

DEPARTMENT OF LABOR

EMPLOYMENT AND TRAINING ADMINISTRATION

Federal Funds

TRAINING AND EMPLOYMENT SERVICES

For necessary expenses of the Workforce Innovation and Opportunity Act (referred to in this Act as "WIOA"), the Second Chance Act of 2007, and the National Apprenticeship Act, \$2,053,766,000 plus reimbursements, shall be available. Of the amounts provided:

(1) for grants to States for adult employment and training activities, youth activities, and dislocated worker employment and training activities, \$1,629,522,000 as follows:

(A) \$490,370,000 for adult employment and training activities, of which \$102,370,000 shall be available for the period July 1, 2018 through June 30, 2019, and of which \$388,000,000 shall be available for the period October 1, 2018 through June 30, 2019;

(B) \$523,667,000 for youth activities, which shall be available for the period April 1, 2018 through June 30, 2019; and

(C) \$615,485,000 for dislocated worker employment and training activities, of which \$160,485,000 shall be available for the period July 1, 2018 through June 30, 2019, and of which \$455,000,000 shall be available for the period October 1, 2018 through June 30, 2019: Provided, That pursuant to section 128(a)(1) of the WIOA, the amount available to the Governor for statewide workforce investment activities shall not exceed 15 percent of the amount allotted to the State from each of the appropriations under the preceding subparagraphs: Provided further, That the funds available for allotment to outlying areas to carry out subtitle B of title I of the WIOA shall not be subject to the requirements of section 127(b)(1)(B)(ii) of such Act: Provided further, That the Secretary of Labor, pursuant to a request from a State, may waive the requirements relating to the required designation of local workforce development areas under paragraphs (2) and (3) of section 106(b) of the WIOA and allow the Governor to redesignate such local areas in accordance with the considerations specified in section 106(b)(1)(B) of such Act: Provided further, That a local workforce development board may transfer, with the prior approval by the Governor, up to 100 percent of the funds allocated to the local area for adult employment and training activities to youth activities, and up to 100 percent of the funds allocated for youth activities to adult employment and training activities: Provided further, That, notwithstanding sections 129(b)(1) and 134(a)(2) of the WIOA, the funds reserved for statewide activities under section 128(a) of such Act may be used to carry out any of the activities described under sections 129(b) and 134(a) of such Act: Provided further, That, notwithstanding section 134(a)(2)(A) of the WIOA, funds required to be reserved to carry out rapid response services under section 133(a)(2) of such Act may be used by States to provide other Statewide activities described in sections 129(b) and 134(a) of such Act or to provide additional assistance to local workforce development areas: Provided further, That, notwithstanding section 128(b)(4) of the WIOA, local workforce development boards may use not more than 12.5 percent of funds allocated under section 128(b) and section 133(b) of such Act for administrative costs of carrying out local workforce investment activities: Provided further, That in addition to waivers issued pursuant to requests by States under section 189(i) of the WIOA, the Secretary of Labor may waive such administrative and reporting requirements under such Act (except requirements relating to labor standards or nondiscrimination) as the Secretary determines are appropriate to promote efficiency and reduce administrative costs of States and local workforce development areas: Provided further, That notwithstanding sections 127(b)(1)(C)(iv)(IV) and 132(b)(1)(B)(iv)(IV) of the WIOA, in allotting funds to the States for the Youth formula program under section 127(b)(1)(C) and for the Adult formula program under section 132(b)(1)(B) of such Act, the Secretary of Labor shall ensure that no State shall receive, for each such formula program, an allotment that is less than the greater of: 90 percent of the allotment percentage of the State for the preceding year; or 0.3 percent of the amount available to all States for each such formula program; and

(2) for national programs, \$424,244,000 as follows:

(A) \$117,000,000 for the dislocated workers assistance national reserve, of which \$21,000,000 shall be available for the period July 1, 2018 through September 30, 2019, of which \$30,000,000 shall be available for the period October 1, 2018 through September 30, 2019 and \$66,000,000 shall be available for the period October 1, 2017 through September 30, 2019: Provided, That funds provided to carry out section 132(a)(2)(A) of the WIOA may be used to provide assistance to a State for statewide or local use in order to address cases where there have been worker dislocations across multiple sectors or across multiple local areas and such workers remain dislocated; coordinate the State workforce development

plan with emerging economic development needs; and train such eligible dislocated workers: Provided further, That funds provided to carry out sections 168(b) and 169(c) of the WIOA may be used for technical assistance and demonstration projects, respectively, that provide assistance to new entrants in the workforce and incumbent workers: Provided further, That notwithstanding section 168(b) of the WIOA, of the funds provided under this subparagraph, the Secretary of Labor (referred to in this title as "Secretary") may reserve not more than 10 percent of such funds to provide technical assistance and carry out additional activities related to the transition to the WIOA: Provided further, That the funds provided under this subparagraph for the period of October 1, 2017 through September 30, 2019 shall be for training and employment assistance under sections 168(b), 169(c) (notwithstanding the 10 percent limitation in such section) and 170 of the WIOA for workers in the Appalachian region, as defined by 40 U.S.C. 14102(a)(1);

(B) \$49,905,000 for Native American programs under section 166 of the WIOA, which shall be available for the period April 1, 2018 through June 30, 2019;

(C) \$84,373,000 for YouthBuild activities as described in section 171 of the WIOA, which shall be available for the period April 1, 2018 through June 30, 2019;

(D) \$5,226,000 for technical assistance activities under section 168 of the WIOA, which shall be available for the period July 1, 2018 through June 30, 2019;

(E) \$77,911,000 for ex-offender activities, under the authority of section 169 of the WIOA and section 212 of the Second Chance Act of 2007, which shall be available for the period April 1, 2018 through June 30, 2019: Provided, That of this amount, \$20,000,000 shall be for competitive grants to national and regional intermediaries for activities that prepare young ex-offenders and school dropouts for employment, with a priority for projects serving high-crime, high-poverty areas; and

(F) \$89,829,000 to expand opportunities relating to apprenticeship programs registered under the National Apprenticeship Act, to be available to the Secretary to carry out activities through grants, cooperative agreements, contracts and other arrangements, with States and other appropriate entities, which shall be available for the period April 1, 2018 through June 30, 2019.

Note.—A full-year 2017 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Further Continuing Appropriations Act, 2017 (P.L. 114-254). The amounts included for 2017 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016-0174-0-1-504	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0001 Adult Employment and Training Activities	813	814	490
0003 Dislocated Worker Employment and Training Activities	1,232	1,239	699
0005 Youth Activities	875	1,002	608
0008 Reintegration of Ex-Offenders	77	83	88
0010 Native Americans	50	60	50
0011 Migrant and Seasonal Farmworkers	82	81	1
0013 National Programs	39	1	1
0015 H-1B Job Training Grants	321	128	200
0017 Data Quality Initiative	4	6	6
0024 Apprenticeship Grants .....	.....	89	90
0025 Technical Assistance .....	.....	3	4
0799 Total direct obligations	3,493	3,506	2,237
0801 Training and Employment Services (Reimbursable)	1	.....	.....
0900 Total new obligations, unexpired accounts	3,494	3,506	2,237
Budgetary resources:			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1	390	397	366
1001 Discretionary unobligated balance brought fwd, Oct 1	125	397	.....
1010 Unobligated balance transfer to other accts [016-0179]	-13	.....	.....
1010 Unobligated balance transfer to other accts [091-0400]	-1	.....	.....
1021 Recoveries of prior year unpaid obligations	12	.....	.....
1050 Unobligated balance (total)	388	397	366
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation	1,563	1,560	1,181
1120 Appropriations transferred to other acct [016-0165]	-8	.....	.....
1160 Appropriation, discretionary (total)	1,555	1,560	1,181
Advance appropriations, discretionary:			
1170 Advance appropriation	1,772	1,769	1,772
1172 Advance appropriations transferred to other accounts [016-0165] .....	.....	-6	.....

TRAINING AND EMPLOYMENT SERVICES—Continued
Program and Financing—Continued

Identification code 016-0174-0-1-504	2016 actual	2017 est.	2018 est.
1174 Advance appropriations permanently reduced			-899
1180 Advanced appropriation, discretionary (total)	1,772	1,763	873
Appropriations, mandatory:			
1201 Appropriation (H-1B Skills Training)	174	150	150
1203 Appropriation (previously unavailable)	13	12	10
1232 Appropriations and/or unobligated balance of appropriations temporarily reduced	-12	-10	
1260 Appropriations, mandatory (total)	175	152	160
Spending authority from offsetting collections, discretionary:			
1700 Collected		1	
1701 Change in uncollected payments, Federal sources	1	-1	
1750 Spending auth from offsetting collections, disc (total)	1		
1900 Budget authority (total)	3,503	3,475	2,214
1930 Total budgetary resources available	3,891	3,872	2,580
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year	397	366	343
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	3,352	3,661	3,428
3010 New obligations, unexpired accounts	3,494	3,506	2,237
3020 Outlays (gross)	-3,137	-3,739	-3,266
3040 Recoveries of prior year unpaid obligations, unexpired	-12		
3041 Recoveries of prior year unpaid obligations, expired	-36		
3050 Unpaid obligations, end of year	3,661	3,428	2,399
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1		-1	
3070 Change in uncollected pymts, Fed sources, unexpired	-1	1	
3090 Uncollected pymts, Fed sources, end of year	-1		
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	3,352	3,660	3,428
3200 Obligated balance, end of year	3,660	3,428	2,399
Budget authority and outlays, net:			
Discretionary:			
4000 Budget authority, gross	3,328	3,323	2,054
Outlays, gross:			
4010 Outlays from new discretionary authority	1,117	1,165	642
4011 Outlays from discretionary balances	1,889	2,372	2,313
4020 Outlays, gross (total)	3,006	3,537	2,955
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources		-1	
4040 Offsets against gross budget authority and outlays (total)		-1	
Additional offsets against gross budget authority only:			
4050 Change in uncollected pymts, Fed sources, unexpired	-1	1	
4060 Additional offsets against budget authority only (total)	-1	1	
4070 Budget authority, net (discretionary)	3,327	3,323	2,054
4080 Outlays, net (discretionary)	3,006	3,536	2,955
Mandatory:			
4090 Budget authority, gross	175	152	160
Outlays, gross:			
4100 Outlays from new mandatory authority		4	4
4101 Outlays from mandatory balances	131	198	307
4110 Outlays, gross (total)	131	202	311
4180 Budget authority, net (total)	3,502	3,475	2,214
4190 Outlays, net (total)	3,137	3,738	3,266

Enacted in 2014, the Workforce Innovation and Opportunity Act (WIOA) is the primary authorization for this appropriation account. The Act is intended to provide job seekers and workers with the labor market information, job search assistance, and training they need to get and keep good jobs, and to provide employers with skilled workers. Funds appropriated for this account generally are available on a July to June program year basis, and include substantial advance appropriation amounts. This account includes:

Adult employment and training activities.—Grants to provide financial assistance to States and territories to design and operate training and employment assistance programs for adults, including low-income individuals and public assistance recipients.

