

FY 2019

CONGRESSIONAL BUDGET JUSTIFICATION

EMPLOYMENT AND TRAINING ADMINISTRATION

Program Administration

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PROGRAM ADMINISTRATION

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PROGRAM ADMINISTRATION

APPROPRIATION LANGUAGE

For expenses of administering employment and training programs, \$104,623,000, together with not to exceed \$49,642,000 which may be expended from the Employment Security Administration Account in the Unemployment Trust Fund.

Note.—A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Continuing Appropriations Act, 2018 (Division D of P.L. 115–56, as amended). The amounts included for 2018 reflect the annualized level provided by the continuing resolution.

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AMOUNTS AVAILABLE FOR OBLIGATION						
(Dollars in Thousands)						
	FY 2017 Enacted		FY 2018 Full Year C.R.		FY 2019 Request	
	FTE	Amount	FTE	Amount	FTE	Amount
A. Appropriation	501	\$108,674	488	\$107,936	475	\$104,623
<i>Subtotal Appropriation</i>	<i>501</i>	<i>\$108,674</i>	<i>488</i>	<i>\$107,936</i>	<i>475</i>	<i>\$104,623</i>
Offsetting Collections From:						
Reimbursements	17	\$3,227	17	\$3,227	17	\$3,227
Trust Funds	251	\$49,982	252	\$49,642	252	\$49,642
<i>Subtotal Offsetting Collections</i>	<i>268</i>	<i>\$53,209</i>	<i>269</i>	<i>\$52,869</i>	<i>269</i>	<i>\$52,869</i>
B. Gross Budget Authority	769	\$161,883	757	\$160,805	744	\$157,492
Offsetting Collections						
Reimbursements	-17	-\$3,227	-17	-\$3,227	-17	-\$3,227
<i>Subtotal Deduction</i>	<i>-17</i>	<i>-\$3,227</i>	<i>-17</i>	<i>-\$3,227</i>	<i>-17</i>	<i>-\$3,227</i>
C. Budget Authority Before Committee	752	\$158,656	740	\$157,578	727	\$154,265
Offsetting Collections From:						
Reimbursements	17	\$3,227	17	\$3,227	17	\$3,227
<i>Subtotal Offsetting Collections</i>	<i>17</i>	<i>\$3,227</i>	<i>17</i>	<i>\$3,227</i>	<i>17</i>	<i>\$3,227</i>
D. Total Budgetary Resources	769	\$161,883	757	\$160,805	744	\$157,492
Unobligated Balance Expiring	0	-\$323	0	\$0	0	\$0
E. Total, Estimated Obligations	769	\$161,560	757	\$160,805	744	\$157,492

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SUMMARY OF CHANGES

(Dollars in Thousands)

	FY 2018 Full Year C.R.	FY 2019 Request	Net Change
Budget Authority			
General Funds	\$107,936	\$104,623	-\$3,313
Trust Funds	\$49,642	\$49,642	\$0
Total	\$157,578	\$154,265	-\$3,313
 Full Time Equivalents			
General Funds	488	475	-13
Trust Funds	252	252	0
Total	740	727	-13

FY 2019 Change

Explanation of Change	FY 2018 Base		Trust Funds		General Funds		Total	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Increases:								
A. Built-Ins:								
To Provide For:								
Costs of pay adjustments	740	\$79,900	0	\$0	0	\$0	0	\$0
Personnel benefits	0	\$25,294	0	\$0	0	\$0	0	\$0
One day more of pay	0	\$769	0	\$0	0	\$394	0	\$394
Federal Employees' Compensation Act (FECA)	0	\$0	0	\$0	0	\$0	0	\$0
Benefits for former personnel	0	\$23	0	\$0	0	\$0	0	\$0
Travel and transportation of persons	0	\$2,491	0	\$0	0	\$0	0	\$0
Transportation of things	0	\$0	0	\$0	0	\$0	0	\$0
Rental payments to GSA	0	\$9,305	0	\$0	0	\$0	0	\$0
Rental payments to others	0	\$0	0	\$0	0	\$0	0	\$0
Communications, utilities, and miscellaneous charges	0	\$727	0	\$0	0	\$0	0	\$0
Printing and reproduction	0	\$257	0	\$0	0	\$0	0	\$0
Advisory and assistance services	0	\$851	0	\$0	0	\$0	0	\$0
Other services from non-Federal sources	0	\$2,780	0	\$0	0	\$0	0	\$0
Working Capital Fund	0	\$24,305	0	\$0	0	\$0	0	\$0
Other Federal sources (Census Bureau)	0	\$0	0	\$0	0	\$0	0	\$0
Other Federal sources (DHS Charges)	0	\$0	0	\$0	0	\$0	0	\$0
Other goods and services from Federal sources	0	\$0	0	\$0	0	\$0	0	\$0
Research & Development Contracts	0	\$0	0	\$0	0	\$0	0	\$0
Operation and maintenance of facilities	0	\$179	0	\$0	0	\$0	0	\$0

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FY 2019 Change

Explanation of Change	FY 2018 Base		Trust Funds		General Funds		Total	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Operation and maintenance of equipment	0	\$0	0	\$0	0	\$0	0	\$0
Supplies and materials	0	\$469	0	\$0	0	\$0	0	\$0
Equipment	0	\$1,650	0	\$0	0	\$0	0	\$0
Insurance claims and indemnities	0	\$0	0	\$0	0	\$0	0	\$0
Built-Ins Subtotal	740	+\$149,000	0	\$0	0	+\$394	0	+\$394
B. Programs:								
Programs Subtotal			0	\$0	0	\$0	0	\$0
Total Increase	740	+\$149,000	0	\$0	0	+\$394	0	+\$394
Decreases:								
A. Built-Ins:								
To Provide For:								
Federal Employees' Compensation Act (FECA)	0	\$462	0	\$0	0	-\$141	0	-\$141
Operation and maintenance of equipment	0	\$8,116	0	\$0	0	-\$253	0	-\$253
Built-Ins Subtotal	0	+\$8,578	0	\$0	0	-\$394	0	-\$394
B. Programs:								
FTE Decrease to Absorb Program Reductions	217	\$0	0	\$0	-13	-\$2,802	-13	-\$2,802
HR Consolidation	0	\$0	0	\$0	0	-\$511	0	-\$511
Programs Subtotal			0	\$0	-13	-\$3,313	-13	-\$3,313
Total Decrease	0	+\$8,578	0	\$0	-13	-\$3,707	-13	-\$3,707
Total Change	740	+\$157,578	0	\$0	-13	-\$3,313	-13	-\$3,313

PROGRAM ADMINISTRATION

SUMMARY BUDGET AUTHORITY AND FTE BY ACTIVITY								
(Dollars in Thousands)								
	FY 2017 Enacted		FY 2018 Full Year C.R.		FY 2019 Request		Diff. FY19 Request / FY18 Full Year C.R	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Training and Employment	317	70,679	308	70,199	298	68,324	-10	-1,875
General Funds	277	62,040	266	61,619	256	59,744	-10	-1,875
Unemployment Trust Funds	40	8,639	42	8,580	42	8,580	0	0
Workforce Security	217	42,704	215	42,414	213	41,181	-2	-1,233
General Funds	15	3,440	15	3,417	13	2,184	-2	-1,233
Unemployment Trust Funds	202	39,264	200	38,997	200	38,997	0	0
Apprenticeship	176	36,160	174	35,914	174	35,914	0	0
General Funds	176	36,160	174	35,914	174	35,914	0	0
Executive Direction	42	9,113	43	9,051	42	8,846	-1	-205
General Funds	33	7,034	33	6,986	32	6,781	-1	-205
Unemployment Trust Funds	9	2,079	10	2,065	10	2,065	0	0
Total	752	158,656	740	157,578	727	154,265	-13	-3,313
General Funds	501	108,674	488	107,936	475	104,623	-13	-3,313
Unemployment Trust Funds	251	49,982	252	49,642	252	49,642	0	0

NOTE: 2017 reflects actual FTE.

