

**FY 2023**

**CONGRESSIONAL BUDGET JUSTIFICATION**

**EMPLOYMENT AND TRAINING ADMINISTRATION**

**Training and Employment Services**

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# TRAINING AND EMPLOYMENT SERVICES

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# TRAINING AND EMPLOYMENT SERVICES

## APPROPRIATION LANGUAGE

*For necessary expenses of the Workforce Innovation and Opportunity Act (referred to in this Act as "WIOA") and the National Apprenticeship Act, \$4,410,999,000, plus reimbursements, shall be available. Of the amounts provided:*

*(1) for grants to States for adult employment and training activities, youth activities, and dislocated worker employment and training activities, \$3,019,102,000 as follows:*

*(A) \$899,987,000 for adult employment and training activities, of which \$187,987,000 shall be available for the period July 1, 2023 through June 30, 2024, and of which \$712,000,000 shall be available for the period October 1, 2023 through June 30, 2024;*

*(B) \$963,837,000 for youth activities, which shall be available for the period April 1, 2023 through June 30, 2024; and*

*(C) \$1,155,278,000 for dislocated worker employment and training activities, of which \$295,278,000 shall be available for the period July 1, 2023 through June 30, 2024, and of which \$860,000,000 shall be available for the period October 1, 2023 through June 30, 2024:*

*Provided, That the funds available for allotment to outlying areas to carry out subtitle B of title I of the WIOA shall not be subject to the requirements of section 127(b)(1)(B)(ii) of such Act: Provided further, That notwithstanding the requirements of WIOA, outlying areas may submit a single application for a consolidated grant that awards funds that would otherwise be available to such areas to carry out the activities described in subtitle B of title I of the WIOA: Provided further, That such application shall be submitted to the Secretary at such time, in such manner and containing such information as the Secretary may require: Provided further, That outlying areas awarded a consolidated grant described in the preceding provisos may use the funds for any of the programs and activities authorized under such subtitle B of title I of the WIOA subject to approval of the application and such reporting requirements issued by the Secretary: and*

*(2) for national programs, \$1,391,897,000 as follows:*

*(A) \$527,386,000 for the dislocated workers assistance national reserve, of which \$327,386,000 shall be available for the period July 1, 2023 through September 30, 2024, and of which \$200,000,000 shall be available for the period October 1, 2023 through September 30, 2024: Provided further, That funds provided to carry out section 132(a)(2)(A) of the WIOA may be used to provide assistance to a State for statewide or local use in order to address cases where there have been worker dislocations across multiple sectors or across multiple local areas and such workers remain dislocated; coordinate the State workforce development plan with emerging economic development needs; and train such eligible dislocated workers: Provided further, That funds provided to carry out sections 168(b) and 169(c) of the WIOA may be used for technical assistance and demonstration projects, respectively, that provide assistance to new entrants in the workforce and incumbent workers:*

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*Provided further, That notwithstanding section 168(b) of the WIOA, of the funds provided under this subparagraph, the Secretary of Labor (referred to in this title as "Secretary") may reserve not more than 10 percent of such funds to provide technical assistance and carry out additional activities related to the transition to the WIOA: Provided further, That of the funds provided under this subparagraph, \$335,000,000 shall be for training and employment assistance under sections 168(b), 169(c) (notwithstanding the 10 percent limitation in such section) and 170 of the WIOA as follows:*

*(i) \$35,000,000 shall be for workers in the Appalachian region, as defined by 40 U.S.C. 14102(a)(1) and workers in the Lower Mississippi, as defined in section 4(2) of the Delta Development Act (Public Law 100-460, 102 Stat. 2246; 7 U.S.C. 2009aa(2));*

*(ii) \$100,000,000 shall be for the purpose of developing, offering, or improving educational or career training programs at community colleges, defined as public institutions of higher education, as described in section 101(a) of the Higher Education Act of 1965 and at which the associate's degree is primarily the highest degree awarded, with other eligible institutions of higher education, as defined in section 101(a) of the Higher Education Act of 1965, eligible to participate through consortia, with community colleges as the lead grantee: Provided, That the Secretary shall follow the requirements for the program in House Report 116-62 and in the explanatory statement accompanying this Act: Provided further, That any grant funds used for apprenticeships shall be used to support only apprenticeship programs registered under the National Apprenticeship Act and as referred to in section 3(7)(B) of the WIOA;*

*(iii) \$100,000,000 shall be for training and employment assistance for workers in communities that have experienced job losses due to dislocations in industries related to fossil fuel extraction or energy production;*

*(iv) \$100,000,000 shall be for grants, contracts, or cooperative agreements to industry or sector partnerships to expand employment and training activities for high-skill, high-wage, or in-demand sectors and occupations for dislocated workers and other unemployed or underemployed workers, individuals with barriers to employment, new entrants to the workforce, or incumbent workers; and for grants, contracts, or cooperative agreements or other assistance to State boards or local boards to support the creation or expansion of industry or sector partnerships in local areas with high percentages of dislocated workers or individuals with barriers to employment;*

*(B) \$63,800,000 for Native American programs under section 166 of the WIOA, which shall be available for the period July 1, 2023 through June 30, 2024;*

*(C) \$96,711,000 for migrant and seasonal farmworker programs under section 167 of the WIOA, including \$89,315,000 for formula grants (of which not less than 70 percent shall be for employment and training services), \$6,429,000 for migrant and seasonal housing (of which not less than 70 percent shall be for permanent housing), and \$967,000 for other discretionary purposes, which shall be available for the period April 1, 2023*

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*through June 30, 2024: Provided, That notwithstanding any other provision of law or related regulation, the Department of Labor shall take no action limiting the number or proportion of eligible participants receiving related assistance services or discouraging grantees from providing such services: Provided further, That notwithstanding the definition of "eligible seasonal farmworker" in section 167(i)(3)(A) of the WIOA relating to an individual being "low-income", an individual is eligible for migrant and seasonal farmworker programs under section 167 of the WIOA under that definition if, in addition to meeting the requirements of clauses (i) and (ii) of section 167(i)(3)(A), such individual is a member of a family with a total family income equal to or less than 150 percent of the poverty line;*

*(D) \$145,000,000 for YouthBuild activities as described in section 171 of the WIOA, which shall be available for the period April 1, 2023 through June 30, 2024;*

*(E) \$150,000,000 for ex-offender activities, under the authority of section 169 of the WIOA, which shall be available for the period April 1, 2023 through June 30, 2024: Provided, That of this amount, \$25,000,000 shall be for competitive grants to national and regional intermediaries for activities that prepare for employment young adults with criminal records, young adults who have been justice system-involved, or young adults who have dropped out of school or other educational programs, with a priority for projects serving high-crime, high-poverty areas;*

*(F) \$6,000,000 for the Workforce Data Quality Initiative, under the authority of section 169 of the WIOA, which shall be available for the period July 1, 2023 through June 30, 2024;*

*(G) \$303,000,000 to expand opportunities through apprenticeships only registered under the National Apprenticeship Act and as referred to in section 3(7)(B) of the WIOA, to be available to the Secretary to carry out activities through grants, cooperative agreements, contracts and other arrangements, with States and other appropriate entities, including equity intermediaries and business and labor industry partner intermediaries, which shall be available for the period July 1, 2023 through June 30, 2024;*

*(H) \$75,000,000 for a National Youth Employment Program, under the authority of section 169 of the WIOA, including the expansion of summer and year-round job opportunities for disadvantaged youth, which shall be available for the period April 1, 2023 through June 30, 2024;*

*(I) \$10,000,000 for a national training program for veterans, members of the armed forces who are separating from active duty, and the spouses of veterans and such members, focused on training related to employment in clean energy sectors and occupations, under the authority of section 169 of the WIOA, which shall be available for the period July 1, 2023 through June 30, 2024; and*

*(J) \$15,000,000 for employment and training activities for youth related to*

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*high-quality employment opportunities in industry sectors or occupations related to climate resilience or mitigation, to be provided through grants, contracts, or cooperative agreements to State or local public agencies or private nonprofit entities, and which may include paid work experiences in public agencies (notwithstanding section 194(10) of the WIOA), private nonprofit entities, or pre-apprenticeship and registered apprenticeship programs, and other appropriate activities in coordination with climate resilience or mitigation activities undertaken by other Federal agencies under the authority of section 169 of the WIOA, which shall be available for the period July 1, 2023 through June 30, 2024.*

*Note.—A full-year 2022 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Continuing Appropriations Act, 2022 (Division A of P.L. 117-43, as amended). The amounts included for 2022 reflect the annualized level provided by the continuing resolution.*



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## ANALYSIS OF APPROPRIATION LANGUAGE

Language Provision	Explanation
<p>In the Provisos after Paragraph (1)(C)</p> <p><i>Provided further, That notwithstanding the requirements of WIOA, outlying areas may submit a single application for a consolidated grant that awards funds that would otherwise be available to such areas to carry out the activities described in subtitle B of title I of the WIOA: Provided further, That such application shall be submitted to the Secretary at such time, in such manner and containing such information as the Secretary may require: Provided further, That outlying areas awarded a consolidated grant described in the preceding provisos may use the funds for any of the programs and activities authorized under such subtitle B of title I of the WIOA subject to the approval of the application and such reporting requirements issued by the Secretary.;</i></p>	<p>These provisos would allow outlying areas to submit a single application for a consolidated grant to carry out workforce development activities instead of receiving three separate grants for the Adult, Dislocated Worker and Youth formula programs, respectively, and to use the consolidated grant funds for any of the programs or activities authorized under the formula grants. Given the relatively small amounts these outlying areas receive under each formula grant and the outlying areas' limited administrative capacity to administer the grants, the option to consolidate the grants would promote administrative efficiency and provide important flexibility to these areas in targeting the use of funds.</p>
<p>In Paragraph (2)(A)(iii)</p> <p><i>(iii) \$100,000,000 shall be for training and employment assistance for workers in communities that have experienced job losses due to dislocations in industries related to fossil fuel extraction or energy production;</i></p>	<p>The new clause (iii) under paragraph (2)(A) of TES appropriates \$100,000,000 under the dislocated worker assistance national reserve to provide employment and training assistance to workers in communities where there have been job losses resulting from dislocations in industries that are related to the extraction of fossil fuels or energy production. Building on the POWER+ initiative, this program is intended to address changes in the energy economy through strategic planning, partnership development, and reskilling and reemployment activities aligned with longer-term economic transformation efforts. Under the authorities provided under the dislocated worker assistance national reserve for demonstration and pilot programs (section</p>

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169(c) of WIOA), national dislocated worker grants (section 170 of WIOA) and technical assistance (section 168(b) of WIOA), the program will support community-led workforce transition, layoff aversion, job creation and other strategic initiatives designed to ensure economic prosperity for workers and job seekers in the coal, oil, gas, and other industries experiencing dislocations.

In Paragraph (2)(A)(iv):

*(iv) \$100,000,000 shall be for the purpose of awarding grants, contracts or cooperative agreements to industry or sector partnerships to expand employment and training activities for high-skill, high-wage or in-demand sectors and occupations for dislocated workers and other unemployed or underemployed workers, , individuals with barriers to employment, new entrants to the workforce, or incumbent workers, and for awarding grants, contracts or cooperative agreements or providing other assistance to State boards or local boards to support the creation or expansion of industry or sector partnerships in local areas with high percentages of dislocated workers or individuals with barriers to employment;*

The new clause (iv) under paragraph (2)(A) of TES appropriates funds under the dislocated worker assistance national reserve to provide grants, contracts or cooperative agreements to industry or sector partnerships. These partnerships are to use the funds to expand employment and training activities for high-skill, high wage or in-demand sectors and occupations for dislocated workers and other unemployed or underemployed workers, individuals with barriers to employment, new entrants to the workforce or incumbent workers. Under the authorities provided under the dislocated worker assistance national reserve for demonstration and pilot programs (section 169(c) of WIOA), national dislocated worker grants (section 170 of WIOA) and technical assistance (section 168(b) of WIOA), the program, these activities will be designed to create direct pathways for workers to secure good quality jobs that provide prevailing or better wages, benefits and growth opportunities. These funds would also be available to assist State boards and local boards to support the creation or expansion of additional industry or sector partnerships in local areas that have high percentages of dislocated workers or individuals with barriers to employment.

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In paragraph (2)(H):

*(H) \$75,000,000 for a National Youth Employment Program, under the authority of section 169 of the WIOA, including the expansion of summer and year-round job opportunities for disadvantaged youth, which shall be available for the period April 1, 2023 through June 30, 2024;*

Under the new paragraph (2)(H) of TES, \$75,000,000 would be appropriated under the authority of section 169 of WIOA to establish a National Youth Employment Program. The focus of the program will be to create summer and year-round youth employment opportunities beginning in the summer of 2022 that will enable youth to enter a career pathway in high demand industries and occupations, such as healthcare, information technology, conservation and climate. Projects will provide supportive services, such as transportation and childcare, necessary for youth participation in such employment, and will connect youth with additional skill-building opportunities that enable them to enter on-ramps to careers. The intent is to provide grants directly to Local Workforce Development Boards to fund summer and year-round employment opportunities for at-risk youth eligible under the WIOA title I-B youth formula program, with a focus on serving justice-involved youth and other youth with barriers to employment. Local Boards will partner with employers in high demand industries and occupations, Local Education Agencies, and community-based organizations in carrying out the program.

In Paragraph (2)(I):

*(I) \$10,000,000 for a national training program for veterans, members of the armed forces who are separating from active duty, and the spouses of veterans and such members, focused on training relating to employment in clean energy sectors and occupations, under the authority of section 169 of the WIOA, which shall be available for the period July 1, 2022 through June 30, 2023.*

Under the new paragraph (2)(I) of TES, \$10,000,000 would be appropriated under the authority of section 169 of WIOA to establish a competitive grant program to prepare eligible veterans, Transitioning Service Members (TSMs), and spouses of veterans and TSMs for careers in the clean energy sectors of the energy industry. This Veterans Clean Energy Training program will provide participants with education, training, and credentials necessary to secure careers in various clean energy sectors, including the solar, wind, and other low-carbon emissions or zero-emissions

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sectors of the energy industry, as well as cybersecurity sectors of the energy industry. The program will provide participants with education and training for in-demand careers, provide employers in these necessary and growing industry sectors with appropriately trained workers, and complement existing education and training programs.

### In Paragraph (2)(J)

*(J) \$15,000,000 for employment and training activities for youth related to high-quality employment opportunities in industry sectors or occupations related to climate resilience or mitigation, to be provided through the award of grants, contracts, or cooperative agreements to State or local public agencies or private nonprofit entities and which may include paid work experiences in public agencies (notwithstanding section 194(10) of the WIOA), private nonprofit entities, or, pre-apprenticeship and registered apprenticeship programs, and other appropriate activities in coordination with climate resilience or mitigation activities undertaken by other federal agencies, under the authority of section 169 of the WIOA, which shall be available for the period July 1, 2023 through June 30, 2024.*

Under the new paragraph (2)(J) of TES, \$15,000,000 would be appropriated under the authority of section 169 of WIOA to establish a program to provide employment and training activities for youth that are related to high-quality employment opportunities in industry sectors or occupations related to climate resilience. Under the program grants, contracts or cooperative agreements would be entered into with State or local public agencies or private nonprofit agencies. The activities may include paid work experiences, including work experiences in public agencies notwithstanding section 194(10) of WIOA that prohibits the use of funds for public service employment unless explicitly authorized in WIOA, private nonprofit entities and pre-apprenticeship and apprenticeship programs, and other appropriate activities. The paid work experiences language provides an illustrative and not exclusive list of such activities, as it is intended that the program may also provide paid work experiences with other private entities engaged in climate resilience or mitigation activities. The activities funded under this subparagraph also are to be carried out in coordination with climate resilience or mitigation activities that are carried out by other federal agencies.

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<b>AMOUNTS AVAILABLE FOR OBLIGATION</b>						
(Dollars in Thousands)						
	FY 2021 Revised Enacted		FY 2022 Full Year C.R.		FY 2023 Request	
	FTE	Amount	FTE	Amount	FTE	Amount
<b>A. Appropriation</b>	<b>0</b>	<b>\$1,891,200</b>	<b>0</b>	<b>\$1,891,200</b>	<b>0</b>	<b>\$2,638,999</b>
<i>Subtotal Appropriation</i>	<i>0</i>	<i>\$1,891,200</i>	<i>0</i>	<i>\$1,891,200</i>	<i>0</i>	<i>\$2,638,999</i>
Offsetting Collections From:						
Fees	0	\$278,106	0	\$194,000	0	\$194,000
Supplemental Pursuant to P.L. 116-136	0	\$0	0	\$0	0	\$0
Transfer Pursuant to P.L. 116-94	0	\$0	0	\$0	0	\$0
Rescission of fees Pursuant to P.L. 116-260	0	-\$360,000	0	\$0	0	\$0
Rescission of fees Pursuant to Continuing Resolution	0	\$0	0	-\$228,000	0	\$0
<i>Subtotal Appropriation Offsetting Collections</i>	<i>0</i>	<i>-\$81,894</i>	<i>0</i>	<i>-\$34,000</i>	<i>0</i>	<i>\$194,000</i>
Advance Appropriation	0	\$1,772,000	0	\$1,772,000	0	\$1,772,000
Transfer Pursuant to P.L. 116-260	0	-\$4,913	0	\$0	0	\$0
<i>Subtotal Advance Appropriation</i>	<i>0</i>	<i>\$1,767,087</i>	<i>0</i>	<i>\$1,772,000</i>	<i>0</i>	<i>\$1,772,000</i>
<b>B. Gross Budget Authority</b>	<b>0</b>	<b>\$3,576,393</b>	<b>0</b>	<b>\$3,629,200</b>	<b>0</b>	<b>\$4,604,999</b>
Offsetting Collections From:						
Fees	0	\$81,894	0	\$34,000	0	-\$194,000
<i>Subtotal Fees</i>	<i>0</i>	<i>\$81,894</i>	<i>0</i>	<i>\$34,000</i>	<i>0</i>	<i>-\$194,000</i>
<b>C. Budget Authority Before Committee</b>	<b>0</b>	<b>\$3,658,287</b>	<b>0</b>	<b>\$3,663,200</b>	<b>0</b>	<b>\$4,410,999</b>
Offsetting Collections From:						
Prior Year Balance	0	\$824,863	0	\$541,461	0	\$429,661
Fees	0	\$278,106	0	\$194,000	0	\$194,000
Rescission	0	-\$360,000	0	-\$228,000	0	\$0
<i>Subtotal</i>	<i>0</i>	<i>\$742,969</i>	<i>0</i>	<i>\$507,461</i>	<i>0</i>	<i>\$623,661</i>
<b>D. Total Budgetary Resources</b>	<b>0</b>	<b>\$4,401,256</b>	<b>0</b>	<b>\$4,170,661</b>	<b>0</b>	<b>\$5,034,660</b>
Unobligated Balance End-of-Year	0	-\$541,461	0	-\$429,661	0	\$994,660
Unobligated Balances Expiring	0	\$158	0	\$0	0	\$0
<b>E. Total, Estimated Obligations</b>	<b>0</b>	<b>\$3,859,953</b>	<b>0</b>	<b>\$3,678,000</b>	<b>0</b>	<b>\$4,040,000</b>

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## SUMMARY OF CHANGES

(Dollars in Thousands)

	FY 2022 Full Year C.R.	FY 2023 Request	Net Change
<b>Budget Authority</b>			
General Funds	\$3,663,200	\$4,410,999	+\$747,799
Total	\$3,663,200	\$4,410,999	+\$747,799
<b>Full Time Equivalents</b>			
General Funds	0	0	0
Total	0	0	0

Explanation of Change	FY 2023 Change							
	FY 2022 Base		Trust Funds		General Funds		Total	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
<b>Increases:</b>								
<b>A. Built-Ins:</b>								
To Provide For:								
Costs of pay adjustments	0	\$0	0	\$0	0	\$0	0	\$0
Advisory and assistance services	0	\$0	0	\$0	0	\$0	0	\$0
Other services from non-Federal sources	0	\$0	0	\$0	0	\$0	0	\$0
Operation and maintenance of equipment	0	\$0	0	\$0	0	\$0	0	\$0
Grants, subsidies, and contributions	0	\$3,663,200	0	\$0	0	\$0	0	\$0
<b>Built-Ins Subtotal</b>	<b>0</b>	<b>+\$3,663,200</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>
<b>B. Programs:</b>								
Apprenticeship Program Increase	0	\$0	0	\$0	0	\$118,000	0	\$118,000
POWER+ Initiative	0	\$0	0	\$0	0	\$100,000	0	\$100,000
Sectoral Employment through Career Training for Occupational Readiness (SECTOR) program	0	\$0	0	\$0	0	\$100,000	0	\$100,000
Dislocated Worker Formula Grants Increase	0	\$0	0	\$0	0	\$93,725	0	\$93,725
National Youth Employment Program Increase	0	\$0	0	\$0	0	\$75,000	0	\$75,000
Strengthening Community Colleges	0	\$0	0	\$0	0	\$55,000	0	\$55,000
REO Increase	0	\$0	0	\$0	0	\$49,921	0	\$49,921
YouthBuild Increase	0	\$0	0	\$0	0	\$48,466	0	\$48,466
Youth Increase	0	\$0	0	\$0	0	\$42,707	0	\$42,707
Adult Increase	0	\$0	0	\$0	0	\$37,338	0	\$37,338
Civilian Climate Corps	0	\$0	0	\$0	0	\$15,000	0	\$15,000
Veterans Clean Energy Training	0	\$0	0	\$0	0	\$10,000	0	\$10,000
Native American Increase	0	\$0	0	\$0	0	\$8,300	0	\$8,300
NFJP Increase	0	\$0	0	\$0	0	\$2,815	0	\$2,815