Youth activities.—Grants to support a wide range of activities and services to prepare low-income youth for academic and employment success, including summer and year-round jobs. The program links academic and occupational learning with youth development activities.

Dislocated worker employment and training activities.—Grants to provide reemployment services and retraining assistance to individuals dislocated from their employment. The Budget provides funding for National Dislocated Worker Grants specifically targeted to communities in the Appalachian region.

Native Americans.—Grants to Indian tribes and other Native American groups to provide training, work experience, and other employment-related services to Native Americans.

Reintegration of Ex-Offenders.—Supports activities authorized under the Second Chance Act to help individuals exiting prison make a successful transition to community life and long-term employment through mentoring, job training, and other services. Using the authority of section 169 of the WIOA, the Department also provides competitive grants for a range of young ex-offenders and school dropouts, particularly those in high-poverty, high-crime areas with similar services. The Administration intends to devote funds to test and replicate evidence-based strategies for young ex-offenders. The Department of Labor will continue to coordinate closely with the Department of Justice and other relevant Agencies in carrying out the Ex-Offender program.

Apprenticeship Grants.—Activities that support Registered Apprenticeship programs at the state and local levels through a range of activities, such as state-specific outreach strategies, partnerships, economic development strategies, and expanded access to apprenticeship opportunities for under-represented populations through pre-apprenticeships and career pathways.

YouthBuild.—Grants that impart education and occupational skills to program participants by providing them with academic training and occupational skills training, providing a clear path into a chosen career field.

Technical Assistance.—Technical assistance activities to support WIOA implementation.

Object Classification (in millions of dollars)

Identification code 016-0174-0-1-504	2016 actual	2017 est.	2018 est.
Direct obligations:			
25.2 Other services from non-Federal sources	40	20	7
25.7 Operation and maintenance of equipment	10		
41.0 Grants, subsidies, and contributions	3,443	3,486	2,230
99.0 Direct obligations	3,493	3,506	2,237
99.0 Reimbursable obligations	1		
99.9 Total new obligations, unexpired accounts	3,494	3,506	2,237

JOB CORPS

(INCLUDING TRANSFER OF FUNDS)

To carry out subtitle C of title I of the WIOA, including Federal administrative expenses, the purchase and hire of passenger motor vehicles, the construction, alteration, and repairs of buildings and other facilities, and the purchase of real property for training centers as authorized by the WIOA, and to carry out closure of Job Corps centers, including but not limited to building demolition and removal, \$1,448,444,000, plus reimbursements, as follows:

(1) \$1,341,318,000 for Job Corps Operations, which shall be available for the period July 1, 2018 through June 30, 2019;

(2) \$74,857,000 for construction, rehabilitation and acquisition of Job Corps Centers, which shall be available for the period July 1, 2018 through June 30, 2021, and which may include the acquisition, maintenance, and repair of major items of equipment: Provided, That the Secretary may transfer up to 15 percent of such funds to meet the operational needs of such centers or to achieve administrative efficiencies: Provided further, That any funds transferred pursuant to the preceding proviso shall not be available for obligation after June 30, 2019: Provided further, That the Committees on Appropriations of the House of Representatives

entatives and the Senate are notified at least 15 days in advance of any transfer; and

(3) \$32,269,000 for necessary expenses of Job Corps, which shall be available for obligation for the period October 1, 2017 through September 30, 2018: Provided, That no funds from any other appropriation shall be used to provide meal services at or for Job Corps centers.

Note.—A full-year 2017 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Further Continuing Appropriations Act, 2017 (P.L. 114–254). The amounts included for 2017 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016–0181–0–1–504	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0001 Operations	1,442	1,526	1,485
0002 Construction, Rehabilitation, and Acquisition (CRA)	78	105	97
0003 Administration	32	32	32
0900 Total new obligations, unexpired accounts	1,552	1,663	1,614
Budgetary resources:			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1	832	991	1,014
1021 Recoveries of prior year unpaid obligations	38		
1050 Unobligated balance (total)	870	991	1,014
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation	1,689	1,686	1,448
1120 Appropriations transferred to other acct [016–0165]	–4		
1160 Appropriation, discretionary (total)	1,685	1,686	1,448
1900 Budget authority (total)	1,685	1,686	1,448
1930 Total budgetary resources available	2,555	2,677	2,462
Memorandum (non-add) entries:			
1940 Unobligated balance expiring	–12		
1941 Unexpired unobligated balance, end of year	991	1,014	848
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	1,063	909	945
3010 New obligations, unexpired accounts	1,552	1,663	1,614
3011 Obligations ("upward adjustments"), expired accounts	6		
3020 Outlays (gross)	–1,640	–1,627	–1,609
3040 Recoveries of prior year unpaid obligations, unexpired	–38		
3041 Recoveries of prior year unpaid obligations, expired	–34		
3050 Unpaid obligations, end of year	909	945	950
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	1,063	909	945
3200 Obligated balance, end of year	909	945	950
Budget authority and outlays, net:			
Discretionary:			
4000 Budget authority, gross	1,685	1,686	1,448
Outlays, gross:			
4010 Outlays from new discretionary authority	200	266	230
4011 Outlays from discretionary balances	1,440	1,361	1,379
4020 Outlays, gross (total)	1,640	1,627	1,609
4180 Budget authority, net (total)	1,685	1,686	1,448
4190 Outlays, net (total)	1,640	1,627	1,609

Established in 1964 as part of the Economic Opportunity Act and authorized by the Workforce Innovation and Opportunity Act of 2014 (P.L. 113–128, Title 1, Subtitle C, section 141), Job Corps is the nation's largest federally-funded, primarily residential, training program for at-risk youth. Job Corps operates centers in all 50 states, Puerto Rico, and the District of Columbia. Job Corps provides economically disadvantaged youth with academic, career technical and marketable skills to enter the workforce, enroll in post-secondary education, or enlist in the military.

Job Corps serves and trains approximately 50,000 participants each year while emphasizing the attainment of academic credentials which include: a High School Diploma (HSD) or General Educational Development (GED) and career technical credentials, industry-recognized certifications, state licensures, and pre-apprenticeship credentials. These portable credentials provide for long-term attachment to the workforce and economic mobility as Job Corps graduates advance through their careers. Furthermore, these

credentials ensure that program graduates have gained the skills and knowledge necessary to effectively compete in today's workforce.

Large and small businesses, nonprofit organizations, Native American organizations and Alaskan Native corporations manage and operate the majority of the Job Corps centers through contractual agreements with the Department of Labor, while the remaining centers are operated through an interagency agreement with the U.S. Department of Agriculture. In 2015, Job Corps opened two new centers in New Hampshire and Wyoming, the last two States without Job Corps centers. Job Corps participants must be economically disadvantaged youth, ages 16–24, and meet one or more of the following criteria: basic skills deficient; a school dropout; homeless, a runaway, or a foster child; a parent; or in need of additional education, vocational training, or intensive counseling and related assistance in order to participate successfully in regular schoolwork or to secure and hold employment.

The 2018 Budget will close chronically low-performing centers, saving funds and focusing the program on the operation of centers that have proven that they can successfully educate and prepare youth for jobs. The Budget also proposes to prioritize the enrollment of youth who are at least 20 years old, for whom the program has been proven to be more effective.

Object Classification (in millions of dollars)

Identification code 016–0181–0–1–504	2016 actual	2017 est.	2018 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	87	89	71
11.5 Other personnel compensation	3	4	4
11.9 Total personnel compensation	90	93	75
12.1 Civilian personnel benefits	39	42	34
21.0 Travel and transportation of persons	4	4	5
22.0 Transportation of things	1	1	1
23.1 Rental payments to GSA	2	2	2
23.2 Rental payments to others	8	8	9
23.3 Communications, utilities, and miscellaneous charges	8	10	8
25.1 Advisory and assistance services	1	1	1
25.2 Other services from non-Federal sources	1,247	1,338	1,327
25.3 Other goods and services from Federal sources	49	38	33
25.4 Operation and maintenance of facilities	25	20	20
25.7 Operation and maintenance of equipment	1	4	4
26.0 Supplies and materials	17	17	20
31.0 Equipment	2	3	10
32.0 Land and structures	58	82	65
99.0 Direct obligations	1,552	1,663	1,614
99.9 Total new obligations, unexpired accounts	1,552	1,663	1,614

Employment Summary

Identification code 016–0181–0–1–504	2016 actual	2017 est.	2018 est.
1001 Direct civilian full-time equivalent employment	162	168	166

COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

Note.—A full-year 2017 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Further Continuing Appropriations Act, 2017 (P.L. 114–254). The amounts included for 2017 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016–0175–0–1–504	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0001 National programs	226	343	5
0002 State programs	95	95	
0900 Total new obligations (object class 41.0)	321	438	5
Budgetary resources:			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1	57	169	164

COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS—Continued
Program and Financing—Continued

Identification code 016-0175-0-1-504	2016 actual	2017 est.	2018 est.
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation	434	433	.....
1120 Appropriations transferred to other acct [016-0165]	-1	.....	.....
1160 Appropriation, discretionary (total)	433	433	.....
1930 Total budgetary resources available	490	602	164
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year	169	164	159
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	311	198	247
3010 New obligations, unexpired accounts	321	438	5
3020 Outlays (gross)	-428	-389	-245
3041 Recoveries of prior year unpaid obligations, expired	-6	.....	.....
3050 Unpaid obligations, end of year	198	247	7
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	311	198	247
3200 Obligated balance, end of year	198	247	7
Budget authority and outlays, net:			
Discretionary:			
4000 Budget authority, gross	433	433	.....
Outlays, gross:			
4010 Outlays from new discretionary authority	74	82	.....
4011 Outlays from discretionary balances	354	307	245
4020 Outlays, gross (total)	428	389	245
4180 Budget authority, net (total)	433	433	.....
4190 Outlays, net (total)	428	389	245

Community Service Employment for Older Americans (CSEOA), authorized by Title V of the Older Americans Act as amended in 2006 (P.L. 109-365), is a federally-sponsored community service employment and training program for unemployed low-income individuals, ages 55 and older. The program is eliminated in the 2018 Budget.