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BUDGET AUTHORITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2017 Enacted	FY 2018 Full Year C.R.	FY 2019 Request	Diff. FY19 Request / FY18 Full Year C.R.
	Full-Time Equivalent				
	Full-time Permanent	752	740	727	-13
	Reimbursable	17	17	17	0
	Total	769	757	744	-13
	Average ES Salary	\$172,613	\$169,485	\$179,235	\$9,750
	Average GM/GS Grade	13	13	13	0
	Average GM/GS Salary	\$104,769	\$107,199	\$108,788	\$1,589
11.1	Full-time permanent	77,798	78,720	76,862	-1,858
11.3	Other than full-time permanent	664	585	585	0
11.5	Other personnel compensation	1,389	1,267	1,267	0
11.8	Special personal services payments	0	0	0	0
11.9	Total personnel compensation	79,851	80,572	78,714	-1,858
12.1	Civilian personnel benefits	25,985	25,853	24,651	-1,202
13.0	Benefits for former personnel	0	23	23	0
21.0	Travel and transportation of persons	1,729	2,491	2,491	0
22.0	Transportation of things	3	0	0	0
23.0	Rent, Communications, and Utilities	0	0	0	0
23.1	Rental payments to GSA	9,001	9,305	9,305	0
23.2	Rental payments to others	2	0	0	0
23.3	Communications, utilities, and miscellaneous charges	935	727	727	0
24.0	Printing and reproduction	262	257	257	0
25.1	Advisory and assistance services	3,535	851	851	0
25.2	Other services from non-Federal sources	1,828	2,780	2,780	0
25.3	Other goods and services from Federal sources 1/	21,416	24,305	24,305	0
25.4	Operation and maintenance of facilities	121	179	179	0
25.5	Research and development contracts	0	0	0	0
25.7	Operation and maintenance of equipment	13,501	8,116	7,863	-253
26.0	Supplies and materials	476	469	469	0
31.0	Equipment	11	1,650	1,650	0
42.0	Insurance claims and indemnities	0	0	0	0
	Total	158,656	157,578	154,265	-3,313
	1/Other goods and services from Federal sources				
	Working Capital Fund	20,545	24,305	24,305	0
	DHS Services	293	0	0	0

PROGRAM ADMINISTRATION

APPROPRIATION HISTORY					
(Dollars in Thousands)					
	Budget Estimates to Congress	House Allowance	Senate Allowance	Appropriations	FTE
2009					
Base Appropriation...1/	\$144,012		\$131,153	\$130,463	766
2010					
Base Appropriation	\$147,906	\$146,406	\$148,906	\$147,656	774
2011					
Base Appropriation...2/	\$162,042			\$147,360	774
2012					
Base Appropriation...3/	\$159,882			\$147,081	784
2013					
Base Appropriation...4/	\$147,613			\$139,388	766
2014					
Base Appropriation	\$149,617			\$150,559	758
2015					
Base Appropriation	\$155,563			\$154,559	765
2016					
Base Appropriation	\$176,564	\$158,368	\$144,017	\$154,559	770
2017					
Base Appropriation	\$180,826			\$158,656	753
2018					
Base Appropriation...5/	\$154,265	\$156,348			
2019					
Base Appropriation	\$154,265				727

1/ FTE numbers are ceilings.

2/ Reflects a 0.2% across-the-board rescission pursuant to P.L. 112-10.

3/ Reflects a 0.189% across-the-board rescission pursuant to P.L. 112-74.

4/ Reflects a 0.2% across the board rescission pursuant to P.L. 113-6 and the sequestration reduction pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

5/ A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared.

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Overview

The Program Administration (PA) appropriation provides for the Federal administration of most Employment and Training Administration (ETA) programs. The FY 2019 request is \$154,265,000 and an estimated 727 full time equivalent (FTE) positions. The FY 2019 request includes a program decrease of \$511,000 to reflect the Department's consolidation of human resources functions into the Office of the Assistant Secretary for Administration and Management, as described in the Working Capital Fund budget.

ETA staff in the national office and six regional offices provide leadership and policy direction, oversight and performance management, technical assistance to grantees, administrative infrastructure and customer-oriented workforce tools, funds management, and administration for programs under the Workforce Innovation and Opportunity Act (WIOA), the National Apprenticeship Act, and the Trade Act of 1974. The PA appropriation also finances staff to carry out similar responsibilities for Unemployment Insurance (UI), Employment Service (ES), and Work Opportunity Tax Credits (WOTC). ETA staff also provide administrative support for financial management, procurement, and administrative services, as well as IT support to ETA and the Department's Office of the Chief Information Officer (OCIO).

The bulk of ETA's appropriation is expended through grants that implement the various workforce programs administered and managed by ETA. As of October 1, 2017, ETA had 2,085 active grants assigned to approximately 116 regional Federal Project Officers (FPOs), and 354 grants assigned to approximately 16 national FPOs, with a total funding portfolio of nearly \$21.9 billion. The Department monitors grantee performance to ensure grantees are on track to meet performance goals by looking at system outputs, such as the number of people that received training, and outcomes, such as the number of people trained that entered unsubsidized employment. ETA regional offices monitor grant activity and assess performance through a variety of processes, which include risk assessments of all new grants, quarterly desk reviews of all grants, and onsite monitoring reviews or an enhanced desk monitoring reviews (EDMR). Through onsite monitoring reviews and EDMRs, 26 percent of all active grants are monitored annually – 18 percent onsite and no more than 8 percent off-site. In addition, Federal staff conduct on-site technical assistance (TA) visits as needed. Program integrity funds will allow for some additional onsite technical assistance and monitoring visits to states and grantees, increasing the capacity of the current staff and providing support across Regions.

Federal staff work closely with grantees and other partners, including apprenticeship sponsors, to maximize program effectiveness, document and disseminate issues and improvements, coordinate training curricula, develop federal policies and priorities, and support the activity of the Department in the field. Even as funding levels are reduced and programs expire or are eliminated, staff remain responsible for oversight of grants through close-out.