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Explanation of Change	FY 2023 Change							
	FY 2022 Base		Trust Funds		General Funds		Total	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
<b>Programs Subtotal</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>+\$756,272</b>	<b>0</b>	<b>+\$756,272</b>
<b>Total Increase</b>	<b>0</b>	<b>+\$3,663,200</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>+\$756,272</b>	<b>0</b>	<b>+\$756,272</b>
<b>Decreases:</b>								
<b>A. Built-Ins:</b>								
To Provide For:								
<b>Built-Ins Subtotal</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>
<b>B. Programs:</b>								
National Dislocated Worker Grants								
Decrease	0	\$0	0	\$0	0	-\$8,473	0	-\$8,473
<b>Programs Subtotal</b>			<b>0</b>	<b>\$0</b>	<b>0</b>	<b>-\$8,473</b>	<b>0</b>	<b>-\$8,473</b>
<b>Total Decrease</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>-\$8,473</b>	<b>0</b>	<b>-\$8,473</b>
<b>Total Change</b>	<b>0</b>	<b>+\$3,663,200</b>	<b>0</b>	<b>\$0</b>	<b>0</b>	<b>+\$747,799</b>	<b>0</b>	<b>+\$747,799</b>

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<b>SUMMARY BUDGET AUTHORITY AND FTE BY ACTIVITY</b>								
(Dollars in Thousands)								
	FY 2021 Revised Enacted		FY 2022 Full Year C.R.		FY 2023 Request		Diff. FY23 Request / FY22 Full Year C.R.	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
<b>Adult Employment and Training Activities</b>	<b>0</b>	<b>862,649</b>	<b>0</b>	<b>862,649</b>	<b>0</b>	<b>899,987</b>	<b>0</b>	<b>37,338</b>
General Funds	0	862,649	0	862,649	0	899,987	0	37,338
<b>Youth Activities</b>	<b>0</b>	<b>921,130</b>	<b>0</b>	<b>921,130</b>	<b>0</b>	<b>963,837</b>	<b>0</b>	<b>42,707</b>
General Funds	0	921,130	0	921,130	0	963,837	0	42,707
<b>Dislocated Workers Employment and Training Activities</b>	<b>0</b>	<b>1,342,412</b>	<b>0</b>	<b>1,342,412</b>	<b>0</b>	<b>1,682,664</b>	<b>0</b>	<b>340,252</b>
General Funds	0	1,342,412	0	1,342,412	0	1,682,664	0	340,252
<b>Formula Grants</b>	<b>0</b>	<b>1,061,553</b>	<b>0</b>	<b>1,061,553</b>	<b>0</b>	<b>1,155,278</b>	<b>0</b>	<b>93,725</b>
General Funds	0	1,061,553	0	1,061,553	0	1,155,278	0	93,725
<b>National Dislocated Worker Grants</b>	<b>0</b>	<b>280,859</b>	<b>0</b>	<b>280,859</b>	<b>0</b>	<b>527,386</b>	<b>0</b>	<b>246,527</b>
General Funds	0	280,859	0	280,859	0	527,386	0	246,527
<b>Indian and Native American Programs</b>	<b>0</b>	<b>55,500</b>	<b>0</b>	<b>55,500</b>	<b>0</b>	<b>63,800</b>	<b>0</b>	<b>8,300</b>
General Funds	0	55,500	0	55,500	0	63,800	0	8,300
<b>Migrant and Seasonal Farmworkers</b>	<b>0</b>	<b>93,896</b>	<b>0</b>	<b>93,896</b>	<b>0</b>	<b>96,711</b>	<b>0</b>	<b>2,815</b>
General Funds	0	93,896	0	93,896	0	96,711	0	2,815
<b>Reentry Employment Opportunities</b>	<b>0</b>	<b>100,079</b>	<b>0</b>	<b>100,079</b>	<b>0</b>	<b>150,000</b>	<b>0</b>	<b>49,921</b>



## TRAINING AND EMPLOYMENT SERVICES

<b>SUMMARY BUDGET AUTHORITY AND FTE BY ACTIVITY</b>								
(Dollars in Thousands)								
	FY 2021 Revised Enacted		FY 2022 Full Year C.R.		FY 2023 Request		Diff. FY23 Request / FY22 Full Year C.R.	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
General Funds	0	100,079	0	100,079	0	150,000	0	49,921
<b>Apprenticeship Program</b>	<b>0</b>	<b>185,000</b>	<b>0</b>	<b>185,000</b>	<b>0</b>	<b>303,000</b>	<b>0</b>	<b>118,000</b>
General Funds	0	185,000	0	185,000	0	303,000	0	118,000
<b>Workforce Data Quality Initiative</b>	<b>0</b>	<b>6,000</b>	<b>0</b>	<b>6,000</b>	<b>0</b>	<b>6,000</b>	<b>0</b>	<b>0</b>
General Funds	0	6,000	0	6,000	0	6,000	0	0
<b>Civilian Climate Corps</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>15,000</b>	<b>0</b>	<b>15,000</b>
General Funds	0	0	0	0	0	15,000	0	15,000
<b>YouthBuild</b>	<b>0</b>	<b>96,534</b>	<b>0</b>	<b>96,534</b>	<b>0</b>	<b>145,000</b>	<b>0</b>	<b>48,466</b>
General Funds	0	96,534	0	96,534	0	145,000	0	48,466
<b>National Youth Employment Program</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>75,000</b>	<b>0</b>	<b>75,000</b>
General Funds	0	0	0	0	0	75,000	0	75,000
<b>Veterans' Clean Energy Training Program</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>10,000</b>	<b>0</b>	<b>10,000</b>
General Funds	0	0	0	0	0	10,000	0	10,000
<b>Total</b>	<b>0</b>	<b>3,663,200</b>	<b>0</b>	<b>3,663,200</b>	<b>0</b>	<b>4,410,999</b>	<b>0</b>	<b>747,799</b>
<b>General Funds</b>	<b>0</b>	<b>3,663,200</b>	<b>0</b>	<b>3,663,200</b>	<b>0</b>	<b>4,410,999</b>	<b>0</b>	<b>747,799</b>

NOTE: FY 2021 reflects actual FTE. FY 2022 reflects estimated FTE usage at the annualized level of the CR.

## TRAINING AND EMPLOYMENT SERVICES

<b>BUDGET AUTHORITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
	Full-Time Equivalent				
	<b>Total</b>	0	0	0	0
11.1	Full-time permanent	0	0	0	0
11.9	<b>Total personnel compensation</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
22.0	Transportation of things	0	0	0	0
24.0	Printing and reproduction	0	0	0	0
25.1	Advisory and assistance services	0	0	0	0
25.2	Other services from non-Federal sources	0	0	0	0
25.7	Operation and maintenance of equipment	0	0	0	0
41.0	Grants, subsidies, and contributions	3,663,200	3,663,200	4,410,999	747,799
	<b>Total</b>	<b>3,663,200</b>	<b>3,663,200</b>	<b>4,410,999</b>	<b>747,799</b>

## TRAINING AND EMPLOYMENT SERVICES

<b>APPROPRIATION HISTORY</b>					
(Dollars in Thousands)					
	<b>Budget Estimates to Congress</b>	<b>House Allowance</b>	<b>Senate Allowance</b>	<b>Appropriations</b>	<b>FTE</b>
2013 ...1/	\$1,459,812			\$1,265,922	0
2013 Advance for 2014	\$1,772,000			\$1,772,000	0
2014	\$1,615,405			\$1,376,855	0
2014 Advance for 2015	\$1,772,000			\$1,772,000	0
2015	\$1,483,507			\$1,367,706	0
2015 Advance for 2016	\$1,772,000			\$1,772,000	0
2016	\$1,630,431	\$1,231,314	\$2,156,494	\$1,563,425	0
2016 Advance for 2017	\$1,772,000	\$1,772,000	\$1,772,000	\$1,697,000	0
2017...5/	\$1,753,460		\$2,322,520	\$1,566,699	0
2017 Advance for 2018...3/	\$1,765,807			\$1,753,641	0
2018	\$1,180,766	\$1,470,720		\$1,714,200	0
2018 Advance for 2019...4/	\$873,000	\$1,572,000		\$1,719,000	0
2019	\$1,523,549			\$1,730,700	0
2019 Advance for 2020	\$1,697,000			\$1,772,000	0
2020...6/	\$1,561,549	\$2,205,615		\$1,839,200	0
2020 Advance for 2021	\$1,685,858	\$1,772,000		\$1,772,000	0
2021...6/	\$1,646,304	\$1,924,700		\$1,891,200	0
2021 Advance for 2022	\$1,772,000	\$1,772,000		\$1,772,000	0
2022 ...7/	\$2,438,672	\$2,635,108			0
2022 Advance for 2023	\$1,772,000	\$1,772,000			0
2023	\$2,638,999				0

1/ Reflects a 0.2% across the board rescission pursuant to P.L. 113-6 and the sequestration reduction pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as executed. Does not reflect Hurricane Sandy Disaster Supplemental funds provided pursuant to P.L. 113-2.

2/ Reflects a \$75,000 rescission against the National Dislocated Worker Grants, pursuant to P.L. 115-31.

3/ Reflects a rescission of \$12,500 against the National Dislocated Worker Grants, pursuant to P.L. 115-141.

4/ Reflects a \$53,000 rescission against the National Dislocated Worker Grants, pursuant to P.L. 115-245.

5/ This bill was passed by the Senate. It was passed out of the House Subcommittee but was not reported out of the House Committee or by the full House.

6/ This bill was passed by the House. It was not taken up by the Senate Appropriations Subcommittee or the full Senate Appropriations Committee. Excludes supplemental funding appropriated through P.L. 116-136.

7/ This bill was passed by the House. It was not taken up by the Senate Appropriations Subcommittee or the full Senate Appropriations Committee.

# TRAINING AND EMPLOYMENT SERVICES

## OVERVIEW

The Training and Employment Services (TES) programs assist workers and job seekers in securing jobs, establishing careers, and acquiring skills and credentials through a wide range of activities, including skills training, Registered Apprenticeships, other work-based learning opportunities, and reemployment services. The Employment and Training Administration (ETA) also provides states and the workforce system with policy direction, guidance, and flexibility that support meeting the needs of workers and industry in their states.

Programmatic activities under the TES account provide a comprehensive, integrated public workforce system while addressing diverse worker and employer needs through formula-funded employment and workforce development programs for adults, youth, and dislocated workers, and national programs, such as YouthBuild and Reentry Employment Opportunities (REO). In addition, the Dislocated Worker National Reserve provides grants to communities that have experienced job losses due to disasters or mass layoffs. TES also provides Registered Apprenticeship funding to increase adoption of this evidence-based learn-and-earn model.

The funding request level for the TES account is \$4,410,999,000 and includes the following budget activities:

- \$3,019,102,000 for formula grant programs, funding them at their most recent authorized levels, plus \$527,386,000 for the National Dislocated Worker Reserve:
  - \$899,987,000 for Workforce Innovation and Opportunity Act (WIOA) Adult Employment and Training Activities Grants to provide financial assistance to States and territories to design and operate training and employment assistance programs for adults, with a priority for low-income individuals and public assistance recipients.
  - \$963,837,000 for WIOA Youth Activities Grants to support a wide range of activities and services to prepare low-income youth for academic and employment success, including summer and year-round jobs. The program links academic and occupational learning with youth development activities.
  - \$1,682,664,000 for WIOA Dislocated Worker (DW) Employment and Training Activities. This request includes \$1,155,278,000 for DW formula funds and \$527,386,000 for the National Reserve to provide assistance to workers and communities impacted by mass layoffs and areas affected by disasters, including disaster impacts and economic impacts from the pandemic. These funds will continue to provide reemployment services for individuals impacted by the pandemic; train individuals to transition into new professions; and create temporary employment opportunities for positions that can immediately mitigate the impact of the crisis. This funding request includes a \$35,000,000 set-aside in the National Reserve to serve workers in the Appalachian and Lower Mississippi Delta regions; a set-aside of \$100,000,000 for Strengthening Community College grants; a \$100,000,000 set-aside to initiate the Sectoral Employment through Career Training for Occupational Readiness (SECTOR) program; and \$100,000,000 for a new program as part of the new Interagency Working Group on Coal and Power Plant Communities and Economic Revitalization, which builds on President Obama's POWER+ initiative. A

## TRAINING AND EMPLOYMENT SERVICES

portion of the DWG money is also available for demonstration grants and technical assistance to states and localities.

- \$63,800,000 for the Indian and Native Americans Program to support grants to provide employment, education, intensive training, and supportive services to tribes, tribal consortia, and nonprofit Indian organizations.
- \$96,711,000 for the Migrants and Seasonal Farmworkers to support grants to provide career services, training services, housing assistance services, youth services, and other related services to migrant and seasonal farmworkers.
- \$150,000,000 for the Reentry Employment Opportunities, which supports activities authorized under section 169 of the WIOA to help individuals exiting the justice system make a successful transition to community life and long-term employment through mentoring, job training, and other services. The Department also provides competitive grants for young adults who have been involved with the criminal justice system or who left high school before graduation, particularly those in high-poverty, high-crime areas, with similar services. The Administration intends to devote funds to test and replicate evidence-based strategies for serving individuals with justice system involvement.
- \$303,000,000 to expand Registered Apprenticeship opportunities, in particular for historically underrepresented groups including women and people of color.
- \$6,000,000 for the Workforce Data Quality Initiative, which provides competitive grants to support states in developing, connecting, and enhancing their longitudinal data systems.
- \$145,000,000 for the YouthBuild program, which will support grants that provide academic training, occupational skills training, mentoring, and supportive services, with a specific focus on developing construction skills through building or rehabilitating affordable housing for low-income or homeless families in program participants' own neighborhoods.

In order to serve more participants and achieve better employment outcomes, the Department is requesting funding increases for TES programs. In addition to the existing programs and the two new programs that initiate the Sectoral Employment through Career Training for Occupational Readiness (SECTOR) program and build on the POWER+ initiative, the Department is also proposing three new programs:

- \$75,000,000 for a National Youth Employment Program, which will provide competitive grants for summer and year-round youth employment programs. In addition to employment, programs will provide supportive services, such as transportation and childcare necessary for youth participation in summer and year-round employment, and will connect youth with additional skill-building opportunities that enable them to enter on-ramps to careers.
- \$10,000,000 for Veterans' Clean Energy Training, which will provide competitive grants to prepare eligible veterans, transitioning service members, and their spouses for careers in the clean energy sectors of the energy industry.

## **TRAINING AND EMPLOYMENT SERVICES**

- \$15,000,000 for Civilian Climate Corps, which will provide employment and training activities for youth related to high-quality employment opportunities in industry sectors or occupations related to climate resilience or mitigation. Projects will be funded through the competitive award of grants, contracts, or cooperative agreements to State or local public agencies or private nonprofit entities. The activities may include paid work experiences, including in public agencies, pre-apprenticeship and registered apprenticeship programs, and other appropriate activities in coordination with climate resilience or mitigation activities undertaken by other federal agencies.

The Department notes that FY 2020 was the last year of WIOA's authorization, and the Administration looks forward to working with Congress on reauthorization efforts.

## ADULT EMPLOYMENT AND TRAINING ACTIVITIES

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>862,649</b>	<b>862,649</b>	<b>899,987</b>	<b>37,338</b>
FTE	0	0	0	0

### **Introduction**

The Workforce Innovation and Opportunity Act (WIOA) Adult program helps adults with barriers to employment gain new skills and find quality jobs in in-demand industries and sectors. For the Adult program, WIOA requires local areas to provide priority of service in the provision of training and certain intensive career services to recipients of public assistance, individuals who are basic skills deficient, and low-income individuals, to help them enter or re-enter the workforce and gain a pathway to economic stability. The WIOA Adult program, and all job training programs funded by the Department, also provides priority of service for employment and training services to veterans and eligible spouses. The WIOA Adult program:

- Supports workers in accessing career and training services to help them find quality employment;
- Provides job seekers with job placement, career counseling, skills training, credential attainment, and other employment services, including labor market information, that make it possible for adults served by the program to quickly return to work;
- Provides customer-centered business services to assist employers in finding and retaining skilled workers for in-demand jobs; and
- Offers seamless service delivery by providing multiple federally funded workforce-related programs in AJC, which maximizes the federal investment in workforce services through non-duplication and economies of scale.

The WIOA Adult program provides an array of career, supportive, and training services to help adult job seekers, particularly those with barriers to employment, enter and advance in quality jobs. Those services include basic career services, such as job search and placement assistance and real-time labor market information, as well as individualized case management services ranging from comprehensive skills assessments to career counseling and planning. For adult job seekers needing new or upgraded skills, integrated work-readiness and work-based learning opportunities are available, including: apprenticeship programs, occupational skills training, on-the-job training, incumbent worker training, workplace training and related instructional programs, skill upgrading, adult education and literacy training, and customized training. In addition, job seekers may receive supportive services, such as transportation, childcare, and needs-related payments necessary to enable them to participate in activities authorized under the program.

The WIOA Adult program aligns with the President’s priority of advancing racial and gender equity and support for underserved communities through services that by statute are focused on

## ADULT EMPLOYMENT AND TRAINING ACTIVITIES

those who have been disadvantaged in the labor market, such as recipients of public assistance, individuals who are basic skills deficient, and low-income individuals. The Department will further expand opportunity and access to those adults who are historically underserved, marginalized, and adversely affected by persistent poverty and inequality, including through increased technical assistance to ensure states and local areas meet priority of service requirements. Through focused analysis of disaggregated data, the Department will provide technical assistance to ensure that local workforce boards use an evidence-informed approach to help them to focus the WIOA Adult program resources on the most effective solutions for those adults who are most in need.

The FY 2023 Budget also includes several provisions to improve the efficiency and responsiveness of workforce development state formula programs. The Budget proposes to allow Guam, American Samoa, the Commonwealth of the Northern Mariana Islands, and the Republic of Palau to manage their WIOA Adult, Dislocated Worker, and Youth formula funding streams as a single grant, to better match the administrative requirements for these programs to their relative size.

### Resource and Program Data Adult Activities Training and Employment Services (Dollars in Thousands)

Data Category	FY 2020 Enacted	FY 2021 Enacted	FY 2022 Full-Year CR	FY 2023 President's Budget
<b><u>Resource Data:</u></b>	854,649	862,649	862,649	899,987
Service Grant				
Formula	854,474	860,675	860,675	898,013
Competitive				
Research Evaluation	175	857	857	857
Program Support		1,117	1,117	1,117
<b>Total Resources</b>	<b>854,649</b>	<b>862,649</b>	<b>862,649</b>	<b>899,987</b>
<b><u>Program Data:</u></b>				
Total Grants	57	57	57	57
New Starts				
#	57	57	57	57
\$	854,474	860,675	860,675	898,013
Contracts				
#	1	2	2	2
\$	175	1,974	1,974	1,974



# ADULT EMPLOYMENT AND TRAINING ACTIVITIES

## Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2018	\$845,556	0
2019	\$845,556	0
2020	\$854,649	0
2021	\$862,649	0
2022	\$0	0

NOTE: A full-year 2022 appropriation for this account was not enacted at the time the budget was prepared.

## Funding Mechanism

The Adult program operates on a program year (PY) basis. Funds appropriated in FY 2023 would be available from July 1, 2023, through June 30, 2024 (PY 2023). The Department allocates funding to states based on a statutory formula as described in section 132(b) of WIOA. The states, in turn, after reserving up to 15 percent of those funds for statewide activities, allocate the remainder to local workforce areas based on a formula distribution as described in section 133(b) of WIOA.

## FY 2023

To address the employment and training needs of adults, particularly recipients of public assistance, individuals who are basic skills deficient and low-income individuals, the Department is requesting \$899,987,000 in FY 2023. FY 2023 funding will be available for Program Year (PY) 2023 (July 1, 2023 through June 30, 2024). FY 2023 funds will be allotted by statutory formula to states and localities to provide WIOA Adult services. Based on the most recent cost per participant data for the Adult program (\$3,226 per participant in PY 2020), these funds will serve an estimated 278,997 eligible adults who face barriers to employment. The request maintains the Governor's Reserve of 15 percent, which allows states to provide services, conduct statewide projects, ensure financial and programmatic oversight of the local workforce system, and plan workforce programs.