TAA COMMUNITY COLLEGE AND CAREER TRAINING GRANT FUND

Program and Financing (in millions of dollars)

Identification code 016-0187-0-1-504	2016 actual	2017 est.	2018 est.
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	899	486	246
3020 Outlays (gross)	-389	-240	-160
3041 Recoveries of prior year unpaid obligations, expired	-24	.....	.....
3050 Unpaid obligations, end of year	486	246	86
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	899	486	246
3200 Obligated balance, end of year	486	246	86
Budget authority and outlays, net:			
Mandatory:			
Outlays, gross:			
4101 Outlays from mandatory balances	389	240	160
4180 Budget authority, net (total) .....	.....	.....	.....
4190 Outlays, net (total)	389	240	160

The Trade Adjustment Assistance (TAA) Community College and Career Training program, which received appropriations in the Health Care and Education Reconciliation Act of 2010 (Section 1501 of P.L. 111-152, 124 Stat. 1070), provided \$500 million annually in fiscal years 2011-2014 for competitive grants to eligible institutions of higher education.

FEDERAL UNEMPLOYMENT BENEFITS AND ALLOWANCES

For payments during fiscal year 2018 of trade adjustment benefit payments and allowances under part I of subchapter B of chapter 2 of title II of the Trade Act of

1974, and section 246 of that Act; and for training, employment and case management services, allowances for job search and relocation, and related State administrative expenses under part II of subchapter B of chapter 2 of title II of the Trade Act of 1974, and including benefit payments, allowances, training, employment and case management services, and related State administration provided pursuant to section 231(a) of the Trade Adjustment Assistance Extension Act of 2011 and section 405(a) of the Trade Preferences Extension Act of 2015, \$790,000,000 together with such amounts as may be necessary to be charged to the subsequent appropriation for payments for any period subsequent to September 15, 2018: Provided, That notwithstanding section 502 of this division, any part of the appropriation provided under this heading may remain available for obligation beyond the current fiscal year pursuant to the authorities of section 245(c) of the Trade Act of 1974 (19 U.S.C. 2317(c)).

Note.—A full-year 2017 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Further Continuing Appropriations Act, 2017 (P.L. 114-254). The amounts included for 2017 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016-0326-0-1-999	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0001 Trade Adjustment Assistance benefits	209	240	301
0002 Trade Adjustment Assistance training and other activities	391	400	450
0005 Wage Insurance Payments	26	33	39
0799 Total direct obligations	626	673	790
0900 Total new obligations, unexpired accounts (object class 41.0)	626	673	790
Budgetary resources:			
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation	685	722	790
1230 Appropriations and/or unobligated balance of appropriations permanently reduced	-59	-49	.....
1260 Appropriations, mandatory (total)	626	673	790
1900 Budget authority (total)	626	673	790
1930 Total budgetary resources available	626	673	790
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	940	836	732
3010 New obligations, unexpired accounts	626	673	790
3011 Obligations ("upward adjustments"), expired accounts	5	.....	.....
3020 Outlays (gross)	-415	-556	-690
3041 Recoveries of prior year unpaid obligations, expired	-320	-221	-346
3050 Unpaid obligations, end of year	836	732	486
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	940	836	732
3200 Obligated balance, end of year	836	732	486
Budget authority and outlays, net:			
Mandatory:			
Budget authority, gross:			
4090 Budget authority, gross	626	673	790
Outlays, gross:			
4100 Outlays from new mandatory authority	191	293	363
4101 Outlays from mandatory balances	224	263	327
4110 Outlays, gross (total)	415	556	690
4180 Budget authority, net (total)	626	673	790
4190 Outlays, net (total)	415	556	690

The Federal Unemployment Benefits and Allowances (FUBA) account funds the Trade Adjustment Assistance (TAA) for Workers program, which provides income support through Trade Readjustment Allowances (TRA); Training and Other Activities, which includes funding for the Trade Adjustment Assistance in three categories: 1) Training and Other Activities; 2) Trade Readjustment Allowances (TRA); and, Readjustment Trade Adjustment Assurances (RTAA) (jointly called the TAA program). \$790,000,000 is sufficient to continue the TAA program under the Trade Adjustment Assistance Reauthorization Act of 2015.

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE OPERATIONS

For authorized administrative expenses, \$88,896,000, together with not to exceed \$3,124,263,000 which may be expended from the Employment Security Administration Account in the Unemployment Trust Fund ("the Trust Fund"), of which:

(1) \$2,635,775,000 from the Trust Fund is for grants to States for the administration of State unemployment insurance laws as authorized under title III of the Social Security Act (including not less than \$130,000,000 to conduct in-person reemployment and eligibility assessments and unemployment insurance improper payment reviews, and to provide reemployment services and referrals to training as appropriate, for claimants of unemployment insurance for ex-service members under 5 U.S.C. 8521 et. seq. and for the claimants of regular unemployment compensation who are profiled as most likely to exhaust their benefits in each State, and \$6,000,000 for continued support of the Unemployment Insurance Integrity Center of Excellence), the administration of unemployment insurance for Federal employees and for ex-service members as authorized under 5 U.S.C. 8501–8523, and the administration of trade readjustment allowances, reemployment trade adjustment assistance, and alternative trade adjustment assistance under the Trade Act of 1974 and under section 231(a) of the Trade Adjustment Assistance Extension Act of 2011 and section 405(a) of the Trade Preferences Extension Act of 2015, and shall be available for obligation by the States through December 31, 2018, except that funds used for automation shall be available for Federal obligation through December 31, 2018, and for State obligation through September 30, 2020, or, if the automation is being carried out through consortia of States, for State obligation through September 30, 2023, and for expenditure through September 30, 2024, and funds for competitive grants awarded to States for improved operations and to conduct in-person reemployment and eligibility assessments and unemployment insurance improper payment reviews and provide reemployment services and referrals to training as appropriate shall be available for Federal obligation through December 31, 2018, and for obligation by the States through September 30, 2020, and funds for the Unemployment Insurance Integrity Center of Excellence shall be available for obligation by the State through September 30, 2021, and funds used for unemployment insurance workloads experienced by the States through September 30, 2018 shall be available for Federal obligation through December 31, 2018;

(2) \$12,000,000 from the Trust Fund is for national activities necessary to support the administration of the Federal-State unemployment insurance system;

(3) \$394,516,000 from the Trust Fund, together with \$21,372,000 from the General Fund of the Treasury, is for grants to States in accordance with section 6 of the Wagner-Peyser Act, and shall be available for Federal obligation for the period July 1, 2018 through June 30, 2019: Provided, That notwithstanding the funding allocation in section 7 of the Wagner-Peyser Act, States may use up to 100 percent of the funds allotted to the State under section 6 of such Act to carry out the activities described in section 7(a) of such Act;

(4) \$19,780,000 from the Trust Fund is for national activities of the Employment Service, including administration of the work opportunity tax credit under section 51 of the Internal Revenue Code of 1986, and the provision of technical assistance and staff training under the Wagner-Peyser Act;

(5) \$62,192,000 from the Trust Fund is for the administration of foreign labor certifications and related activities under the Immigration and Nationality Act and related laws, of which \$47,937,000 shall be available for the Federal administration of such activities, and \$14,255,000 shall be available for grants to States for the administration of such activities; and

(6) \$67,524,000 from the General Fund is to provide workforce information, national electronic tools, and one-stop system building under the Wagner-Peyser Act, and shall be available for Federal obligation for the period July 1, 2018 through June 30, 2019, of which up to \$9,800,000, to remain available until September 30, 2020, shall be used to carry out research and demonstration projects related to testing effective ways to promote greater labor force participation of people with disabilities: Provided, That the Secretary may transfer amounts made available for research and demonstration projects under this paragraph to the "Office of Disability Employment Policy" account for such purposes: Provided further, That to the extent that the Average Weekly Insured Unemployment ("AWIU") for fiscal year 2018 is projected by the Department of Labor to exceed 2,154,000, an additional \$28,600,000 from the Trust Fund shall be available for obligation for every 100,000 increase in the AWIU level (including a pro rata amount for any increment less than 100,000) to carry out title III of the Social Security Act: Provided further, That funds appropriated in this Act that are allotted to a State to carry out activities under title III of the Social Security Act may be used by such State to assist other States in carrying out activities under such title III if the other States include areas that have suffered a major disaster declared by the President under the Robert T. Stafford Disaster Relief and Emergency Assistance Act: Provided further, That the Secretary may use funds appropriated for

grants to States under title III of the Social Security Act to make payments on behalf of States for the use of the National Directory of New Hires under section 453(j)(8) of such Act: Provided further, That the Secretary may use funds appropriated for grants to States under title III of the Social Security Act to make payments on behalf of States to the entity operating the State Information Data Exchange System: Provided further, That funds appropriated in this Act which are used to establish a national one-stop career center system, or which are used to support the national activities of the Federal-State unemployment insurance, employment service, or immigration programs, may be obligated in contracts, grants, or agreements with States and non-State entities: Provided further, That States awarded competitive grants for improved operations under title III of the Social Security Act, or awarded grants to support the national activities of the Federal-State unemployment insurance system, may award subgrants to other States under such grants, subject to the conditions applicable to the grants: Provided further, That funds appropriated under this Act for activities authorized under title III of the Social Security Act and the Wagner-Peyser Act may be used by States to fund integrated Unemployment Insurance and Employment Service automation efforts, notwithstanding cost allocation principles prescribed under the Office of Management and Budget publication entitled Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards: Provided further, That the Secretary, at the request of a State participating in a consortium with other States, may reallocate funds allotted to such State under title III of the Social Security Act to other States participating in the consortium in order to carry out activities that benefit the administration of the unemployment compensation law of the State making the request: Provided further, That the Secretary may collect fees for the costs associated with additional data collection, analyses, and reporting services relating to the National Agricultural Workers Survey requested by State and local governments, public and private institutions of higher education, and nonprofit organizations and may utilize such sums, in accordance with the provisions of 29 U.S.C. 9a, for the National Agricultural Workers Survey infrastructure, methodology, and data to meet the information collection and reporting needs of such entities, which shall be credited to this appropriation and shall remain available until September 30, 2019, for such purposes.