Federal staff provide oversight, monitoring, and technical assistance to mitigate risks of fraud and abuse in all Federal investments managed by ETA. For example, activities such as Unemployment Insurance Integrity Reform help states disallow improper payments that divert scarce resources needed to accomplish outcome goals. In FY 2019, the Department continues to request the authority to transfer up to 0.5 percent of program resources for program integrity

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activities. Shifting this small amount from program funding to address the integrity of the programs will improve stewardship of ETA programs.

In FY 2019, the Department will act upon its assessment of agency activities and the alignment with ETA's mission with the goal of improving organizational efficiency. One key component of improving efficiency is to invest in ETA's IT system to better leverage IT resources, automate processes, and increase productivity of existing Federal staff. Continued IT system improvements rely heavily on PA resources. These critical IT improvements include the continued replacement/modernization of ETA legacy systems, including E-Grants, an ETA managed system used by grant-making agencies across DOL to better process and manage more than 4,000 active DOL grants. Efforts undertaken between FY 2016 and FY 2018 focused on the stand-up and configuration of the base platform, the integration with the Department's core financial system (NCFMS), and the migration of specific core grants functions into the new Grants Management System. In FY 2019, ETA will continue the full migration of all grants into the modernized system, build out reporting capabilities, as well as develop an audit services strategy and begin planning for the decommissioning of the legacy systems. The end result will be a highly integrated and consolidated grants management system.

Additionally, ETA is consolidating disparate case management systems; a modernized solution for YouthBuild and Indian and Native American programs will reach full deployment in Q3 of FY 2018. The next stage will consolidate Reentry Employment Opportunities, Senior Community Service Employment Program (SCSEP), and Trade Adjustment Assistance (TAA). In FY 2019, the Department plans to migrate the remaining ETA case management systems (National Farmworkers Jobs Program, if appropriated; H-1B; and the remaining TAA systems) into the modernized platform and begin planning for the decommissioning of the legacy systems in FY 2020. FY 2019 efforts will also include building better systems that will streamline business processes and provide staff with improved IT equipment to automate certain business processes and heighten service delivery efficiency.

The Department will continue to support states' efforts to strategically and effectively target resources to maintain a strong safety net that provides timely and accurate temporary income support to eligible workers, with greater emphasis on reducing risk for improper payments. The Department will continue to maintain its focus on improving the integrity of the Unemployment Insurance System, working with states to improve their prevention, detection, and recovery of improper payments, and strengthening performance overall.

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Workload and Performance Summary

With over 2,400 formula and discretionary grant investments, ETA has taken steps to implement a tiered approach to grants management. The first tier is the initial risk assessment.

The second tier is the quarterly desk review, which is an evaluation of the grantee's "risk" level at the close of the quarter. At least 95 percent of all grants receive a quarterly desk review within 45 days after the end of the quarter. The quarterly desk review provides a basic assessment of the grantee's overall programmatic and financial performance, which then is used as a proxy for the management of grant resources. The review is based on the grant's quarterly performance data, financial report, and written program specific narrative(s), as well as regional office insight obtained through technical assistance and interactions with the grantee. Risk status can change during a quarterly desk review.

The third tier is an Enhanced Desk Monitoring Review (EDMR), which provides a more intense review of a grantee as needed. Additional questionnaires are used along with grantee staff interviews.

The fourth tier of grants management is a comprehensive on-site review at the grantee's location and may take one to three weeks to complete. On-site reviews may require one or a team of Federal staff depending on the size, risk, and complexity of the grant(s) reviewed and the compliance issues noted. On-site reviews are typically conducted at least once during the life of a discretionary grant and currently, once every 3-4 years for formula grants. On-site reviews include in-depth reviews of grantee financial, administrative and reporting systems; participant files, policies and procedures; and statements of work. They also include interviews with grantee staff and program participants.

Each EDMR and on-site review results in a written monitoring report that is provided to the grantee, and outlines any issues, concerns, or promising practices and actions needed to be taken by grantees to come into compliance with the grant program and financial requirements.

Required performance evaluations must be submitted into the Contractor Performance Assessment Reporting System (CPARS) for contractors with contracts valued above the simplified acquisition threshold. All Federal agencies must complete these evaluations and the results must be transferred to the Past Performance Information Retrieval System (PPIRS). This system allows all Federal Contracting Officers to review the past performance of all contractors with applicable Federal contracts across the government and not just in their agency.

TRAINING AND EMPLOYMENT

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2017 Enacted	FY 2018 Full Year C.R.	FY 2019 Request	Diff. FY19 Request / FY18 Full Year C.R.
Activity Appropriation	70,679	70,199	68,324	-1,875
FTE	317	308	298	-10

NOTE: FY 2017 reflects actual FTE. Authorized FTE for FY 2017 was 316.

Introduction

This budget activity provides for the Federal administration of Training and Employment programs including: WIOA Adult, Youth and Dislocated Worker employment and training activities; the Indian and Native American program; the Migrant and Seasonal Farmworker program; the YouthBuild program; the Reentry Employment Opportunities program; the Senior Community Service Employment program; the Trade Adjustment Assistance program; and indirect staff support. Although some of the aforementioned programs are proposed for elimination, there will still be oversight activities on grants, such as monitoring and site visits, that must be performed over the lifecycle of the grant. This process would likely extend through the end of FY 2020.

Federal staff work in the national and regional offices, and include numerous FPOs who are trained to oversee the use of government resources. These FPOs provide oversight of grant implementation throughout the period of performance, including conducting compliance monitoring and ensuring that grantees are operating under the law and the guidance of their statements of work.

In addition to grant oversight and monitoring, Federal staff provide technical assistance and policy development for the workforce system. The combination of grant oversight, support, and direction staff provide to grantees contributes to the more efficient operation of the workforce system and helps to ensure better service delivery to customers to improve their chances of obtaining and retaining employment, and earning good wages.

WIOA Formula Grant Programs

Federal staff negotiate and administer grants, prepare program guidance, monitor program implementation, oversee the reporting system, track grantee performance, provide technical assistance to grantees, and oversee distribution of program resources. Staff also develop and operate web tools that provide job, career, and workforce services information to workers, job seekers, and employers.

Indian and Native American Programs

This program is proposed for elimination in the FY 2019 President's Budget; however, staff will continue monitoring active grants to ensure grantees are using funds properly until all active grants are closed out.

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Migrant and Seasonal Farmworker Program

This program is proposed for elimination in the FY 2019 President's Budget; however, staff will continue monitoring active grants to ensure grantees are using funds properly until all active grants are closed out.

YouthBuild Program

Federal staff who oversee the YouthBuild program write grant solicitations, negotiate and administer grants, prepare program guidance, set policy direction, monitor program implementation, oversee the reporting system, track grantee performance, provide technical assistance to grantees, and oversee distribution of program resources.

Reentry Employment Opportunities (REO)

Federal staff lead the policy and procurement development process for all REO funded activities, including researching program models and developing Funding Opportunity Announcements, providing grantee monitoring and technical assistance, and overseeing program and performance reporting for all REO grants.