## FY 2022

To address the employment and training needs of adults, particularly those adults who are recipients of public assistance, have limited literacy or numeracy, or are low-income, a full-year CR would provide \$862,649,000 in FY 2022. FY 2022 funds will be allotted by formula to states and localities to provide WIOA Adult services. Based on the most recent cost per participant data for the Adult program (\$3,226 per participant in PY 2020), these funds will serve an estimated 267,405 eligible adults who face barriers to employment. The request maintains the Governor's Reserve of 15 percent, which allows states to provide services, conduct statewide projects, ensure financial and programmatic oversight of the local workforce system, and plan workforce programs.

## **ADULT EMPLOYMENT AND TRAINING ACTIVITIES**

### **FY 2021**

The Department was appropriated \$862,649,000 in FY 2021. FY 2021 funds were allotted by formula to states and localities to provide WIOA Adult services. Based on cost per participant data for the Adult program (\$3,226 per participant in PY 2020), these funds will serve an estimated 267,405 eligible adults who face barriers to employment. The request maintained the Governor's Reserve of 15 percent, which allows states to provide services, conduct statewide projects, ensure financial and programmatic oversight of the local workforce system, and plan workforce programs.

## ADULT EMPLOYMENT AND TRAINING ACTIVITIES

<b>WORKLOAD AND PERFORMANCE SUMMARY</b>								
	<b>PY 2020 Revised Enacted</b>		<b>PY 2021 Revised Enacted</b>		<b>PY 2022 Full Year C.R.</b>	<b>PY 2023 Request</b>		
	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Target</b>		
<b>Adult Employment and Training Activities</b>								
<b>Strategic Goal 1 - Build Opportunity and Equity for All</b>								
<b>Strategic Objective 1.1 - Advance training, employment, and return-to-work opportunities that connect workers to higher-wage jobs, especially in ways that address systemic inequities.</b>								
ETA-WIOA Adult-01	Employment Rate – 2nd Quarter After Exit (WIOA Adult)		69.9%	66.6%	67.7%	--	69.9%	71.4%
ETA-WIOA Adult-02	Employment Rate – 4th Quarter After Exit (WIOA Adult)		68.3%	66.1%	65.3%	--	66.8%	70.4%
ETA-WIOA Adult-03	Median Earnings – 2nd Quarter After Exit (WIOA Adult)		\$6,658	\$6,602	\$6,805	--	\$6,955	\$7,094
ETA-WIOA Adult-04	Credential Attainment Rate (WIOA Adult)		70.4%	71.2%	71.5%	--	71.7%	71.9%
ETA-WIOA Adult-05	Measurable Skill Gains (WIOA Adult)		53.4%	61.2%	62.0%	--	62.2%	62.4%

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

# ADULT EMPLOYMENT AND TRAINING ACTIVITIES

## **Workload and Performance**

WIOA authorizes six primary indicators of performance. States report to the Department on: 1) employment in the second quarter after exit; 2) employment in the fourth quarter after exit; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; 5) measurable skill gains; and 6) effectiveness in serving employers. The results of these measures demonstrate the value of these investments to help address the employment and skill needs of workers, job seekers, and employers. Please note that due to COVID-19, the Department anticipates results to decrease for the employment rates in the second and fourth quarter after exit and the credential attainment rate in PY 2021 and 2022. The Department anticipates these indicators will begin to increase again in PY 2023. This is because there is a structural delay from when we observe changes in the economy to when that is reflected in our reported outcomes. This delay occurs for two reasons: the first is due to the timing of the WIOA primary indicators of performance as defined in statute (i.e. the second or fourth quarter after exit) and the second is the additional two quarters that states are granted to collect outcomes and conduct wage matching. The result of this delay is that, although the economic outlook for PY 2022/FY 2023 is promising, the cohorts for second quarter Employment Rates reported during that period will reflect individuals who exited between 7/1/2021 and 6/30/2022. This means that these individuals exited during pandemic-impacted quarters, and, therefore, the Department expects lower employment-related outcomes to be reported.

The Department will continue to monitor grantee performance regularly through Federal Project Officers in the regional offices to ensure grantees are on track to meet performance goals. Such monitoring informs the design and delivery of technical assistance to improve performance. As part of program monitoring, the Department looks at the following system outputs:

- Number of people served by the program;
- Number of people who received training;
- Number of people who received career services;
- Number of people in training who received a credential;
- Number of people with demonstrated skill gains; and
- Amount of funds spent.

Additional data are collected on the types of participant services, individuals who have exited the program including demographic characteristics such as race, gender, disability status, and those with positive outcomes for employment. These outputs help determine whether states are implementing strategies that will help meet their outcome goals and allow an examination of the program's effectiveness for subpopulations. In addition, the Department will continue to conduct research and evaluations in support of continuous improvement of programs to determine the effectiveness of services for various subpopulations and improve program efficiency and performance.

## ADULT EMPLOYMENT AND TRAINING ACTIVITIES

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
25.1	Advisory and assistance services	0	0	0	0
41.0	Grants, subsidies, and contributions	862,649	862,649	899,987	37,338
	<b>Total</b>	<b>862,649</b>	<b>862,649</b>	<b>899,987</b>	<b>37,338</b>

# ADULT EMPLOYMENT AND TRAINING ACTIVITIES

## CHANGES IN FY 2023

(Dollars in Thousands)

**Activity Changes**

**Built-In**

To Provide For:

Costs of pay adjustments	\$0
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Advisory and assistance services	0
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Grants, subsidies, and contributions	0
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<b>Built-Ins Subtotal</b>	<b>\$0</b>
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<b>Net Program</b>	<b>\$37,338</b>
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Direct FTE	0
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	Estimate	FTE
<b>Base</b>	<b>\$862,649</b>	<b>0</b>
<b>Program Increase</b>	<b>\$37,338</b>	<b>0</b>
<b>Program Decrease</b>	<b>\$0</b>	<b>0</b>

## YOUTH ACTIVITIES

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>921,130</b>	<b>921,130</b>	<b>963,837</b>	<b>42,707</b>
FTE	0	0	0	0

### **Introduction**

The Youth program helps out-of-school youth and low-income in-school youth with barriers to employment by providing them with services that prepare them for employment and post-secondary education.

Under Title I of WIOA, Youth Activities funds are allotted by formula to states that, in turn, allocate funds to local areas to deliver a comprehensive array of youth workforce investment activities. These activities aim to develop a strong youth pipeline that provides youth, including disconnected youth, with work readiness skills and industry-driven credential attainment opportunities that equip them with skills and knowledge that prepare them for success in the knowledge-based economy and in-demand industries. The services offered through the Youth program also seek to provide out-of-school youth and low-income in-school youth with job opportunities that lead to high-paying jobs in today’s workforce.

WIOA authorizes services to 14-21 year old low-income in-school youth and 16-24 year old out-of-school youth who have barriers to employment. WIOA requires that not less than 75 percent of funds be used to serve out-of-school youth, which focuses resources on youth facing the greatest challenges in gaining skills and quality employment. Service providers prepare youth for employment and post-secondary education by stressing linkages between academic and occupational learning and creating effective connections to employers. Service providers also assist youth by providing a variety of other services, such as tutoring; alternative secondary school services; summer and year-round work experiences, including pre-apprenticeship programs and on-the-job training opportunities; and occupational training, among others.

# YOUTH ACTIVITIES

## Resource and Program Data Youth Activities Training and Employment Services (Dollars in Thousands)

Data Category	FY 2020 Enacted	FY 2021 Enacted	FY 2022 Full-Year CR	FY 2023 President's Budget
<b>Resource Data:</b>	913,130	921,130	921,130	963,837
Service Grant				
Formula	912,906	918,557	918,557	961,284
Competitive				
Research Evaluation	204	1,109	1,109	1,109
Program Support		1,444	1,444	1,444
<b>Total Resources</b>	<b>913,130</b>	<b>921,130</b>	<b>921,130</b>	<b>963,837</b>
<b>Program Data:</b>				
Total Grants	57	57	57	57
New Starts				
#	57	57	57	57
\$	912,906	918,557	918,557	963,837
Contracts				
#	1	2	2	2
\$	204	1,553	1,553	1,553

### Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2018	\$903,416	0
2019	\$903,416	0
2020	\$913,130	0
2021	\$921,130	0
2022	\$0	0

NOTE: A full-year 2022 appropriation for this account was not enacted at the time the budget was prepared.

### Funding Mechanism

WIOA Youth programs operate on a program year basis. Funds appropriated in FY 2023 would be available from April 1, 2023 through June 30, 2024 (PY 2023). Under section 127(b) of WIOA, formula funds are provided to states for the operation of WIOA Youth programs based on a statutory formula. After states reserve up to 15 percent for statewide activities, the remainder is allocated to local areas based on a formula distribution as described in section 128(b) of WIOA.



## **YOUTH ACTIVITIES**

### **FY 2023**

The Department is requesting \$963,837,000 for FY 2023, the same level requested in FY 2022. PY 2023 funds will be allotted by formula to states and localities to provide WIOA youth services. Based on the most recent cost per participant data of \$7,400 (from PY 2020), these funds will serve an estimated 130,241 eligible in-school and out-of-school youth who face barriers to employment. This request will enable the grantees to provide these youth with work experience opportunities and occupational skills training, and prepare them for success in the labor market. The proposed budget maintains the current 15 percent Governor's Reserve.

The FY 2023 Budget also includes several provisions to improve the efficiency and responsiveness of workforce development state formula programs. The Budget proposes to allow Guam, American Samoa, the Marianas Islands, and Palau to manage their WIOA Adult, Dislocated Worker, and Youth formula funding streams as a single grant, to better match the administrative requirements for these programs to their relative size.

The WIOA Youth program aligns with the President's priority of advancing racial and gender equity and support for underserved communities through services to low-income and youth of color. The Department will further expand opportunity and access to those youth who are historically underserved, marginalized, and adversely affected by persistent poverty and inequality through increased guidance and technical assistance to state and local youth workforce providers. One of the Department's principles is to ensure that equity work is informed by the communities its programs serve. The Department will provide guidance that aims to increase youth voice in programming decisions and ensure that youth are at the table when policies and practices impact them. The Department will also provide technical assistance that highlights the efforts of communities who successfully incorporate youth as partners in implementation. Through focused analysis of disaggregated data, the Department will provide technical assistance to ensure that local workforce boards use an evidence-informed approach to focus the limited WIOA Youth program resources on the most effective solutions for those youth who are most in need.

Finally, youth with disabilities have historically experienced discrimination and disparities in program design and implementation. The Department will continue to help states and local areas better serve youth with disabilities by lifting up the data to understand who we are serving and identifying ways to more accurately report the data. This technical assistance will include additional examples of programming that successfully aligns and leverages Title I WIOA Youth program resources with Title IV Vocational Education program resources to better serve youth with disabilities within the workforce development system.

### **FY 2022**

Under a full-year CR, the Department would receive \$921,130,000 for FY 2022. PY 2022 funds will be allotted by formula to states and localities to provide WIOA youth services. Based on the most recent cost per participant data of \$7,400 (from PY 2020), these funds will serve an estimated 124,477 eligible in-school and out-of-school youth who face barriers to employment. The proposed budget maintains the current 15 percent Governor's Reserve.

## YOUTH ACTIVITIES

### **FY 2021**

The Department was appropriated \$921,130,000 for FY 2021. PY 2021 funds were allotted by formula to states and localities to provide WIOA youth services. Based on the cost per participant data of \$7,400, these funds will serve an estimated 124,477 eligible in-school and out-of-school youth who face barriers to employment.

## YOUTH ACTIVITIES

<b>WORKLOAD AND PERFORMANCE SUMMARY</b>							
		<b>PY 2020 Revised Enacted</b>		<b>PY 2021 Revised Enacted</b>		<b>PY 2022 Full Year C.R.</b>	<b>PY 2023 Request</b>
		<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Target</b>
<b>Youth Activities</b>							
<b>Strategic Goal 1 - Build Opportunity and Equity for All</b>							
<b>Strategic Objective 1.1 - Advance training, employment, and return-to-work opportunities that connect workers to higher-wage jobs, especially in ways that address systemic inequities.</b>							
ETA-WIOA Youth-01	Education and Employment Rate – 2nd Quarter After Exit (WIOA Youth)	68.2%	68.0%	56.4%	--	66.2%	70.6%
ETA-WIOA Youth-02	Education and Employment Rate – 4th Quarter After Exit (WIOA Youth)	68.2%	65.5%	61.1%	--	64.7%	69.5%
ETA-WIOA Youth-03	Median Earnings – 2nd Quarter After Exit (WIOA Youth)	\$3,595	\$3,599	\$3,674	--	\$3,755	\$3,830
ETA-WIOA Youth-04	Credential Attainment (WIOA Youth)	61.9%	59.5%	59.6%	--	59.8%	60.0%
ETA-WIOA Youth-05	Measurable Skill Gains (WIOA Youth)	47.1%	53.8%	54.0%	--	54.2%	54.4%

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

# YOUTH ACTIVITIES

## **Workload and Performance**

WIOA authorizes six primary indicators of performance. States report to the Department on: 1) education and employment in the second quarter after exit; 2) education and employment in the fourth quarter after exit; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; 5) measurable skill gains; and 6) effectiveness in serving employers (shared measure across core programs). The results of these measures demonstrate the value of these investments to help address the employment and skill needs of workers, job seekers, and employers. Please note that due to COVID-19, the Department anticipates results to decrease for the education and employment rates in the 2nd and 4th quarter after exit and the credential attainment rate in PYs 2021 and 2022. The Department anticipates these indicators will begin to increase again in PY 2023. This is because there is a structural delay from when we observe changes in the economy to when that is reflected in our reported outcomes. This delay occurs for two reasons: the first is due to the timing of the WIOA primary indicators of performance as defined in statute (i.e. the second or fourth quarter after exit) and the second is the additional two quarters that states are granted to collect outcomes and conduct wage matching. The result of this delay is that, although the economic outlook for PY 2022/FY 2023 is promising, the cohorts for Q2 Employment Rates reported during that period will reflect individuals who exited between 7/1/2021 and 6/30/2022. This means that these individuals exited during pandemic-impacted quarters and therefore the Department expects lower employment-related outcomes to be reported.

The Department will monitor grantee performance regularly through Federal Project Officers in the regional offices to ensure grantees are on track to meet performance goals. Such monitoring informs the design and delivery of technical assistance to improve performance. As part of program monitoring, the Department also looks at system outputs, including:

- Number of people served by the program;
- Number of people who received training;
- Number of people who received career services;
- Number of people in training who received a credential;
- Number of people with demonstrated skill gains; and
- Amount of funds spent.

Additional data are collected on the types of participant services, individuals who have exited the program, including demographic characteristics such as race, gender, disability status, and those with positive outcomes for entered employment, and those with positive outcomes for employment. These outputs help determine whether states are implementing strategies that will help meet their outcome goals, and allow an examination of the program's effectiveness for subpopulations. In addition, the Department will continue to conduct research and evaluations in support of continuous program improvement to determine the effectiveness of the services provided to various subpopulations, and improve program efficiency and performance.

## YOUTH ACTIVITIES

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
25.1	Advisory and assistance services	0	0	0	0
41.0	Grants, subsidies, and contributions	921,130	921,130	963,837	42,707
	<b>Total</b>	<b>921,130</b>	<b>921,130</b>	<b>963,837</b>	<b>42,707</b>

# YOUTH ACTIVITIES

## CHANGES IN FY 2023

(Dollars in Thousands)

**Activity Changes**

**Built-In**

To Provide For:

Costs of pay adjustments	\$0
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Advisory and assistance services	0
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Grants, subsidies, and contributions	0
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<b>Built-Ins Subtotal</b>	<b>\$0</b>
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<b>Net Program</b>	<b>\$42,707</b>
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Direct FTE	0
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	Estimate	FTE
<b>Base</b>	<b>\$921,130</b>	<b>0</b>
<b>Program Increase</b>	<b>\$42,707</b>	<b>0</b>
<b>Program Decrease</b>	<b>\$0</b>	<b>0</b>

# DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>1,342,412</b>	<b>1,342,412</b>	<b>1,682,664</b>	<b>340,252</b>
FTE	0	0	0	0

## **Introduction**

The Workforce Innovation and Opportunity Act (WIOA) Dislocated Worker (DW) formula program helps workers get back to work as quickly as possible following job loss. When an individual loses their job due to mass layoffs, global trade dynamics, or transitions in economic sectors, the DW program provides services to assist them in re-entering the workforce. The DW program also provides employment and workforce development services to transitioning military service members, as well as military spouses having difficulty finding employment.

States may reserve up to 25 percent of DW formula funding for Rapid Response services. Rapid Response is a proactive, demand-focused, and flexible strategy designed to respond to layoffs and plant closings by quickly coordinating services and providing immediate aid to companies and their affected workers. Rapid Response teams work with employers and employee representatives to quickly maximize public and private resources to minimize disruptions associated with job loss. Rapid Response can provide customized services on-site at an affected company, accommodate any work schedules, and assist companies and workers through the painful transitions associated with job loss. Rapid Response is carried out by states and local workforce development agencies in partnership with local AJCs.

The DW program helps workers secure good jobs and careers and acquire skills and credentials and helps employers and industry recruit and hire workers they need to compete in the global economy, including through Registered Apprenticeships and other work-readiness and work-based learning opportunities. Specifically, the DW program:

- Supports Americans finding good jobs by helping workers gain skills and experience and jobs with family-sustaining pay;
- Offers a variety of workforce development options ranging from traditional classroom settings to work-based opportunities, such as Registered Apprenticeships and on-the-job training, for dislocated workers needing new or upgraded skills;
- Provides services that help dislocated workers obtain employment, such as career counseling, job search assistance, training, credential attainment; and
- Provides for rapid response services to employers to assist them and their workers during layoffs, plant closings, and downsizings.

A portion of the funding for dislocated worker employment and training activities is maintained in a Dislocated Worker National Reserve to provide employment services and other assistance to workers laid off due to emergencies and major disasters, mass layoffs of at least 50 workers, or

## **DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES**

circumstances where at least 50 individuals relocate from a disaster area. The activities funded in the National Reserve include:

- Disaster Relief Employment in temporary positions to clean-up damaged and destroyed structures, facilities and lands located within the disaster area and in offshore areas related to the emergency or disaster; and to distribute food, clothing, and other humanitarian assistance for disaster victims;
- Employment and workforce development services for those in Disaster Relief Employment, who are unlikely to return to their prior employment;
- Assistance for workers who are affected by mass layoffs in a community and require assistance beyond what the DW formula program can provide.
- Funds for outlying areas to operate their employment and workforce development programs for youth, adults, and dislocated workers;
- Funds for demonstration projects to promote strategies to help dislocated workers strengthen reemployment outcomes, target special populations, and promote new models and efficiencies in service delivery through the workforce system; and
- Funds for technical assistance for grantees in the workforce system to serve dislocated workers.

The WIOA DW program aligns with the President’s priority of advancing racial and gender equity and support for underserved communities, particularly those who were impacted by the COVID-19 pandemic. The Department will further expand opportunity and access to dislocated workers who are historically underserved, marginalized, and adversely affected by persistent poverty and inequality through increased technical assistance to ensure states and local areas serve these individuals. Through focused analysis of disaggregated data, the Department will provide technical assistance to ensure that local workforce boards use an evidence-informed approach to focus the limited WIOA DW program resources on the most effective solutions for those dislocated workers who are most in need.

The FY 2023 Budget proposes to allow Guam, American Samoa, the Commonwealth of the Northern Mariana Islands, and the Republic of Palau to manage their WIOA Adult, DW, and Youth formula funding streams as a single grant, to better match the administrative requirements for these programs to their relative size.



# DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

## Resource and Program Data Dislocated Worker Training and Employment Services (Dollars in Thousands)

Data Category	FY 2020 Enacted	FY 2021 Enacted	FY 2022 Full-Year CR	FY 2023 President's Budget
<b>Resource Data:</b>	1,667,912	1,342,412	1,342,412	1,682,664
Service Grant				
Formula	1,051,713	1,059,169	1,059,169	1,155,278
Competitive	588,694	224,132	224,132	422,444
Research Evaluation	419	1,276	1,276	1,276
Demonstration Development		28,086	28,086	52,738
Training/Technical Assistance	27,086	28,086	28,086	49,265
Program Support		1,663	1,663	1,663
<b>Total Resources</b>	<b>1,667,912</b>	<b>1,342,412</b>	<b>1,342,412</b>	<b>1,682,664</b>
<b>Program Data:</b>				
Total Grants	166	166	166	186
New Starts				
#	154	148	154	174
\$	1,605,400	1,283,230	1,283,230	1,577,722
Continuing				
#	12	18	12	12
\$	49,337			
Contracts				
#	28	28	28	28
\$	12,350	12,350	12,350	12,350
Interagency Agreements				
#	2	2	2	2
\$	825	825	825	825

### Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2018	\$1,208,719	0
2019	\$1,261,719	0
2020	\$1,322,912	0
2021	\$1,342,412	0
2022	\$0	0

NOTE: A full-year 2022 appropriation for this account was not enacted at the time the budget was prepared.

# **DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES**

## **Funding Mechanism**

The DW program operates on a program year (PY) basis. Funds appropriated in FY 2023 would be available from July 1, 2023, through June 30, 2024 (PY 2023). The Department allots funding to states based on a statutory formula as described in section 132(b)(2) of WIOA. The states, in turn, after reserving up to 15 percent of those funds for statewide activities and up to 25 percent of those funds for rapid response services, allocate the remaining funds to local workforce areas based on a formula distribution as described in section 133(b) of WIOA.

