# **United States Department of Labor Employees' Compensation Appeals Board**

| M.M., Appellant and U.S. POSTAL SERVICE, POST OFFICE,                | ) ) ) ) ) Docket No. 08-2062 ) Issued: September 23, 2009 |
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| Appearances: Appellant, pro se Office of Solicitor, for the Director | Case Submitted on the Record                              |

# **DECISION AND ORDER**

Before:
ALEC J. KOROMILAS, Chief Judge
MICHAEL E. GROOM, Alternate Judge
JAMES A. HAYNES, Alternate Judge

## **JURISDICTION**

On July 21, 2008 appellant filed a timely appeal from the August 13, 2007 merit decision of the Office of Workers' Compensation Programs granting a schedule award. Pursuant to 20 C.F.R. §§ 501.2(c) and 501.3(d)(2), the Board has jurisdiction to review the merits of this case.

#### **ISSUE**

The issue is whether appellant has more than four percent impairment to her left upper extremity.

#### FACTUAL HISTORY

On August 11, 2006 appellant, then a 55-year-old mail processing clerk, injured her left shoulder and neck while lifting trays of mail in her federal employment. She felt a pulling sensation in her neck and left shoulder. By letter dated November 17, 2006, the Office accepted appellant's claim for a cervical sprain. On December 8, 2006 appellant underwent a microscopic anterior cervical discectomy, bone bank interbody fusion and anterior cervical plate fixation at C4-5. The Office also accepted left cervical radiculitis, displacement or rupture of C4-5 disc and Horner's syndrome. It paid compensation and medical benefits.

On April 3, 2007 appellant filed a claim for a schedule award. On June 8, 2007 the Office denied her claim, finding that the Federal Employees' Compensation Act does not allow schedule awards for impairment to the back or brain. Appellant was advised that if she had any impairment to an upper extremity she could pursue her claim.

By letter dated July 13, 2007, appellant advised that she had scheduled an appointment with Dr. Robert P. Durning, a Board-certified orthopedic surgeon, to obtain an impairment rating. Dr. Durning examined appellant and reviewed her medical records. He diagnosed neck pain and limited motion from degenerative changes at C5-6 and C6-7 (present prior to August 11, 2006), status post discectomy and anterior spinal fusion at C4-5, which was related to the August 11, 2006 work incident. This resulted in left upper extremity symptoms and mild left C5 nerve dysfunction (left biceps muscle weakness and hyporeflexia). Dr. Durning also diagnosed right Horner's syndrome. He opined that the C4-5 disc herniation was due to the August 11, 2006 injury and that the anterior cervical surgery of December 8, 2006 was also made necessary by the work injury. Dr. Durning opined that the most recent surgery had reduced, but not eliminated appellant's neck and left upper extremity symptoms but that she continued to experience left C5 nerve root dysfunction. He opined that appellant had six percent impairment to the left upper extremity or four percent whole person impairment pursuant to the American Medical Association, Guides to the Evaluation of Permanent Impairment (5<sup>th</sup> edition 2001) (A.M.A., Guides). Appellant experienced pain that interfered with some activities which was a Grade 3 sensory deficit.<sup>1</sup> Dr. Durning noted that the range of Grade 3 deficit was 26 to 60 percent, of which he allowed the maximum. He noted that the maximum upper extremity impairment allowed for C5 nerve root sensory loss was five percent.<sup>2</sup> Dr. Durning multiplied the 60 percent deficit by 5 percent to total 3 percent sensory impairment. He also found Grade 4 muscle deficit, for which a range of 1 to 25 percent motor deficit was allowed. Dr. Durning graded appellant's motor deficit as 10 percent.<sup>3</sup> He noted a maximum of 30 percent upper extremity impairment for C5 motor weakness.<sup>4</sup> Multiplying the motor deficit by the maximum impairment totaled 3 percent. Dr. Durning combined the sensory and motor impairment values to find a total of six percent. He also stated that appellant had 25 percent impairment of her cervical spine due to residual effects.

In an August 9, 2007 report, the Office medical adviser determined that appellant had four percent impairment to her left upper extremity. He agreed with Dr. Durning's determination that appellant had three percent impairment of the left upper extremity based on C5 motor deficit. However, the Office medical adviser did not agree with Dr. Durning's rating of sensory impairment. He noted that Dr. Durning had assigned a Grade 3 deficit, but that in order to justify this there would have to be both reduced light touch and two-point discrimination. Although appellant had ongoing radiculopathy in the C5 nerve root distribution, the finding revealed normal two-point discrimination. Therefore, the Grade 3 was not justified. The Office medical

<sup>&</sup>lt;sup>1</sup> A.M.A., Guides 482, Table 16-10.