Community Service Employment for Older Americans Program

This program is proposed for elimination in the FY 2019 President's Budget; however, staff will continue monitoring active grants to ensure grantees are using funds properly until all active grants are closed out.

Trade Adjustment Assistance

Federal staff administering TAA conduct worker group eligibility determinations for workers adversely affected as a result of foreign trade; provide oversight to state workforce agencies for assistance in administering TAA Program benefits and services; and deliver timely technical assistance and information to stakeholders about the TAA Program operations. The primary responsibilities of TAA staff are conducting investigations and issuing determinations of petitions for group eligibility; providing technical assistance; writing and issuing program and policy guidance; allocating grant funds; and managing performance and accountability results.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2014	\$68,713	327
2015	\$68,713	331
2016	\$68,713	332
2017	\$70,679	316
2018	\$0	0

NOTE: A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared.

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FY 2019

A total of \$68,324,000 and 298 FTE are requested for Training and Employment in FY 2019.

A key focus of ETA in FY 2019 will be the modernization of IT systems and expansion of IT tools to increase efficiency. ETA will continue to explore and develop IT tools to streamline processes and leverage existing resources. One key investment is the continued modernization of the E-Grants system, which will continue through FY 2018. The E-Grants system is serviced and managed by ETA, but used on a reimbursement basis by grant-making agencies across DOL. Improvements will allow stakeholders across DOL to better process and manage more than 4,000 active DOL grants totaling approximately \$9.6 billion annually. The modernization effort aims to address issues of limited functionality, high operating and maintenance costs, poor data quality, inadequate reporting capabilities, fragmented architecture, and vulnerable system security through the acquisition of an enterprise cloud-hosted, commercial off-the-shelf (COTS) Grant and Performance Management solution capable of supporting DOL's grant-making agencies.

In FY 2019, the Department will continue the full migration of all grants into the modernized system, build out reporting capabilities, and develop an audit services strategy and begin planning for the decommissioning of the legacy systems. The end result will be a highly integrated and consolidated grants management system. The new E-Grants system will use core capabilities of the ETA architectural platform and will replace the current E-Grants solution and provide full lifecycle grants management that will ultimately consolidate E-Grants Core, National Dislocated Worker Grants (NDWGs) System, and Grants e-Management System (GEMS). In FY 2019, the Department plans to migrate the remaining ETA case management systems (National Farmworkers Jobs Program, if appropriated; H-1B; and the remaining TAA systems) into the modernized platform and begin planning for the decommissioning of the legacy system in FY 2020.

The Department will continue to build an integrated performance reporting system that brings ETA's IT profile towards conformity with new WIOA performance reporting requirements implemented starting in FY 2016. Investments in FY 2019 will focus on system updates based on data validation activities. The WIOA reporting capabilities will align with the Case Management platform upgrades to enhance reporting and data analytics and will provide a common platform to consolidate ETA's many disparate case management systems.

Staff will continue to support grantee needs regarding administration of WIOA. These activities include providing technical assistance and guidance to the workforce system; promoting apprenticeship, work-based learning, sector strategies, and integrated service delivery across WIOA programs; and continuing collaboration with the Department of Education. Specific activities include working with states to provide maximum flexibility through waiver requests, providing assistance to states and competitive grantees in implementing performance accountability requirements, and continuing assistance to states in implementing their unified plans. One key aspect of WIOA implementation is the ETA-led development of an Eligible Training Provider List (ETPL) Scorecard, which will allow job seekers to view training provider

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outcomes at the program of study level. This information will help them make informed training decisions, while driving continuous system improvement. ETA staff will roll out the ETPL scorecard to the workforce system in FY 2018 and continue its implementation in FY 2019.

In addition to administering ETA programs, staff will continue to provide Congress with requested information, including policy options, clarifications of current practices, and examples of state implementation of current law.

FY 2018

A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Continuing Appropriations Act, 2018 (Division D of P.L. 115–56, as amended). The amounts included for 2018 reflect the annualized level provided by the continuing resolution. The Department will provide an Operating Plan after a full-year appropriation bill is enacted.

FY 2017

A total of \$70,679,000 and 316 FTE were appropriated for Training and Employment in FY 2017. Highlights include:

National and Regional office staff, primarily in the Office of Workforce Investment (OWI), with support from the Office of Policy Development and Research and the Office of Management and Administrative Services, engaged in a wide range of activities supporting training and employment programs such as:

- Assisted stakeholders in the transition to WIOA performance measures across grant programs, as well as implementing new reporting systems;
- Trained grantees on WIOA regulations, performance reporting, and delivering high quality services in a series of meetings and a comprehensive series of online trainings.
- Published guidance on program operations to assist grantees in implementing WIOA statutory and regulatory requirements.
- Advised states on flexibility within WIOA, including review of and response to state waiver requests.
- Strengthened collaboration with relevant Federal and state agencies to promote a strong workforce system as envisioned in WIOA;
- Developed and executed new models for workforce programs and analysis of performance data;
- Implemented various new IT requirements to bring ETA's IT profile towards conformity with WIOA;
- Maintained accountability and oversight for ETA's portfolio of investments to ensure conformity with statute, compliance with regulations, and fiscal accountability; and
- Supported the program offices in their procurement, grant management and human resource needs.

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ETA invested in crucial IT systems associated with DOL's migration of its grants management system to include OSHA and MSHA in the third quarter of FY 2017. Other investments included Windows10, third party IT consultation, IT cloud governance, and professional services support. The Department continues to build an integrated performance reporting and case management system that conforms with WIOA.

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BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2017 Enacted	FY 2018 Full Year C.R.	FY 2019 Request	Diff. FY19 Request / FY18 Full Year C.R.
11.1	Full-time permanent	34,955	34,951	33,845	-1,106
11.3	Other than full-time permanent	433	130	130	0
11.5	Other personnel compensation	562	491	491	0
11.8	Special personal services payments	0	0	0	0
11.9	Total personnel compensation	35,950	35,572	34,466	-1,106
12.1	Civilian personnel benefits	10,008	11,103	10,440	-663
13.0	Benefits for former personnel	0	6	6	0
21.0	Travel and transportation of persons	705	784	784	0
22.0	Transportation of things	0	0	0	0
23.0	Rent, Communications, and Utilities	0	0	0	0
23.1	Rental payments to GSA	4,388	3,853	3,853	0
23.2	Rental payments to others	0	0	0	0
23.3	Communications, utilities, and miscellaneous charges	271	263	263	0
24.0	Printing and reproduction	97	222	222	0
25.1	Advisory and assistance services	2,000	379	379	0
25.2	Other services from non-Federal sources	776	1,238	1,238	0
25.3	Other goods and services from Federal sources 1/	9,345	10,801	10,801	0
25.4	Operation and maintenance of facilities	103	80	80	0
25.5	Research and development contracts	0	0	0	0
25.7	Operation and maintenance of equipment	6,803	5,050	4,944	-106
26.0	Supplies and materials	222	70	70	0
31.0	Equipment	11	778	778	0
42.0	Insurance claims and indemnities	0	0	0	0
	Total	70,679	70,199	68,324	-1,875
	1/Other goods and services from Federal sources				
	Working Capital Fund	9,264	10,801	10,801	0
	DHS Services	81	0	0	0