Funds appropriated for the DW National Reserve receive an additional three months of availability, through September 30, 2024.

## **FY 2023**

To provide dislocated workers with employment and workforce development services, and disaster-affected communities with the resources they need, the Department is requesting a total of \$1,682,664,000 in FY 2023.

Of the amount requested for FY 2023, \$527,386,000 will be available to the National Reserve to provide assistance to workers and communities impacted by mass layoffs and areas affected by disasters, including disaster impacts and economic impacts from the pandemic. These funds will continue to provide reemployment services for individuals impacted by the pandemic; train individuals to transition into new professions; and create temporary employment opportunities for other positions that can immediately mitigate the impact of the crisis.

This funding request continues to include a \$35,000,000 set-aside in the National Reserve to serve workers in the Appalachian and Lower Mississippi Delta regions. The request also increases the set-aside for the Strengthening Community Colleges Training grant program to \$100,000,000 for FY 2023, an increase of \$55,000,000. This investment, which will be implemented in coordination with the Department of Education, will support the Administration's priority of increasing capacity at community colleges to provide effective training programs and build partnerships with industry. The funding request includes \$100,000,000 for POWER+ to address changes in the energy economy and in legacy industries through strategic planning, partnership development, and reskilling and reemployment activities aligned with longer-term economic transformation efforts. This proposal will support community-led workforce transition, layoff aversion, job creation and other strategic initiatives designed to ensure economic prosperity for workers in communities shifting away from fossil fuel production. This request will complement other targeted federal investments to assist workers and transform local economies in communities transitioning into new, sustainable industries, including those supporting new or sustainable energy sources.

The Budget includes a new \$100,000,000 set-aside within the DWNR to initiate the Sectoral Employment through Career Training for Occupational Readiness (SECTOR) program. This competitive grant program will support the development and expansion of sectoral partnerships made up of employers, labor organizations, institutions of higher education and workforce boards that provide high-quality training, with needed wraparound services, focused on key

## **DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES**

industry sectors. Grants will be targeted to high-growth and critical industries and sectors including public health, the care economy, information technology, advanced manufacturing, infrastructure, and clean energy.

The remaining \$1,155,278,000 of requested PY 2023 funds will be directed by formula to states to provide WIOA dislocated worker services and rapid response services. Based on the most recent cost per participant data from the PY 2020 WIOA Annual Performance Reports, these funds will serve an estimated 210,000 dislocated workers at a cost of \$5,500 per participant.

The Department plans to continue delivering technical assistance for WIOA programs in FY 2023 as part of its continued grants management and program management for any major grant program, and as required by Section 168 of WIOA. In addition to the technical assistance provided to the State-level workforce entities, the Department and its partners also provide technical assistance to AJC partner programs and competitive grantees, which are required to partner with Workforce Development Boards. Technical assistance activities in FY 2023 will include:

- Increasing equity in employment and training programs;
- Training state and local boards, whose members regularly change;
- Retraining and reemploying Americans impacted by economic changes;
- Integrating intake, case record, and financial management systems and program operations;
- Replicating effective practices;
- Enhancing state and local capacity to conduct and use evaluations and analytics; and
- Performance accountability.

The Department will also continue building and maintaining the robust performance tracking systems and infrastructure necessary for performance reporting across WIOA formula and competitive grant programs, and for analyzing participant data to determine the program's effectiveness by race, gender, geographic location, and disability status. The Dislocated Worker Technical Assistance and Training (DWTAT) reserve provides funding for activities such as the data infrastructure that underpins the State Wage Interchange System, which allows sharing of employment information for performance reporting among states for all WIOA core programs. The DWTAT reserve also supports the extensive WIOA performance reporting system, which allows common performance reporting across all WIOA formula and competitive grantees.

### **FY 2022**

To provide dislocated workers with employment and workforce development services, and disaster-affected communities with the resources they need, under a full-year Continuing Resolution, the Department would be appropriated \$1,342,412,000 in FY 2022.

Of that amount, \$280,859,000 will be available to the National Reserve to provide assistance to workers and communities impacted by mass layoffs and areas affected by disasters, including disaster impacts and economic impacts from the pandemic. These funds will continue to provide reemployment services for individuals impacted by the pandemic; train individuals to transition

## **DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES**

into new professions; and create temporary employment opportunities for other positions that can immediately mitigate the impact of the crisis. The funding level includes a \$35,000,000 set-aside in the National Reserve to serve workers in the Appalachian and Lower Mississippi Delta regions and the \$45,000,000 set-aside for the Strengthening Community College grant program.

The remaining \$1,061,553,000 of PY 2022 funds will be directed by formula to states to provide WIOA dislocated worker services and rapid response services. Based on the most recent cost per participant data (from PY2020 WIOA Annual Performance Report), these funds will serve an estimated 193,010 dislocated workers at a cost of \$5,500 per participant.

The Employment and Training Administration (ETA) plans to continue delivering technical assistance for WIOA programs in FY 2022 as part of its continued grants management and program management for any major grant program, and as required by Section 168 of WIOA. In addition to the technical assistance provided to the State-level workforce entities, ETA and its partners also provide technical assistance to American Job Center partner programs and competitive grantees, which are required to partner with Workforce Development Boards. Technical assistance activities in FY 2022 will include:

- Training state and local boards, whose members regularly change;
- Retraining and reemploying Americans impacted by the pandemic-related economic changes;
- Integrating intake, case record, and financial management systems and program operations;
- Replicating effective practices;
- Enhancing state and local capacity to conduct and use evaluations and analytics; and
- Performance accountability.

States continue to struggle with antiquated and siloed information technology (IT) systems. The Department anticipates a continuing need to help states implement IT solutions that support cross-program integrated service delivery, addressed through the DOL-funded WIOA IT Support Center. States will also continue to implement performance reporting responsibilities that will require technical assistance.

ETA will also continue building and maintaining the robust performance tracking systems and infrastructure necessary for performance reporting across WIOA formula and competitive grant programs. The Dislocated Worker Technical Assistance and Training (DWTAT) reserve provides funding for activities such as the data infrastructure that underpins the State Wage Interchange System, which allows sharing of employment information for performance reporting among states for all WIOA core programs. The reserve also supports the extensive WIOA performance reporting system, which allows common performance reporting across all WIOA formula and competitive grantees.

### **FY 2021**

The Department was appropriated \$1,342,412,000 in FY 2021 for the period of July 1, 2021, through June 30, 2022, (PY 2021) for the DW formula program, and through September 30,

## **DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES**

2022, for the DW National Reserve. Of the appropriated amount for FY 2021, \$280,859,000 is available in the National Reserve to provide assistance to workers and communities impacted by mass layoffs and areas affected by disasters, as well as communities that have been impacted by the opioid epidemic. This appropriation includes a \$35,000,000 set-aside in the National Reserve to serve workers in the Appalachian and Lower Mississippi Delta regions. A \$45,000,000 set-aside is included for the purpose of developing, offering, or improving educational or career training programs at community colleges.

The remaining \$1,061,553,000 of the PY 2021 funds is directed by formula to states to provide WIOA dislocated worker services and rapid response services. Based on the most recent cost per participant data (from PY 2020 WIOA Annual Performance Report), these funds will serve an estimated 193,010 dislocated workers at a cost of \$5,500 per participant.

ETA continues delivering technical assistance for WIOA programs in FY 2021 as part of its continued grants management and program management for any major grant program, and as required by Section 168 of WIOA. In addition to the technical assistance provided to the State-level workforce entities, ETA and its partners also provide technical assistance to American Job Center partner programs and competitive grantees, which are required to partner with Workforce Development Boards.

## DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

<b>WORKLOAD AND PERFORMANCE SUMMARY</b>							
		<b>PY 2020 Revised Enacted</b>		<b>PY 2021 Revised Enacted</b>		<b>PY 2022 Full Year C.R.</b>	<b>PY 2023 Request</b>
		<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Target</b>
<b>Dislocated Workers Employment and Training Activities</b>							
<b>Strategic Goal 1 - Build Opportunity and Equity for All</b>							
<b>Strategic Objective 1.1 - Advance training, employment, and return-to-work opportunities that connect workers to higher-wage jobs, especially in ways that address systemic inequities.</b>							
ETA-WIOA DW-01	Employment Rate – 2nd Quarter After Exit (WIOA Dislocated Worker)	66.2%	58.1%	60.5%	--	62.2%	70.5%
ETA-WIOA DW-02	Employment Rate – 4th Quarter After Exit (WIOA Dislocated Worker)	68.6%	63.7%	64.7%	--	66.6%	71.3%
ETA-WIOA DW-03	Median Earnings – 2nd Quarter After Exit (WIOA Dislocated Worker)	\$8,000	\$8,081	\$8,176	--	\$8,356	\$8,523
ETA-WIOA DW-04	Credential Attainment Rate (WIOA Dislocated Worker)	61.6%	70.6%	70.6%	--	70.8%	71.0%
ETA-WIOA DW-05	Measurable Skill Gains (WIOA Dislocated Worker)	49.6%	62.3%	63.0%	--	63.2%	63.4%
ETA-WIOA NDWG-01	Employment Rate – 2nd Quarter After Exit (WIOA National Dislocated Worker Grants)	66.8%	64.8%	61.7%	--	66.8%	70.1%
ETA-WIOA NDWG-02	Employment Rate – 4th Quarter After Exit (WIOA National Dislocated Worker Grants)	67.5%	69.9%	61.5%	--	64.5%	71.9%
ETA-WIOA NDWG-03	Median Earnings – 2nd Quarter After Exit (WIOA National Dislocated Worker Grants)	\$8,588	\$7,665	\$8,777	--	\$8,970	\$9,149

## DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

<b>WORKLOAD AND PERFORMANCE SUMMARY</b>							
		<b>PY 2020 Revised Enacted</b>		<b>PY 2021 Revised Enacted</b>		<b>PY 2022 Full Year C.R.</b>	<b>PY 2023 Request</b>
		<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Target</b>
ETA-WIOA NDWG-04	Credential Attainment Rate (WIOA National Dislocated Worker Grants)	61.6%	52.4%	54.6%	--	54.8%	55.0%
ETA-WIOA NDWG-05	Measurable Skill Gains (WIOA National Dislocated Worker Grants)	37.7%	58.9%	59.0%	--	59.2%	59.4%

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

# DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

## Workload and Performance

WIOA authorizes six primary indicators of performance. States report to the Department on: 1) employment in the second quarter after exit; 2) employment in the fourth quarter after exit; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; 5) measurable skill gains; and 6) effectiveness in serving employers (measure under development). The results of these measures demonstrate the value of these investments to help address the employment and skill needs of workers, job seekers, and employers. Please note that due to COVID-19, the Department anticipates results to decrease for the employment rates in the second and fourth quarter after exit and a reduction in the credential attainment rate in PYs 2021 and 2022. The Department anticipates these indicators will begin to increase again in PY 2023. This is because there is a structural delay from when we observe changes in the economy to when that is reflected in our reported outcomes. This delay occurs for two reasons: the timing of the WIOA primary indicators of performance as defined in statute (i.e. the second or fourth quarter after exit) and the additional two quarters that states are granted to collect outcomes and conduct wage matching. The result of this delay is that, although the economic outlook for PY 2022/FY 2023 is promising, the cohorts for the second quarter Employment Rates reported during that period will reflect individuals who exited between 7/1/2021 and 6/30/2022. This means that these individuals exited during pandemic-impacted quarters and therefore the Department expects lower employment-related outcomes to be reported.

The Department will monitor grantee performance regularly through Federal Project Officers in the regional offices to ensure grantees are on track to meet performance goals. Such monitoring informs the design and delivery of technical assistance to improve performance. As part of program monitoring, the Department looks at the following system outputs:

- Number of people served by the program;
- Number of people who received training;
- Number of people who received career services;
- Number of people in training who received a credential;
- Number of people with demonstrated skill gains; and  
Amount of funds spent.

Additional data are collected on the types of participant services, individuals who have exited the program including demographic characteristics such as race, gender, disability status, and those with positive outcomes for employment. These outputs help determine whether states are implementing strategies that will help meet their outcome goals, and allow an examination of the program's effectiveness for subpopulations. In addition, the Department will continue to conduct research and evaluations in support of continuous program improvement to determine the effectiveness of services provided to various subpopulations and improve program efficiency and performance.



## DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
25.1	Advisory and assistance services	0	0	0	0
25.2	Other services from non-Federal sources	0	0	0	0
25.7	Operation and maintenance of equipment	0	0	0	0
41.0	Grants, subsidies, and contributions	1,342,412	1,342,412	1,682,664	340,252
	<b>Total</b>	<b>1,342,412</b>	<b>1,342,412</b>	<b>1,682,664</b>	<b>340,252</b>

# DISLOCATED WORKER EMPLOYMENT AND TRAINING ACTIVITIES

## CHANGES IN FY 2023

(Dollars in Thousands)

**Activity Changes**

**Built-In**

To Provide For:

Costs of pay adjustments	\$0
Advisory and assistance services	0
Other services from non-Federal sources	0
Operation and maintenance of equipment	0
Grants, subsidies, and contributions	0

**Built-Ins Subtotal** **\$0**

**Net Program** **\$340,252**

**Direct FTE** **0**

	Estimate	FTE
<b>Base</b>	<b>\$1,342,412</b>	<b>0</b>
<b>Program Increase</b>	<b>\$348,725</b>	<b>0</b>
<b>Program Decrease</b>	<b>-\$8,473</b>	<b>0</b>

## INDIAN AND NATIVE AMERICANS PROGRAM

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>55,500</b>	<b>55,500</b>	<b>63,800</b>	<b>8,300</b>
FTE	0	0	0	0

### **Introduction**

The Indian and Native American (INA) programs, authorized under Section 166 of the Workforce Innovation and Opportunity Act (WIOA), is designed to help American Indian, Alaska Native, and Native Hawaiian individuals obtain jobs and remain employed in order to become self-sufficient through the provision of employment, education, training, and supportive services. The INA programs allow tribes to design their programs in a manner that best fits the needs of those communities, consistent with the principles of the Indian Self Determination and Education Assistance Act.

The INA programs are intended to: (a) increase the academic, occupational, and literacy skills of Indian and Native Americans to better position them in the workforce, making them more competitive; and (b) equip them as appropriate with the entrepreneurial skills necessary for self-employment. In addition, they connect employers with Native American workers with in-demand skills and credentials. The INA programs also promote the economic and social development of Indian and Native American communities while preserving the goals and values of such communities.

American Indians and Alaska Natives are the most impoverished population in the United States. According to the U.S. Census Bureau, 24.9 percent of American Indians and Alaska Natives live in poverty compared to 13.4 percent of the total U.S. population.<sup>1</sup> American Indians and Alaska Natives also have lower academic attainment in comparison to the overall U.S. population. For instance, only 15 percent of American Indians and Alaska Natives ages 25 and older have a bachelor’s degree compared to 32.1 percent of the total US population.<sup>2</sup>

Improving these outcomes requires a concentrated effort to enhance education and employment opportunities, to create pathways to jobs and careers with advancement opportunities, and to help Indians and Native Americans enter and remain in the middle class. The INA programs do this by providing training and employment services specifically targeted to Indians and Native Americans who may not otherwise receive these services. The INA programs are the only federal employment and job training programs that provide funding specifically to serve the unique needs of American Indians, Alaska Natives, and Native Hawaiians who reside both on and off

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<sup>1</sup> U.S. Census Bureau, Poverty Status in the Past 12 Months; 2019 ACS 5-Year Estimates, Table S1701

<sup>2</sup> U.S. Census Bureau, American Community Survey Brief; Bachelor’s Degree Attainment in the United States: 2005 to 2019 for the American Indian and Alaska Native alone population.

<https://www.census.gov/content/dam/Census/library/publications/2021/acs/acsbr-009.pdf>

## INDIAN AND NATIVE AMERICANS PROGRAM

reservations, including those who are living in urban areas who often face cultural challenges in transitioning from remote reservation areas to densely populated urban areas. American Indians and Alaska Natives living on remote reservations often lack access to services provided by American Job Centers as these centers are often located many miles away from the reservation in areas that may also face a lack of transportation.

The INA programs provide services to adults and youth through a network of 165 tribes and INA organizations. These grantees provide a range of activities that support program and community goals, including assistance with tuition and books; resume writing and interviewing techniques; job referrals; assistance with work-related expenses such as necessary tools or uniforms; transportation assistance; payment for professional and licensing fees; and work-based learning such as on-the-job training. WIOA continues to support the Department’s Native American Employment and Training Council and the consultation process as it plans grant funding opportunities, including strategies and activities to be undertaken by grantees, performance accountability and reporting, and technical assistance. The programs emphasize training in jobs that are in high demand in the local economy as well as high demand jobs available outside the local community for individuals that are willing to relocate to obtain employment. As part of this effort, the Department will encourage and provide assistance to grantees that offer an opportunity to Native Americans to acquire the entrepreneurial skills necessary for successful self-employment. Supplemental youth funding is also awarded to help low-income American Indian, Alaska Native and Native Hawaiian youth, between the ages of 14 and 24, acquire the educational and occupational skills needed to achieve academic and employment success and transition to quality jobs.

### Resource and Program Data Indian and Native Americans Program Training and Employment Services (Dollars in Thousands)

Data Category	FY 2020 Enacted	FY 2021 Enacted	FY 2022 Full-Year CR	FY 2023 President's Budget
<b><u>Resource Data:</u></b>	55,000	55,500	55,500	63,800
Service Grant				
Formula				
Competitive	54,450	54,950	54,950	63,250
Training/Technical Assistance	550	550	550	550
<b>Total Resources</b>	<b>55,000</b>	<b>55,500</b>	<b>55,500</b>	<b>63,800</b>
<b><u>Program Data:</u></b>				
Total Grants	103	103	103	103
New Starts				
#	103	103	103	103
\$	54,450	54,950	54,950	63,250
Contracts				
#	2	2	2	2
\$	550	550	550	550

# INDIAN AND NATIVE AMERICANS PROGRAM

## Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2018	\$54,000	0
2019	\$54,500	0
2020	\$55,000	0
2021	\$55,500	0
2022	\$0	0

NOTE: A full-year 2022 appropriation for this account was not enacted at the time the budget was prepared.

## Funding Mechanism

Like other WIOA programs, the INA programs operate on a program year (PY) basis. Funds appropriated in FY 2023 will be available from July 1, 2023, through June 30, 2024 (PY 2023). A set aside of 1.5 percent of the WIOA Youth appropriation will be used to operate INA supplemental youth service program grants. The Department competes INA grants every four years as required under WIOA Sec. 166. The Department transfers a portion of appropriated funds to the Department of Interior Bureau of Indian Affairs (BIA) under the Indian Employment, Training, and Related Services Demonstration Act of 1992 (P.L. 102-477), amended in 2017, which allows Federally-recognized tribes to consolidate certain Federal funding under an approved plan for comprehensive services.

## FY 2023

The Department is requesting \$63,800,000 in FY 2023 for the period of July 1, 2023, through June 30, 2024 (PY 2023). At this funding level, the program will serve approximately 6,957 unemployed and under-skilled American Indian, Alaska Native, and Native Hawaiian adults in Indian and Native American Program grants administered by the Department of Labor.<sup>1</sup> Additional participants are served through programs administered by BIA through funds transferred from this appropriation.

To help grantees implement these programs, the Department will continue to use up to one percent of the appropriation for technical assistance. These funds will be set aside for technical assistance activities based on the training needs of the INA community as determined through oversight activities conducted by the Department, and in consultation with the Native American Employment and Training Council.

The INA Programs will continue to develop policies and implement strategies that support economic growth in rural reservations and also provide services to American Indian, Alaska Native and Native Hawaiians living in urban areas. The programs will also continue to engage

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<sup>1</sup> Participants served is based on grantee allocations of \$47,863,811 after subtractions for technical assistance (\$638,000) and grantee funds transfers to the Department of Interior, Bureau of Indian Affairs of \$15,298,189 (est.) and an average cost per participant of \$6,880.