Note.—A full-year 2017 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Further Continuing Appropriations Act, 2017 (P.L. 114–254). The amounts included for 2017 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016–0179–0–1–999	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0001 State UI administration	2,712	2,740	2,636
0002 UI national activities	15	15	12
0010 ES grants to States	678	678	416
0011 ES national activities	20	20	20
0012 American Job Centers	56	68	68
0014 Foreign labor certification	62	62	62
0015 H-1B fees	24	28	28
0799 Total direct obligations	3,567	3,611	3,242
0801 Reimbursable program DJIA administration	3	50	50
0803 Reimbursable program NAWs surveys	1	1	1
0899 Total reimbursable obligations	4	51	51
0900 Total new obligations, unexpired accounts	3,571	3,662	3,293
Budgetary resources:			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1	69	165	161
1001 Discretionary unobligated balance brought fwd, Oct 1	69	61	.....
1011 Unobligated balance transfer from other acct [016–0174]	13	.....	.....
1021 Recoveries of prior year unpaid obligations	27	.....	.....
1050 Unobligated balance (total)	109	165	161
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation	89	89	89
Appropriations, mandatory:			
1201 Appropriation (special or trust fund H-1B Fees)	17	17	18
1203 Appropriation (previously unavailable)	1	1	.....
1232 Appropriations and/or unobligated balance of appropriations temporarily reduced	–1	–1	.....
1260 Appropriations, mandatory (total)	17	17	18
Spending authority from offsetting collections, discretionary:			
1700 Collected	3,161	3,545	3,176
1701 Change in uncollected payments, Federal sources	340	.....	.....

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE
OPERATIONS—Continued
Program and Financing—Continued

Identification code 016-0179-0-1-999	2016 actual	2017 est.	2018 est.
1710 Spending authority from offsetting collections transferred to other accounts [016-0165]	-9		
1750 Spending auth from offsetting collections, disc (total)	3,492	3,545	3,176
1800 Spending authority from offsetting collections, mandatory:			
1800 Offsetting collections (DUA)	3		
1801 Change in uncollected payments, Federal sources	26	7	2
1850 Spending auth from offsetting collections, mand (total)	29	7	2
1900 Budget authority (total)	3,627	3,658	3,285
1930 Total budgetary resources available	3,736	3,823	3,446
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year	165	161	153
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	1,959	1,876	1,744
3010 New obligations, unexpired accounts	3,571	3,662	3,293
3011 Obligations ("upward adjustments"), expired accounts	7		
3020 Outlays (gross)	-3,597	-3,794	-4,172
3040 Recoveries of prior year unpaid obligations, unexpired	-27		
3041 Recoveries of prior year unpaid obligations, expired	-37		
3050 Unpaid obligations, end of year	1,876	1,744	865
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1	-1,690	-1,731	-1,738
3070 Change in uncollected pymts, Fed sources, unexpired	-366	-7	-2
3071 Change in uncollected pymts, Fed sources, expired	325		
3090 Uncollected pymts, Fed sources, end of year	-1,731	-1,738	-1,740
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	269	145	6
3200 Obligated balance, end of year	145	6	-875
Budget authority and outlays, net:			
Discretionary:			
4000 Budget authority, gross	3,581	3,634	3,265
Outlays, gross:			
4010 Outlays from new discretionary authority	2,231	2,457	2,350
4011 Outlays from discretionary balances	1,335	1,313	1,802
4020 Outlays, gross (total)	3,566	3,770	4,152
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources	-659	-657	-395
4030 Federal sources	-20	-20	-20
4030 Federal sources	-48	-48	-48
4030 Federal sources	-14	-14	-14
4030 Federal sources	-1	-1	-1
4030 Federal sources	-2,526	-2,640	-2,518
4030 Federal sources	-95	-95	-130
4030 Federal sources	-20	-20	
4030 Federal sources	-3	-50	-50
4040 Offsets against gross budget authority and outlays (total)	-3,386	-3,545	-3,176
Additional offsets against gross budget authority only:			
4050 Change in uncollected pymts, Fed sources, unexpired	-340		
4052 Offsetting collections credited to expired accounts	225		
4060 Additional offsets against budget authority only (total)	-115		
4070 Budget authority, net (discretionary)	80	89	89
4080 Outlays, net (discretionary)	180	225	976
Mandatory:			
4090 Budget authority, gross	46	24	20
Outlays, gross:			
4100 Outlays from new mandatory authority	2	24	20
4101 Outlays from mandatory balances	29		
4110 Outlays, gross (total)	31	24	20
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4120 Federal sources	-96	-7	-2
Additional offsets against gross budget authority only:			
4140 Change in uncollected pymts, Fed sources, unexpired	-26	-7	-2
4142 Offsetting collections credited to expired accounts	93	7	2
4150 Additional offsets against budget authority only (total)	67		
4160 Budget authority, net (mandatory)	17	17	18
4170 Outlays, net (mandatory)	-65	17	18
4180 Budget authority, net (total)	97	106	107
4190 Outlays, net (total)	115	242	994

Summary of Budget Authority and Outlays (in millions of dollars)

	2016 actual	2017 est.	2018 est.
Enacted/requested:			
Budget Authority	97	106	107
Outlays	115	242	994
Legislative proposal, subject to PAYGO:			
Budget Authority			1
Outlays			1
Total:			
Budget Authority	97	106	108
Outlays	115	242	995

Unemployment compensation.—State administration amounts provide administrative grants to State agencies that pay unemployment compensation to eligible workers and collect State unemployment taxes from employers. These agencies also pay unemployment benefits to former Federal personnel and ex-servicemembers as well as trade readjustment allowances to eligible individuals. State administration amounts also provide administrative grants to State agencies to improve the integrity and financial stability of the unemployment compensation program through a comprehensive performance management system, UI Performs. The purpose is to effect continuous improvement in State performance and implement activities designed to reduce errors and prevent fraud, waste, and abuse in the payment of unemployment compensation benefits and the collection of unemployment taxes. National activities relating to the Federal-State unemployment insurance programs are conducted through contracts or agreements with the State agencies or non-State entities. A workload contingency reserve is included in State administration to meet increases in the costs of administering the program resulting from increases in the number of unemployment claims filed and paid. The appropriation automatically provides additional funds whenever unemployment claims workloads increase above levels specified in the appropriations language.

UNEMPLOYMENT COMPENSATION PROGRAM STATISTICS

	2015 actual	2016 actual	2017 est.	2018 est.
Staff years	35,035	34,976	34,900	34,900
Basic workload (in thousands):				
Employer tax accounts	7,893	7,993	8,060	8,107
Employee wage items recorded	662,598	670,800	681,047	689,631
Initial claims taken	14,869	14,038	14,488	14,895
Weeks claimed	121,461	113,293	113,666	111,173
Nonmonetary determinations	7,679	7,261	7,077	7,100
Appeals	1,389	1,242	1,158	1,119
Covered employment	136,969	138,595	140,567	142,192

Employment service.—The public employment service is a nationwide system providing no-fee employment services to job-seekers and employers. State employment service activities are financed by grants provided by formula to States. Funding allotments are provided annually on a Program Year basis beginning July 1 and ending June 30 of the following year.

Employment service activities serving national needs are conducted through specific reimbursable agreements between the States and the Federal Government under the Wagner-Peyser Act, as amended, and other legislation. States also receive funding under this activity for administration of the Work Opportunity Tax Credit, as well as for amortization payments for those States that had independent retirement plans prior to 1980 in their State employment service agencies.

EMPLOYMENT SERVICE PROGRAM STATISTICS

	2015 actual	2016 est.	2017 est.	2018 est.
Total participants (thousands)	13,245	13,567	13,567	8,298
Entered employment rate	63.0%	55.6%	TBD	TBD
Cost per participant	50.12	50.12	50.12	50.12

Years are program years running from July 1 of the year indicated through June 30 of the following year.

Foreign Labor Certification.—This activity provides for the administration and operation of the foreign labor certification programs within the Employment and Training Administration. Under these programs, U.S. employers that can demonstrate a shortage of qualified, available U.S. workers and that there would be no adverse impact on similarly situated U.S. workers may seek the Secretary of Labor's certification as a first step in the multi-agency process required to hire a foreign worker to fill critical

permanent or temporary vacancies. Major programs include the permanent, H-2A temporary agricultural, H-2B temporary non-agricultural, and H-1B temporary highly skilled worker visas. The account is divided into Federal and State activities.

Federal Administration.—Federal Administration provides leadership, policy, budget, program operations including staffing (Federal and contractors), information technology, three national processing center facilities, and operational direction to Federal activities supporting the effective and efficient administration of foreign labor certification programs.