TRAINING AND EMPLOYMENT

CHANGES IN FY 2019

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Personnel benefits	0
One day more of pay	169
Federal Employees' Compensation Act (FECA)	-63
Benefits for former personnel	0
Travel and transportation of persons	0
Transportation of things	0
Rental payments to GSA	0
Rental payments to others	0
Communications, utilities, and miscellaneous charges	0
Printing and reproduction	0
Advisory and assistance services	0
Other services from non-Federal sources	0
Working Capital Fund	0
Other Federal sources (Census Bureau)	0
Other Federal sources (DHS Charges)	0
Other goods and services from Federal sources	0
Research & Development Contracts	0
Operation and maintenance of facilities	0
Operation and maintenance of equipment	-106
Supplies and materials	0
Equipment	0
Insurance claims and indemnities	0

Built-Ins Subtotal **\$0**

Net Program **-\$1,875**

Direct FTE **-10**

	Estimate	FTE
Base	\$70,199	308
Program Increase	\$0	0
Program Decrease	-\$1,875	-10

WORKFORCE SECURITY

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2017 Enacted	FY 2018 Full Year C.R.	FY 2019 Request	Diff. FY19 Request / FY18 Full Year C.R.
Activity Appropriation	42,704	42,414	41,181	-1,233
FTE	217	215	213	-2

NOTE: FY 2017 reflects actual FTE. Authorized FTE for FY 2017 was 218.

Introduction

This budget activity provides for the Federal administration of Workforce Security programs, which include UI, Employment Service (ES), Workforce Information/National Electronic Tools/System Building activities, and indirect staff support.

Federal staff in the national and regional offices provide oversight of grant implementation throughout the period of performance, including conducting compliance monitoring and ensuring that grantees are operating in compliance with the law and under the guidance of their Statements of Work.

In addition to grant oversight and monitoring, Federal staff provide technical assistance and policy development for the workforce system. The combination of grant oversight, support, and direction that staff provide to grantees contributes to the more efficient operation of the workforce system and helps to ensure better service delivery to customers.

Unemployment Insurance

Federal staff provide leadership, legislative and performance oversight, policy guidance, technical assistance, and legislative support to states in operation of their Unemployment Compensation (UC) programs. Resources also are used for Federal budget and policy development and to collect, analyze, and publish data related to state UC programs which are used for economic analysis and program oversight. Staff attention and resources will also be applied to measuring, evaluating, and improving performance in the UI program.

Employment Service

Federal staff provide leadership, policy guidance and direction, technical assistance, training, and oversight for the operation of the national public ES system through state offices and local American Job Centers. Regional office staff provide oversight and technical assistance at the state and local levels. This budget request includes administrative funding for Technical Assistance and Training activities.

Workforce Information/Electronic Tools/System Building

Workforce Information/National Electronic Tools/System Building supports the operation and management of information and tools for the workforce development system. Federal staff

WORKFORCE SECURITY

develop workforce information policy guidance and provide and manage grants to states for national, state, regional, and local workforce information that promote informed decision making. Staff update and support national electronic tools to provide career guidance, information, tools, and products for use by workforce system partners, career counselors, job seekers, employers, veterans, students, and the public, including assessment guidance, O*NET, the Competency Model Initiative, mySkills myFuture, My Next Move and the suite of electronic tools found at www.careeronestop.org. Staff also make strategic investments and collaborate in the development of interactive Web-based tools that capture information from a variety of databases and support regional and community analysis to underpin strategic planning, cluster analysis, benchmarking, and assessment of interventions.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2014	\$42,733	228
2015	\$42,733	231
2016	\$42,733	217
2017	\$42,704	218
2018	\$0	0

NOTE: A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared.

FY 2019

The FY 2019 request for Workforce Security is \$41,181,000 and 213 FTE.

Federal staff will monitor and oversee over \$2.5 billion in grants to 53 state UI agencies; provide guidance, training and technical assistance to these grantees; formulate, communicate, and analyze program policies; develop and analyze critical economic and employment data; measure performance and encourage continuous improvement throughout the UI system; and work with states to develop state laws and operating procedures that comply with Federal regulations.

The Department continues its implementation of an aggressive strategic plan to work with State Workforce Agencies (SWAs) to control UI improper payments. The plan includes a number of robust strategies already under way as well as newly identified strategies that ETA is currently rolling out as quickly as feasible - strategies focused on prevention, detection, and recovery of overpayments. These strategies target the three largest root causes of UI improper payments:

- Payments to individuals who continue to claim benefits after they have returned to work (Benefit Year Earnings);
- Failure of claimants to comply with the SWAs' work search requirements (Work Search); and
- Failure of employers or their third party administrators to provide timely and adequate information on the reason for an individual's separation from employment (Separation).

The Department will continue to support and oversee the work of the UI Integrity Center of Excellence, a state-driven source of innovative program integrity strategies to prevent and detect

WORKFORCE SECURITY

improper payments and reduce fraud, implemented through cooperative agreements with New York and the National Association of State Workforce Agencies. Another key to preventing UI improper payments is promoting the implementation of the State Information Data Exchange System (SIDES). SIDES is a web-based system that allows electronic transmission of UI information requests from UI agencies to multi-state employers and/or Third Party Administrators (TPAs), as well as transmission of replies containing the requested information back to the UI agencies. It allows for the exchange of separation, earnings verification, and monetary and potential charges information between states and employers.

ETA also will oversee and provide technical assistance for state implementation of the Reemployment Services and Eligibility Assessment (RESEA) initiative, focusing on strategies to ensure the integrity of the UI program and that UI claimants are fully connected to the services offered through the workforce investment system with the goal of achieving a speedier return to work for unemployed individuals. RESEA provides funds to states to focus on bringing UI claimants into American Job Centers to conduct an eligibility review and develop a reemployment plan that connects them to reemployment services. ETA will continue to work with the Department's Chief Evaluation Office to thoroughly evaluate the program and work with the states to implement evaluation findings.

FY 2018

A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Continuing Appropriations Act, 2018 (Division D of P.L. 115-56, as amended). The amounts included for 2018 reflect the annualized level provided by the continuing resolution. The Department will provide an Operating Plan after a full-year appropriation bill is enacted.

FY 2017

Workforce Security was appropriated \$42,704,000 and 218 FTE to carry out Agency initiatives. Highlights are as follows:

ETA made significant progress on the Unemployment Insurance Integrity Center, a state-driven source of innovative program integrity strategies to prevent and detect improper payments and reduce fraud. ETA has implemented the Integrity Center through cooperative agreements with New York and the National Association of State Workforce Agencies. In FY 2017, the following activities were supported by the Integrity Center:

- Launch of a UI National Academy that offers program integrity training via online modules and instructor-led courses leading to credentials. Training curricula includes tracks in fraud investigation, UI claims intake and processing, and program leadership.