## INDIAN AND NATIVE AMERICANS PROGRAM

employers to address their needs and promote the benefits of diversity and inclusion in the workforce. In addition, the INA Programs will focus on improving administrative efficiencies to increase the number of individuals who can be served while improving the quality of services provided. The Department will continue to work with Section 166 grantees to help more American Indians, Alaska Natives and Native Hawaiians to access and complete post-secondary education. In FY 2023, the INA Programs will focus on:

- ***Advancing Economic Equity for Indian and Native Americans.*** The Department will assist Indian and Native Americans in obtaining quality jobs and move into the middle class through its employment and training program. In FY 2023, the INA programs will continue to make credential attainment a priority and will use the credential attainment performance measure as a key indicator in determining the program's success in helping participants acquire industry-recognized credentials.
- ***Value and Invest in the Care of Indian and Native Americans Seeking to Improve their Socio-Economic Status.*** The INA programs support a holistic approach in serving Indian and Native American communities and this approach aligns with the cultural values of these communities. Health, nutrition, family support and maintaining cultural values are all factors in an individual's career success. Therefore, the provision of support services such as child care, transportation, work clothes, and health care (including mental health) are necessary for individuals to successfully complete an employment and training program. The INA programs will continue to provide support services to remove the barriers that may prevent individuals from successfully completing a training program or obtaining a better job.
- ***Prioritizing Information Technology Modernization.*** The Department completed the development of a web-based case management system for the INA programs in FY 2021 and in FY 2023 will continue to support and provide enhancements to this system. Also, many Native American grantees have outdated computers and software that creates data integrity and data security concerns. The INA programs will continue to encourage and support the use of program funds to invest in new computer equipment and software.
- ***Increased Training and Technical Assistance.*** The INA programs will provide training and technical assistance to grantees to increase the capabilities of grantees to provide virtual platforms and deliver services through increased use of technology. Tribes and tribal organizations often lack the technology to provide virtual services and travel long distances to seek enrollment and track progress of participants. There will be an increased emphasis on developing ways to serve clients in a more efficient manner.

### **FY 2022**

Under a full-year CR, the Department would be appropriated \$55,500,000 in FY 2022 for the period of July 1, 2022 through June 30, 2023 (PY 2022). At this funding level, the program will

## INDIAN AND NATIVE AMERICANS PROGRAM

serve approximately 6,204<sup>2</sup> unemployed and underemployed or low-wage American Indian, Alaska Native, and Native Hawaiian adults.

To help grantees implement these programs, the Department will continue to use up to one percent of the appropriation for technical assistance. These funds will be set aside for technical assistance activities based on the training needs of the INA community as determined through oversight activities conducted by the Department, and in consultation with the Native American Employment and Training Council.

The INA program will continue to develop policies and implement strategies that support economic growth in rural reservations and also provide services to American Indian, Alaska Native and Native Hawaiians living in urban areas. The program will continue to engage employers to address their needs, and promote entrepreneurship where possible. In addition, the INA program will focus on improving administrative efficiencies to increase the number of individuals who can be served while improving the quality of services provided through the program. The Department will continue to work with Section 166 grantees to help more American Indians, Alaska Natives and Native Hawaiians to access and complete post-secondary education. In FY 2022, the INA program will focus technical assistance on:

- ***Implementation of the Grants Performance Management System (GPMS).*** In FY 2021, ETA will complete the development of a new case management system known as GPMS. ETA has begun intensive training on the new system to ensure Native American grantees accurately collect and report on participant demographics, activities and program outcomes. In FY 2022, ETA will be collecting and reviewing data submitted in FY2021 for continued technical assistance and to inform program policies and operations.
- ***Increased Credential Attainment.*** Because credential attainment is strongly associated with improved labor market outcomes for workers, the Department will seek to increase the percent of exiters who acquire an in-demand industry-recognized credential.
- ***Evidence-Based Decision-Making.*** To help grantees make Section 166 services more job-driven and effective, the Department will continue to summarize and disseminate evidence on what works in job training for adults and for youth to improve outcomes for both participants and employers.

### **FY 2021**

The Department was appropriated \$55,500,000 in FY 2021, for the period of July 1, 2021 through June 30, 2022 (PY 2021). At this funding level, the program will serve approximately 6,103<sup>3</sup> unemployed, underemployed, or low-wage American Indian, Alaska and Native

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<sup>2</sup> Participants served is based on grantee allocations of \$42,683,782 after subtractions for technical assistance (\$580,000) and grantee funds transfers to the Department of Interior, Bureau of Indian Affairs of \$12,236,218 (est.) and an average cost per participant of \$6,880.

<sup>3</sup> Participants served is based on grantee allocations of \$41,987,901 after subtractions for technical assistance (\$555,000) and grantee funds transfers to the Department of Interior, Bureau of Indian Affairs of \$12,957,099 and an average cost per participant of \$6,880.

## **INDIAN AND NATIVE AMERICANS PROGRAM**

Hawaiian adults. The Department coordinates with the Department of the Interior, Bureau of Indian Affairs and other federal agencies to increase employment and training services to Native Americans who lost their jobs due to the pandemic. In addition, the Department will focus efforts on retraining eligible individuals in professions that meet current market demands on or near reservation-based areas and in large urban Indian areas, and focus on the reopening of tribal businesses and tribal government offices as a result of the pandemic.



## INDIAN AND NATIVE AMERICANS PROGRAM

<b>WORKLOAD AND PERFORMANCE SUMMARY</b>								
	<b>PY 2020 Revised Enacted</b>		<b>PY 2021 Revised Enacted</b>		<b>PY 2022 Full Year C.R.</b>	<b>PY 2023 Request</b>		
	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Target</b>		
<b>Indian and Native American Programs</b>								
<b>Strategic Goal 1 - Build Opportunity and Equity for All</b>								
<b>Strategic Objective 1.1 - Advance training, employment, and return-to-work opportunities that connect workers to higher-wage jobs, especially in ways that address systemic inequities.</b>								
ETA-WIOA INA Adult-01	Employment Rate – 2nd Quarter After Exit (WIOA Indian and Native American Program - Adult)		[base]	--	60.7%	--	60.9%	61.1%
ETA-WIOA INA Adult-02	Employment Rate – 4th Quarter After Exit (WIOA Indian and Native American Program - Adult)		[base]	--	56.9%	--	57.1%	57.3%
ETA-WIOA INA Adult-03	Median Earning – 2nd Quarter After Exit (WIOA Indian and Native American Program - Adult)		[base]	--	\$4,971	--	\$5,070	\$5,172
ETA-WIOA INA Adult-04	Credential Attainment Rate (WIOA Indian and Native American Program - Adult)		[base]	46.2%	46.2%	--	46.4%	46.6%
ETA-WIOA INA Adult-05	Measurable Skill Gains (WIOA Indian and Native American Program - Adult)		[base]	25.8%	25.8%	--	26.0%	26.2%

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

# INDIAN AND NATIVE AMERICANS PROGRAM

## **Workload and Performance**

Like other WIOA programs, the INA program uses six key indicators. After data collection via a legacy system, in FY 2021, the Department deployed a case management system for grantees that also facilitates performance reporting. The quarter ending December 31, 2020 was the first quarter for which the INA program reported full data under the new reporting system. Since PY 2016, the Department has used the transition authority under WIOA section 503(b) to continue reporting under the Workforce Investment Act indicators while WIOA data continues to mature and be reported in the new case management system.

## INDIAN AND NATIVE AMERICANS PROGRAM

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
25.2	Other services from non-Federal sources	0	0	0	0
25.7	Operation and maintenance of equipment	0	0	0	0
41.0	Grants, subsidies, and contributions	55,500	55,500	63,800	8,300
	<b>Total</b>	<b>55,500</b>	<b>55,500</b>	<b>63,800</b>	<b>8,300</b>

# INDIAN AND NATIVE AMERICANS PROGRAM

## CHANGES IN FY 2023

(Dollars in Thousands)

**Activity Changes**

**Built-In**

To Provide For:

Costs of pay adjustments	\$0
Other services from non-Federal sources	0
Operation and maintenance of equipment	0
Grants, subsidies, and contributions	0

**Built-Ins Subtotal** **\$0**

**Net Program** **\$8,300**

**Direct FTE** **0**

	Estimate	FTE
<b>Base</b>	<b>\$55,500</b>	<b>0</b>
<b>Program Increase</b>	<b>\$8,300</b>	<b>0</b>
<b>Program Decrease</b>	<b>\$0</b>	<b>0</b>

## MIGRANT AND SEASONAL FARMWORKERS

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>93,896</b>	<b>93,896</b>	<b>96,711</b>	<b>2,815</b>
FTE	0	0	0	0

### **Introduction**

The National Farmworker Jobs Program (NFJP) is a nationally-directed, locally administered program providing career services, training, and housing to Migrant and Seasonal Workers (MSFW) and their dependents. Created by the Economic Opportunity Act of 1964, and currently authorized under section 167 of the Workforce Innovation and Opportunity Act (WIOA), the NFJP seeks to counter the impact of the chronic unemployment and underemployment experienced by MSFWs who depend primarily on jobs in agricultural labor. NFJP services are provided by community-based organizations and public agencies that assist MSFWs and their families to attain greater economic stability. The program responds to the unique needs of MSFWs by providing career services, training, housing assistance, youth services, and other related assistance, such as English language and literacy instruction and pesticide and worker safety training. NFJP supports the goals of WIOA by enabling job seekers and workers to succeed in the American labor market.

NFJP grantees are required partners in the American Job Center (AJC) network. NFJP services are not a substitute for other WIOA services, which must be available to farmworker job seekers. In addition to directly providing employment and training services and housing services, NFJP grantees connect its participants to relevant AJC services.

In providing services to MSFWs, NFJP grantees must take into account factors that are unique to this population. One such factor is the mobility of the farmworker population. NFJP grantees use specific outreach and service delivery methods to serve participants who may otherwise not be able to take advantage of services offered through the network of AJCs. Because of the specific, targeted outreach that it provides, the program is able to reach a long-term disadvantaged population with multiple barriers to employment. The mobility of the farmworker population also creates challenges for their families. Minors who accompany families in search of work have an inherent educational disadvantage, and NFJP serves dependents of MSFWs, offering youth workforce activities and services to ensure equitable educational opportunities.

The cyclical nature of agricultural work leads MSFWs to seek off-season work in industries that require similar skill sets. According to the National Agricultural Worker Survey (NAWS), 31 percent of crop workers reported holding at least one non-farm job in the 12 months prior to the interview.<sup>1</sup> Because MSFWs often work in labor-intensive positions in industry sectors such as construction, they are prime candidates for dislocation in economic downturns or slow recoveries. This dislocation presents an exponential challenge to farmworkers, who do not

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<sup>1</sup> Source is available at: <https://www.dol.gov/agencies/eta/national-agricultural-workers-survey>.

## MIGRANT AND SEASONAL FARMWORKERS

qualify under most unemployment benefit programs, primarily because most agricultural employers do not meet requirements for coverage related to the number of employees or amount of wages paid.

### Resource and Program Data Migrant and Seasonal Farmworkers Training and Employment Services (Dollars in Thousands)

Data Category	FY 2020 Enacted	FY 2021 Enacted	FY 2022 Full-Year CR	FY 2023 President's Budget
<b>Resource Data:</b>	91,896	93,896	93,896	96,711
Service Grant				
Formula	91,351	93,214	93,214	95,744
Training/Technical Assistance	545	545	545	967
Research Evaluation		137	137	
<b>Total Resources</b>	<b>91,896</b>	<b>93,896</b>	<b>93,896</b>	<b>96,711</b>
<b>Program Data:</b>				
Total Grants	64	64	64	64
New Starts				
#	64	64	64	64
\$	91,351	93,214	93,214	95,744
Contracts				
#	4	4	4	4
\$	545	682	682	967

### Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2018	\$87,896	0
2019	\$88,896	0
2020	\$91,896	0
2021	\$93,896	0
2022	\$0	0

NOTE: A full-year 2022 appropriation for this account was not enacted at the time the budget was prepared.

# MIGRANT AND SEASONAL FARMWORKERS

## **Funding Mechanism**

NFJP operates on a Program Year (PY) basis (April 1 through June 30). WIOA requires the Department of Labor (Department) to conduct a grants competition every four years to select the community organizations and state agencies that will operate the NFJP. The grant competition is performed through a Funding Opportunity Announcement (FOA) for grant applications, typically for employment and training grants and housing grants. The competition is open to state and local agencies, state and local Workforce Development Boards, faith-based and community organizations, institutions of higher education, and other entities that have the capacity to operate a diversified program of workforce services. In non-competition program years, grant recipients submit an annual program plan for the coming year.

NFJP employment and training funds are allocated annually to state service areas through a funding formula. The formula estimates the number of eligible farmworkers in each state by using data from the Census, the Agricultural Census, the National Agricultural Workers Survey (NAWS), and the Farm Labor Survey. There is at least one grant organization in every state and Puerto Rico with the following exceptions: Alaska and Washington, DC, which do not have grants due to their very small relative share of agricultural employment; Connecticut and Rhode Island, which are a combined state service area; and Maryland and Delaware, which are a combined state service area. Because of the large number of agricultural workers, California is represented by a total of six grant organizations. NFJP housing grant funds are allocated based on awarded proposals received through the FOA process.

## **FY 2023**

The Department is requesting \$96,711,000 in FY 2023 for the period of April 1, 2023, through June 30, 2024 (PY 2023). At this funding level, the program will serve approximately 9,552 participants through Career Services and Training grants, and will provide housing services to 6,735 individuals through Housing grants.

The funds requested include a one percent breakout for discretionary purposes, as authorized under WIOA.

NFJP aligns with the President's priority of advancing racial and gender equity and support for underserved communities through services to farmworkers and their families, who have been historically marginalized. MSFWs, whose livelihoods are primarily derived from agricultural employment, experience chronic unemployment and underemployment due to the cyclical nature of the work. Additionally, MSFWs often experience wage theft, heat-related illness, exposure to pesticide, inferior housing, transportation barriers, limited access to health care, discrimination, and other abuses.

To address these challenges, NFJP grantees utilize a comprehensive service model that combines an array of career services, training, housing assistance, youth services, and other related assistance, such as English language and literacy instruction. NFJP enables farmworkers to acquire necessary skills to either stabilize or advance in their agricultural jobs or obtain employment in new industries. The Department will continue to develop guidance and technical assistance that encourage grantees to commit to adopting policies and practices that are inclusive

## MIGRANT AND SEASONAL FARMWORKERS

and take into account the nature of agriculture industry, including farmworker's seasonal employment patterns and irregular income when determining program eligibility requirements.

### **FY 2022**

Under a full-year CR, the Department would be appropriated \$93,896,000 for the period of April 1, 2022 through June 30, 2023 (PY 2022). At this funding level, the program will serve approximately 11,582 participants through Career Services and Training grants, and will provide housing services to 8,532 individuals through Housing grants.

Of the funds requested, the funding breakout includes one percent for discretionary purposes, as authorized under WIOA.

### **FY 2021**

In FY 2021, \$93,896,000 was appropriated for migrant and seasonal farmworker programs under section 167 of the WIOA. The funding will be available for the period April 1, 2021 through June 30, 2022 (PY 2021). Of this amount, \$87,083,000 will be allocated for formula grants for career services and training; \$6,256,000 for permanent and temporary housing; and \$557,000 for other purposes, including technical assistance to grantees. Based on the PY 2019 cost per participant data (\$7,519 for Career Services and Training grant and \$733 for Housing grants), the program will serve approximately 11,582 participants through Career Services and Training grants, and will provide housing services to 8,532 individuals through Housing grants.<sup>1</sup>

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<sup>1</sup> The cost per participant for Career Services and Training grants is based on the PY 2019 funding amount divided by the total number of participants served. This calculation excludes reportable individuals. The cost per participant for Housing grants is based on PY 2019 funding amount divided by the total number of individuals served. This calculation excludes families being served under Housing grants.



## MIGRANT AND SEASONAL FARMWORKERS

<b>WORKLOAD AND PERFORMANCE SUMMARY</b>							
		<b>PY 2020 Revised Enacted</b>		<b>PY 2021 Revised Enacted</b>		<b>PY 2022 Full Year C.R.</b>	<b>PY 2023 Request</b>
		<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Target</b>
<b>Migrant and Seasonal Farmworkers</b>							
<b>Strategic Goal 1 - Build Opportunity and Equity for All</b>							
<b>Strategic Objective 1.1 - Advance training, employment, and return-to-work opportunities that connect workers to higher-wage jobs, especially in ways that address systemic inequities.</b>							
ETA-WIOA NFJP Adult-01	Employment Rate – 2nd Quarter After Exit (WIOA National Farmworker Jobs Program - Adult)	79.4%	84.4%	70.1%	--	72.3%	72.5%
ETA-WIOA NFJP Adult-02	Employment Rate – 4th Quarter After Exit (WIOA National Farmworker Jobs Program - Adult)	[base]	82.1%	71.3%	--	71.5%	71.7%
ETA-WIOA NFJP Adult-03	Median Earning – 2nd Quarter After Exit (WIOA National Farmworker Jobs Program - Adult)	\$6,240	\$6,650	\$5,180	--	\$5,284	\$5,389
ETA-WIOA NFJP Youth-01	Education and Employment Rate – 2nd Quarter After Exit (WIOA National Farmworker Jobs Program - Youth)	[base]	90.3%	70.1%	--	70.3%	70.5%
ETA-WIOA NFJP Youth-02	Education and Employment Rate – 4th Quarter After Exit (WIOA National Farmworker Jobs Program - Youth)	[base]	88.6%	68.6%	--	68.8%	69.0%
ETA-WIOA NFJP Youth-03	Median Earning – 2nd Quarter After Exit (WIOA National Farmworkers Jobs Program - Youth)	[base]	\$5,065	\$5,180	--	\$5,284	\$5,389
ETA-WIOA NFJP Youth-04	Credential Attainment (WIOA National Farmworker Jobs Program - Youth)	[base]	65.7%	53.2%	--	53.4%	53.6%

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

## **MIGRANT AND SEASONAL FARMWORKERS**

### **Workload and Performance**

The WIOA authorizes six primary indicators of performance. Grantees report to the Department on: 1) employment in the second quarter after exit for adults, and employment, education, and training for youth; 2) employment in the fourth quarter after exit for adults, and employment, education, and training for youth; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; 5) measurable skill gains; and 6) effectiveness in serving employers (currently tracking outcomes to establish baseline).

The Department is currently transitioning to the process of using the Common Reporting Information System (CRIS). This is a new process, and may impact future results and therefore targets. Current targets set may be adjusted based on the use of CRIS data in the future.

## MIGRANT AND SEASONAL FARMWORKERS

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
25.2	Other services from non-Federal sources	0	0	0	0
41.0	Grants, subsidies, and contributions	93,896	93,896	96,711	2,815
	<b>Total</b>	<b>93,896</b>	<b>93,896</b>	<b>96,711</b>	<b>2,815</b>

# MIGRANT AND SEASONAL FARMWORKERS

## CHANGES IN FY 2023

(Dollars in Thousands)

**Activity Changes**

**Built-In**

To Provide For:

Costs of pay adjustments	\$0
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Other services from non-Federal sources	0
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Grants, subsidies, and contributions	0
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<b>Built-Ins Subtotal</b>	<b>\$0</b>
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<b>Net Program</b>	<b>\$2,815</b>
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Direct FTE	0
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	Estimate	FTE
<b>Base</b>	<b>\$93,896</b>	<b>0</b>
<b>Program Increase</b>	<b>\$2,815</b>	<b>0</b>
<b>Program Decrease</b>	<b>\$0</b>	<b>0</b>

## REENTRY EMPLOYMENT OPPORTUNITIES

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>100,079</b>	<b>100,079</b>	<b>150,000</b>	<b>49,921</b>
FTE	0	0	0	0

### **Introduction**

The Reentry Employment Opportunities (REO) program connects current or formerly incarcerated adults and youth involved in the justice system with occupational skills training and Registered Apprenticeships leading to industry-recognized credentials and employment in industries and occupations that offer competitive wages and opportunities for advancement, which can reduce the significant barriers to employment that justice-involved individuals face. The REO program helps smooth the pathway for reentry for justice-involved individuals and helps them reintegrate into their communities.

The REO program provides pre-release and comprehensive post-release services targeted in communities where high rates of poverty and crime exist, and have large numbers of persons returning from incarceration. These services include career assistance, occupational skills training, work-based learning, mentoring, transportation assistance, community violence intervention, trauma informed care approaches, mental health and substance abuse support, and preparation for post-secondary education. REO grantees also connect participants with additional supportive services such as housing, childcare, identification assistance, family unification services, and legal assistance. REO grants also includes employer partners in planning and development of these programs, so participants are prepared with skills and credentials that are in-demand. Grantees connect with employers to educate them on the benefits of hiring persons with criminal records, and assist them in connecting with formerly incarcerated workers.

The Workforce Innovation and Opportunity Act (WIOA) defines “offenders” as adults or juveniles who have been subject to any stage of the criminal justice process, and for whom services under WIOA may be beneficial, or people who require assistance in overcoming artificial barriers to employment resulting from a record of arrest or conviction. Adult reentry programming focuses on persons aged 18 or older who were sentenced under the adult criminal justice system.

The Department is committed to using its REO funding to build the evidence base on workforce development interventions serving justice-involved adults and youth. The Department also plans its interventions in consultation with the Department of Justice, Department of Health and Human Services, Department of Housing, and the Department of Education to ensure that the Federal government is addressing the needs of justice-involved individuals in a holistic manner. All grants must include employment-focused services, such as apprenticeship, occupational skills training leading to industry-recognized credentials, work-based learning, or a career pathways approach. To support job placement, the Department maintains the Federal Bonding Program,

## REENTRY EMPLOYMENT OPPORTUNITIES

which provides fidelity insurance to employers that hire persons with criminal records, as well as other at-risk job candidates.