State grants.—Provides grants to State workforce agencies in 54 States and U.S. territories funding employment-related activities required for the administration of Federal foreign labor certification programs. Includes State Workforce Agency posting and circulation of job orders and other assistance to employers in the recruitment of U.S. workers, processing of employer requests for prevailing wage determinations for the permanent and temporary programs, State safety inspection of housing provided by employers to workers, and State development of prevailing wage and prevailing practice surveys used to set wages and standards in a defined geographic area.

American Job Centers.—These funds are used to support the joint Federal-State efforts to improve the comprehensive American Job Center system authorized under WIOA. This system provides workers and employers with quick and easy access to a wide array of enhanced career development and labor market information services. A portion of these funds supports a joint initiative between the Employment and Training Administration and the Office of Disability Employment Policy to improve the accessibility and accountability of the public workforce development system for individuals with disabilities.

National Agricultural Workers Survey fee.—The Department of Labor conducts the National Agricultural Workers Survey (NAWS), which collects information annually about the demographic, employment, and health characteristics of the U.S. crop labor force. The information is obtained directly from farm workers through face-to-face interviews.

Object Classification (in millions of dollars)

Identification code 016-0179-0-1-999	2016 actual	2017 est.	2018 est.
Direct obligations:			
11.1 Personnel compensation: Full-time permanent	21	22	22
12.1 Civilian personnel benefits	7	7	7
23.1 Rental payments to GSA	2	3	2
25.1 Advisory and assistance services	28	27	30
25.2 Other services from non-Federal sources	10	10	10
25.3 Other goods and services from Federal sources	9	13	11
25.7 Operation and maintenance of equipment	9	9	9
31.0 Equipment	1	1	1
41.0 Grants, subsidies, and contributions	3,480	3,519	3,150
99.0 Direct obligations	3,567	3,611	3,242
99.0 Reimbursable obligations	4	51	51
99.9 Total new obligations, unexpired accounts	3,571	3,662	3,293

Employment Summary

Identification code 016-0179-0-1-999	2016 actual	2017 est.	2018 est.
1001 Direct civilian full-time equivalent employment	162	159	156
1001 Direct civilian full-time equivalent employment	39	41	41

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE OPERATIONS
(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 016-0179-4-1-999	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0015 FLC fees			1
0900 Total new obligations, unexpired accounts (object class 25.1)			1

Budgetary resources:			
Budget authority:			
Appropriations, mandatory:			
1201	Appropriation (special or trust fund)		1
1930	Total budgetary resources available		1
Change in obligated balance:			
Unpaid obligations:			
3010	New obligations, unexpired accounts		1
3020	Outlays (gross)		-1
Budget authority and outlays, net:			
Mandatory:			
4090	Budget authority, gross		1
Outlays, gross:			
4100	Outlays from new mandatory authority		1
4180	Budget authority, net (total)		1
4190	Outlays, net (total)		1

The Budget proposes authorizing legislation to establish and retain fees to cover the costs of operating the foreign labor certification programs, which ensure that employers proposing to bring in immigrant workers have checked to ensure that American workers cannot meet their needs and that immigrant workers are being compensated appropriately and not disadvantaging American workers. The ability to charge fees for these programs would give the Department of Labor a more reliable, workload-based source of funding for this function (as the Department of Homeland Security has), and would ultimately eliminate the need for discretionary appropriations. The proposal includes the following: 1) charge employer fees for its prevailing wage determinations; 2) charge employer fees for its permanent labor certification program; 3) charge employer fees for H-2B non-agricultural workers; and 4) retain and adjust the H-2A agricultural worker application fees currently deposited into the General Fund. The fee levels, including possible expedited processing fees, would be set via regulation to ensure that the amounts are subject to review. Given DOL OIG's important role in investigating fraud and abuse, the proposal also includes a mechanism to provide funding for OIG's work to oversee foreign labor certification programs.

PAYMENTS TO THE UNEMPLOYMENT TRUST FUND

Program and Financing (in millions of dollars)

Identification code 016-0178-0-1-603	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0012	Payments to ESAA	6	
0900	Total new obligations (object class 41.0)	6	
Budgetary resources:			
Budget authority:			
Appropriations, mandatory:			
1200	Appropriation (indefinite)	6	
1900	Budget authority (total)	6	
1930	Total budgetary resources available	6	
Change in obligated balance:			
Unpaid obligations:			
3010	New obligations, unexpired accounts	6	
3020	Outlays (gross)	-6	
Budget authority and outlays, net:			
Mandatory:			
4090	Budget authority, gross	6	
Outlays, gross:			
4101	Outlays from mandatory balances	6	
4180	Budget authority, net (total)	6	
4190	Outlays, net (total)	6	

This account provides for general fund financing of extended unemployment benefit programs under certain statutes. It is also the mechanism used to make general fund reimbursements for some or all of the benefits and administrative costs incurred for temporary Federal programs. These funds

PAYMENTS TO THE UNEMPLOYMENT TRUST FUND—Continued

are transferred from the Payments to the Unemployment Trust Fund account to a receipt account in the Unemployment Trust Fund (UTF) so that resources may be transferred to the Employment Security Administration Account in the UTF for administrative costs or to the Extended Unemployment Compensation Account in the UTF for benefit costs.

SHORT TIME COMPENSATION PROGRAMS

Program and Financing (in millions of dollars)

Identification code 016-0168-0-1-603	2016 actual	2017 est.	2018 est.
Budgetary resources:			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1	1	1	1
1930 Total budgetary resources available	1	1	1
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year	1	1	1
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	4		
3020 Outlays (gross)	-2		
3041 Recoveries of prior year unpaid obligations, expired	-2		
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	4		
Budget authority and outlays, net:			
Mandatory:			
Outlays, gross:			
4101 Outlays from mandatory balances	2		
4180 Budget authority, net (total)			
4190 Outlays, net (total)	2		

Short Time Compensation (STC), also known as work sharing, is a layoff aversion strategy that enables workers to remain employed and employers to retain their trained staff during times of reduced business activity. The Middle Class Tax Relief and Job Creation Act of 2012 codified and expanded the definition of STC. Under the STC program, workers receive a percentage of the unemployment benefits they would have received if totally unemployed based upon the percentage of reduction in their hours of work. States that had been operating an STC program before enactment of the Act had two and a half years to amend their laws to conform to the new definition (the deadline for conformity was August 2014). As an incentive for states to enact state STC programs and promote the use of STC, the Act provided for 100 percent reimbursement of STC benefit costs paid under state law for up to 156 weeks, or three years (reimbursement was subject to sequestration). Grant funding was also available to states whose permanent STC laws meet the new Federal definition (the application deadline was December 31, 2014).

FEDERAL ADDITIONAL UNEMPLOYMENT COMPENSATION PROGRAM, RECOVERY

Program and Financing (in millions of dollars)

Identification code 016-1800-0-1-603	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0001 Federal Additional Unemployment Compensation Program, Recovery (Direct)	3		
0900 Total new obligations (object class 42.0)	3		
Budgetary resources:			
Unobligated balance:			
1021 Recoveries of prior year unpaid obligations	1	1	
1029 Other balances withdrawn to Treasury	-8	-1	
1033 Recoveries of prior year paid obligations	10		
1050 Unobligated balance (total)	3		
1930 Total budgetary resources available	3		

Change in obligated balance:

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	26	25	24
3010 New obligations, unexpired accounts	3		
3020 Outlays (gross)	-3		
3040 Recoveries of prior year unpaid obligations, unexpired	-1	-1	
3050 Unpaid obligations, end of year	25	24	24
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	26	25	24
3200 Obligated balance, end of year	25	24	24

Budget authority and outlays, net:

Mandatory:			
Outlays, gross:			
4101 Outlays from mandatory balances	3		
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4123 Non-Federal sources	-10		
Additional offsets against gross budget authority only:			
4143 Recoveries of prior year paid obligations, unexpired accounts	10		
4170 Outlays, net (mandatory)	-7		
4180 Budget authority, net (total)			
4190 Outlays, net (total)	-7		

This account provides mandatory general revenue funding for a temporary program established under the American Recovery and Reinvestment Act of 2009 (Public Law 111-5) and subsequently extended. This program paid a supplement of \$25 on every week of unemployment compensation. It was last extended in Public Law 111-157 and paid benefits through its December 7, 2010, with a phaseout period. As a result of adjudications, benefits continue to be paid but are minimal.

ADVANCES TO THE UNEMPLOYMENT TRUST FUND AND OTHER FUNDS

For repayable advances to the Unemployment Trust Fund as authorized by sections 905(d) and 1203 of the Social Security Act, and to the Black Lung Disability Trust Fund as authorized by section 9501(c)(1) of the Internal Revenue Code of 1986; and for nonrepayable advances to the revolving fund established by section 901(e) of the Social Security Act, to the Unemployment Trust Fund as authorized by 5 U.S.C. 8509, and to the "Federal Unemployment Benefits and Allowances" account, such sums as may be necessary, which shall be available for obligation through September 30, 2019.

This appropriation makes available funding for repayable advances (loans) to two accounts in the Unemployment Trust Fund (UTF): the Extended Unemployment Compensation Account (EUCA) which pays the Federal share of extended unemployment benefits, and the Federal Unemployment Account (FUA) which makes loans to States to fund unemployment benefits. In addition, the account has provided repayable advances to the Black Lung Disability Trust Fund (BLDTF) when its balances proved insufficient to make payments from that account. The BLDTF now has authority to borrow directly from the Treasury under the trust fund debt restructuring provisions of Public Law 110-343. Repayable advances are shown as borrowing authority within the UTF or the BLDTF, and they do not appear as budget authority or outlays in the Advances to the Unemployment Trust Fund and Other Funds account.

This appropriation also makes available funding as needed for nonrepayable advances to the Federal Employees Compensation Account (FECA) to pay the costs of unemployment compensation for former Federal employees and ex-servicemembers, and to the Federal Unemployment and Benefits and Allowances (FUBA) account to pay the costs of benefits and services under the Trade Adjustment Assistance for Workers (TAA) program. These advances are shown as budget authority and outlays in the Advances account. The 2014 appropriations language included new authority for non-repayable advances to the revolving fund for the Employment Security Administration Account (ESAA) in the Unemployment Trust Fund. In turn, this revolving fund may provide repayable, interest-bearing advances to the ESAA account if it runs short of funds, and the borrowing authority will enable ESAA to cover its obligations despite seasonal variations in the account's receipts.