WORKFORCE SECURITY

- Development of an Integrity Knowledge Exchange, with a Digital Library of model state practices, program integrity information, and UI subject matter experts available to provide business process analysis to states.
- Creation of a Suspicious Actor Repository for states to share specific data elements associated with fraudulent UI claims for cross-matching purposes. The Integrity Center will be expanding the pilot beyond its initial seven states to include cohorts of additional states and data sources as part of its Integrity Data Hub.
- Finalized a data analytics tool piloted in three states that is available for use by states to assist with the prevention and detection of improper payments.

Another key to preventing UI improper payments is promoting the implementation of the State Information Data Exchange System (SIDES). SIDES is a web-based system that allows electronic transmission of UI information requests from UI agencies to multi-state employers and/or Third Party Administrators, as well as transmission of replies containing the requested information back to the UI agencies. It allows for the exchange of separation, earnings verification, and monetary and potential charges information between states and employers. A new state (Montana) implemented SIDES in Fiscal Year (FY) 2017, bringing the total to 50 state UI agencies that have implemented SIDES for separation requests. Also, 36 are exchanging SIDES data with all TPAs that are live and operating in their state. Additional outreach to the employer community is ongoing in FY 2018 to promote the use of SIDES to reduce improper payments due to separation errors.

ETA also provided guidance, direction, oversight, and technical assistance for the RESEA initiative. FY 2017 was the first full year that states implemented the RESEA model. RESEA provides funds for states to bring UI claimants into American Job Centers for an assessment of continuing UI eligibility, assistance with the development of a reemployment plan, reemployment services, labor market information, and referrals to other training or other workforce services.

WORKFORCE SECURITY

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2017 Enacted	FY 2018 Full Year C.R.	FY 2019 Request	Diff. FY19 Request / FY18 Full Year C.R.
11.1	Full-time permanent	21,277	21,909	21,189	-720
11.3	Other than full-time permanent	53	213	213	0
11.5	Other personnel compensation	310	335	335	0
11.9	Total personnel compensation	21,640	22,457	21,737	-720
12.1	Civilian personnel benefits	7,922	7,506	7,073	-433
13.0	Benefits for former personnel	0	3	3	0
21.0	Travel and transportation of persons	420	491	491	0
22.0	Transportation of things	0	0	0	0
23.0	Rent, Communications, and Utilities	0	0	0	0
23.1	Rental payments to GSA	2,324	3,554	3,554	0
23.2	Rental payments to others	1	0	0	0
23.3	Communications, utilities, and miscellaneous charges	239	198	198	0
24.0	Printing and reproduction	92	0	0	0
25.1	Advisory and assistance services	340	229	229	0
25.2	Other services from non-Federal sources	575	748	748	0
25.3	Other goods and services from Federal sources 1/	5,668	4,991	4,991	0
25.4	Operation and maintenance of facilities	0	48	48	0
25.5	Research and development contracts	0	0	0	0
25.7	Operation and maintenance of equipment	3,405	1,488	1,408	-80
26.0	Supplies and materials	78	298	298	0
31.0	Equipment	0	403	403	0
42.0	Insurance claims and indemnities	0	0	0	0
	Total	42,704	42,414	41,181	-1,233
	1/Other goods and services from Federal sources				
	Working Capital Fund	5,210	4,991	4,991	0
	DHS Services	180	0	0	0

WORKFORCE SECURITY

CHANGES IN FY 2019

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Personnel benefits	0
One day more of pay	118
Federal Employees' Compensation Act (FECA)	-38
Benefits for former personnel	0
Travel and transportation of persons	0
Transportation of things	0
Rental payments to GSA	0
Rental payments to others	0
Communications, utilities, and miscellaneous charges	0
Printing and reproduction	0
Advisory and assistance services	0
Other services from non-Federal sources	0
Working Capital Fund	0
Other Federal sources (Census Bureau)	0
Other Federal sources (DHS Charges)	0
Other goods and services from Federal sources	0
Research & Development Contracts	0
Operation and maintenance of facilities	0
Operation and maintenance of equipment	-80
Supplies and materials	0
Equipment	0
Insurance claims and indemnities	0

Built-Ins Subtotal **\$0**

Net Program **-\$1,233**

Direct FTE **-2**

	Estimate	FTE
Base	\$42,414	215
Program Increase	\$0	0
Program Decrease	-\$1,233	-2

APPRENTICESHIP

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2017 Enacted	FY 2018 Full Year C.R.	FY 2019 Request	Diff. FY19 Request / FY18 Full Year C.R.
Activity Appropriation	36,160	35,914	35,914	0
FTE	176	174	174	0

NOTE: FY 2017 reflects actual FTE. Authorized FTE for FY 2017 was 174.

Introduction

The Department is committed to promoting and expanding high quality apprenticeships, enabling more Americans to fill family-sustaining jobs and assist employers in closing the skills gap. On June 15, 2017, the President issued an Executive Order entitled, “Expanding Apprenticeships in America,” which directs the Department of Labor to further expand apprenticeship opportunities, to engage our partner federal agencies in promoting apprenticeships and to attract businesses from a growing range of sectors to sponsor apprenticeships.

Apprenticeship is a key strategy connecting work and education so an individual can earn and learn simultaneously. The Department is particularly focused on supporting strategic investments to modernize apprenticeship programs and develop technology solutions to make it easier for apprentices to access these earn and learn opportunities.

While many industry sectors have successfully implemented traditional apprenticeship programs, the Department is working to expand apprenticeship models recognized by industries in such fields as advanced manufacturing, business services, transportation, information technology, healthcare, and the skilled trades. Working with a cadre of partners, from industry, labor, education, and the non-profit sector, a coordinated public-private partnership strategy will open up new opportunities for Americans and provide them with the skills they need to compete in today’s economy.

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2014	\$30,000	156
2015	\$34,000	156
2016	\$34,000	174
2017	\$36,160	174
2018	\$0	0

NOTE: A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared.

APPRENTICESHIP

FY 2019

The FY 2019 request for Apprenticeship program administration and monitoring activities is \$35,914,000 and 174 FTE and will be used to advance implementation of the President's 2017 Executive Order on Expanding Apprenticeship. ETA will assume a range of new responsibilities, including supporting Industry-Recognized Apprenticeships. The Department expects to support and promote Industry-Recognized Apprenticeship efforts by dramatically expanding these sector-led approaches; bringing apprenticeships to scale through the use of streamlined approval processes; and enabling certifiers and employers to leverage technology that facilitates job matching and validate credentials of apprentices.

Employer demand for apprenticeship support services have significantly increased over the past year with the announcement of the EO on apprenticeship, coupled with greater State and Federal investment in this earn and learn workforce development strategy.

Oversight of the Apprenticeship funding within the Training and Employment Services account is under the responsibility of the Office of Apprenticeship. There are 135 active apprenticeship grants and a number of other competitive grant programs across ETA, many of which require technical assistance Onsite visits, including monitoring visits. These visits serve to minimize risk both in the grant award phase as well as during the course of the grant.