### Resource and Program Data Reentry Employment Opportunities Training and Employment Services (Dollars in Thousands)

Data Category	FY 2020 Enacted	FY 2021 Enacted	FY 2022 Full-Year C.R.	FY 2023 President's Budget
<b><u>Resource Data:</u></b>	98,079	100,079	100,079	150,000
Service Grant				
Formula				
Competitive	90992	86482	91,405	142,000
Training/Technical Assistance	2,800	2,800	2,800	2,800
Research Evaluation		157	157	
Program Support	5,200	5,320	5,320	5,200
<b>Total Resources</b>	<b>98,079</b>	<b>100,079</b>	<b>100,079</b>	<b>150,000</b>
<b><u>Program Data:</u></b>				
<b>Total Grants</b>	<b>26</b>	<b>28</b>	<b>72</b>	<b>112</b>
New Starts				
#	26	28	72	112
\$	90992	86482	91,405	142,000
Contracts				
#	6	8	8	6
\$	8,000	8,397	8,397	8,000

### Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2018	\$93,079	0
2019	\$93,079	0
2020	\$98,079	0
2021	\$100,079	0
2022	\$0	0

NOTE: A full-year 2022 appropriation for this account was not enacted at the time the budget was prepared.

### Funding Mechanism

REO operates on a program year (PY) basis. The funds requested for FY 2023 will be available from April 1, 2023 through June 30, 2024 (end of PY 2023). The Department funds REO

## REENTRY EMPLOYMENT OPPORTUNITIES

projects through a competitive solicitation process. Grants serving current and formerly incarcerated adults may be awarded to local workforce development boards, post-secondary education institutions, labor organizations, state or local governments, Indian and Native American serving entities, and non-profit faith-based and 501(c)(3) community- and faith-based organizations. Grants for serving current and formerly incarcerated youth involved in the justice system may be awarded to various types of organizations, including non-profit national and regional intermediaries, 501(c)(3) community- and faith-based organizations, state and local government agencies, and Indian and Native American entities eligible for grants under WIOA Section 166.

### **FY 2023**

The Department is requesting \$150,000,000 in FY 2023 for the period of April 1, 2023, through June 30, 2024 (PY 2023) to serve persons sentenced under the adult criminal justice system and juveniles and young adults involved or at risk of involvement in the justice system. This funding will serve an estimated 15,844 adult participants in PY 2023 at a cost per participant of \$6,627, and an estimated 3,913 young adult participant at a cost per participant of \$11,500.

In PY 2023, the Department will continue to focus on projects that provide comprehensive occupational skills training and apprenticeship opportunities and evaluate program models funded through the REO grants to assess their effectiveness. The Department has incorporated existing evidence on how to best serve justice-involved individuals into the design of current programs. For example, the Pathway Home demonstration grant program builds upon evidence from the Linking to Employment Activities Pre-Release Program (LEAP) Implementation Evaluation.<sup>1</sup> The Department will continue to incorporate lessons learned from its ongoing Reentry Employment Opportunities Evaluation while building additional evidence through future planned evaluations of its Reentry Projects and Pathway Home models.<sup>2</sup> At least \$45,000,000 will be used to serve juveniles and young adults, and most remaining funding will be used for grants to serve adults and system alignment activities. The Department will also use the Grantee Performance Management System for grantee case management and performance reporting and provide technical assistance to grantees to help them improve their performance.

To advance First Step Act implementation and reduce recidivism risk in the reentering Federal prisoner population, the 2023 Budget will include, within the Department of Justice appropriation, an allocation of at least \$100 million for an evidence-informed workforce development and reentry initiative with the funding administered by DOL. This initiative will also be allocated significant funding in FY 2022. The initiative will deliver workforce development services to incarcerated individuals throughout their time in the Federal prison system, with an initial focus on pre-release services, including occupational skills training, while incarcerated individuals are housed in BOP facilities, continuing with an intensive transition

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<sup>1</sup> Linking to Employment Activities Pre-Release Program (LEAP) Implementation Evaluation Briefs, Mathematica Policy Research, May 2018. <https://www.dol.gov/sites/dolgov/files/OASP/legacy/files/Providing-Services-in-a-Jail-Based-American-Job-Center.pdf>

<sup>2</sup> Reentry Employment Opportunities. <https://www.dol.gov/agencies/oasp/evaluation/currentstudies/Reentry-Employment-Opportunities-Evaluation>

## REENTRY EMPLOYMENT OPPORTUNITIES

model while they are housed in a community placement for 6 to 12 months, and ending with a seamless transition to local service providers as these individuals are released from BOP custody.

### **FY 2022**

Under a Continuing Resolution, the Department would be appropriated \$100,079,000 for the period of April 1, 2022, through June 30, 2023 (PY 2022) to serve persons sentenced under the adult criminal justice system and juveniles and young adults involved or at risk of involvement in the justice system. This funding will serve an estimated 15,844 adult participants in PY 2022 at a cost per participant of \$6,627, and an estimated 3,913 young adult participant at a cost per participant of \$11,500.

In PY 2022, the Department will continue to focus on projects that provide comprehensive occupational skills training and apprenticeship opportunities and evaluate program models funded through the REO grants to assess their effectiveness. A new REO program model contributes to the President's priority on community violence intervention among youth and young adults. Growth Opportunities grants build off of community violence intervention evidence and prepare justice-involved youth (ages 15-18) and young adults (ages 18-24) for the world of work. The program simultaneously addresses multiple core issues important to youth and young adults in low-income communities. These issues include mentorship, conflict resolution, leadership development, education, and employment opportunities in in-demand industries, with a focus on paid work experiences during program enrollment. The Department is also deploying the Grantee Performance Management System for grantee case management and performance reporting and providing technical assistance to grantees to help them improve their performance.

### **FY 2021**

The Department was appropriated \$100,079,000 in FY 2021 for the period of April 1, 2021, through June 30, 2022 (end of PY 2021) to serve persons sentenced under the adult criminal justice system and young adults involved in the juvenile or adult justice system. This funding will serve an estimated 19,220 participants in PY 2021 at a cost per participant of \$5,103.

In PY 2021, the Department will continue to focus on projects that provide comprehensive occupational skills training and apprenticeship opportunities and evaluate program models funded through the REO grants to assess their effectiveness. The Department will use lessons learned through the random assignment evaluation of the Department's Reintegration of Ex-Offenders Program: Final Impact Report<sup>3</sup> and Enhanced Transitional Jobs Demonstration.<sup>4</sup> At least \$25,000,000 will be used to serve young adults between the ages of 16 to 24, while remaining funding will be used to serve justice-involved adults, evaluate REO grants, develop a

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<sup>3</sup> Reintegration of Ex-Offenders (RExO) Program: Final Impact Report, Social Policy Research, December 2016. [https://wdr.doleta.gov/research/FullText\\_Documents/ETAOP-2015-10\\_The-Evaluation-of-the-Re-Integration-of-Ex-Offenders-%28RExO%29-Program-Final-Impact-Report\\_Acc.pdf](https://wdr.doleta.gov/research/FullText_Documents/ETAOP-2015-10_The-Evaluation-of-the-Re-Integration-of-Ex-Offenders-%28RExO%29-Program-Final-Impact-Report_Acc.pdf)

<sup>4</sup> New Perspectives on Creating Jobs - Final Impacts of the Next Generation of Subsidized Employment Programs, MDRC, November 2018; <https://wdr.doleta.gov/research/details.cfm?q=&id=2613>



## **REENTRY EMPLOYMENT OPPORTUNITIES**

case management and performance reporting system to replace a legacy system, and provide technical assistance to grantees to help them improve their performance.

## REENTRY EMPLOYMENT OPPORTUNITIES

<b>WORKLOAD AND PERFORMANCE SUMMARY</b>							
		<b>PY 2020 Revised Enacted</b>		<b>PY 2021 Revised Enacted</b>		<b>PY 2022 Full Year C.R.</b>	<b>PY 2023 Request</b>
		<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Target</b>
<b>Reentry Employment Opportunities</b>							
<b>Strategic Goal 1 - Build Opportunity and Equity for All</b>							
<b>Strategic Objective 1.1 - Advance training, employment, and return-to-work opportunities that connect workers to higher-wage jobs, especially in ways that address systemic inequities.</b>							
ETA-WIOA REO Adult-01	Employment Rate – 2nd Quarter After Exit (WIOA ReEntry Employment Opportunities - Adult)	[base]	64.0%	64.0%	--	64.2%	64.4%
ETA-WIOA REO Adult-02	Employment Rate – Fourth Quarter After Exit (WIOA ReEntry Employment Opportunities - Adult)	[base]	56.8%	56.8%	--	57.0%	57.2%
ETA-WIOA REO Adult-03	Median Earning – 2nd Quarter After Exit (WIOA ReEntry Employment Opportunities - Adult)	[base]	\$5,700	\$5,700	--	\$5,814	\$5,930
ETA-WIOA REO Adult-04	Credential Attainment (WIOA ReEntry Employment Opportunities - Adult)	[base]	83.0%	83.0%	--	83.2%	83.4%
ETA-WIOA REO Adult-05	Measurable Skill Gains (WIOA ReEntry Employment Opportunities - Adult)	[base]	87.0%	87.0%	--	87.2%	87.4%
ETA-WIOA REO Youth-01	Education and Employment Rate – 2nd Quarter After Exit (WIOA ReEntry Employment Opportunities - Youth)	[base]	59.1%	59.1%	--	59.3%	59.5%
ETA-WIOA REO Youth-02	Education and Employment Rate – Fourth Quarter After Exit (WIOA ReEntry Employment Opportunities - Youth)	[base]	50.5%	50.5%	--	50.7%	50.9%
ETA-WIOA REO Youth-03	Median Earning – 2nd Quarter After Exit (WIOA ReEntry Employment Opportunities - Youth)	[base]	\$3,770	\$3,770	--	\$3,845	\$3,922

## REENTRY EMPLOYMENT OPPORTUNITIES

<b>WORKLOAD AND PERFORMANCE SUMMARY</b>						
	<b>PY 2020 Revised Enacted</b>		<b>PY 2021 Revised Enacted</b>		<b>PY 2022 Full Year C.R.</b>	<b>PY 2023 Request</b>
	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Target</b>
ETA-WIOA      Credential Attainment (WIOA ReEntry Employment REO Youth-04    Opportunity - Youth)	[base]	--	69.0%	--	69.2%	69.4%
ETA-WIOA      Measurable Skill Gains (WIOA ReEntry Employment REO Youth-05    Opportunities - Youth)	[base]	--	77.0%	--	77.2%	77.4%

Legend: (r) Revised    (e) Estimate    (base) Baseline    -- Not Applicable    TBD - To Be Determined    [p] - Projection

# REENTRY EMPLOYMENT OPPORTUNITIES

## Workload and Performance

The WIOA authorizes six primary indicators of performance. Grantees report to the Department on: 1) employment in the second quarter after exit; 2) employment in the fourth quarter after exit; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; and 5) measurable skill gains, with a sixth measure of effectiveness in serving employers in pilot stages. ETA also measures recidivism in the REO program. The results of these measures demonstrate the value of these investments to help address the employment and skill needs of workers, job seekers, and employers.

The Department is currently transitioning to a new process of obtaining employment outcomes through the Common Reporting Information System, which may impact future results and therefore targets.

The workforce development and employment services delivered through the REO program are designed to address WIOA performance indicators. States and local areas target their service delivery strategies to the specific needs of their employer and youth populations, and the Department provides policy and programmatic guidance to help states and local areas identify strategies that are beneficial in improving successful outcomes in the current economy.

The Department will monitor grantee performance regularly through Federal Project Officers in the regional offices to ensure grantees are on target to meet performance goals. Such monitoring informs the design and delivery of technical assistance to improve performance. As part of program monitoring, the Department looks at the following system outputs:

- Number of people served by the program;
- Number of people who received occupational skills education;
- Number of people who entered employment;
- Number of people in training who earned a credential;
- Number of people with measurable skill gains; and
- Amount of funds spent.

Additional data are collected on the types of participant services, individuals who have exited the program including demographic characteristics such as race, gender, disability status, and those with positive outcomes for entered employment. These measures help determine whether states are implementing strategies that will help meet their outcome goals, and allow an examination of the program's effectiveness for subpopulations.

## REENTRY EMPLOYMENT OPPORTUNITIES

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
25.2	Other services from non-Federal sources	0	0	0	0
41.0	Grants, subsidies, and contributions	100,079	100,079	150,000	49,921
	<b>Total</b>	<b>100,079</b>	<b>100,079</b>	<b>150,000</b>	<b>49,921</b>

# REENTRY EMPLOYMENT OPPORTUNITIES

## CHANGES IN FY 2023

(Dollars in Thousands)

**Activity Changes**

**Built-In**

To Provide For:

Costs of pay adjustments	\$0
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Other services from non-Federal sources	0
---	---

Grants, subsidies, and contributions	0
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<b>Built-Ins Subtotal</b>	<b>\$0</b>
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<b>Net Program</b>	<b>\$49,921</b>
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Direct FTE	0
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	Estimate	FTE
<b>Base</b>	<b>\$100,079</b>	<b>0</b>
<b>Program Increase</b>	<b>\$49,921</b>	<b>0</b>
<b>Program Decrease</b>	<b>\$0</b>	<b>0</b>

## APPRENTICESHIP PROGRAM

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>185,000</b>	<b>185,000</b>	<b>303,000</b>	<b>118,000</b>
FTE	0	0	0	0

### **Introduction**

The Employment and Training Administration’s Office of Apprenticeship (OA) utilizes the TES budget to invest in the expansion, diversification, and modernization of the National Apprenticeship system. On February 17, 2021, the President announced actions to bolster pre-apprenticeship and Registered Apprenticeship in traditional and nontraditional industries. The Bipartisan Infrastructure Law (BIL) will also drive new demand for Registered Apprenticeship in traditional industries such as construction while also presenting a historic opportunity to achieve greater equity in these high-quality training programs that lead to well-paying careers.

RA programs train workers for in-demand jobs while earning progressively higher wages and affording worker protections that ensure their welfare, safety, and equal opportunity. RA combines job-related technical instruction with structured, paid on-the-job learning experiences. Upon completion of an RA program, participants receive nationally-recognized credentials that certify occupational proficiency, are portable, and provide pathways to the middle class. In many cases, these programs provide apprentices with the opportunity to simultaneously obtain post-secondary credit and degrees. Many successful apprenticeship programs are jointly operated by labor and management ensuring that workers have a voice in their future professional development.

RA is a key strategy to develop the nation’s workforce across a range of industries including advanced manufacturing, financial services, education, government, transportation, information technology, healthcare, and the skilled trades. Over 1 million individuals have begun an apprenticeship since FY 2016, when Congress first appropriated funding to expand apprenticeship. The Department will continue to pursue ways to expand pre-apprenticeship and RA opportunities in high-growth sectors where RAs are underutilized. The Department will also aggressively pursue strategies that support increased equity and opportunity for under-represented populations to ensure that the National Apprenticeship system reflects the communities in which it operates.

# APPRENTICESHIP PROGRAM

## Resource and Program Data Apprenticeship Program Training and Employment Services (Dollars in Thousands)

Data Category	FY 2020 Enacted	FY 2021 Enacted	FY 2022 Full-Year CR	PY 2023 President's Budget
<b><u>Resource Data:</u></b>	175,000	185,000	185,000	303,000
Service Grant		TBD	TBD	TBD
Formula				
Competitive/ Discretionary	122,935	130,184	TBD	TBD
Research Evaluation	43	23	23	TBD
Training/Technical Assistance	3,000	TBD	TBD	TBD
Program Support	56,025	290	290	TBD
<b>Total Resources</b>	<b>175,000</b>	<b>185,000</b>	<b>185,000</b>	<b>303,000</b>
<b><u>Program Data:</u></b>				
Total Grants	56	19	TBD	TBD
New Starts				
#	56	19	TBD	TBD
\$	122,935	161,180	TBD	TBD
Contracts				
#	25	TBD	TBD	TBD

### Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2018	\$145,000	0
2019	\$160,000	0
2020	\$175,000	0
2021	\$185,000	0
2022	\$0	0

NOTE: A full-year 2022 appropriation for this account was not enacted at the time the budget was prepared.

### Funding Mechanism

FY 2023 apprenticeship funds will be available from July 1, 2023, through June 30, 2024. The Department will carry out activities through grants, cooperative agreements, contracts, and other arrangements.



# APPRENTICESHIP PROGRAM

## FY 2023

The Department requests \$303,000,000 in FY 2023 for the period of July 1, 2023, through June 30, 2024 (PY 2023).

In FY 2023, the Department is focused on building a modern and inclusive workforce and ensuring Registered Apprenticeship helps to lead these efforts. The Department will prioritize investments that expand the apprenticeship model to new sectors and occupations. This budget request also supports the President's goal to support an expansion of Registered Apprenticeship to support at least 1 million apprenticeship opportunities annually within ten years as well as the Administration's priority of advancing racial and gender equity and support for underserved communities through the Federal Government. In doing so, it will place a focus on increasing access to RA for historically underrepresented groups, including people of color and women; diversifying the industry sectors involved; and building better alignment between RA and workforce, higher education, and K-12 systems through youth apprenticeship models.

Beginning in FY 2023, the Department will launch large scale projects that build on efforts initiated in FY 2021 and FY 2022, supported by evidence-based strategies coming out of the initial investments in apprenticeship, to create model, expansive and equitable apprenticeship ecosystems. Key elements expected to be implemented through this investment are:

- Support for a comprehensive approach to achieving equity in Apprenticeship and ensuring worker voice to ensure programs meet the needs of both employers and workers.
- Provide strong support for core components of Registered Apprenticeship including: 1) Related Technical Instruction (RTI); 2) incentives that grow apprenticeship adoption while ensuring quality in apprenticeship and program designs that support diversity, equity, inclusion and accessibility; and, 3) supportive services that support access, persistence and completion in Registered Apprenticeship.
- Support for pre-apprenticeships, youth apprenticeships, and degreed apprenticeships that ensure more Americans have career pathways to good jobs.
- Increased State capacity to support regional and local apprenticeship program expansion, particularly in light of BIL investments, with a focus on maintaining high standards for program compliance, job quality, safeguards for apprentices, and EEO.

The Department has made significant strides in expanding the RA program over the last five years. RA has grown the number of active apprentices by over 60 percent and the number of RA programs to over 20,000 active programs. During that time the Department has been focused on strategically scaling all aspects of the Registered Apprenticeship system to expand apprenticeship nationwide and ensuring equitable access for under-represented populations.

ETA continues to look for opportunities to better integrate equity work into all of our apprenticeship expansion investments to best serve the Department's objectives in promoting diversity in apprenticeship by establishing greater alignment of outreach, recruitment, and on-ramps with the apprenticeship opportunities being created. The Department is monitoring its success on these efforts through its established performance measures and is examining the addition of other measures such as:

## **APPRENTICESHIP PROGRAM**

- the number of new apprentices from under-represented populations;
- the number of apprenticeship completers from under-represented populations; and,
- the number of quality assurance and EEO reviews.

Of the total request of \$303,000,000, the Department's request of an additional \$18,000,000 above the FY 2022 request is intended to be focused on supporting readiness for BIL investments, expanding youth and pre-apprenticeship models, as well as expanding our network of Apprenticeship Hubs. These efforts support the Department's objectives in promoting diversity in apprenticeship by ensuring youth and workers of all backgrounds have multiple access points to post-secondary education and training and the supportive services that address barriers to the family-sustaining jobs associated with Registered Apprenticeship programs.

### **FY 2022**

Under a Continuing Resolution, the Department would be appropriated \$185,000,000 for the period of July 1, 2022, through June 30, 2023 (PY 2022).

In FY 2022, the Department will prioritize investments increase access for historically underrepresented groups, including people of color and women. As the Department moves forward, ETA continues to look for opportunities to better integrate equity work into all of our apprenticeship expansion investments to best serve the Department's objectives in promoting diversity in apprenticeship by establishing greater alignment of outreach, recruitment, and on-ramps with the apprenticeship opportunities being created.

### **FY 2021**

The Department was appropriated \$185,000,000 in FY 2021 for the period of July 1, 2021, through June 30, 2022 (PY 2021). The Department's investment approach supports the Biden Administration's goals to both modernize Registered Apprenticeship (RA) and advance equity and inclusion for women, people of color, and other underrepresented populations. Apprenticeship will continue to take on increased importance during and in the aftermath of the COVID-19 pandemic.

## APPRENTICESHIP PROGRAM

<b>WORKLOAD AND PERFORMANCE SUMMARY</b>				
	<b>FY 2021 Revised Enacted</b>		<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>
	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Target</b>
<b>Apprenticeship Program</b>				
<b>Strategic Goal 1 – Build Opportunity and Equity for All</b>				
<b>Strategic Objective 1.1 – Advance training, employment, and return-to-work opportunities that connect workers to higher-wage jobs, especially in ways that address systemic inequities.</b>				
ETA-OA-01	Number of Active Registered Apprentices		615,000	--
			700,000	800,000

Legend: Revised (e)      (base) Baseline      -- Not Applicable      TBD - To Be Determined      [p] - Projection  
 Estimate

# APPRENTICESHIP PROGRAM

## Workload and Performance

In FY 2021, 2022, 2023, OA will measure and report the number of active apprentices. The number of active apprentices covers all apprentices currently enrolled in a program during the FY and provides the most complete representation of total apprentice activity from year-to-year. The number of active apprentices has increased consistently since 2011 but began to slow in 2020 and declined in 2021 as the impact of the pandemic on the economy stalled the overall growth of the apprenticeship system. DOL anticipates system growth returning in FY 2022 and FY 2023 due to these investments and other administration efforts.