<sup>&</sup>lt;sup>2</sup> *Id.* at Table 16-13.

<sup>&</sup>lt;sup>3</sup> *Id.* at 484, Table 16-13.

<sup>&</sup>lt;sup>4</sup> *Id.* at 489, Table 16-13.

adviser stated that a Grade 4 sensory deficit should have been assigned, which allowed a maximum of 25 percent. He then rated sensory loss of the C5 nerve by multiplying the 25 percent deficit by 5 percent (the maximum for upper extremity impairment due to C5 sensory deficit). This totaled 1.25 which the Office medical adviser rounded to a one percent sensory deficit. Appellant's combined left upper extremity impairment due to sensory and motor loss was four percent.

By decision dated August 13, 2007, the Office issued a schedule award for four percent impairment of the left arm.

# **LEGAL PRECEDENT**

The schedule award provision of the Act<sup>6</sup> and its implementing regulations<sup>7</sup> set forth the number of weeks of compensation payable to employees sustaining permanent impairment from loss or loss of use, of scheduled members or functions of the body. However, the Act does not specify the manner in which the percentage of loss shall be determined. For consistent results and to ensure equal justice under the law to all claimants, good administrative practice necessitates the use of a single set of tables so that there may be uniform standards applicable to all claimants. The A.M.A., *Guides* has been adopted by the implementing regulations as the appropriate standard for evaluating schedule losses.

## **ANALYSIS**

The Board notes that neither the Act nor the implementing federal regulations provide for the payment of a schedule award for whole body impairment to the back or cervical spine. The Office properly did not base the schedule award in this case on the 25 percent impairment to her cervical spine.

The Office granted a schedule award for four percent impairment to the left upper extremity based on the opinion of the Office medical adviser. However, the Board finds that the weight of the medical evidence rests with the opinion of Dr. Durning, the Board-certified orthopedic surgeon, who examined appellant and rated impairment of six percent. The Board has held that the impairment rating of an examining physician may take precedence over the opinion of an Office medical adviser when considering subjective factors. Dr. Durning considered the subjective factors of pain and supported his opinion with sound rationale and a proper application of the A.M.A., *Guides*.

<sup>&</sup>lt;sup>5</sup> *Id.* at 489, Table 16-10; 482, Table 16-13...

<sup>&</sup>lt;sup>6</sup> 5 U.S.C. § 8107.

<sup>&</sup>lt;sup>7</sup> 20 C.F.R. § 10.404.

<sup>&</sup>lt;sup>8</sup> Tomas Martinez, 54 ECAB 623, 625-26 (2003).

<sup>&</sup>lt;sup>9</sup> Michelle L. Collins, 56 ECAB 552 (2005); Richard Giordano, 36 ECABG 134 (1984).

Dr. Durning found that appellant had a three percent impairment based on C5 motor The Office medical adviser agreed with Dr. Durning's calculation in this matter. However, Dr. Durning also found that appellant had three percent impairment due to C5 sensory deficit. He properly applied the A.M.A., Guides and indicated that appellant had a Grade 3 deficit based on pain or sensory deficit that interfered with some activities. Dr. Durning allowed for 60 percent (the maximum amount for a Grade 3 impairment) which he multiplied by 5 percent (the maximum impairment for C5 nerve root sensory deficit or pain). The Office medical adviser disagreed stating that appellant had a Grade 4 deficit of 25 percent.

The Board will modify the Office's August 13, 2007 decision to allow the sensory rating recommended by Dr. Durning. Based on this evidence appellant has six percent impairment of her left arm.

## **CONCLUSION**

The Board finds that appellant has six percent impairment to the left upper extremity.

## **ORDER**

IT IS HEREBY ORDERED THAT the decision of the Office of Workers' Compensation Programs dated August 13, 2007 be affirmed, as modified.

Issued: September 23, 2009 Washington, DC

> Alec J. Koromilas, Chief Judge Employees' Compensation Appeals Board

> Michael E. Groom, Alternate Judge Employees' Compensation Appeals Board

> James A. Haynes, Alternate Judge Employees' Compensation Appeals Board

<sup>&</sup>lt;sup>10</sup> Supra note 5.