Advances were needed for the FUA and EUCA accounts in fiscal year 2014, and the Department estimates that no advances will be necessary in 2017 and 2018. Detail on the nonrepayable advances is provided above; detail on the repayable advances is shown separately in the UTF account.

To address the potential need for significant, and somewhat unpredictable advances to various accounts, the Congress appropriates such sums as necessary for advances to all of the potential recipient accounts. The fiscal year 2018 request continues this authority.

PROGRAM ADMINISTRATION

For expenses of administering employment and training programs, \$104,378,000, together with not to exceed \$49,887,000 which may be expended from the Employment Security Administration Account in the Unemployment Trust Fund.

Note.—A full-year 2017 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Further Continuing Appropriations Act, 2017 (P.L. 114-254). The amounts included for 2017 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016-0172-0-1-504	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0003 Workforce security	43	43	43
0004 Apprenticeship training, employer and labor services	34	34	34
0005 Executive direction	9	9	9
0006 Training & Employment Services	68	68	68
0799 Total direct obligations	154	154	154
0803 Reimbursable programs (DUA/E-grants/VOPAR/VRAP)	3	4	4
0900 Total new obligations, unexpired accounts	157	158	158
Budgetary resources:			
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation	105	104	104
Spending authority from offsetting collections, discretionary:			
1700 Offsetting collections (UTF)	50	50	50
1700 Collected [DUA/eGrants/Grants Management/TA to PA]	2	4	4
1701 Change in uncollected payments, Federal sources	1		
1750 Spending auth from offsetting collections, disc (total)	53	54	54
1900 Budget authority (total)	158	158	158
1930 Total budgetary resources available	158	158	158
Memorandum (non-add) entries:			
1940 Unobligated balance expiring	-1		
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	24	20	22
3010 New obligations, unexpired accounts	157	158	158
3011 Obligations ("upward adjustments"), expired accounts	2		
3020 Outlays (gross)	-159	-156	-158
3041 Recoveries of prior year unpaid obligations, expired	-4		
3050 Unpaid obligations, end of year	20	22	22
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1		-1	-1
3070 Change in uncollected pymts, Fed sources, unexpired	-1		
3090 Uncollected pymts, Fed sources, end of year	-1	-1	-1
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	24	19	21
3200 Obligated balance, end of year	19	21	21
Budget authority and outlays, net:			
Discretionary:			
4000 Budget authority, gross	158	158	158
Outlays, gross:			
4010 Outlays from new discretionary authority	142	137	137
4011 Outlays from discretionary balances	17	19	21
4020 Outlays, gross (total)	159	156	158
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources	-52	-54	-54
4040 Offsets against gross budget authority and outlays (total)	-52	-54	-54
Additional offsets against gross budget authority only:			
4050 Change in uncollected pymts, Fed sources, unexpired	-1		

4060	Additional offsets against budget authority only (total)	-1		
4070	Budget authority, net (discretionary)	105	104	104
4080	Outlays, net (discretionary)	107	102	104
4180	Budget authority, net (total)	105	104	104
4190	Outlays, net (total)	107	102	104

This account provides for the Federal administration of Employment and Training Administration programs.

Training and Employment services.— Training and Employment services provides leadership, policy direction and administration for a decentralized system of grants to State and local governments as well as federally administered programs for job training and employment assistance for low income adults, youth and dislocated workers; provides for training and employment services to special targeted groups; provides for the settlement of trade adjustment petitions; and includes related program operations support activities.

Workforce security.—Provides leadership and policy direction for the administration of the comprehensive nationwide public employment service system; oversees unemployment insurance programs in each State; supports a one-stop career center network, including a comprehensive system of collecting, analyzing and disseminating labor market information; and includes related program operations support activities.

Office of Apprenticeship.—Oversees the administration of a Federal-State apprenticeship structure that registers apprenticeship training programs meeting national standards, and provides outreach to employers and labor organizations to promote and develop high-quality apprenticeship programs. The office will broaden the reach of Registered Apprenticeship programs across the US in part through its grant funding.

Executive direction.—Provides leadership and policy direction for all training and employment services programs and activities and provides for related program operations support, including research, evaluations, and demonstrations.

Object Classification (in millions of dollars)

Identification code 016-0172-0-1-504	2016 actual	2017 est.	2018 est.	
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent	76	76	77
11.3	Other than full-time permanent	1		
11.5	Other personnel compensation	1	1	1
11.9	Total personnel compensation	78	77	78
12.1	Civilian personnel benefits	25	25	26
21.0	Travel and transportation of persons	2	2	2
23.1	Rental payments to GSA	9	9	9
23.3	Communications, utilities, and miscellaneous charges	1	1	1
25.1	Advisory and assistance services	2	1	1
25.2	Other services from non-Federal sources	2	2	1
25.3	Other goods and services from Federal sources	20	22	22
25.7	Operation and maintenance of equipment	12	14	13
26.0	Supplies and materials	1	1	1
31.0	Equipment	2		
99.0	Direct obligations	154	154	154
99.0	Reimbursable obligations	3	4	4
99.9	Total new obligations, unexpired accounts	157	158	158

Employment Summary

Identification code 016-0172-0-1-504	2016 actual	2017 est.	2018 est.	
1001	Direct civilian full-time equivalent employment	754	742	730
2001	Reimbursable civilian full-time equivalent employment	14	11	11

WORKERS COMPENSATION PROGRAMS

Program and Financing (in millions of dollars)

Identification code 016-0170-0-1-806	2016 actual	2017 est.	2018 est.
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	6		
3020 Outlays (gross)	-6		
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	6		
Budget authority and outlays, net:			
Discretionary:			
Outlays, gross:			
4011 Outlays from discretionary balances	6		
4180 Budget authority, net (total)			
4190 Outlays, net (total)	6		

Workers Compensation Programs.—Section 5011 of Public Law 109-148 made \$50,000,000 available to the New York State Uninsured Employers Fund for reimbursement of claims related to the September 11, 2001, terrorist attacks on the United States and for reimbursement of claims related to the first response emergency services personnel who were injured, were disabled, or died due to such terrorist attacks.

ADVANCES TO THE EMPLOYMENT SECURITY ADMINISTRATION ACCOUNT OF THE UNEMPLOYMENT TRUST FUND

This account is a revolving fund that is available to make advances to the Employment Security Administration Account (ESAA) in the Unemployment Trust Fund under the provisions of section 901(e) of the Social Security Act. These repayable, interest-bearing advances permit financing of the Federal and State administrative costs of employment security programs when the balance in ESAA is insufficient. The borrowing authority also enables ESAA to cover its obligations despite seasonal variations in the account's receipts.

Trust Funds

UNEMPLOYMENT TRUST FUND

Special and Trust Fund Receipts (in millions of dollars)

Identification code 016-8042-0-7-999	2016 actual	2017 est.	2018 est.
0100 Balance, start of year	40,891	50,533	60,891
0198 2016 receipt reclassification adjustment		2	
0199 Balance, start of year	40,891	50,535	60,891
Receipts:			
Current law:			
1110 General Taxes, FUTA, Unemployment Trust Fund	8,254	7,799	8,137
1110 Unemployment Trust Fund, State Accounts, Deposits by States	40,485	41,417	41,658
1110 Unemployment Trust Fund, Deposits by Railroad Retirement Board	117	125	147
1130 Interest on Unemployment Insurance Loans to States, Federal Unemployment Account, Unemployment Trust Fund	126	47	6
1140 Deposits by Federal Agencies to the Federal Employees Compensation Account, Unemployment Trust Fund	589	667	713
1140 Payments from the General Fund for Administrative Cost for Extended Unemployment Benefit, Unemployment Trust Fund	6		
1140 Unemployment Trust Fund, Interest and Profits on Investments in Public Debt Securities	1,044	1,367	1,515
1199 Total current law receipts	50,621	51,422	52,176
1999 Total receipts	50,621	51,422	52,176
2000 Total: Balances and receipts	91,512	101,957	113,067
Appropriations:			
Current law:			
2101 Unemployment Trust Fund	-3,855	-3,848	-3,480
2101 Unemployment Trust Fund	-46,645	-40,759	-38,701
2101 Railroad Unemployment Insurance Trust Fund	-17	-15	-16
2101 Railroad Unemployment Insurance Trust Fund	-106	-100	-122
2103 Unemployment Trust Fund	-38	-21	

2103 Railroad Unemployment Insurance Trust Fund	-40	-33	
2132 Unemployment Trust Fund	21	10	
2134 Unemployment Trust Fund	9,657	3,700	4,076
2134 Railroad Unemployment Insurance Trust Fund	18		
2199 Total current law appropriations	-41,005	-41,066	-38,243
Proposed:			
2201 Unemployment Trust Fund			82
2201 Unemployment Trust Fund			-697
2299 Total proposed appropriations			-615
2999 Total appropriations	-41,005	-41,066	-38,858
5098 Cash reconciliation adjustment	26		
5099 Balance, end of year	50,533	60,891	74,209

Program and Financing (in millions of dollars)

Identification code 016-8042-0-7-999	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0001 Benefit payments by States	31,890	32,170	32,310
0002 Federal employees' unemployment compensation	551	705	715
0003 State administrative expenses	3,439	3,432	3,062
0010 Direct expenses	183	183	183
0011 Reimbursements to the Department of the Treasury	67	64	69
0020 Veterans employment and training	233	233	234
0021 Interest on FUTA refunds	1	1	1
0022 Interest on General Fund Advances	230	130	30
0900 Total new obligations, unexpired accounts	36,594	36,918	36,604

Budgetary resources:

Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1		1	3
1001 Discretionary unobligated balance brought fwd, Oct 1		1	
1020 Adjustment of unobligated bal brought forward, Oct 1		2	
1050 Unobligated balance (total)		3	3
Budget authority:			
Appropriations, discretionary:			
1101 Appropriation (special or trust fund)	3,855	3,848	3,480
Appropriations, mandatory:			
1201 Appropriation (special or trust fund)	46,645	40,759	38,701
1203 Appropriation (previously unavailable)	38	21	
1232 Appropriations and/or unobligated balance of appropriations temporarily reduced	-21	-10	
1234 Appropriations precluded from obligation (Excess, collections minus spending)	-9,657	-3,700	-4,076
1236 Appropriations applied to repay debt	-4,265	-4,000	-1,500
1260 Appropriations, mandatory (total)	32,740	33,070	33,125
1900 Budget authority (total)	36,595	36,918	36,605
1930 Total budgetary resources available	36,595	36,921	36,608
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year	1	3	4

Change in obligated balance:

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	3,409	3,602	3,465
3010 New obligations, unexpired accounts	36,594	36,918	36,604
3020 Outlays (gross)	-36,401	-37,055	-37,493
3050 Unpaid obligations, end of year	3,602	3,465	2,576
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	3,409	3,602	3,465
3200 Obligated balance, end of year	3,602	3,465	2,576

Budget authority and outlays, net:

Discretionary:			
4000 Budget authority, gross	3,855	3,848	3,480
Outlays, gross:			
4010 Outlays from new discretionary authority	2,208	2,730	2,624
4011 Outlays from discretionary balances	1,684	1,255	1,744
4020 Outlays, gross (total)	3,892	3,985	4,368
Mandatory:			
4090 Budget authority, gross	32,740	33,070	33,125
Outlays, gross:			
4100 Outlays from new mandatory authority	32,509	33,070	33,125
4180 Budget authority, net (total)	36,595	36,918	36,605
4190 Outlays, net (total)	36,401	37,055	37,493

Memorandum (non-add) entries:

5000 Total investments, SOY: Federal securities: Par value	44,368	53,776	66,000
5001 Total investments, EOY: Federal securities: Par value	53,776	66,000	80,000
5080 Outstanding debt, SOY	-12,802	-8,537	-4,537

5081	Outstanding debt, EOY	-8,537	-4,537	-3,037
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Summary of Budget Authority and Outlays (in millions of dollars)

	2016 actual	2017 est.	2018 est.
Enacted/requested:			
Budget Authority	36,595	36,918	36,605
Outlays	36,401	37,055	37,493
Legislative proposal, not subject to PAYGO:			
Budget Authority			-82
Outlays			-82
Legislative proposal, subject to PAYGO:			
Budget Authority			697
Outlays			697
Total:			
Budget Authority	36,595	36,918	37,220
Outlays	36,401	37,055	38,108

The financial transactions of the Federal-State and railroad unemployment insurance systems are made through the Unemployment Trust Fund (UTF). The UTF has one account for the railroad unemployment insurance system but for the Federal-State unemployment insurance system there are 57 separate accounts: one for each of the 50 states, three jurisdictions (District of Columbia, Puerto Rico, Virgin Islands) and four federal accounts. The state and jurisdiction accounts receive funds from a state unemployment insurance payroll tax which is used to pay benefits. The Federal Unemployment Tax Act (FUTA) payroll tax provides funds for two of the Federal accounts - the Employment Security Administration Account (ESAA) and the Extended Unemployment Compensation Account (EUCA) while the remaining two, the Federal Unemployment Account (FUA) and the Federal Employee Compensation Account (FECA) are revolving accounts.

Except for FECA balances, funds on deposit in the UTF accounts are invested in Government securities until needed for payment of benefits or administrative expenses. FUTA is deposited in the ESAA which retains 80 percent of the deposit and pays the costs of Federal and State administration of the unemployment insurance system, veterans' employment services, surveys of wages and employment, foreign labor certifications and about 97 percent of the costs of the Employment Service. The other 20 percent of FUTA is transferred to EUCA which pays for certain extended benefit (EB) payments. During periods of high State unemployment, there is a stand-by program of EB, financed one-half by State unemployment taxes and one-half by the FUTA payroll tax.

The UTF also provides repayable advances (loans) to the States and jurisdictions from FUA when the balances in their individual accounts are insufficient to pay benefits. Federal accounts in the UTF may receive repayable advances from the general fund when they have insufficient balances to make advances to States, pay the Federal share of extended unemployment benefits, or pay for State and Federal administrative costs.

The Federal Employees Compensation Account (FECA) in the UTF provides funds to States for unemployment compensation benefits paid to eligible former Federal civilian personnel, Postal Service employees, and ex-servicemembers. In turn, the various Federal agencies reimburse FECA for benefits paid to their former employees. FECA is not funded out of Federal unemployment taxes. Any additional resources necessary to assure that the FECA account can make the required payments to States are provided from the Advances to the Unemployment Trust Fund and Other Funds appropriation.

Both the benefit payments and administrative expenses of the separate unemployment insurance program for railroad employees are paid from the UTF, and receipts from a tax on railroad payrolls are deposited into the program's account in the UTF to meet expenses.

Status of Funds (in millions of dollars)

Identification code 016-8042-0-7-999	2016 actual	2017 est.	2018 est.
Unexpended balance, start of year:			
0100 Balance, start of year	31,606	45,679	59,898
0999 Total balance, start of year	31,606	45,679	59,898

Cash income during the year:

Current law:			
Receipts:			
1110 General Taxes, FUTA, Unemployment Trust Fund	8,254	7,799	8,137
1110 Unemployment Trust Fund, State Accounts, Deposits by States	40,485	41,417	41,658
1110 Unemployment Trust Fund, Deposits by Railroad Retirement Board	117	125	147
1130 Railroad Unemployment Insurance Trust Fund	20	17	17
1150 Unemployment Trust Fund, Interest and Profits on Investments in Public Debt Securities	1,044	1,367	1,515
1150 Interest on Unemployment Insurance Loans to States, Federal Unemployment Account, Unemployment Trust Fund	126	47	6
1160 Deposits by Federal Agencies to the Federal Employees Compensation Account, Unemployment Trust Fund	589	667	713
1160 Payments from the General Fund for Administrative Cost for Extended Unemployment Benefit, Unemployment Trust Fund	6		
1199 Income under present law	50,641	51,439	52,193
Proposed:			
1210 General Taxes, FUTA, Unemployment Trust Fund			
1210 Unemployment Trust Fund, State Accounts, Deposits by States			
1210 Unemployment Trust Fund, State Accounts, Deposits by States			
1210 Unemployment Trust Fund, State Accounts, Deposits by States			
1210 Unemployment Trust Fund, State Accounts, Deposits by States			
1299 Income proposed			
1999 Total cash income	50,641	51,439	52,193
Cash outgo during year:			
Current law:			
2100 Unemployment Trust Fund [012-05-8042-0]	-36,401	-37,055	-37,493
2100 Railroad Unemployment Insurance Trust Fund [446-00-8051-0]	-168	-165	-155
2199 Outgo under current law	-36,569	-37,220	-37,648
Proposed:			
2200 Unemployment Trust Fund			82
2200 Unemployment Trust Fund			-697
2299 Outgo under proposed legislation			-615
2999 Total cash outgo (-)	-36,569	-37,220	-38,263
Surplus or deficit:			
3110 Excluding interest	12,902	12,805	12,409
3120 Interest	1,170	1,414	1,521
3199 Subtotal, surplus or deficit	14,072	14,219	13,930
3298 Rounding adjustment	1		
3299 Total adjustments	1		
3999 Total change in fund balance	14,073	14,219	13,930
Unexpended balance, end of year:			
4100 Uninvested balance (net), end of year	-8,097	-6,102	-6,172
4200 Unemployment Trust Fund	53,776	66,000	80,000
4999 Total balance, end of year	45,679	59,898	73,828

Object Classification (in millions of dollars)

Identification code 016-8042-0-7-999	2016 actual	2017 est.	2018 est.
Direct obligations:			
25.3 Reimbursements to Department of the Treasury	67	64	69
42.0 FECA (Federal Employee) Benefits	767	705	715
42.0 State unemployment benefits	31,735	32,170	32,310
43.0 Interest and dividends	211	131	31
94.0 ETA-PA, BLS, FLC	183	177	177
94.0 Veterans employment and training	233	233	234
94.0 Payments to States for administrative expenses	3,392	3,432	3,062
94.0 Departmental management	6	6	6

UNEMPLOYMENT TRUST FUND—Continued
Object Classification—Continued

Identification code 016-8042-0-7-999	2016 actual	2017 est.	2018 est.
99.9 Total new obligations, unexpired accounts	36,594	36,918	36,604

UNEMPLOYMENT TRUST FUND
(Legislative proposal, not subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 016-8042-2-7-999	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0001 Benefit payments by States			-82
0900 Total new obligations (object class 42.0)			-82
Budgetary resources:			
Budget authority:			
Appropriations, mandatory:			
1201 Appropriation (special or trust fund)			-82
1930 Total budgetary resources available			-82
Change in obligated balance:			
Unpaid obligations:			
3010 New obligations, unexpired accounts			-82
3020 Outlays (gross)			82
Budget authority and outlays, net:			
Mandatory:			
4090 Budget authority, gross			-82
Outlays, gross:			
4100 Outlays from new mandatory authority			-82
4180 Budget authority, net (total)			-82
4190 Outlays, net (total)			-82

UNEMPLOYMENT TRUST FUND
(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 016-8042-4-7-999	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0001 Benefit Payments by States			697
0900 Total new obligations (object class 42.0)			697
Budgetary resources:			
Budget authority:			
Appropriations, mandatory:			
1201 Appropriation (special or trust fund)			697
1930 Total budgetary resources available			697
Change in obligated balance:			
Unpaid obligations:			
3010 New obligations, unexpired accounts			697
3020 Outlays (gross)			-697
Budget authority and outlays, net:			
Mandatory:			
4090 Budget authority, gross			697
Outlays, gross:			
4100 Outlays from new mandatory authority			697
4180 Budget authority, net (total)			697
4190 Outlays, net (total)			697

Minimum Solvency Standard.—Since the end of the most recent recession, many states continue to struggle to maintain adequate Unemployment Insurance (UI) Trust Fund balances. The Budget includes a proposal to add a minimum solvency standard in the UI program to help address the challenge states face in maintaining sufficient balances in their Unemployment Trust Fund accounts. This proposal would strengthen states' incentive to adequately fund their UI systems by making states that fail to maintain an Average High-Cost Multiple (AHCM) of 0.5 for two consecutive January

firsts subject to FUTA tax credit reductions under the same schedule that states which go below a zero trust fund balance face currently.