# APPRENTICESHIP PROGRAM

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
25.1	Advisory and assistance services	0	0	0	0
41.0	Grants, subsidies, and contributions	185,000	185,000	303,000	118,000
	<b>Total</b>	<b>185,000</b>	<b>185,000</b>	<b>303,000</b>	<b>118,000</b>

# APPRENTICESHIP PROGRAM

## CHANGES IN FY 2023 (Dollars in Thousands)

<b>Activity Changes</b>	
<b>Built-In</b>	
To Provide For:	
Advisory and assistance services	\$0
Grants, subsidies, and contributions	0
<b>Built-Ins Subtotal</b>	<b>\$0</b>
<b>Net Program</b>	<b>\$118,000</b>
<b>Direct FTE</b>	<b>0</b>

	Estimate	FTE
<b>Base</b>	<b>\$185,000</b>	<b>0</b>
<b>Program Increase</b>	<b>\$118,000</b>	<b>0</b>
<b>Program Decrease</b>	<b>\$0</b>	<b>0</b>

“

## WORKFORCE DATA QUALITY INITIATIVE

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>6,000</b>	<b>6,000</b>	<b>6,000</b>	<b>0</b>
FTE	0	0	0	0

### Introduction

The Workforce Data Quality Initiative (WDQI) provides competitive grants to support states in developing, connecting, and enhancing their longitudinal data systems that integrate education and workforce data to support evaluation and research on the effectiveness of workforce and education programs, and to provide customer-friendly information for selecting the education and training programs that best suit their needs. Authorized under section 169 of the Workforce Innovation and Opportunity Act (WIOA), these grants support accountability and transparency, which are both key goals of WIOA.

Data linkages help state leaders identify effective education and training programs and provide individuals with information that help them make smart choices about their education and careers. Longitudinal data systems have information on individuals as they progress through the education system and into the workforce. Some states have developed comprehensive data systems that link individuals' demographic information, high school transcripts, college transcripts, and quarterly wage data. These data systems provide valuable information to consumers, practitioners, policymakers, researchers, and evaluators about the performance of education and workforce development programs and how those programs serve workers.

### Resource and Program Data Workforce Data Quality Initiative Training and Employment Services (Dollars In Thousands)

<b>Data Category</b>	<b>PY 2020 Enacted</b>	<b>PY 2021 Enacted</b>	<b>FY 2022 Full-Year CR</b>	<b>PY 2023 President's Budget</b>
<b><u>Resource Data:</u></b>	6,000	6,000	6,000	6,000
Service Grant				
Competitive	6,000	5,558	6,000	5,558
Training/Technical Assistance		442		442
<b>Total Resources</b>	<b>6,000</b>	<b>6,000</b>	<b>6,000</b>	<b>6,000</b>
<b><u>Program Data:</u></b>				
Total Grants	50	5	10	5
New Starts				
#	5	0	10	0
\$	6,000		6,000	

## WORKFORCE DATA QUALITY INITIATIVE

Continuing				
#	5	5	5	5
\$		5,558		5,558
Contracts				
#		1		1
\$		442		442

### Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2018	\$6,000	0
2019	\$6,000	0
2020	\$6,000	0
2021	\$6,000	0
2022	\$0	0

NOTE: A full-year 2022 appropriation for this account was not enacted at the time the budget was prepared.

### Funding Mechanism

The WDQI operates on a Program Year (PY) basis (July 1 through June 30). The WDQI grants are awarded to states through competitive Funding Opportunity Announcements (FOA).

### FY 2023

In FY 2023, the Department is requesting \$6,000,000 for the WDQI to support states' development, connectivity, and enhancement of integrated longitudinal data systems. For PY 2023, the Department will conduct a grant competition that requires states to build or further develop data systems with these funds. With this funding, states will be able to develop linkages of program and other data sources, with the goal of improved performance information.

This funding will help states build integrated or bridged longitudinal data systems to support WIOA implementation, such as developing/enhancing integrated longitudinal performance management, case management, and fiscal data systems. Such systems will build from existing longitudinal databases developed under WDQI, which link individual-level workforce data to education data. This funding would support the next phase of the WDQI initiative, to effectively and meaningfully expand access to and connectivity of data, and provide useful information to workforce system stakeholders and the public. It would continue to support states to enhance the dissemination of workforce training provider performance information and outcomes, and enhance interactive state websites to provide workforce system stakeholders and the public with additional information to guide decisions regarding workforce and education programs, including eligible training provider reporting.



## **WORKFORCE DATA QUALITY INITIATIVE**

These investments will enable workforce data to be matched with education data, while protecting personally identifiable information (PII), to ultimately create longitudinal data systems with information from pre-kindergarten through post-secondary education and into the workforce. The connection of workforce and education data enables the analysis of individuals' receipt of education and training services to help determine ways to maximize the outcomes of these services and the effectiveness of the programs. The funding would allow more states to integrate their databases across different programs and types of data especially in partnership with K-12 and higher education systems. This can provide a complete and comprehensive view for policymakers, education and workforce system stakeholders, and the public.

### **FY 2022**

Under a Continuing Resolution, the Department would be appropriated \$6,000,000 for the WDQI to support States' development of integrated longitudinal data systems. For PY 2022, the Department will conduct a grant competition that requires States to build enhanced data systems integration with these funds. With this funding, States will be able to develop linkages of program and other data sources, with the goal of improved performance information.

This funding will help states build integrated or bridged longitudinal data systems to support WIOA implementation, such as developing/enhancing integrated longitudinal performance management, case management, and fiscal data systems. Such systems will build from existing longitudinal databases developed under WDQI, which link individual-level workforce data to education data. This funding would support the next phase of the WDQI initiative, to effectively and meaningfully expand access to and connectivity of data, and provide useful data to workforce system stakeholders and the public. It would continue to support States to enhance the dissemination of workforce training provider performance information and outcomes, and enhance interactive State websites to provide workforce system stakeholders and the public with additional information to guide decisions regarding workforce and educational programs, including eligible training provider reporting.

These investments will enable workforce data to be matched with education data, while protecting PII, to ultimately create longitudinal data systems with information from pre-kindergarten through post-secondary education and into the workforce. The connection of workforce and education data enables the analysis of individuals' receipt of both education and training services to help determine ways to maximize the outcomes of these services and the effectiveness of the programs. The funding would allow more states to integrate their databases across different programs and types of data. This provides a complete and comprehensive view for workforce system stakeholders and the public.

### **FY 2021**

In FY 2021, the Department was appropriated \$6,000,000 for the WDQI to support States' development of integrated longitudinal data systems. For PY 2021, the Department is conducting a grant competition that requires States to build or further enhance databases with these funds. With this funding, States will be able to develop linkages of program and other data sources,

## **WORKFORCE DATA QUALITY INITIATIVE**

with the goal of improved performance information, analysis of programs, and enhanced information for consumers.

## WORKFORCE DATA QUALITY INITIATIVE

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
25.1	Advisory and assistance services	0	0	0	0
41.0	Grants, subsidies, and contributions	6,000	6,000	6,000	0
	<b>Total</b>	<b>6,000</b>	<b>6,000</b>	<b>6,000</b>	<b>0</b>

# WORKFORCE DATA QUALITY INITIATIVE

## CHANGES IN FY 2023

(Dollars in Thousands)

### Activity Changes

#### Built-In

To Provide For:

Advisory and assistance services \$0

Grants, subsidies, and contributions 0

**Built-Ins Subtotal \$0**

**Net Program \$0**

**Direct FTE 0**

	Estimate	FTE
<b>Base</b>	<b>\$6,000</b>	<b>0</b>
<b>Program Increase</b>	<b>\$0</b>	<b>0</b>
<b>Program Decrease</b>	<b>\$0</b>	<b>0</b>

# YOUTHBUILD

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>96,534</b>	<b>96,534</b>	<b>145,000</b>	<b>48,466</b>
FTE	0	0	0	0

## **Introduction**

YouthBuild addresses the challenges faced by unemployed youth and those who left high school prior to graduation by providing them with an opportunity to gain the education and occupational skills and pathways to quality employment.

YouthBuild is a work-based pre-apprenticeship program that provides job training and educational opportunities to opportunity youth ages 16-24 with a focus on attaining construction skills through building or rehabilitating affordable housing for low-income or homeless families in their own neighborhoods. Youth split their time between occupational training and the classroom, where they earn their high school diploma or equivalency, learn to be community leaders, and prepare for post-secondary training opportunities. Since 2013, the program has expanded its training and educational focus to include in-demand occupations outside of construction, including STEM fields, such as information technology, healthcare, and manufacturing. All YouthBuild grantees must provide construction training, and the majority of active grantees offer additional training in other in-demand occupations. YouthBuild provides significant support services, such as mentoring, follow-up education, personal and employment counseling, and participation in community service and civic engagement. There are approximately 175 Department-funded YouthBuild programs currently active in 41 states, serving approximately 6,000 youth per year.

Findings from the long-term national impact evaluation of YouthBuild indicated the program improved receipt of high school equivalency credentials by 11 percentage points, measured 48 months after enrollment. YouthBuild also had a statistically significant positive impact of 7.8 percentage points on enrollment into a two-year community college compared to the control group.<sup>1</sup> The Department will continue to support technical assistance to address findings from the long-term national impact evaluation.

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<sup>1</sup> Miller, Cynthia, Cummings, Danielle, Millenky, Megan Wiegand, Andrew, and Long David. May 2018. *Laying a Foundation Four-Year Results from the National YouthBuild Evaluation*. New York: MDRC. [https://wdr.doleta.gov/research/FullText\\_Documents/ETAOP\\_2018-01\\_Youth\\_Build\\_Evaluation.pdf](https://wdr.doleta.gov/research/FullText_Documents/ETAOP_2018-01_Youth_Build_Evaluation.pdf)

# YOUTHBUILD

## Resource and Program Data YouthBuild Training and Employment Services (Dollars in Thousands)

Data Category	FY 2020 Enacted	FY 2021 Enacted	FY 2022 Full-Year CR	FY 2023 President's Budget
<b><u>Resource Data:</u></b>	94,534	96,534	96,534	145,000
Service Grant				
Competitive	85,057	89,330	91,707	137,750
Training/Technical Assistance	4,727	4,827	4,827	7,250
<b>Total Resources</b>	<b>94,534</b>	<b>96,534</b>	<b>96,534</b>	<b>145,000</b>
<b><u>Program Data:</u></b>				
Total Grants	68	68	68	115
New Starts				
#	68	68	68	115
\$	85,057	89,330	89,330	137,750
Contracts				
#	1	1	1	1
\$	4,727	4,827	4,827	7,250

### Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2018	\$89,534	0
2019	\$89,534	0
2020	\$94,534	0
2021	\$96,534	0
2022	\$0	0

NOTE: A full-year 2022 appropriation for this account was not enacted at the time the budget was prepared.

### Funding Mechanism

YouthBuild operates on a program year (PY) basis. Funds appropriated for YouthBuild are authorized by the Workforce Innovation and Opportunity Act (WIOA), available from April 1 through June 30 of the next year and are awarded through an annual grant competition. Programs are funded for four months of implementation, two years of program operation, and one year of follow-up support.

# YOUTHBUILD

## **FY 2023**

In FY 2023, the Department requests \$145,000,000. Of the total funding amount, five percent will be directed toward the statutory set-aside for technical assistance. The remainder will support approximately 115 grants to serve an estimated 7,963 youth with an average cost per participant of \$17,298 based on PY 2020 results after the statutory 5% technical assistance set-aside is removed.

In FY 2023, the Department's YouthBuild program will continue to provide pre-apprenticeship opportunities that link education and occupational skills training in construction and other in-demand industries. The program will also maintain its efforts to increase credential attainment, including high school diplomas, high school equivalency degrees, and industry-recognized credentials, for YouthBuild participants. Additionally, YouthBuild will emphasize connections to emerging apprenticeship pathways beyond traditional fields and support ongoing pilots to demonstrate this placement approach for youth.

The FY 2023 YouthBuild program aligns with the President's priority of advancing racial and gender equity and supporting underserved communities through its commitment to increase affordable housing, and by serving opportunity youth of color and preparing them for in-demand career pathways. During PY 2020, 73% of the participants self-identified as people of color. The YouthBuild program model contains wrap-around services such as mentoring, trauma-informed care, personal counseling, and employment, which are also key strategies for addressing community gun violence and generational poverty.

To better align with the President's priority of reducing climate pollution, the Department is now encouraging YouthBuild grantees to train participants in green construction techniques.

## **FY 2022**

Under a Continuing Resolution, the Department would be appropriated \$96,534,000. Of the total funding amount, five percent will be directed toward the statutory set-aside for technical assistance. The remainder will support approximately 76 grants to serve an estimated 5,302 youth with an average cost per participant of \$17,298 based on PY 2020 results after the statutory 5 percent technical assistance set-aside was removed.

In FY 2022, the Department's YouthBuild program will continue to provide pre-apprenticeship opportunities that link education and occupational skills training in construction and other in-demand industries. The program will also maintain its efforts to increase credential attainment, including high school diplomas, high school equivalency degrees, and industry-recognized credentials, for YouthBuild participants. YouthBuild will also emphasize connections to emerging apprenticeship pathways beyond traditional fields and support ongoing pilots to demonstrate this placement approach for youth.

## **FY 2021**

In FY 2021, the Department was appropriated \$96,534,000. Of the total funding amount, five percent was directed toward the statutory set-aside for technical assistance. The remainder

## **YOUTHBUILD**

supported 76 grants to serve an estimated 5,302 youth with an average cost per participant of \$17,298 based on PY 2020 results after the statutory 5 percent technical assistance set-aside is removed.

In FY 2021, the Department's YouthBuild program continued to provide pre-apprenticeship opportunities that link education and occupational skills training in construction and other in-demand industries. The program also maintained its efforts to increase credential attainment, including high school diplomas, high school equivalency degrees, and industry-recognized credentials, for YouthBuild participants. YouthBuild also emphasized connections to emerging apprenticeship pathways beyond traditional fields and supported ongoing pilots to demonstrate this placement approach for youth.



# YOUTHBUILD

<b>WORKLOAD AND PERFORMANCE SUMMARY</b>							
		<b>PY 2020 Revised Enacted</b>		<b>PY 2021 Revised Enacted</b>		<b>PY 2022 Full Year C.R.</b>	<b>PY 2023 Request</b>
		<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Target</b>
<b>YouthBuild</b>							
<b>Strategic Goal 1 - Build Opportunity and Equity for All</b>							
<b>Strategic Objective 1.1 - Advance training, employment, and return-to-work opportunities that connect workers to higher-wage jobs, especially in ways that address systemic inequities.</b>							
ETA-WIOA YB-01	Education and Employment Rate – 2nd Quarter After Exit (WIOA YouthBuild)	[base]	48.8%	48.8%	--	49.0%	49.2%
ETA-WIOA YB-02	Education and Employment Rate – 4th Quarter After Exit (WIOA YouthBuild)	[base]	40.8%	40.8%	--	41.0%	41.2%
ETA-WIOA YB-03	Median Earning – 2nd Quarter After Exit (WIOA YouthBuild)	[base]	\$4,016	\$4,016	--	\$4,096	\$4,178
ETA-WIOA YB-04	Credential Attainment (WIOA YouthBuild)	[base]	72.6%	72.6%	--	72.8%	73.0%
ETA-WIOA YB-05	Measurable Skill Gains (WIOA YouthBuild)	[base]	61.2%	61.2%	--	61.4%	61.6%

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

# YOUTHBUILD

## **Workload and Performance**

The WIOA authorizes six primary indicators of performance. Grantees report to the Department on: 1) employment in the second quarter after exit; 2) employment in the fourth quarter after exit; 3) median earnings of those employed in the second quarter after exit; 4) credential attainment; 5) measurable skill gains; and 6) effectiveness in serving employers (measure under development). The results of these measures demonstrate the value of these investments to help address the employment and skill needs of workers, job seekers, and employers.

Targets have been set for PY 2021, PY 2022 and PY 2023 based on PY 2020 baseline data. The Department is currently transitioning to the process of using the Common Reporting Information System (CRIS). This is a new process, and may impact future results and therefore targets. Current targets set may be adjusted based on the use of CRIS data in the future.

# YOUTHBUILD

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
11.1	Full-time permanent	0	0	0	0
11.9	Total personnel compensation	0	0	0	0
41.0	Grants, subsidies, and contributions	96,534	96,534	145,000	48,466
	<b>Total</b>	<b>96,534</b>	<b>96,534</b>	<b>145,000</b>	<b>48,466</b>

# YOUTHBUILD

## CHANGES IN FY 2023

(Dollars in Thousands)

### Activity Changes

#### Built-In

To Provide For:

Costs of pay adjustments \$0

Grants, subsidies, and contributions 0

**Built-Ins Subtotal \$0**

**Net Program \$48,466**

**Direct FTE 0**

	Estimate	FTE
<b>Base</b>	<b>\$96,534</b>	<b>0</b>
<b>Program Increase</b>	<b>\$48,466</b>	<b>0</b>
<b>Program Decrease</b>	<b>\$0</b>	<b>0</b>

## NATIONAL YOUTH TRAINING PROGRAM

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>0</b>	<b>0</b>	<b>75,000</b>	<b>75,000</b>
FTE	0	0	0	0

### **Introduction**

According to Pew data, two decades ago half of American teens were in summer employment, compared to less than one third of teens in 2018. The Urban Institute attributes this drop in teen summer employment to the Great Recession and Drexel’s Center for Labor Market Studies suggests that the teen summer employment rate may have been at a historic low in the summer of 2020. The Bureau of Labor Statistics reported that in July 2021, only 54.4 percent of 16 to 24 year old youth were employed, down from 56.2 percent in July of 2019 (the most recent pre-COVID summer). The youth unemployment rate in July 2021 was 10.0 percent, compared to 9.1 percent in July 2019.

According to a Brookings report, work-based learning experiences in high school, including internships and apprenticeships, that incorporate positive relationships with adults still affect job quality a decade later. In addition, the report showed that having a job as a teenager (age 16 – 18) predicts higher job quality in adulthood.

In addition, evidence has shown that providing youth with work experience opportunities reduces violence. A randomized controlled trial found that Chicago’s 2012 One Summer Chicago program for at-risk youth reduced violent-crime arrests by 43 percent over 16 months. The persistence of the impact long after the program ended demonstrates the promise of this strategy for reducing violence and improving safety outcomes for youth.

This program would provide grants directly to communities to fund summer and year-round subsidized employment opportunities for at-risk youth beginning in the summer of 2023.

### **Funding Mechanism**

The National Youth Employment program will operate on a program year (PY) basis. Funds appropriated in FY 2023 would be available from April 1, 2023, through June 30, 2024 (PY 2023).

### **FY 2023**

The Department is requesting \$75,000,000 in FY 2023 for the period of July 1, 2023, through June 30, 2024 (PY 2023) to serve disadvantaged youth through the National Youth Employment Program. This funding will serve an estimated 22,500 participants in PY 2023 at a cost per participant of \$3,333. Through a competitive funding opportunity announcement, the Department will fund summer and year-round youth employment programs beginning in the summer of 2023. Programs will serve eligible WIOA youth, with a focus on serving justice-involved youth and

## NATIONAL YOUTH TRAINING PROGRAM

other opportunity youth with barriers to employment. Grants will be awarded to consortia of local workforce development boards, employers in high demand industries and occupations, local education agencies, labor organizations, and community-based organizations to create summer and year-round youth subsidized employment opportunities that will enable youth to enter a career pathway. These jobs will include opportunities in high-growth industries such as healthcare, information technology, and clean energy. Programs will provide supportive services, such as transportation and childcare, necessary for youth participation in summer and year-round employment and will connect youth with additional skill-building opportunities that enable them to enter on-ramps to careers. A key goal of the program will be to ensure that youth participants successfully exit the program and achieve positive long-term outcomes, including enrollment in and completion of secondary and postsecondary education, placement in and retention of unsubsidized employment, and enrollment in and completion of occupational skills training and Registered Apprenticeship.

The National Youth Employment Program aligns with the President's priority of advancing racial and gender equity and support for underserved communities through services to low-income and youth of color. The Department will further expand opportunity and access to those youth who are historically underserved, marginalized, and adversely affected by persistent poverty and inequality through increased guidance and technical assistance to state and local youth workforce providers. The Department will provide guidance that aims to increase youth voice in programming decisions and ensure that youth are at the table when policies and practices impact them. The agency will also provide technical assistance that highlights the efforts of communities who successfully incorporate youth as partners in implementation.

Through focused analysis of disaggregated data, the Department will provide technical assistance to ensure that local workforce boards use an evidence-informed approach to help them to focus the limited program resources on the most effective solutions for those youth who are most in need.

