salaries and expenses of the Departments of Labor, Health and Human Services, and Education by $18,000,000.
CONFERENCE AGREEMENT

The following table displays the amounts agreed to for each program, project or activity with appropriate comparisons:
<table>
<thead>
<tr>
<th></th>
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<td>Adult Training, current year</td>
<td>186,891</td>
<td>188,000</td>
<td>188,000</td>
<td>186,107</td>
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<td>(712,000)</td>
<td>(712,000)</td>
<td>(712,000)</td>
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<td>898,107</td>
<td>898,107</td>
<td>-784</td>
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<td>Youth Training</td>
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<td>1,000,000</td>
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<td>-6,723</td>
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<td>Dislocated Worker Assistance, current year</td>
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<td>251,669</td>
<td>330,192</td>
<td>348,048</td>
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<td>(848,000)</td>
<td>(848,000)</td>
<td>(848,000)</td>
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<tr>
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<td>848,000</td>
<td>848,000</td>
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<td>Dislocated Worker Assistance</td>
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<td>1,099,669</td>
<td>1,178,192</td>
<td>1,196,048</td>
<td>1,196,048</td>
<td>+17,856</td>
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Federally Administered Programs:

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<th>Dislocated Worker Assistance National Reserve:</th>
<th>FY 2004</th>
<th>FY 2005</th>
<th>House</th>
<th>Senate</th>
<th>FY 2004</th>
<th>FY 2005</th>
<th>House</th>
<th>Senate</th>
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<td>71,371</td>
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<td>(212,000)</td>
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<td>(212,000)</td>
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<td>FY 2006</td>
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<td>212,000</td>
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<td>-17,856</td>
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Total, Dislocated Worker Assistance | 1,454,419 | 1,383,040 | 1,479,419 | 1,479,419 | 1,479,419 | +25,000 | --- | --- |
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<th>FY 2005 Request</th>
<th>House</th>
<th>Senate</th>
<th>Conference</th>
<th>FY 2004 Comparable</th>
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<td>Migrant and Seasonal Farmworkers</td>
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<td>Operations</td>
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<td>Construction and Renovation</td>
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<td><strong>Subtotal, Job Corps, program level</strong></td>
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<td>1,542,321</td>
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<td>Pilots, Demonstrations and Research</td>
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<td>Responsible Reintegration of Youthful Offender</td>
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<td>Prisoner Re-entry</td>
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<td>2,289,265</td>
<td>2,273,560</td>
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<tr>
<td>Subtotal, Federal activities</td>
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<td>2,273,560</td>
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<td>+239,989</td>
<td>+15,705</td>
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<td>2,756,318</td>
<td>2,164,142</td>
<td>2,575,530</td>
<td>2,544,120</td>
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<td>Total, Training and Employment Services</td>
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**Total Program Administration**

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**Total Employment and Training Administration**

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**Notes:**
- D: Decrease
- TF: Total Funds
- +: Increase
- -: Decrease
Sec. 107. The conference agreement includes the following technical correction to the Military Construction Appropriations Act, 2005:

**Mississippi**

Navy: Gulfport, Vehicle Maintenance Facility .................................... $4,350,000
Naval Reserve: Gulfport, Vehicle Maintenance Facility ..................... $4,350,000

Sec. 108. The conferees agree to include a new general provision, section 108, which provides the Department of the Navy with $2,000,000 to acquire an historic vessel, with Coast Guard registration number 225115.

Sec. 122. The conference agreement includes a 0.83 percent across-the-board rescission to discretionary budgetary resources provided in fiscal year 2005 regular appropriations Act (except Defense, Military Construction, and Homeland Security), as well as to any previously enacted fiscal year 2005 advance appropriation and to any contract authority subject to limitation.

TAPS QUALITY BANK

Congress has concerns regarding the Federal Energy Regulatory Commission Administrative Law Judge’s decision dated August 31, 2004 in Docket No. OR89–2–017; Docket No. OR96–14–006; Docket No. OR98–24–002; Docket No. ISO3–137–001; Docket No. ISO3–141–001; Docket No. ISO3–142–001; Docket No. ISO3–143–001; Docket No. ISO3–144–001. Considering the specific equities of this case, the general importance of continued domestic refinery activity in order to protect national fuel supplies and the need to limit business uncertainty associated with the use of the Trans Alaska Pipeline System, Congress expects the Federal Energy Regulatory Commission to evaluate carefully the disputed Resid valuation and related retroactive Resid refund matter affecting the TAPS Quality Bank Adjustments. Except where the parties have otherwise stipulated, Congress is particularly concerned about the equity of assigning retroactive refunds beyond a term of 15 months.