FY 2018

A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Continuing Appropriations Act, 2018 (Division D of P.L. 115–56, as amended). The amounts included for 2018 reflect the annualized level provided by the continuing resolution. The Department will provide an Operating Plan after a full-year appropriation bill is enacted.

FY 2017

In FY 2017, \$36,160,000 and 174 FTE was appropriated to carry out Agency initiatives. The Department supported new and innovative approaches that engage employers on the benefits of apprenticeship programs and assist in approving such programs; raised the profile of apprenticeship throughout the workforce system; and allowed for the expansion of the model to new nontraditional occupations and under-represented populations. The FY 2017 investment in apprenticeship further strengthened the apprenticeship system by supporting the development of the next generation of skilled workers in a flexible 21st century economy.

- The Department established the President's Task Force on Apprenticeship Expansion. The Task Force—representing perspectives that include trade and industry groups, companies, non-profit organizations, unions, educational institutions, and State and local governments—brings to the table substantial workforce development experience in addressing the nation's skills gap. Twenty executives were selected from a competitive process that included over 500 nominees.

APPRENTICESHIP

- The Department launched major IT Modernizations projects, including Rapids 2.0 and Customer Relations Management (CRM) solutions. Both of these systems represent key aspects of modernizing customer support, interaction, and servicing by apprenticeship staff and other partners aimed at improving efficiency and effectiveness. ETA has been able to reach over 8,000 new customer accounts, a strong foundation for future apprenticeship growth. Integrating a CRM solutions into the program's case management system supports the establishment of new programs and allows the Department to track the entire life-cycle of a program from the initial outreach effort through the employment of the first apprentice.
- The Department also expanded the capabilities of an on-line standards builder and apprentice tracking tool to help automate portions of the approval process for new programs, freeing up Federal staff to focus on program expansion and oversight. The Department revised and streamlined template standards that can be utilized to quickly pull together the major portions of a set of standards. Templates allow employers to cover administrative sections quickly, while at the same time offering additional flexibility in the design of the on-the-job learning and related instruction portion of the standards.

APPRENTICESHIP

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2017 Enacted	FY 2018 Full Year C.R.	FY 2019 Request	Diff. FY19 Request / FY18 Full Year C.R.
11.1	Full-time permanent	17,909	16,728	16,811	83
11.3	Other than full-time permanent	95	8	8	0
11.5	Other personnel compensation	374	333	333	0
11.9	Total personnel compensation	18,378	17,069	17,152	83
12.1	Civilian personnel benefits	6,129	5,768	5,736	-32
13.0	Benefits for former personnel	0	0	0	0
21.0	Travel and transportation of persons	504	1,153	1,153	0
22.0	Transportation of things	3	0	0	0
23.0	Rent, Communications, and Utilities	0	0	0	0
23.1	Rental payments to GSA	1,565	1,185	1,185	0
23.2	Rental payments to others	1	0	0	0
23.3	Communications, utilities, and miscellaneous charges	355	239	239	0
24.0	Printing and reproduction	48	15	15	0
25.1	Advisory and assistance services	1,025	194	194	0
25.2	Other services from non-Federal sources	381	634	634	0
25.3	Other goods and services from Federal sources 1/	4,909	7,835	7,835	0
25.4	Operation and maintenance of facilities	18	41	41	0
25.5	Research and development contracts	0	0	0	0
25.7	Operation and maintenance of equipment	2,686	1,260	1,209	-51
26.0	Supplies and materials	158	65	65	0
31.0	Equipment	0	456	456	0
42.0	Insurance claims and indemnities	0	0	0	0
	Total	36,160	35,914	35,914	0
	1/Other goods and services from Federal sources				
	Working Capital Fund	4,577	7,835	7,835	0
	DHS Services	32	0	0	0

APPRENTICESHIP

CHANGES IN FY 2019

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Personnel benefits	0
One day more of pay	83
Federal Employees' Compensation Act (FECA)	-32
Benefits for former personnel	0
Travel and transportation of persons	0
Transportation of things	0
Rental payments to GSA	0
Rental payments to others	0
Communications, utilities, and miscellaneous charges	0
Printing and reproduction	0
Advisory and assistance services	0
Other services from non-Federal sources	0
Working Capital Fund	0
Other Federal sources (Census Bureau)	0
Other Federal sources (DHS Charges)	0
Other goods and services from Federal sources	0
Research & Development Contracts	0
Operation and maintenance of facilities	0
Operation and maintenance of equipment	-51
Supplies and materials	0
Equipment	0
Insurance claims and indemnities	0

Built-Ins Subtotal **\$0**

Net Program **\$0**

Direct FTE **0**

	Estimate	FTE
Base	\$35,914	174
Program Increase	\$0	0
Program Decrease	\$0	0

EXECUTIVE DIRECTION

BUDGET AUTHORITY BEFORE THE COMMITTEE				
(Dollars in Thousands)				
	FY 2017 Enacted	FY 2018 Full Year C.R.	FY 2019 Request	Diff. FY19 Request / FY18 Full Year C.R.
Activity Appropriation	9,113	9,051	8,846	-205
FTE	42	43	42	-1

NOTE: FY 2017 reflects actual FTE. Authorized FTE for FY 2017 was 45.

Introduction

Executive Direction activities provide leadership and policy for all training and employment service programs and activities and for related program operations support, including research, evaluations, demonstrations, program and performance management, legislative relations, regulatory development, dissemination of formal policies and notices, and Operating Plan development and management. These activities are administered through ETA’s Office of the Assistant Secretary for Employment and Training (OASET) and the Office of Policy Development and Research (OPDR). Performance measures for these activities are discussed in the relevant program activity sections of the budget request.

Through the active engagement of OASET and OPDR, the following strategies support program management and results throughout ETA:

- Developing and managing pilot, demonstration, research, and evaluation activities, and analyzing and disseminating results of these activities to internal and external audiences;
- Collecting, analyzing, reporting, and validating performance data on a regular basis from a variety of sources to create consolidated performance reports critical for agency decision-makers and to inform workforce system partners and stakeholders;
- Developing and refining performance measures in alignment with Federal priorities and alignment of performance accountability across DOL administered programs, including continued implementation of the statutory requirements of the Workforce Innovation and Opportunity Act (WIOA), and creating short- and long-term performance goals;
- Creating short- and long-term performance goals and setting national performance targets to effectively set the agenda for program performance in accordance with national priorities;
- Providing legislative support and technical assistance to Congress, and coordinating the alignment of technical expertise with agency priorities, resources and capacity to improve the effectiveness and efficiency of existing programs, initiatives and policies. This work includes management of Government Accountability Office engagements;
- Development of the agency’s Regulatory Agenda, and support for regulatory and de-regulatory activities; and
- Oversight of the official system for disseminating agency guidance and Notices.

EXECUTIVE DIRECTION

Five-Year Budget Activity History

<u>Fiscal Year</u>	<u>Funding</u> (Dollars in Thousands)	<u>FTE</u>
2014	\$9,113	47
2015	\$9,113	47
2016	\$9,113	47
2017	\$9,113	45
2018	\$0	0

NOTE: A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared.