UI Program Integrity Package.—The Budget includes a package of program integrity proposals similar to those included in the proposed Unemployment Compensation Program Integrity Act, which the Department sent to Congress last year in response to the UI program's three consecutive years of high improper payment rates. Specifically, the package includes the following proposals:

Require states to use SIDES.—This proposal will require state UI agencies to use the State Information Data Exchange System (SIDES) to exchange information with employers concerning reasons for a claimant's separation from employment.

Require states to cross-match against the NDNH.—This proposal will require state UI agencies to use the National Directory for New Hires in their claims to better identify individuals continuing to claim unemployment compensation after returning to work, one of the leading root causes of UI improper payments.

Allow the Secretary of Labor to establish UI corrective actions.—This proposal will allow the Secretary of Labor to require states to implement corrective action measures for poor state performance in the UI program, helping to reduce improper payments in states with the highest improper payment rates. Currently, the Secretary has very limited options to require state UI agencies to take actions to respond to poor performance and high improper payment rates.

Require states to cross-match with SSA's prisoner database.—Under current law, state UI agencies' use of cross-matches is permissible and the Social Security Administration's (SSA) Prisoner Update Processing System (PUPS) is currently only used by some states for UI verification. Requiring states to cross-match claims against the PUPS or other repositories of prisoner information will help identify those individuals ineligible for benefits due to incarceration and reduce improper payments.

Allow states to retain 5 percent of UI overpayments for program integrity use.—This proposal will allow States to retain 5 percent of overpayment recoveries to fund program integrity activities in each state's UI program. This provides an incentive to states to increase detection and recovery of improper payments and provides necessary resources to carry out staff-intensive work to validate crossmatch hits as required by law.

Require states to use penalty and interest collections solely for UI administration.—This proposal will require states to deposit all penalty and interest payments collected through the UI program into the state's Unemployment Trust Fund account and require the funds be used for improving state administration of the UI program and reemployment services for UI claimants. States with high improper payment rates would be required to use a portion of the funds for program integrity activities. Currently, states have discretion to use these funds for non-UI purposes.

Reemployment Services and Eligibility Assessments (RESEA).—The Budget includes a proposal to make the RESEA program a permanent program that states are required to operate in conjunction with their UI program. It will provide mandatory funding to states to provide RESEAs for the one-half of UI claimants profiled as most likely to exhaust benefits and for transitioning veterans receiving Unemployment Compensation for Ex-military Members (UCX) benefits. Funding for this proposal will begin in 2019; discretionary funding for these activities is provided in 2018.

Offset Overlapping UI and Disability Insurance Benefits.—The Budget includes a proposal to reduce an individual's entitlement to a Disability Insurance benefit in any month in which the individual also receives an unemployment compensation benefit.

Paid Parental Leave.—The Budget includes a proposal to establish a Federal-state paid parental leave benefit program within the unemployment insurance (UI) program that would begin in 2020. The program will provide six weeks of benefits for mothers, fathers, and adoptive parents. The benefit

is provided to help families recover from childbirth and to bond with their new children.

EMPLOYEE BENEFITS SECURITY ADMINISTRATION

Federal Funds

SALARIES AND EXPENSES

For necessary expenses for the Employee Benefits Security Administration, \$183,926,000, of which not less than \$3,000,000 shall be made available through September 30, 2019, for the procurement of expert witnesses for enforcement litigation.

Note.—A full-year 2017 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Further Continuing Appropriations Act, 2017 (P.L. 114-254). The amounts included for 2017 reflect the annualized level provided by the continuing resolution.

Program and Financing (in millions of dollars)

Identification code 016-1700-0-1-601	2016 actual	2017 est.	2018 est.
Obligations by program activity:			
0001 Enforcement and participant assistance	147	147	147
0002 Policy and compliance assistance	27	27	27
0003 Executive leadership, program oversight and administration	7	7	7
0004 Employee Benefits Security Programs (FY 17)			184
0799 Total direct obligations	181	181	184
0801 Salaries and Expenses (Reimbursable)	6	8	8
0900 Total new obligations, unexpired accounts	187	189	192
Budgetary resources:			
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation	181	181	184
Spending authority from offsetting collections, discretionary:			
1700 Collected: Federal Sources	3	8	8
1701 Change in uncollected payments, Federal sources	3		
1750 Spending auth from offsetting collections, disc (total)	6	8	8
1900 Budget authority (total)	187	189	192
1930 Total budgetary resources available	187	189	192
Change in obligated balance:			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	47	42	55
3010 New obligations, unexpired accounts	187	189	192
3011 Obligations ("upward adjustments"), expired accounts	1		
3020 Outlays (gross)	-190	-176	-196
3041 Recoveries of prior year unpaid obligations, expired	-3		
3050 Unpaid obligations, end of year	42	55	51
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1	-3	-3	-3
3070 Change in uncollected pymts, Fed sources, unexpired	-3		
3071 Change in uncollected pymts, Fed sources, expired	3		
3090 Uncollected pymts, Fed sources, end of year	-3	-3	-3
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	44	39	52
3200 Obligated balance, end of year	39	52	48
Budget authority and outlays, net:			
Discretionary:			
4000 Budget authority, gross	187	189	192
Outlays, gross:			
4010 Outlays from new discretionary authority	157	142	144
4011 Outlays from discretionary balances	33	34	52
4020 Outlays, gross (total)	190	176	196
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources	-6	-8	-8
4040 Offsets against gross budget authority and outlays (total)	-6	-8	-8
Additional offsets against gross budget authority only:			
4050 Change in uncollected pymts, Fed sources, unexpired	-3		
4052 Offsetting collections credited to expired accounts	3		
4070 Budget authority, net (discretionary)	181	181	184
4080 Outlays, net (discretionary)	184	168	188
4180 Budget authority, net (total)	181	181	184
4190 Outlays, net (total)	184	168	188

Employee Benefits Security Programs.—Conducts criminal and civil investigations to ensure compliance with the fiduciary provisions of the Employee Retirement Income Security Act (ERISA) and the Federal Employees' Retirement System Act (FERSA). Assures compliance with applicable reporting, disclosure and other requirements of ERISA as well as accounting, auditing, and actuarial standards. Discloses required plan filings to the public. Provides information, technical, and compliance assistance to benefit plan professionals and participants and to the general public. Conducts policy, research, and legislative analysis on pension, health, and other employee benefit issues. Provides compliance assistance to employers and plan officials. Develops regulations and interpretations. Issues individual and class exemptions from regulations. Provides leadership, policy direction, strategic planning, and administrative guidance in the support of the Department's ERISA responsibilities.

	2016 Actual	2017 est. ¹	2018 est.
EMPLOYEE BENEFITS AND SECURITY PROGRAMS²			
Investigations conducted	2,335	N/A	N/A ³
Participant benefit recoveries and plan assets restored	\$709,694,000 ⁴	\$548,200,000	\$608,200,000
Investigative time for major enforcement cases	22.0%	21.0%	21.0%
Civil cases closed or referred for litigation within 30 months	87.0%	87.0%	87.0% ⁵
Criminal cases closed or referred for prosecution within 18 months	90.0%	87.0%	87.0% ⁵
Other civil cases closed or referred for litigation within 18 months	76.0%	70.0%	70.0% ⁵
Inquiries received	193,669	250,000	250,000
Reporting compliance reviews	4,018	4,000	3,500
Exemptions, determinations, interpretations and regulations issued	4,922	3,277	3,274 ⁶
Average days to process exemption requests	345	590	500

- ¹ Reflects a revision of original estimates based on an assumed full-year continuing resolution in 2017.
- ² Reflects the consolidation of budget activities for Enforcement and Participant Assistance, Policy and Compliance Assistance, and Executive Leadership, Program Oversight and Administration into a single budget activity for Employee Benefits Security Programs.
- ³ The agency continues its efforts to enhance the quality and impact of its investigations and has placed special emphasis on the timely conduct and referral of cases, as well as the impact of its investigations (e.g., the amounts recovered for plan participants and beneficiaries). While the agency will continue to report the total number of investigations conducted, it will no longer make projections of the raw number of investigations.
- ⁴ Reflects nearly \$559 million in participant benefit recoveries, over \$109 million in plan assets restored, nearly \$22 million in distributions for abandoned plans, over \$9 million for Voluntary Fiduciary Correction Program recoveries and nearly \$11 million in participant health plan recoveries.
- ⁵ Enforcement measures are based on the timely conduct and referral of cases for litigation or prosecution (excludes Major Cases).
- ⁶ Includes Multiple Employer Welfare Arrangement (MEWA) registrations.

Object Classification (in millions of dollars)

Identification code 016-1700-0-1-601	2016 actual	2017 est.	2018 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	91	91	91
11.3 Other than full-time permanent	1	1	1
11.5 Other personnel compensation	1	1	1
11.9 Total personnel compensation	93	93	93
12.1 Civilian personnel benefits	30	29	29
21.0 Travel and transportation of persons	2	1	1
23.1 Rental payments to GSA	10	11	11
23.3 Communications, utilities, and miscellaneous charges	1		
24.0 Printing and reproduction	1	1	1
25.1 Advisory and assistance services	1	1	1
25.2 Other services from non-Federal sources	5	5	8
25.3 Other goods and services from Federal sources	20	26	26
25.5 Research and development contracts	3	2	2
25.7 Operation and maintenance of equipment	12	10	10
26.0 Supplies and materials	1	1	1
31.0 Equipment	2	1	1
99.0 Direct obligations	181	181	184
99.0 Reimbursable obligations	6	8	8
99.9 Total new obligations, unexpired accounts	187	189	192