Finally, youth with disabilities have historically experienced discrimination and disparities in program design and implementation. The Department will help states and local areas better serve youth with disabilities by lifting up and analyzing data to understand who is being served and identify ways to more accurately report the data. The Department will also provide examples of programming that successfully aligns and leverages these program resources with Title IV Vocational Education program resources to better serve youth with disabilities within the workforce development system.

### **FY 2022**

Not applicable under a Continuing Resolution.

### **FY 2021**

Not applicable.

# NATIONAL YOUTH EMPLOYMENT PROGRAM

## **Workload and Performance**

Because this program will be short term in nature and include an approximately six-to-eight week summer or year-round job, it will use two indicators: youth employment completion rate and successful exit rate. The youth employment completion rate will measure the percentage of program participants that successfully complete their job. The successful exit rate will measure the percentage of program participants who, at the time of program exit, are in a successful outcome following employment including secondary education, postsecondary education, unsubsidized employment, or occupational skills training. Because this is a new program, there are no prior program results and national targets will be based on the targets proposed by the grantees as part of their grant agreements.

## NATIONAL YOUTH EMPLOYMENT PROGRAM

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
25.2	Other services from non-Federal sources	0	0	0	0
41.0	Grants, subsidies, and contributions	0	0	75,000	75,000
	<b>Total</b>	<b>0</b>	<b>0</b>	<b>75,000</b>	<b>75,000</b>



# NATIONAL YOUTH EMPLOYMENT PROGRAM

## CHANGES IN FY 2023

(Dollars in Thousands)

### Activity Changes

#### Built-In

To Provide For:

Other services from non-Federal sources \$0

Grants, subsidies, and contributions 0

**Built-Ins Subtotal \$0**

**Net Program \$75,000**

**Direct FTE 0**

	Estimate	FTE
<b>Base</b>	<b>\$0</b>	<b>0</b>
<b>Program Increase</b>	<b>\$75,000</b>	<b>0</b>
<b>Program Decrease</b>	<b>\$0</b>	<b>0</b>



# VETERANS' CLEAN ENERGY TRAINING PROGRAM

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>0</b>	<b>0</b>	<b>10,000</b>	<b>10,000</b>
FTE	0	0	0	0

## **Introduction**

The Department continues to propose the Veterans' Clean Energy Training program in FY 2023, which the Department first proposed in FY 2022. Clean energy job opportunities are expected to grow between now and 2029, and certain occupations are expected to grow rapidly in the next several years and open up opportunities for quality jobs that include a free and fair chance to join a union. A skilled workforce is foundational to achieving the President's goal of having 100 percent carbon-free electricity by 2035 while creating a more resilient energy grid, lowering energy bills for middle class Americans, and improving air quality and public health outcomes.

The Veterans' Clean Energy Training program provides Veterans, Transitioning Service Members (TSMs), and eligible spouses with the education, training, and credentials necessary to secure good-paying careers in various clean energy sectors, including solar and wind generation, electric vehicle manufacturing and services, building energy efficiency retrofits, as well as the appropriate cybersecurity sectors of the energy industry.

The program, first proposed in FY 2022, will:

- Provide participants with education and training for in-demand careers;
- Provide employers in these critical and growing industry sectors with trained workers; and
- Complement and help expand proven and existing education and training programs.

The Veteran's Clean Energy Training Program aligns with the President's priority of advancing racial and gender equity and support for underserved communities through services to Veterans and military spouses who may be unemployed or underemployed. The Department will further ensure these good jobs reach Veterans, TSMs, and eligible spouses who are historically underserved, marginalized, and adversely affected by persistent poverty and inequality by working with grantees to identify and support program participants from target communities.

Through focused analysis of disaggregated data, the Department will work with grantees to use an evidence-informed approach to help them to focus the Veterans' Clean Energy Training resources on effective solutions for those Veterans, TSMs, and eligible spouses who are most in need, including those with disabilities.

The Department will implement the program collaboratively with the Department's Veterans' Employment and Training Service and the Department of Veterans Affairs. These partners will

## **VETERANS' CLEAN ENERGY TRAINING PROGRAM**

identify appropriate state, federal, industry and labor partners to deliver the education, training, and job placement of program participants.

Grantees will use effective outreach, media, and engagement to recruit a diverse cohort of participants for job training. Grantees will use robust, comprehensive work-based learning strategies, such as On-the-Job Training, customized training, Incumbent Worker Training, Registered Apprenticeship, and pre-apprenticeship programs that articulate to Registered Apprenticeship programs. Other allowable approaches will include classroom, competency-based, and technology-based training strategies, which culminate in the receipt of an appropriate industry-recognized certificate or credential.

Grantees will also provide technical assistance to this network of employers to enable them to successfully employ and retain Veterans, TSMs, and military spouses. In addition, grantees will provide participants with supportive services, such as transportation, childcare, and needs-related payments, necessary to enable them to participate in activities authorized under the program.

The program will engage a wide array of employers, large and small, including Veteran Owned Small Businesses and Service Disabled Veteran Owned Small Businesses in the adoption and deployment of training and work-based learning.

These will be public-private partnerships engaging employers across clean energy sectors. The program will develop new or expand existing successful industry sector partnerships and build off of lessons learned from the Department of Energy's Solar Ready Vets program. These partnerships of multiple employers, educational institutions, economic development agencies, workforce development entities, labor organizations, and community-based organizations will identify and collaboratively meet the workforce needs of the growing clean energy sector within a given labor market, incorporating career pathway strategies by aligning education and training programs with industry needs.

### **Funding Mechanism**

The Veterans' Clean Energy Training program will operate on a program year (PY) basis. Funds appropriated in FY 2023 would be available from July 1, 2023, through June 30, 2024 (PY 2023).

### **FY 2023**

The Department is requesting \$10,000,000 in FY 2023, for the period of July 1, 2023, through June 30, 2024 (PY 2023) to serve Veterans, TSMs, and military spouses.

### **FY 2022**

Not applicable under a Continuing Resolution.

### **FY 2021**

Not applicable.

# VETERANS' CLEAN ENERGY TRAINING PROGRAM

## **Workload and Performance**

The Department will monitor program performance regularly through Federal Project Officers in the regional offices to ensure grantees are on track to meet performance goals. Such monitoring informs the design and delivery of technical assistance to improve performance.

Program grantees will report to the Department on key WIOA employment and earnings indicators, including employment in the second quarter after exit, employment in the fourth quarter after exit, and median earnings of those employed in the second quarter after exit.

As part of program monitoring, the Department will also analyze the following outputs:

- Number of participants served by the program;
- Number of program participants who receive training;
- Number of program participants who receive additional career services;
- Number of program participants who receive a credential; and
- Amount of funds spent.

Additional data will also be collected on the types of participant services, individuals who have exited the program including demographic characteristics such as race, gender, disability status, and those with positive outcomes for entered employment. These measures help determine whether states are implementing strategies that will help meet their outcome goals, and allow an examination of the program's effectiveness for subpopulations.

## VETERANS' CLEAN ENERGY TRAINING PROGRAM

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
25.2	Other services from non-Federal sources	0	0	0	0
41.0	Grants, subsidies, and contributions	0	0	10,000	10,000
	<b>Total</b>	<b>0</b>	<b>0</b>	<b>10,000</b>	<b>10,000</b>

# VETERANS' CLEAN ENERGY TRAINING PROGRAM

## CHANGES IN FY 2023

(Dollars in Thousands)

### Activity Changes

#### Built-In

To Provide For:

Other services from non-Federal sources \$0

Grants, subsidies, and contributions 0

**Built-Ins Subtotal \$0**

**Net Program \$10,000**

**Direct FTE 0**

	Estimate	FTE
<b>Base</b>	<b>\$0</b>	<b>0</b>
<b>Program Increase</b>	<b>\$10,000</b>	<b>0</b>
<b>Program Decrease</b>	<b>\$0</b>	<b>0</b>





## CIVILIAN CLIMATE CORPS PROGRAM

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>0</b>	<b>0</b>	<b>15,000</b>	<b>15,000</b>
FTE	0	0	0	0

### **Introduction**

The Civilian Climate Corps (CCC) is a multi-departmental investment intended to mobilize the next generation of conservation and resilience workers and maximize the creation of accessible training opportunities and good jobs<sup>1</sup>. The Department of Labor’s specific proposed CCC investments will focus on providing job training and subsidized work experience for underrepresented populations in clean energy, climate resilience, and climate mitigation, along with supportive services, to connect participants to high quality jobs in those growing sectors. The Department will coordinate with Federal partner agencies with complementary proposals to ensure that CCC programs across government reach as broad a cross-section of workers and learners as possible, and that all CCC experiences are pathways to high quality jobs in the clean energy and climate mitigation sectors and are either paid or include a living allowance. Through these investments, CCC programs will establish new partnerships and expand programs that provide work-based learning, an evidence-based strategy, while supporting career entry and exposure for populations currently underrepresented in these sectors.

The impacts of climate change will be felt in different ways around the United States. Regardless of where an individual or community is located, a changing climate will lead to a changing economy, which in turn, will lead to new in-demand jobs. Workers from all backgrounds should have access to these jobs and the training requisite for working effectively in them. The risks of climate change must be addressed, and the CCC presents an opportunity to advance an equitable recovery from the COVID-19 pandemic, to promote high quality jobs, and to address racial and economic inequality.

The CCC can especially help young people, particularly those with barriers to employment, prepare for a successful career in critical industries related to climate mitigation and resilience. This is imperative since young people struggle disproportionately to find quality employment opportunities. At the end of 2021, the unemployment rate among 20- to 24-year-olds was more than double the unemployment rate of 25- to 54-year-olds, at 7.1% and 3.5%, respectively. This

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<sup>1</sup> <https://www.whitehouse.gov/briefing-room/presidential-actions/2021/01/27/executive-order-on-tackling-the-climate-crisis-at-home-and-abroad/>

## CIVILIAN CLIMATE CORPS PROGRAM

disparity is not new as a result of the pandemic; rather, it is a longstanding trend reflecting limited employment opportunities for young people<sup>2</sup>.

The Department's proposed CCC program would focus on offering job skills training, subsidized work experience, and supportive services to eligible participants, creating pathways from the CCC to quality jobs through existing programs, including but not limited to pre-apprenticeships and Registered Apprenticeships.

### **Funding Mechanism**

The Civilian Climate Corps programs operate on a program year (PY) basis. Funds appropriated in FY 2023 will be available from July 1, 2023, through June 30, 2024 (PY 2023) and will be used for employment and training activities for youth related to high-quality employment opportunities in industry sectors or occupations related to climate resilience or mitigation. Projects will be funded through the competitive award of grants, contracts, or cooperative agreements to State or local public agencies or private nonprofit entities and may include paid work experiences, including such experiences in public agencies, pre-apprenticeship and registered apprenticeship programs, under the authority of section 169 of the WIOA.

### **FY 2023**

The Department is requesting \$15,000,000 for the period of April 1, 2023 through June 30, 2024 (PY 2023), to pilot a new Civilian Climate Corps (CCC). The Department will coordinate with AmeriCorps, the U.S. Department of Agriculture, the Department of the Interior, and other CCC agencies to implement the new pilot CCC programming.

Through a competitive funding opportunity announcement, the requested funding will pilot climate resilience or mitigation demonstration grants using the existing authority under WIOA Sec. 169. These grants will incorporate program elements common to all strong CCC programs including:

- a specific focus on climate resiliency and mitigation work including a minimum of 300 hours spent on climate related work;
- paid work-based learning opportunities offering a minimum of \$15 per hour;
- minimum participation term lengths;
- a clear pathway to employment, including but not limited to pre-apprenticeships leading to Registered Apprenticeship; and
- access to education or training leading to an industry-recognized credential.

Programs will serve individuals aged 16 to 24, with a focus on serving justice-involved individuals and other individuals with barriers to employment. Grants will be awarded to community-based organizations working in partnership with local workforce development boards and employers in climate resiliency and mitigation work to create employment opportunities using the CCC model. Programs will provide supportive services, such as transportation and childcare, necessary for

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<sup>2</sup> [https://www.brookings.edu/blog/the-avenue/2022/01/27/americas-young-people-face-a-grim-future-a-civilian-climate-corps-can-help/?utm\\_campaign=Metropolitan%20Policy%20Program&utm\\_medium=email&utm\\_content=202158787&utm\\_source=hs\\_email](https://www.brookings.edu/blog/the-avenue/2022/01/27/americas-young-people-face-a-grim-future-a-civilian-climate-corps-can-help/?utm_campaign=Metropolitan%20Policy%20Program&utm_medium=email&utm_content=202158787&utm_source=hs_email)

## **CIVILIAN CLIMATE CORPS PROGRAM**

participation in the program. A key goal of the program will be to ensure that participants successfully exit the program and achieve positive long-term outcomes, including entry into and retention in unsubsidized employment, enrollment in and completion of secondary and postsecondary education, and enrollment in and completion of occupational skills training and Registered Apprenticeship.

### **FY 2022**

Not applicable.

### **FY 2021**

Not applicable.

### **Workload and Performance**

The Department will measure a successful exit rate for CCC, which will be defined as the percentage of program participants who, at the time of program exit, are employed or enrolled in secondary education, postsecondary education, or occupational skills training including Registered Apprenticeship. Because this is a new program, there are no prior program results and national targets will be based on the targets proposed by the grantees as part of their grant agreements. The Department will also require grantees to ensure targeted CCC program completion rates.

In addition, the program will measure three of the WIOA core indicator longer-term measures, including the employment/education/training second and fourth quarters after exit and the median earnings of those employed in the second quarter after exit.

## CIVILIAN CLIMATE CORPS PROGRAM

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
25.2	Other services from non-Federal sources	0	0	0	0
41.0	Grants, subsidies, and contributions	0	0	15,000	15,000
	<b>Total</b>	<b>0</b>	<b>0</b>	<b>15,000</b>	<b>15,000</b>

# CIVILIAN CLIMATE CORPS PROGRAM

## CHANGES IN FY 2023

(Dollars in Thousands)

### Activity Changes

#### Built-In

To Provide For:

Other services from non-Federal sources \$0

Grants, subsidies, and contributions 0

**Built-Ins Subtotal \$0**

**Net Program \$15,000**

**Direct FTE 0**

	Estimate	FTE
<b>Base</b>	<b>\$0</b>	<b>0</b>
<b>Program Increase</b>	<b>\$15,000</b>	<b>0</b>
<b>Program Decrease</b>	<b>\$0</b>	<b>0</b>



# JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES

<b>BUDGET AUTHORITY BEFORE THE COMMITTEE</b>				
(Dollars in Thousands)				
	<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
<b>Activity Appropriation</b>	<b>278,106</b>	<b>194,000</b>	<b>194,000</b>	<b>0</b>
FTE	0	0	0	0

## Introduction

Funding for job training for employment in high growth industries is provided through a portion of H-1B visa fees, which are authorized under Section 414(c) of the American Competitiveness and Workforce Improvement Act of 1998 (29 U.S.C. 3224a) (ACWIA). The fees are collected from employers when they file applications seeking to hire temporary foreign workers in occupations that require highly-specialized knowledge and skills. A portion of these fees are authorized to be available to the Department without being subject to annual appropriations and are used to provide Americans with education and job training to acquire the skills needed to fill jobs in occupations and industries that employ foreign workers with H-1B visas. The ACWIA provides the Secretary of Labor with discretion regarding the funding that will be used in a fiscal year.

## Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2018	\$0	0
2019	\$0	0
2020	\$0	0
2021	\$0	0
2022	\$0	0

## Funding Mechanism

Job Training for Employment in High Growth Industries funds are awarded competitively through one or more Funding Opportunity Announcements (FOA). Eligible applicants for these grants include employer organizations, labor organizations, education and training providers, community-based organizations, entities involved in administering the public workforce system, and economic development agencies.

## FY 2023

The Department will award competitive grants during FY 2023 that support the Administration's broad focus on increasing equity and job quality while also addressing the Administration's priorities for economic recovery with a focus on addressing increased workforce demand in middle- and high-skill occupations for which employers use H-1B visas to hire foreign workers.

# **JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES**

## **FY 2022**

The FY 2021 appropriation bill rescinded \$360,000,000. The rescissions, combined with the grant awards made in FY 2021, depleted the Department's H-1B job training funds.

## **FY 2021**

The FY 2021 appropriation bill rescinded \$360,000,000.

The Department awarded a total of \$185,000,000 in grants during FY 2021 through two grant programs that responded to the need for skilled workers in the health care and other high growth industries. One grant program provided \$40,000,000 to 17 grantees to increase training in health care occupations that directly impact patient care and create sustainable employment and training programs in rural communities. The second grant program provided \$145,000,000 to 19 grantees to equip states and economic regions to work with industry stakeholders to develop replicable, comprehensive workforce strategies for preparing the workforce for middle-to high-skilled H-1B occupations within key growth sectors.



## JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES

<b>WORKLOAD AND PERFORMANCE SUMMARY</b>							
	<b>PY 2020 Revised Enacted</b>		<b>PY 2021 Revised Enacted</b>		<b>PY 2022 Full Year C.R.</b>	<b>PY 2023 Request</b>	
	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Result</b>	<b>Target</b>	<b>Target</b>	
<b>Job Training for Employment in High Growth Industries</b>							
<b>Strategic Goal 1 - Build Opportunity and Equity for All</b>							
<b>Strategic Objective 1.1 - Advance training, employment, and return-to-work opportunities that connect workers to higher-wage jobs, especially in ways that address systemic inequities.</b>							
ETA-WIOA- JTEHGI-01	Employment Rate (Q2)	--	--	TBD	--	TBD	--
ETA-WIOA- JTEHGI-02	Employment Rate (Q4)	--	--	[base]	--	TBD	--
ETA-WIOA- JTEHGI-03	Median Earnings	--	--	[base]	--	TBD	--
ETA-WIOA- JTEHGI-04	Total Enrolled in Training	87,632	58,445	112,565	--	TBD	--
ETA-WIOA- JTEHGI-05	Total Completed Training	78,219	40,528	82,653	--	TBD	--
ETA-WIOA- JTEHGI-06	Total Participants Who Complete Education/Training Activities and Attain a Degree or Other Credential	67,184	32,055	75,706	--	TBD	--
ETA-WIOA- JTEHGI-07	Total Number of Participants Who Enter Unsubsidized Employment	58,749	30,346	54,779	--	TBD	--

Legend: (r) Revised (e) Estimate (base) Baseline -- Not Applicable TBD - To Be Determined [p] - Projection

# **JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES**

## **Workload and Performance**

These grants focus on the Department's key system outcomes for program participants: 1) improved earnings; 2) increasing employment in emerging and/or growth industries; and 3) increasing rates of credential and education attainment. In order to address employers' current workforce needs, the Department will continue to require that grantees work closely with employers to target growth occupations that offer quality employment based on current labor market information. In addition, grantees will be required to be specific about the skills and credentials the training programs will provide to participants.

Data collected quarterly include the types of participant services, individuals who have exited the program including demographic characteristics such as race, gender, disability status, and those with positive outcomes for employment. These outputs help determine whether states are implementing strategies that will help meet their outcome goals and allow an examination of the program's effectiveness for subpopulations. In addition, the Department will continue to conduct research and evaluations in support of continuous improvement of programs to determine the effectiveness of services for various subpopulations and improve program efficiency and performance. The Department expects to use a similar approach in subsequent solicitations.

In the long term, the Department will assess grantee performance by requiring grantees to establish performance targets in key outcome categories, and then assessing grantee performance in achieving these targets, using the WIOA employment-based measures. The Department is currently collecting baseline data to calculate the WIOA performance indicators.

The outcomes for the employment-based performance measures become available towards the end of the life of the grants and will demonstrate the value of these investments to help address the employment and skill needs of workers, jobseekers, and employers. H-1B funded grants have a focus on providing training and related activities in high demand and growth industry sectors but are used in different initiatives that may target varying strategies, types of training, and populations, making it difficult to translate potential performance across initiatives. Therefore, other grant specific metrics and outcomes may be identified based on the nature of the grant.

# JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES

<b>BUDGET ACTIVITY BY OBJECT CLASS</b>					
(Dollars in Thousands)					
		<b>FY 2021 Revised Enacted</b>	<b>FY 2022 Full Year C.R.</b>	<b>FY 2023 Request</b>	<b>Diff. FY23 Request / FY22 Full Year C.R.</b>
41.0	Grants, subsidies, and contributions	278,106	194,000	194,000	0
	<b>Total</b>	<b>278,106</b>	<b>194,000</b>	<b>194,000</b>	<b>0</b>

# JOB TRAINING FOR EMPLOYMENT IN HIGH GROWTH INDUSTRIES

## CHANGES IN FY 2023

(Dollars in Thousands)

### Activity Changes

#### Built-In

To Provide For:

Grants, subsidies, and contributions \$0

**Built-Ins Subtotal \$0**

**Net Program \$0**

**Direct FTE 0**

	Estimate	FTE
<b>Base</b>	<b>\$194,000</b>	<b>0</b>
<b>Program Increase</b>	<b>\$0</b>	<b>0</b>
<b>Program Decrease</b>	<b>\$0</b>	<b>0</b>