FY 2019

The FY 2019 request of \$8,846,000 supports 42 FTE.

Staff will continue work on ETA and Departmental initiatives including policy and legislative functions as well as analyzing and disseminating key performance data associated with the Workforce Innovation and Opportunity Act (WIOA), provide critical leadership to the agency on policy issues including support for execution of the agency's regulatory agenda, and provide project management for continuing research and evaluation efforts. This leadership and support is critical to the program offices as they implement their strategies to achieve the Department's performance goals. In FY 2019, these staff will continue to modernize ETA's performance systems, make data entry simpler for stakeholders, and improve data analysis capabilities.

Through the active engagement of OASET and OPDR, ETA leadership, office administrators and program officials are given actionable intelligence to help assist them in assessing and improving the operation, effectiveness, and efficiency of the public workforce system.

Staff in OPDR conduct pilots, demonstrations, research and evaluations in cooperation with the Department's Chief Evaluation Office (CEO); interpret the findings, conclusions and recommendations into usable information; and disseminate reports and summaries to inform policy and program decision-making. Pilots and demonstrations of promising workforce development interventions and strategies enable ETA to determine if they are effective means of providing workforce system customers with temporary income support while unemployed, reemployment services, and job training and can be replicated and brought to scale. Rigorous evaluations enable ETA to measure the impact of existing workforce development strategies.

OPDR also manages ETA program performance reporting and analysis; publishes performance data and provides the tools that grantees use for data collection, validation, and performance reporting; and develops and publishes guidance letters and notices to inform the workforce system of new or revised reporting requirements. These activities lead to better information that ETA leadership and stakeholders use for decision making.

In FY 2019, OPDR will continue to serve as ETA's liaison to the Government Accountability Office (GAO) and coordinate ETA's participation in GAO audits. During FY 2017, ETA was involved in 56 GAO audits, which was an increase over the 42 audits that occurred in the previous two fiscal years. OPDR plays a crucial role in facilitating communications with GAO

EXECUTIVE DIRECTION

and coordinating responses to GAO's auditing activities, fulfilling a necessary function that assists with Congressional oversight and promotes accountability. OPDR will also continue to administer the ETA Regulatory Agenda, and support the agency's regulatory and de-regulatory efforts.

FY 2018

A full-year 2018 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Continuing Appropriations Act, 2018 (Division D of P.L. 115-56, as amended). The amounts included for 2018 reflect the annualized level provided by the continuing resolution. The Department will provide an Operating Plan after a full-year appropriation bill is enacted.

FY 2017

Staff continued work on ETA and Departmental initiatives including policy and legislative functions as well as analyzing and disseminating key performance data associated with implementation of the Workforce Innovation and Opportunity Act (WIOA), providing critical leadership to the agency on policy issues including support for execution of the agency's regulatory agenda, and managing continuing research and evaluation efforts. This leadership and support was critical to the program offices as they implemented their strategies to achieve the Department's performance goals.

Through the active engagement of OASET and OPDR, ETA leadership, office administrators and program officials were given actionable intelligence to help assist them in assessing and improving the operation, effectiveness, and efficiency of the public workforce system.

OPDR also managed ETA program performance reporting and analysis; published performance data and provided the tools that grantees used for data collection, validation, and performance reporting; and developed and published guidance letters and notices to inform the workforce system of new or revised reporting requirements. In doing so, OPDR provided ETA leadership and stakeholders with the timely and relevant feedback that supports good decision making

Through legislative support activities, OPDR helped position the agency to provide leadership on legislative proposals that furthered the Department's goals. OPDR also worked with Congress, as requested, with legislative proposals that, if enacted, could impact the agency's ability to reach its outcome goals. OPDR also ensured that the Department and ETA priorities and expertise contributed to the development of policies, including regulations, legislation, and new programs government-wide. OPDR also coordinated the dissemination of all agency guidance, ensuring that the public workforce system received timely information on program policies and direction, the publication of research and evaluation findings, and the availability of technical assistance tools and resources. OPDR continued to play a critical role in ETA's implementation of WIOA, analyzing and interpreting legislation and regulations, as well as ensuring ETA achieved implementation targets.

EXECUTIVE DIRECTION

BUDGET ACTIVITY BY OBJECT CLASS					
(Dollars in Thousands)					
		FY 2017 Enacted	FY 2018 Full Year C.R.	FY 2019 Request	Diff. FY19 Request / FY18 Full Year C.R.
11.1	Full-time permanent	3,657	5,132	5,017	-115
11.3	Other than full-time permanent	83	234	234	0
11.5	Other personnel compensation	143	108	108	0
11.8	Special personal services payments	0	0	0	0
11.9	Total personnel compensation	3,883	5,474	5,359	-115
12.1	Civilian personnel benefits	1,926	1,476	1,402	-74
13.0	Benefits for former personnel	0	14	14	0
21.0	Travel and transportation of persons	100	63	63	0
22.0	Transportation of things	0	0	0	0
23.0	Rent, Communications, and Utilities	0	0	0	0
23.1	Rental payments to GSA	724	713	713	0
23.2	Rental payments to others	0	0	0	0
23.3	Communications, utilities, and miscellaneous charges	70	27	27	0
24.0	Printing and reproduction	25	20	20	0
25.1	Advisory and assistance services	170	49	49	0
25.2	Other services from non-Federal sources	96	160	160	0
25.3	Other goods and services from Federal sources 1/	1,494	678	678	0
25.4	Operation and maintenance of facilities	0	10	10	0
25.5	Research and development contracts	0	0	0	0
25.7	Operation and maintenance of equipment	607	318	302	-16
26.0	Supplies and materials	18	36	36	0
31.0	Equipment	0	13	13	0
42.0	Insurance claims and indemnities	0	0	0	0
	Total	9,113	9,051	8,846	-205
	1/Other goods and services from Federal sources				
	Working Capital Fund	1,494	678	678	0

EXECUTIVE DIRECTION

CHANGES IN FY 2019

(Dollars in Thousands)

Activity Changes

Built-In

To Provide For:

Costs of pay adjustments	\$0
Personnel benefits	0
One day more of pay	24
Federal Employees' Compensation Act (FECA)	-8
Benefits for former personnel	0
Travel and transportation of persons	0
Transportation of things	0
Rental payments to GSA	0
Rental payments to others	0
Communications, utilities, and miscellaneous charges	0
Printing and reproduction	0
Advisory and assistance services	0
Other services from non-Federal sources	0
Working Capital Fund	0
Other Federal sources (Census Bureau)	0
Other Federal sources (DHS Charges)	0
Other goods and services from Federal sources	0
Research & Development Contracts	0
Operation and maintenance of facilities	0
Operation and maintenance of equipment	-16
Supplies and materials	0
Equipment	0
Insurance claims and indemnities	0

Built-Ins Subtotal **\$0**

Net Program **-\$205**

Direct FTE **-1**

	Estimate	FTE
Base	\$9,051	43
Program Increase	\$0	0
Program Decrease	-\$205	-1